FEDERAL NATIONAL MORTGAGE ASSOCIATION FANNIE MAE Form 10-Q August 05, 2011

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# UNITED STATES SECURITIES AND EXCHANGE COMMISSION Washington, D.C. 20549

### Form 10-Q

**DESCRIPTION 13 OR 15(d) OF THE SECURITIES EXCHANGE ACT OF 1934** 

For the quarterly period ended June 30, 2011

OR

o TRANSITION REPORT PURSUANT TO SECTION 13 OR 15(d) OF THE SECURITIES EXCHANGE ACT OF 1934

For the transition period from to

Commission File No.: 0-50231

#### **Federal National Mortgage Association**

(Exact name of registrant as specified in its charter)

#### Fannie Mae

#### **Federally chartered corporation**

(State or other jurisdiction of incorporation or organization) 3900 Wisconsin Avenue, NW Washington, DC

(Address of principal executive offices)

52-0883107

(I.R.S. Employer Identification No.) 20016 (Zip Code)

# Registrant s telephone number, including area code: (202) 752-7000

Indicate by check mark whether the registrant (1) has filed all reports required to be filed by Section 13 or 15(d) of the Securities Exchange Act of 1934 during the preceding 12 months (or for such shorter period that the registrant was required to file such reports), and (2) has been subject to such filing requirements for the past 90 days. Yes by No o

Indicate by check mark whether the registrant has submitted electronically and posted on its corporate Web site, if any, every Interactive Data File required to be submitted and posted pursuant to Rule 405 of Regulation S-T (§ 232.405 of this chapter) during the preceding 12 months (or for such shorter period that the registrant was required to submit and post such files). Yes b No o

Indicate by check mark whether the registrant is a large accelerated filer, an accelerated filer, a non-accelerated filer, or a smaller reporting company. See the definitions of large accelerated filer, accelerated filer and smaller reporting company in Rule 12b-2 of the Exchange Act. (Check one):

Large accelerated filer o Accelerated filer b Non-accelerated filer o Smaller reporting company o (Do not check if a smaller reporting company)

Indicate by check mark whether the registrant is a shell company (as defined in Rule 12b-2 of the Exchange Act). Yes o No b

As of June 30, 2011, there were 1,158,237,382 shares of common stock of the registrant outstanding.

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#### PART I FINANCIAL INFORMATION

# Item 2. Management s Discussion and Analysis of Financial Condition and Results of Operations

We have been under conservatorship, with the Federal Housing Finance Agency (FHFA) acting as conservator, since September 6, 2008. As conservator, FHFA succeeded to all rights, titles, powers and privileges of the company, and of any shareholder, officer or director of the company with respect to the company and its assets. The conservator has since delegated specified authorities to our Board of Directors and has delegated to management the authority to conduct our day-to-day operations. Our directors do not have any duties to any person or entity except to the conservator and, accordingly, are not obligated to consider the interests of the company, the holders of our equity or debt securities or the holders of Fannie Mae MBS unless specifically directed to do so by the conservator. We describe the rights and powers of the conservator, key provisions of our agreements with the U.S. Department of the Treasury (Treasury), and their impact on shareholders in our Annual Report on Form 10-K for the year ended December 31, 2010 (2010 Form 10-K) in Business Conservatorship and Treasury Agreements.

You should read this Management s Discussion and Analysis of Financial Condition and Results of Operations (MD&A) in conjunction with our unaudited condensed consolidated financial statements and related notes and the more detailed information in our 2010 Form 10-K.

This report contains forward-looking statements that are based on management s current expectations and are subject to significant uncertainties and changes in circumstances. Please review Forward-Looking Statements for more information on the forward-looking statements in this report. Our actual results may differ materially from those reflected in these forward-looking statements due to a variety of factors including, but not limited to, those described in Risk Factors and elsewhere in this report and in Risk Factors in our 2010 Form 10-K.

You can find a Glossary of Terms Used in This Report in the MD&A of our 2010 Form 10-K.

#### INTRODUCTION

Fannie Mae is a government-sponsored enterprise (GSE) that was chartered by Congress in 1938 to support liquidity, stability and affordability in the secondary mortgage market, where existing mortgage-related assets are purchased and sold. Our charter does not permit us to originate loans or lend money directly to consumers in the primary mortgage market. Our most significant activity is securitizing mortgage loans originated by lenders into Fannie Mae mortgage-backed securities that we guarantee, which we refer to as Fannie Mae MBS. We also purchase mortgage loans and mortgage-related securities for our mortgage portfolio. We obtain funds to support our business activities by issuing a variety of debt securities in the domestic and international capital markets.

We are a corporation chartered by the U.S. Congress. Our conservator is a U.S. government agency. Treasury owns our senior preferred stock and a warrant to purchase 79.9% of our common stock, and Treasury has made a commitment under a senior preferred stock purchase agreement to provide us with funds under specified conditions to maintain a positive net worth. The U.S. government does not guarantee our securities or other obligations.

Our common stock was delisted from the New York Stock Exchange and the Chicago Stock Exchange on July 8, 2010 and since then has been traded in the over-the-counter market and quoted on the OTC Bulletin Board under the symbol FNMA. Our debt securities are actively traded in the over-the-counter market.

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#### **EXECUTIVE SUMMARY**

In the first half of 2011, we continued our work to provide liquidity and support to the mortgage market, grow the strong new book of business we have been acquiring since January 1, 2009, and minimize our losses from delinquent loans.

### Providing Liquidity and Support to the Mortgage Market

# Our Liquidity and Support Activities

We provide liquidity and support to the U.S. mortgage market in a number of important ways:

We serve as a stable source of funds for purchases of homes and multifamily rental housing, as well as for refinancing existing mortgages. We provided nearly \$2 trillion in liquidity to the mortgage market from January 1, 2009 through June 30, 2011 through our purchases and guarantees of mortgage loans, which enabled over 7 million borrowers to purchase homes or refinance loans and financed nearly 857,000 units of multifamily housing.

We are a consistent market presence as we continue to provide liquidity to the mortgage market even when other sources of capital have exited the market, as evidenced by the events of the last few years. We estimate that we, Freddie Mac and Ginnie Mae have collectively guaranteed more than 80% of the single-family mortgages originated in the United States since January 1, 2009.

We have strengthened our lending standards to support sustainable homeownership. Our support enables borrowers to have access to a variety of conforming mortgage products, including long-term, fixed-rate mortgages, such as the prepayable 30-year fixed-rate mortgage that protects homeowners from interest rate swings.

We helped more than 874,000 homeowners struggling to pay their mortgages work out their loans from January 1, 2009 through June 30, 2011, which helped to support neighborhoods, home prices and the housing market.

We support affordability in the multifamily rental market. The vast majority of the multifamily units we financed during 2009 and 2010 were affordable to families earning at or below the median income in their area.

Borrowers typically pay a lower interest rate on loans purchased or guaranteed by Fannie Mae, Freddie Mac or Ginnie Mae. Mortgage originators are generally able to offer borrowers lower mortgage rates on conforming loan products, including ours, in part because of the value investors place on GSE-guaranteed mortgage-related securities.

In addition to purchasing and guaranteeing loans, we provide funds to the mortgage market through short-term financing and other activities. These activities are described in more detail in our 2010 Form 10-K in Business Business Segments Capital Markets.

#### 2011 Acquisitions and Market Share

In the first half of 2011, we purchased or guaranteed approximately \$306 billion in loans, measured by unpaid principal balance, which includes approximately \$36 billion in delinquent loans we purchased from our single-family

MBS trusts. Excluding delinquent loans purchased from our MBS trusts, our purchases and guarantees during the first half of 2011 enabled our lender customers to finance approximately 1,238,000 single-family conventional loans and loans secured by multifamily properties with approximately 179,000 units. We use the term—acquire—in this report to refer to both our purchases and our guarantees of mortgage loans.

We remained the largest single issuer of mortgage-related securities in the secondary market during the second quarter of 2011, with an estimated market share of new single-family mortgage-related securities issuances of 43.2%. In comparison, our estimated market share of new single-family mortgage-related securities issuances was 48.6% in the first quarter of 2011 and 39.1% in the second quarter of 2010.

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We remained a constant source of liquidity in the multifamily market. We owned or guaranteed approximately one-fifth of the outstanding debt on multifamily properties as of March 31, 2011 (the latest date for which information was available).

### Summary of Our Financial Performance for the Second Quarter and First Half of 2011

Our financial results for the second quarter and the first half of 2011 reflect the continued weakness in the housing and mortgage markets, which remain under pressure from high levels of unemployment, underemployment and the prolonged decline in home prices since their peak in the third quarter of 2006. Credit-related expenses continue to be the primary driver of our net losses for each period presented. Our credit-related expenses vary from period to period primarily based on changes in home prices, borrower payment behavior, the types and volumes of loss mitigation activities completed, and actual and estimated recoveries from our lender counterparties.

## Comprehensive Loss

Our net loss and total comprehensive loss for the second quarter of 2011 were both \$2.9 billion. In comparison, we recognized a total comprehensive loss of \$6.3 billion in the first quarter of 2011, consisting of a net loss of \$6.5 billion and other comprehensive income of \$181 million. We recognized total comprehensive income of \$447 million in the second quarter of 2010, consisting of a net loss of \$1.2 billion and other comprehensive income of \$1.7 billion (primarily driven by a reduction in our unrealized losses due to significantly improved fair value of available-for-sale securities).

Our total comprehensive loss for the first half of 2011 was \$9.2 billion, consisting of a net loss of \$9.4 billion and other comprehensive income of \$183 million. In comparison, we recognized a total comprehensive loss of \$9.7 billion in the first half of 2010, consisting of a net loss of \$12.8 billion and other comprehensive income of \$3.0 billion (primarily driven by a reduction in our unrealized losses due to significantly improved fair value of available-for-sale securities).

Second Quarter 2011 vs. First Quarter 2011. The \$3.6 billion decrease in our net loss was primarily due to a \$5.0 billion decrease in our credit-related expenses driven by the deterioration in home prices in the first quarter of 2011, which was not present in the second quarter of 2011, and higher amounts received from lenders related to our outstanding repurchase requests. This was partially offset by net fair value losses of \$1.6 billion in the second quarter of 2011 driven by losses on our risk management derivatives due to a decline in swap interest rates during the period, compared with net fair value gains of \$289 million in the first quarter of 2011.

Second Quarter 2011 vs. Second Quarter 2010. The \$1.7 billion increase in our net loss was primarily due to a \$1.2 billion increase in credit-related expenses and \$1.6 billion in net fair value losses in the second quarter of 2011 driven by losses on our risk management derivatives due to a decline in swap interest rates during the period, compared with \$303 million in net fair value gains in the second quarter of 2010. These were partially offset by a \$765 million increase in net interest income. The increase in credit-related expenses was primarily driven by an increase in the number of modified loans that are subject to individual impairment, a decrease in home prices on a national basis and the longer period of time that loans continue to remain delinquent, partially offset by higher amounts received from lenders related to our outstanding repurchase requests.

First Half of 2011 vs. First Half of 2010. The \$3.4 billion decrease in our net loss was primarily due to a \$2.9 billion increase in our net interest income driven by lower funding costs, partially offset by a \$366 million increase in our credit-related expenses.

See Consolidated Results of Operations for more information on our results.

# Net Worth

Our net worth deficit of \$5.1 billion as of June 30, 2011 reflects the recognition of our total comprehensive loss of \$2.9 billion and our payment to Treasury of \$2.3 billion in senior preferred stock dividends during the

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second quarter of 2011. The Acting Director of FHFA will submit a request to Treasury on our behalf for \$5.1 billion to eliminate our net worth deficit.

In the second quarter of 2011, we received \$8.5 billion in funds from Treasury to eliminate our net worth deficit as of March 31, 2011. Upon receipt of the additional funds requested to eliminate our net worth deficit as of June 30, 2011, the aggregate liquidation preference on the senior preferred stock will be \$104.8 billion, which will require an annualized dividend payment of \$10.5 billion. This amount exceeds our reported annual net income for each year since our inception. Through June 30, 2011, we have paid an aggregate of \$14.7 billion to Treasury in dividends on the senior preferred stock.

Table 1 below displays our Treasury draw and senior preferred stock dividend payments to Treasury since entering conservatorship on September 6, 2008.

**Table 1: Treasury Draw and Dividend Payments** 

	2008	2009	2010 Dollars in b	2011 to date (first half) illions)		mulative Total	
Senior preferred stock dividends <sup>(1)</sup>	\$	\$ 2.5	\$ 7.7	\$ 4.5	\$	14.7	
Treasury draw <sup>(2)(3)</sup> Cumulative percentage of senior preferred	15.2	60.0	15.0	13.6		103.8	
stock dividends to Treasury draw	0.2%	3.3%	11.3%	14.29	ó	14.2%	

- (1) Represents total quarterly cash dividends paid to Treasury, during the periods presented, based on an annual rate of 10% per year on the aggregate liquidation preference of the senior preferred stock.
- (2) Represents the total draws required and requested from Treasury based on our quarterly net worth deficits for the periods presented. Draw requests were funded in the quarter following each quarterly net worth deficit.
- (3) Treasury draws do not include the initial \$1.0 billion liquidation preference of the senior preferred stock, for which we did not receive any cash proceeds.

#### Total Loss Reserves

Our total loss reserves, which reflect our estimate of the probable losses we have incurred in our guaranty book of business, increased to \$74.8 billion as of June 30, 2011 from \$72.1 billion as of March 31, 2011 and \$66.3 billion as of December 31, 2010. Our total loss reserve coverage to total nonperforming loans was 36.91% as of June 30, 2011, compared with 34.66% as of March 31, 2011 and 30.85% as of December 31, 2010. The continued stress on a broad segment of borrowers from persistent high levels of unemployment and underemployment and the prolonged decline in home prices have caused our total loss reserves to remain high for the past few years. Further, the shift in our nonperforming loan balance from loans in our collective reserve to loans that are individually impaired has caused our coverage ratio to increase.

# Our Strong New Book of Business and Expected Losses on Our Legacy Book of Business

We refer to the single-family loans we have acquired since the beginning of 2009 as our new single-family book of business and the single-family loans we acquired prior to 2009 as our legacy book of business. In this section, we discuss our expectations regarding the profitability of our new single-family book of business, as well as the performance and credit profile of these loans to date. We also discuss our expectations regarding losses on the loans in our legacy book of business.

# Factors that Could Cause Actual Results to be Materially Different from Our Estimates and Expectations

We present a number of estimates and expectations in this executive summary regarding the profitability of single-family loans we have acquired, our single-family credit losses and credit-related expenses, and our draws from and dividends to be paid to Treasury. These estimates and expectations are forward-looking statements based on our current assumptions regarding numerous factors, including future home prices and the future performance of our loans. Our future estimates of these amounts, as well as the actual amounts, may differ materially from our current estimates and expectations as a result of home price changes, changes in

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interest rates, unemployment, other macroeconomic variables, direct and indirect consequences resulting from failures by servicers to follow proper procedures in the administration of foreclosure cases, government policy, changes in generally accepted accounting principles (GAAP), credit availability, social behaviors, the volume of loans we modify, the effectiveness of our loss mitigation strategies, management of our real-estate owned (REO) inventory and pursuit of contractual remedies, changes in the fair value of our assets and liabilities, impairments of our assets, and many other factors, including those discussed in Risk Factors, Forward-Looking Statements and elsewhere in this report and in Risk Factors in our 2010 Form 10-K. For example, if the economy were to enter a deep recession, we would expect actual outcomes to differ substantially from our current expectations.

# Building a Strong New Single-Family Book of Business

## Expected Profitability of Our Single-Family Acquisitions

Our new single-family book of business has a strong overall credit profile and is performing well. While it is too early to know how loans in our new single-family book of business will ultimately perform, given their strong credit risk profile, low levels of payment delinquencies shortly after acquisition, and low serious delinquency rates, we expect that, over their lifetime, these loans will be profitable, by which we mean they will generate more fee income than credit losses and administrative costs. Table 2 provides information about whether we expect loans we acquired in 1991 through the first half of 2011 to be profitable, and the percentage of our single-family guaranty book of business represented by these loans as of June 30, 2011. The expectations reflected in Table 2 are based on the credit risk profile of the loans we have acquired, which we discuss in more detail in Table 4: Credit Profile of Single-Family Conventional Loans Acquired and in Table 35: Risk Characteristics of Single-Family Conventional Business Volume and Guaranty Book of Business. These expectations are also based on numerous other assumptions, including our expectations regarding home price declines set forth in Outlook and other macroeconomic factors. As shown in Table 2, we expect loans we have acquired in 2009, 2010 and the first half of 2011 to be profitable over their lifetime. If future macroeconomic conditions turn out to be significantly more adverse than our expectations, these loans could become unprofitable. For example, we believe that these loans would become unprofitable if home prices declined more than 10% from their June 2011 levels over the next five years based on our home price index.

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# Table 2: Expected Lifetime Profitability of Single-Family Loans Acquired in 1991 through the First Half of 2011

As Table 2 shows, the years in which we acquired single-family loans that we expect will be unprofitable are 2004 through 2008. The vast majority of our realized credit losses since the beginning of 2009 were attributable to loans we acquired in 2005 through 2008. Although the 2004 vintage has been profitable to date, we currently believe that this vintage will not be profitable over its lifetime. While we previously believed the 2004 vintage would perform close to break-even, our expectation for long-term home price growth has worsened, which has changed our expectation of future borrower behavior regarding these loans. We expect the 2005 through 2008 vintages to be significantly more unprofitable than the 2004 vintage. The loans we acquired in 2004 were originated under more conservative acquisition policies than loans we acquired from 2005 through 2008; however, because our 2004 acquisitions were made during a time when home prices were rapidly increasing, their performance is expected to suffer from the significant decline in home prices since 2006. The ultimate long-term performance and profitability of the 2004 vintage will depend on many factors, including changes in home prices, other economic conditions and borrower behavior.

Loans we have acquired since the beginning of 2009 comprised 47% of our single-family guaranty book of business as of June 30, 2011. Our 2005 to 2008 acquisitions are becoming a smaller percentage of our single-

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family guaranty book of business, having decreased from 39% of our single-family guaranty book of business as of December 31, 2010 to 34% as of June 30, 2011. Our 2004 acquisitions constituted 5% of our single-family guaranty book of business as of June 30, 2011.

# Serious Delinguency Rates by Year of Acquisition

In our experience, an early predictor of the ultimate performance of loans is the rate at which the loans become seriously delinquent (three or more months past due or in the foreclosure process) within a short period of time after acquisition. Loans we acquired in 2009 and 2010 have experienced historically low levels of delinquencies shortly after their acquisition. Table 3 shows, for single-family loans we acquired in each year from 2001 to 2010, the percentage that were seriously delinquent as of the end of the second quarter following the acquisition year. Loans we acquired in 2011 are not included in this table because they were originated so recently that many of them could not yet have become seriously delinquent. As Table 3 shows, the percentage of our 2009 acquisitions that were seriously delinquent as of the end of the second quarter following their acquisition year was approximately eight times lower than the average comparable serious delinquency rate for loans acquired in 2005 through 2008. For loans originated in 2010, this percentage was approximately ten times lower than the average comparable rate for loans acquired in 2005 through 2008. Table 3 also shows serious delinquency rates for each year s acquisitions as of June 30, 2011. Except for the 2008 and more recent acquisition years, whose serious delinquency rates are likely lower than they will be after the loans have aged, Table 3 shows that the current serious delinquency rate generally tracks the trend of the serious delinquency rate as of the end of the second quarter following the year of acquisition. Below the table we provide information about the economic environment in which the loans were acquired, specifically home price appreciation and unemployment levels.

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# Table 3: Single-Family Serious Delinquency Rates by Year of Acquisition

- \* For 2010, the serious delinquency rate as of June 30, 2011 is the same as the serious delinquency rate as of the end of the second quarter following the acquisition year.
- (1) Based on Fannie Mae s Home Price Index (HPI), which measures average price changes based on repeat sales on the same properties. For 2011, the data show an initial estimate based on purchase transactions in Fannie-Freddie acquisition and public deed data available through the end of June 2011, supplemented by preliminary data available for July 2011. Previously reported data has been revised to reflect additional available historical data. Including subsequently available data may lead to materially different results.
- (2) Based on the average national unemployment rates for each month reported in the labor force statistics current population survey (CPS), Bureau of Labor Statistics.

# Credit Profile of Our Single-Family Acquisitions

Single-family loans we purchased or guaranteed from 2005 through 2008 were acquired during a period when home prices were rising rapidly, peaked, and then started to decline sharply, and underwriting and eligibility standards were more relaxed than they are now. These loans were characterized, on average and as discussed below, by higher loan-to-value ( LTV ) ratios and lower FICO credit scores than loans we have acquired since

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January 1, 2009. In addition, many of these loans were Alt-A loans or had other higher-risk loan attributes such as interest-only payment features. As a result of the sharp declines in home prices, 33% of the loans that we acquired from 2005 through 2008 had mark-to-market LTV ratios that were greater than 100% as of June 30, 2011, which means the principal balance of the borrower s primary mortgage exceeded the current market value of the borrower s home. This percentage is higher when second lien loans are included. The sharp decline in home prices, the severe economic recession that began in December 2007 and continued through June 2009, and continuing high unemployment and underemployment have significantly and adversely impacted the performance of loans we acquired from 2005 through 2008. We are taking a number of actions to reduce our credit losses. We discuss these actions and our strategy in Our Strategies and Actions to Reduce Credit Losses on Loans in our Legacy Book of Business and MD&A Risk Management Credit Risk Management Single-Family Mortgage Credit Risk Management in this report and in Business Executive Summary Our Strategies and Actions to Reduce Credit Losses on Loans in our Single-Family Guaranty Book of Business in our 2010 Form 10-K.

In 2009, we began to see the effect of actions we took, beginning in 2008, to significantly strengthen our underwriting and eligibility standards and change our pricing to promote sustainable homeownership and stability in the housing market. As a result of these changes and other market dynamics, we reduced our acquisitions of loans with higher-risk attributes. Compared with the loans we acquired in 2005 through 2008, the loans we have acquired since January 1, 2009 have had better overall credit risk profiles at the time we acquired them and their early performance has been strong. Our experience has been that loans with characteristics such as lower original LTV ratios (that is, more equity held by the borrowers in the underlying properties), higher FICO credit scores and more stable payments will perform better than loans with risk characteristics such as higher original LTV ratios, lower FICO credit scores, Alt-A underwriting and payments that may adjust over the term of the loan.

Table 4 shows the credit risk profile of the single-family loans we have acquired since January 1, 2009 compared to the loans we acquired from 2005 through 2008.

**Table 4: Credit Profile of Single-Family Conventional Loans Acquired**<sup>(1)</sup>

	Acquisitions from 2009	Acquisitions from 2005		
	through the first half of 2011	through 2008		
Weighted average loan-to-value ratio at origination	68%	73%		
Weighted average FICO credit score at origination	761	722		
Fully amortizing, fixed-rate loans	95%	86%		
Alt-A loans <sup>(2)</sup>	1%	14%		
Interest-only	1%	12%		
Original loan-to-value ratio > 90%	6%	11%		
FICO credit score < 620	*	5%		

<sup>\*</sup> Represents less than 0.5% of the total acquisitions.

<sup>(1)</sup> Loans that meet more than one category are included in each applicable category.

<sup>(2)</sup> Newly originated Alt-A loans acquired in 2009 through 2011 consist of the refinance of existing loans.

Improvements in the credit risk profile of our acquisitions since the beginning of 2009 over acquisitions in prior years reflect changes that we made to our pricing and eligibility standards, as well as changes that mortgage insurers made to their eligibility standards. We discuss these changes in our 2010 Form 10-K in Business Executive Summary Our Expectations Regarding Profitability, the Single-Family Loans We Acquired Beginning in 2009, and Credit Losses Credit Profile of Our Single-Family Acquisitions. In addition, the Federal Housing Administration s (FHA) role as the lower-cost option for some consumers for loans with higher LTV ratios reduced our acquisitions of these types of loans after 2008. The credit risk profile of our acquisitions since the beginning of 2009 has been influenced further by its significant percentage of refinanced loans. Refinanced loans generally have better credit profiles than purchase money loans. As we discuss in Outlook below, we expect fewer refinancings in 2011 and 2012 than in 2010.

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In 2010 and 2011 our acquisitions of refinanced loans included a significant number of loans under our Refi Plus<sup>tm</sup> initiative. Refi Plus loans constituted approximately 27% of our total single-family acquisitions in the first half of 2011 and approximately 23% of total single-family acquisitions in all of 2010. Under Refi Plus we acquire refinancings of performing Fannie Mae loans that have current LTV ratios up to 125% and, in some cases, lower FICO credit scores than we generally require. Refi Plus loans reduce the borrowers monthly payments or are otherwise more sustainable than the borrowers old loans. Our acquisitions under Refi Plus include our acquisitions under the Home Affordable Refinance Program (HARP), which was established by the Administration to help borrowers who may be unable to refinance the mortgage loan on their primary residence due to a decline in home values. The LTV ratios at origination for our 2010 and 2011 acquisitions are higher than for our 2009 acquisitions, primarily due to our acquisition of Refi Plus loans. The percentage of loans with LTV ratios at origination greater than 90% has increased from 4% for 2009 acquisitions to 7% for 2010 acquisitions and 10% for acquisitions in the first half of 2011.

Despite the increases in LTV ratios at origination associated with Refi Plus, the overall credit profile of our 2010 and 2011 acquisitions remains significantly stronger than the credit profile of our 2005 through 2008 acquisitions. Whether the loans we acquire in the future exhibit an overall credit profile similar to our acquisitions since the beginning of 2009 will depend on a number of factors, including our future eligibility standards and those of mortgage insurers, the percentage of loan originations representing refinancings, our future objectives, government policy, and market and competitive conditions.

# Expected Losses on Our Legacy Book of Business

The single-family credit losses we realized from January 1, 2009 through June 30, 2011, combined with the amounts we have reserved for single-family credit losses as of June 30, 2011, as described below, total approximately \$130 billion. The vast majority of these losses are attributable to single-family loans we purchased or guaranteed from 2005 through 2008.

While loans we acquired in 2005 through 2008 will give rise to additional credit losses that we will realize when the loans are charged off (upon foreclosure or our acceptance of a short sale or deed-in-lieu of foreclosure), we estimate that we have reserved for the substantial majority of the remaining losses on these loans. Even though we believe a substantial majority of the credit losses we have yet to realize on these loans has already been reflected in our results of operations as credit-related expenses, we expect that our credit-related expenses will be higher in 2011 than in 2010 as weakness in the housing and mortgage markets continues. We also expect that future defaults on loans in our legacy book of business and the resulting charge-offs will occur over a period of years. In addition, given the large current and anticipated supply of single-family homes in the market, we anticipate that it will take years before our REO inventory is reduced to pre-2008 levels.

We show how we calculate our realized credit losses in Table 14: Credit Loss Performance Metrics. Our reserves for credit losses described in this discussion consist of (1) our allowance for loan losses, (2) our allowance for accrued interest receivable, (3) our allowance for preforeclosure property taxes and insurance receivables, and (4) our reserve for guaranty losses (collectively, our total loss reserves ), plus the portion of fair value losses on loans purchased out of MBS trusts reflected in our condensed consolidated balance sheets that we estimate represents accelerated credit losses we expect to realize. For more information on our reserves for credit losses, please see Table 11: Total Loss Reserves.

The fair value losses that we consider part of our reserves are not included in our total loss reserves. The majority of the fair value losses were recorded prior to our adoption in 2010 of new accounting standards on the transfers of financial assets and the consolidation of variable interest entities. Prior to our adoption of the new standards, upon our acquisition of credit-impaired loans out of unconsolidated MBS trusts, we recorded fair value loss charge-offs against

our reserve for guaranty losses to the extent that the acquisition cost of these loans exceeded their estimated fair value. We expect to realize a portion of these fair value losses as credit losses in the future (for loans that eventually involve charge-offs or foreclosure), yet these fair value losses have already reduced the mortgage loan balances reflected in our condensed consolidated balance sheets and have effectively been recognized in our condensed consolidated statements of operations and

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comprehensive loss through our provision for guaranty losses. We consider these fair value losses as an effective reserve, apart from our total loss reserves, to the extent that we expect to realize credit losses on the acquired loans in the future.

# Our Strategies and Actions to Reduce Credit Losses on Loans in Our Legacy Book of Business

To reduce the credit losses we ultimately incur on our legacy book of business, we have been focusing our efforts on the following strategies:

Reducing defaults;

Efficiently managing timelines for home retention solutions, foreclosure alternatives, and foreclosures;

Pursuing foreclosure alternatives to reduce the severity of the losses we incur;

Managing our REO inventory to reduce costs and maximize sales proceeds; and

Pursuing contractual remedies from lenders and providers of credit enhancement.

Pursuing home retention solutions, such as loan modifications, is a key aspect of our strategy to reduce defaults. We have completed over 603,000 loan modifications since January 1, 2009. Although the high number of modifications we have completed in recent periods has contributed to our credit-related expenses, we believe that, if these modifications are successful in reducing foreclosures and keeping borrowers in their homes, they may benefit the housing market and may help reduce our long-term credit losses from what they otherwise would have been if we had foreclosed on the loans. The ultimate long-term success of our current modification efforts is uncertain and will be highly dependent on economic factors, such as unemployment rates, household wealth and income, and home prices. See Risk Management Credit Risk Management Single-Family Mortgage Credit Risk Management Problem Loan Management Loan Workout Metrics for a description of our modification and other home retention efforts. For a description of the impact of modifications on our credit-related expenses, see Consolidated Results of Operations Credit-Related Expenses Provision for Credit Losses.

Improving servicing standards is another key aspect of our strategy to reduce defaults. As described in New Servicing Standards for Delinquent Loans, in June 2011, we issued new servicing standards for delinquent loans pursuant to FHFA s Servicing Alignment Initiative.

For more information on the strategies and actions we are taking to minimize our credit losses, see Business Executive Summary Our Strategies and Actions to Reduce Credit Losses on Loans in our Single-Family Guaranty Book of Business in our 2010 Form 10-K and Risk Management Credit Risk Management Single-Family Mortgage Credit Risk Management in our 2010 Form 10-K and in this report.

# **New Servicing Standards for Delinquent Loans**

Our mortgage servicers are the primary point of contact for borrowers and perform a vital role in our efforts to reduce defaults and pursue foreclosure alternatives. In June, we issued new standards for mortgage servicers regarding the management of delinquent loans, default prevention and foreclosure time frames under FHFA s Servicing Alignment Initiative. The Servicing Alignment Initiative is a FHFA-directed effort to establish consistent policies and processes for the servicing of delinquent loans owned or guaranteed by Fannie Mae and Freddie Mac.

These new servicing standards require servicers to take a more consistent approach to borrower communications, loan modifications and other workouts, and, when necessary, foreclosures. The new servicing standards are designed to:

achieve earlier, more frequent and more effective contact with borrowers, including creating a uniform standard for communicating with borrowers;

set clear timelines for the foreclosure process; and

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improve servicer performance by providing monetary incentives to servicers that exceed specified performance benchmarks for loan workouts and by imposing fees on servicers that fail to meet specified loan workout benchmarks or that fail to meet foreclosure timelines.

Servicers are required to implement the new servicing standards related to the management of delinquent loans and default prevention by no later than October 1, 2011. The new standards relating to foreclosure time frames were effective as of January 1, 2011.

We believe these new servicing standards will increase servicers effectiveness in reaching borrowers, bring greater consistency and clarity to servicer communications with borrowers, and increase the likelihood that servicers will contact borrowers early in the default management process, which is one of the most important factors in reaching a resolution that avoids foreclosure. In addition, in cases where a foreclosure cannot be avoided, we believe these standards will bring greater consistency, fairness and efficiency to the foreclosure process.

# **Credit Performance**

Table 5 presents information for each of the last six quarters about the credit performance of mortgage loans in our single-family guaranty book of business and actions taken by our servicers with borrowers to resolve existing or potential delinquent loan payments. We refer to these actions as workouts. The workout information in Table 5 does not reflect repayment plans and forbearances that have been initiated but not completed, nor does it reflect trial modifications that have not become permanent.

Table 5: Credit Statistics, Single-Family Guaranty Book of Business<sup>(1)</sup>

	2011						2010								
	Q2				Full										
	YTD		Q2		Q1		Year		Q4		Q3		Q2		Ç
							(Dollars in	mil	lions)						
end of each															
delinquency rate <sup>(2)</sup>	4.08%		4.08%		4.27%		4.48%		4.48%		4.56%		4.99%		
orming loans <sup>(3)</sup>	\$ 200,793	\$	200,793	\$	206,098	\$	212,858	\$	212,858	\$	212,305	\$	217,216	\$	22
ed property															
y:															
of properties	135,719		135,719		153,224		162,489		162,489		166,787		129,310		10
value	\$ 12,480	\$	12,480	\$	14,086	\$	14,955	\$	14,955	\$	16,394	\$	13,043	\$	1
d loss reserves <sup>(4)</sup>	\$ 68,887	\$	68,887	\$	66,240	\$	60,163	\$	60,163	\$	58,451	\$	59,087	\$	5
s reserves <sup>(5)</sup>	\$ 73,116	\$	73,116	\$	70,466	\$	64,469	\$	64,469	\$	63,105	\$	64,877	\$	6
he period:															
ed property															
of properties):															
ions <sup>(6)</sup>	107,246		53,697		53,549		262,078		45,962		85,349		68,838		6
ions	(134,016)		(71,202)		(62,814)		(185,744)		(50,260)		(47,872)		(49,517)		(3
lated expenses <sup>(7)</sup>	\$ 17,039	\$	5,933	\$	11,106	\$	26,420	\$	4,064	\$	5,559	\$	4,871	\$	
sses <sup>(8)</sup>	\$ 9,414	\$	3,810	\$	5,604	\$	23,133	\$	3,111	\$	8,037	\$	6,923	\$	

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rkout activity of loans): tention loan								
$S^{(9)}$	119,978	59,019	60,959	440,276	89,691	113,367	132,192	
losure sales and -lieu of								
ire	38,296	21,176	17,120	75,391	15,632	20,918	21,515	
ın workouts	158,274	80,195	78,079	515,667	105,323	134,285	153,707	
rkouts as a ge of delinquent our guaranty book								
ess <sup>(10)</sup>	25.37%	25.71%	25.01%	37.30%	30.47%	37.86%	41.18%	

Our single-family guaranty book of business consists of (a) single-family mortgage loans held in our mortgage portfolio, (b) single-family mortgage loans underlying Fannie Mae MBS, and (c) other credit enhancements that we

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provide on single-family mortgage assets, such as long-term standby commitments. It excludes non-Fannie Mae mortgage-related securities held in our mortgage portfolio for which we do not provide a guaranty.

- Calculated based on the number of single-family conventional loans that are three or more months past due and loans that have been referred to foreclosure but not yet foreclosed upon, divided by the number of loans in our single-family conventional guaranty book of business. We include all of the single-family conventional loans that we own and those that back Fannie Mae MBS in the calculation of the single-family serious delinquency rate.
- Represents the total amount of nonperforming loans including troubled debt restructurings and HomeSaver Advance (HSA) first-lien loans. A troubled debt restructuring is a restructuring of a mortgage loan in which a concession is granted to a borrower experiencing financial difficulty. HSA first-lien loans are unsecured personal loans in the amount of past due payments used to bring mortgage loans current. We generally classify loans as nonperforming when the payment of principal or interest on the loan is two months or more past due.
- (4) Consists of the allowance for loan losses for loans recognized in our condensed consolidated balance sheets and the reserve for guaranty losses related to both single-family loans backing Fannie Mae MBS that we do not consolidate in our condensed consolidated balance sheets and single-family loans that we have guaranteed under long-term standby commitments. For additional information on the change in our loss reserves see Consolidated Results of Operations Credit-Related Expenses Provision for Credit Losses.
- (5) Consists of (a) the combined loss reserves, (b) allowance for accrued interest receivable, and (c) allowance for preforeclosure property taxes and insurance receivables.
- (6) Includes acquisitions through deeds-in-lieu of foreclosure.
- (7) Consists of the provision for loan losses, the provision (benefit) for guaranty losses and foreclosed property expense (income).
- (8) Consists of (a) charge-offs, net of recoveries and (b) foreclosed property expense; adjusted to exclude the impact of fair value losses resulting from credit-impaired loans acquired from MBS trusts.
- Consists of (a) modifications, which do not include trial modifications or repayment plans or forbearances that have been initiated but not completed; (b) repayment plans and forbearances completed and (c) HomeSaver Advance first-lien loans. See Table 39: Statistics on Single-Family Loan Workouts in Risk Management Credit Risk Management for additional information on our various types of loan workouts.
- (10) Calculated based on annualized problem loan workouts during the period as a percentage of delinquent loans in our single-family guaranty book of business as of the end of the period.

Our single-family serious delinquency rate has decreased each month since February 2010. This decrease is primarily the result of home retention solutions, as well as foreclosure alternatives and completed foreclosures. The decrease is also attributable to our acquisition of loans with stronger credit profiles since the beginning of 2009, as these loans have become an increasingly larger portion of our single-family guaranty book of business, resulting in fewer loans becoming seriously delinquent.

Although our single-family serious delinquency rate has decreased significantly since February 2010, our serious delinquency rate and the period of time that loans remain seriously delinquent has been negatively affected in recent periods by the increase in the average number of days it is taking to complete a foreclosure. As described in

Foreclosure Delays and Changes in the Foreclosure Environment, continuing issues in the servicer foreclosure process, changes in state foreclosure laws, and new court rules and proceedings have lengthened the time it takes to foreclose on a mortgage loan in many states. We expect serious delinquency rates will continue to be affected in the future by home price changes, changes in other macroeconomic conditions, the length of the foreclosure process, and the extent to which borrowers with modified loans continue to make timely payments.

We provide additional information on our credit-related expenses in Consolidated Results of Operations Credit-Related Expenses and on the credit performance of mortgage loans in our single-family book of business and our loan workouts in Risk Management Credit Risk Management Single-Family Mortgage Credit Risk Management.

## Foreclosure Delays and Changes in the Foreclosure Environment

As described in our 2010 Form 10-K, in the fall of 2010, a number of our single-family mortgage servicers temporarily halted foreclosures in some or all states after discovering deficiencies in their processes and the

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processes of their service providers relating to the execution of affidavits in connection with the foreclosure process. Although servicers have indicated that they have generally lifted their broad, formal foreclosure pauses, the processing of foreclosures continues to be delayed or halted in many states.

A number of states have changed their foreclosure laws or implemented new court rules or proceedings in response to the servicer foreclosure process deficiencies. These actions have halted or significantly delayed the processing of foreclosures in those states. In addition, servicers continue to process foreclosures at a slow pace, as they work to update their procedures to respond to the recent changes in foreclosure laws and court rules, as well as to remediate the deficiencies in their foreclosure procedures.

The changing foreclosure environment has significantly lengthened the time it takes to foreclose on a mortgage loan in many states, which has increased our credit-related expenses and negatively affected our single-family serious delinquency rates. In addition, our single-family foreclosure rate has decreased from 1.45% for the first half of 2010 to 1.20% for the first half of 2011. We believe these changes in the foreclosure environment will continue to negatively affect our single-family serious delinquency rates, foreclosure timelines and credit-related expenses. Moreover, we believe these changes in the foreclosure environment will delay the recovery of the housing market because it will take longer to clear the housing market supply of distressed homes. Distressed homes typically sell at a discount to non-distressed homes and therefore negatively affect overall home prices. See Risk Factors for further information about the potential impact of the foreclosure process deficiencies and resulting changes in the foreclosure environment on our business, results of operations, financial condition and net worth.

#### **Housing and Mortgage Market and Economic Conditions**

During the second quarter of 2011, the United States economic recovery continued at a very slow pace. The inflation-adjusted U.S. gross domestic product, or GDP, rose by 1.3% on an annualized basis during the quarter, according to the Bureau of Economic Analysis advance estimate. The overall economy gained an estimated 260,000 jobs in the second quarter as a result of employment growth in the private sector. According to the U.S. Bureau of Labor Statistics, as of June 2011, over the past 12 months there has been an increase of 1.2 million non-farm jobs. The unemployment rate was 9.2% in June 2011, compared with 8.8% in March 2011, based on data from the U.S. Bureau of Labor Statistics. Employment will likely need to post sustained improvement for an extended period to have a positive impact on housing.

Existing home sales remained weak during the second quarter of 2011, averaging below first quarter levels. Sales of foreclosed homes and short sales (distressed sales) continued to represent an outsized portion of the market. Distressed sales accounted for 30% of existing home sales in June 2011, down from 32% in June 2010, according to the National Association of REALTORS®. While new home sales during the second quarter of 2011 were higher than first quarter levels, these sales remained at historically low levels.

The overall mortgage market serious delinquency rate has trended down since peaking in the fourth quarter of 2009 but has remained historically high at 8.1% as of March 31, 2011, according to the Mortgage Bankers Association National Delinquency Survey. While the supply of new single-family homes as measured by the inventory/sales ratio declined to its long-term average level in June, the inventory/sales ratio for existing single-family homes remained above average. Properties that are vacant and held off the market, combined with the portion of properties backing seriously delinquent mortgages not currently listed for sale, represent a significant shadow inventory putting downward pressure on home prices.

We estimate that home prices on a national basis increased by 1.8% in the second quarter of 2011 and have declined by 21.6% from their peak in the third quarter of 2006. Our home price estimates are based on preliminary data and are subject to change as additional data become available. The decline in home prices has left many homeowners with

negative equity in their mortgages, which means their principal mortgage balance exceeds the current market value of their home. According to CoreLogic, approximately 11 million, or 23%, of all residential properties with mortgages were in a negative equity position in the first quarter of 2011. This increases the risk that borrowers might walk away from their mortgage obligations, causing the loans to become delinquent and proceed to foreclosure.

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During the second quarter of 2011, national multifamily market fundamentals, which include factors such as effective rents and vacancy rates, continued to improve. Based on preliminary third-party data, we estimate that the national multifamily vacancy rate fell to 6.8% in the second quarter of 2011, after having fallen to 7.0% in the first quarter of 2011. In addition, we estimate that asking rents increased in the second quarter of 2011 by nearly 50 basis points on a national basis. As indicated by data from Axiometrics, Inc., multifamily concession rates, the rental discount rate as a percentage of asking rents, declined during the second quarter to -3.5% as of June 2011. The increase in rental demand was also reflected in an estimated increase of 33,000 units in the net number of occupied rental units during the second quarter of 2011, according to preliminary data from REIS, Inc. Although national multifamily market fundamentals continued to improve, certain local markets and properties continued to underperform compared to the rest of the country due to localized underlying economic conditions.

## **Credit Ratings**

While there have been no changes in our credit ratings from December 31, 2010 to August 2, 2011, on July 15, 2011, Standard & Poor s (S&P) placed our long-term and short-term debt ratings on CreditWatch with negative implications, following a similar action on the debt ratings of the U.S. government. A rating being placed on CreditWatch indicates a substantial likelihood of a ratings action by S&P within the next 90 days or is a response to events presenting significant uncertainty to the creditworthiness of an issuer. On July 14, 2011, S&P stated that it may lower the long-term debt rating of the U.S. in the next three months if it concludes that Congress and the Administration have not achieved a credible solution to the rising U.S. government debt burden and are not likely to achieve one in the foreseeable future.

On July 13, 2011, Moody s placed both the U.S. government s rating and our long-term debt ratings on review for possible downgrade. Following the raising of the U.S. government s statutory debt limit on August 2, 2011, Moody s confirmed both the U.S. government s rating and our long-term debt ratings, and removed the designation that these ratings were under review for possible downgrade. However, Moody s revised the rating outlook for both the U.S. government s rating and our long-term debt ratings to negative. In assigning the negative outlook to the U.S. government s rating, Moody s indicated there would be a risk of a downgrade if (1) there is a weakening in fiscal discipline in the coming year; (2) further fiscal consolidation measures are not adopted in 2013; (3) the economic outlook deteriorates significantly; or (4) there is an appreciable rise in the U.S. government s funding costs over and above what is currently expected.

S&P, Moody s and Fitch Ratings (Fitch) have all indicated that they would likely lower their ratings on the debt of Fannie Mae and certain other government-related entities if they were to lower their ratings on the U.S. government.

We currently cannot predict whether one or more of these ratings agencies will downgrade our debt ratings in the future, or how long our ratings will remain subject to review for a possible downgrade by S&P.

Our credit ratings and ratings outlook are included in Liquidity and Capital Management Liquidity Management Credit Ratings. See Risk Factors for a discussion of the risks to our business relating to a decrease in our credit ratings.

#### Outlook

Overall Market Conditions. We expect weakness in the housing and mortgage markets to continue in the second half of 2011. The high level of delinquent mortgage loans ultimately will result in the foreclosure of troubled loans, which is likely to add to the excess housing inventory. Home sales are unlikely to rise before the unemployment rate improves further.

We expect that single-family default and severity rates, as well as the level of single-family foreclosures, will remain high in 2011. Despite signs of multifamily sector improvement at the national level, we expect multifamily charge-offs in 2011 to remain commensurate with 2010 levels as certain local markets and properties continue to exhibit weak fundamentals. Conditions may worsen if the unemployment rate increases on either a national or regional basis.

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We expect the pace of our loan acquisitions for the remainder of 2011 and for 2012 will be lower than in 2010, primarily because we expect fewer refinancings as a result of the high number of mortgages that have already refinanced to low rates in recent years and the anticipated rise in mortgage rates. Our loan acquisitions also could be negatively affected by the decrease in our maximum loan limit in the fourth quarter of 2011. In addition, if FHA continues to be the lower-cost option for some consumers, and in some cases the only option, for loans with higher LTV ratios, our market share could be adversely impacted. As our acquisitions decline, our future revenues will be negatively impacted.

We estimate that total originations in the U.S. single-family mortgage market in 2011 will decrease from 2010 levels by approximately 30%, from an estimated \$1.5 trillion to an estimated \$1.1 trillion, and that the amount of originations in the U.S. single-family mortgage market that are refinancings will decline from approximately \$1.0 trillion to approximately \$573 billion. Refinancings comprised approximately 77% of our single-family business volume in the first half of 2011, compared with 78% for all of 2010.

Home Price Declines. We expect that home prices on a national basis will decline further, with greater declines in some geographic areas than others, before stabilizing in 2012. We currently expect that the peak-to-trough home price decline on a national basis will range between 23% and 29%. These estimates are based on our home price index, which is calculated differently from the S&P/Case-Shiller U.S. National Home Price Index and therefore results in different percentages for comparable declines. These estimates also contain significant inherent uncertainty in the current market environment regarding a variety of critical assumptions we make when formulating these estimates, including the effect of actions the federal government has taken and may take with respect to housing finance reform; the management of the Federal Reserve s MBS holdings; and the impact of those actions on home prices, unemployment and the general economic and interest rate environment. Because of these uncertainties, the actual home price decline we experience may differ significantly from these estimates. We also expect significant regional variation in home price declines and stabilization.

Our 23% to 29% peak-to-trough home price decline estimate corresponds to an approximate 32% to 40% peak-to-trough decline using the S&P/Case-Shiller index method. Our estimates differ from the S&P/Case-Shiller index in two principal ways: (1) our estimates weight expectations by number of properties, whereas the S&P/Case-Shiller index weights expectations based on property value, causing home price declines on higher priced homes to have a greater effect on the overall result; and (2) our estimates attempt to exclude sales of foreclosed homes because we believe that differing maintenance practices and the forced nature of the sales make foreclosed home prices less representative of market values, whereas the S&P/Case-Shiller index includes foreclosed homes sales. We calculate the S&P/Case-Shiller comparison numbers by modifying our internal home price estimates to account for weighting based on property value and the impact of foreclosed property sales. In addition to these differences, our estimates are based on our own internally available data combined with publicly available data, and are therefore based on data collected nationwide, whereas the S&P/Case-Shiller index is based on publicly available data, which may be limited in certain geographic areas of the country. Our comparative calculations to the S&P/Case-Shiller index provided above are not modified to account for this data pool difference. We are working on enhancing our home price estimates to identify and exclude a greater portion of foreclosed home sales. When we begin reporting these enhanced home price estimates, we expect that some period to period comparisons of home prices may differ from those determined using our current estimates.

*Credit-Related Expenses and Credit Losses.* We expect that our credit-related expenses and our credit losses will be higher in 2011 than in 2010. We describe our credit loss outlook above under Our Strong New Book of Business and Expected Losses on our Legacy Book of Business Expected Losses on Our Legacy Book of Business.

Uncertainty Regarding our Long-Term Financial Sustainability and Future Status. There is significant uncertainty in the current market environment, and any changes in the trends in macroeconomic factors that we currently anticipate,

such as home prices and unemployment, may cause our future credit-related expenses and credit losses to vary significantly from our current expectations. Although Treasury s funds under the senior preferred stock purchase agreement permit us to remain solvent and avoid receivership, the resulting

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dividend payments are substantial. We do not expect to earn profits in excess of our annual dividend obligation to Treasury for the indefinite future. We expect to request additional draws under the senior preferred stock purchase agreement in future periods, which will further increase the dividends we owe to Treasury on the senior preferred stock. We expect that, over time, our dividend obligation to Treasury will constitute an increasing portion of our future draws under the senior preferred stock purchase agreement. As a result of these factors, there is significant uncertainty about our long-term financial sustainability.

In addition, there is significant uncertainty regarding the future of our company, including how long we will continue to be in existence, the extent of our role in the market, what form we will have, and what ownership interest, if any, our current common and preferred stockholders will hold in us after the conservatorship is terminated. We expect this uncertainty to continue. On February 11, 2011 Treasury and the Department of Housing and Urban Development (HUD) released a report to Congress on reforming America's housing finance market. The report states that the Administration will work with FHFA to determine the best way to responsibly wind down both Fannie Mae and Freddie Mac. The report emphasizes the importance of providing the necessary financial support to Fannie Mae and Freddie Mac during the transition period. We cannot predict the prospects for the enactment, timing or content of legislative proposals regarding long-term reform of the GSEs. See Legislative and Regulatory Developments in this report and Legislation and GSE Reform in our 2010 Form 10-K for discussions of recent legislative reform of the financial services industry and proposals for GSE reform that could affect our business. See Risk Factors in this report for a discussion of the risks to our business relating to the uncertain future of our company.

#### LEGISLATIVE AND REGULATORY DEVELOPMENTS

#### **GSE Reform**

As required by the Dodd-Frank Wall Street Reform and Consumer Protection Act (the Dodd-Frank Act ), on February 11, 2011, Treasury and HUD released their report to Congress on ending the conservatorships of Fannie Mae and Freddie Mac and reforming the housing finance market. The report provides that the Administration will work with FHFA to determine the best way to responsibly reduce Fannie Mae s and Freddie Mac s role in the market and ultimately wind down both institutions.

The report identifies a number of policy steps that could be used to wind down Fannie Mae and Freddie Mac, reduce the government s role in housing finance and help bring private capital back to the mortgage market. These steps include (1) increasing guaranty fees, (2) gradually increasing the level of required down payments so that any mortgages insured by Fannie Mae or Freddie Mac eventually have at least a 10% down payment, (3) reducing conforming loan limits to those established in the Federal Housing Finance Regulatory Reform Act of 2008 (the 2008 Reform Act ), (4) encouraging Fannie Mae and Freddie Mac to pursue additional credit loss protection and (5) reducing Fannie Mae s and Freddie Mac s portfolios, consistent with Treasury s senior preferred stock purchase agreements with the companies.

In addition, the report outlines three potential options for a new long-term structure for the housing finance system following the wind-down of Fannie Mae and Freddie Mac. The first option would privatize housing finance almost entirely. The second option would add a government guaranty mechanism that could scale up during times of crisis. The third option would involve the government offering catastrophic reinsurance behind private mortgage guarantors. Each of these options assumes the continued presence of programs operated by FHA, the Department of Agriculture and the Veterans Administration to assist targeted groups of borrowers. The report does not state whether or how the existing infrastructure or human capital of Fannie Mae may be used in the establishment of such a reformed system. The report emphasizes the importance of proceeding with a careful transition plan and providing the necessary financial support to Fannie Mae and Freddie Mac during the transition period. A copy of the report can be found on

the Housing Finance Reform section of Treasury s Web site, www.Treasury.gov. We are providing Treasury s Web site address solely for your information, and information appearing on Treasury s Web site is not incorporated into this quarterly report on Form 10-Q.

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We expect that Congress will continue to hold hearings and consider legislation in 2011 on the future status of Fannie Mae and Freddie Mac. Several bills have been introduced that would place the GSEs into receivership after a period of time and either grant federal charters to new entities to engage in activities similar to those currently engaged in by the GSEs or leave secondary mortgage market activities to entities in the private sector. For example, legislation has been introduced in both the House of Representatives and the Senate that would require FHFA to make a determination within two years of enactment whether the GSEs were financially viable and, if the GSEs were determined not to be financially viable, to place them into receivership. As drafted, these bills may upon enactment impair our ability to issue securities in the capital markets and therefore our ability to conduct our business, absent the federal government providing an explicit guarantee of our existing and ongoing liabilities.

In addition to bills that seek to resolve the status of the GSEs, numerous bills have been introduced and considered in the House of Representatives that could constrain the current operations of the GSEs or alter the existing authority that FHFA or Treasury have over the enterprises. The Subcommittee on Capital Markets and Government Sponsored Enterprises of the Financial Services Committee has approved bills that would:

suspend current compensation packages and apply a government pay scale for GSE employees;

require the GSEs to increase guaranty fees;

subject GSE loans to the risk retention standards in the Dodd-Frank Act;

require a quicker reduction of GSE portfolios than required under the senior preferred stock purchase agreement;

require Treasury to pre-approve all GSE debt issuances;

repeal the GSEs affordable housing goals;

provide additional authority to FHFA s Inspector General;

prohibit FHFA from approving any new GSE products during conservatorship or receivership, with certain exceptions;

prevent Treasury from amending the senior preferred stock purchase agreement to reduce the current dividend rate on our senior preferred stock;

abolish the Affordable Housing Trust Fund that the GSEs are required to fund except when such contributions have been temporarily suspended by FHFA;

require FHFA to identify mission critical assets of the GSEs and require the GSEs to dispose of non-mission critical assets:

cap the maximum aggregate amount of funds Treasury or any other agency or entity of the federal government can provide to the GSEs subject to certain qualifications;

grant FHFA the authority to revoke the enterprises charters following receivership under certain circumstances; and

subject the GSEs to the Freedom of Information Act.

We expect additional legislation relating to the GSEs to be introduced and considered by Congress in 2011. We cannot predict the prospects for the enactment, timing or content of legislative proposals regarding the future status of the GSEs.

In sum, there continues to be uncertainty regarding the future of our company, including how long we will continue to be in existence, the extent of our role in the market, what form we will have, and what ownership interest, if any, our current common and preferred stockholders will hold in us after the conservatorship is terminated. See Risk Factors for a discussion of the risks to our business relating to the uncertain future of our company. Also see Risk Factors in our 2010 Form 10-K for a discussion of how the uncertain future of

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our company may adversely affect our ability to retain and recruit well-qualified employees, including senior management.

### Final Rule Regarding Conservatorship and Receivership Operations

On June 20, 2011, FHFA issued a final rule establishing a framework for conservatorship and receivership operations for the GSEs. The final rule, which became effective on July 20, 2011, establishes procedures for conservatorship and receivership, and priorities of claims for contract parties and other claimants. For example, the final rule clarifies that:

the powers of the conservator or receiver include continuing the missions of a regulated entity and ensuring that the operations of the regulated entity foster liquid, efficient, competitive and resilient national housing finance markets:

the conservator or receiver may disaffirm or repudiate any contract or lease to which the regulated entity is a party for up to 18 months following the appointment of a conservator or receiver;

a regulated entity is prohibited from making capital distributions while in conservatorship unless authorized by the Director of FHFA; and

claims by current or former shareholders (including securities litigation claims) would receive the lowest priority in a receivership, behind: (1) administrative expenses of the receiver (or an immediately preceding conservator), (2) other general or senior liabilities of the regulated entity, and (3) obligations subordinated to those of general creditors.

The final rule also provides that FHFA, as conservator, will not pay securities litigation claims against a regulated entity during conservatorship, unless the Director of FHFA determines it is in the interest of the conservatorship.

The final rule is part of FHFA s implementation of the powers provided by the 2008 Reform Act, and does not seek to anticipate or predict future conservatorships or receiverships.

#### Proposed Rule Regarding Prudential Management and Operations Standards

On June 20, 2011, FHFA issued a proposed rule establishing prudential standards relating to the management and operations of Fannie Mae, Freddie Mac and the Federal Home Loan Banks in the following ten areas: (1) internal controls and information systems; (2) independence and adequacy of internal audit systems; (3) management of market risk exposure; (4) management of market risk measurement systems, risk limits, stress testing, and monitoring and reporting; (5) adequacy and maintenance of liquidity and reserves; (6) management of asset and investment portfolio growth; (7) investments and acquisitions of assets; (8) overall risk management processes; (9) management of credit and counterparty risk; and (10) maintenance of adequate records. These standards are proposed to be adopted as guidelines, which the Director of FHFA may modify, revoke or add to at any time by order. The proposed rule provides that FHFA may take specified remedial actions if a regulated entity fails to meet one or more of the standards, such as requiring the entity to submit a corrective plan or increasing its capital requirements. FHFA issued the proposed rule pursuant to the requirements of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992, as amended by the 2008 Reform Act (together, the GSE Act ).

For additional information on legislative and regulatory matters affecting us, refer to Business Legislation and GSE Reform and Business Our Charter and Regulation of Our Activities in our 2010 Form 10-K, and MD&A Legislative and Regulatory Developments Proposed Rules Implementing the Dodd-Frank Act in our quarterly report for the quarter ended March 31, 2011 (First Quarter 2011 Form 10-Q).

#### CRITICAL ACCOUNTING POLICIES AND ESTIMATES

The preparation of financial statements in accordance with GAAP requires management to make a number of judgments, estimates and assumptions that affect the reported amount of assets, liabilities, income and expenses in the condensed consolidated financial statements. Understanding our accounting policies and the extent to which we use management judgment and estimates in applying these policies is integral to understanding our financial statements. We describe our most significant accounting policies in Note 1, Summary of Significant Accounting Policies of this report and in our 2010 Form 10-K.

We evaluate our critical accounting estimates and judgments required by our policies on an ongoing basis and update them as necessary based on changing conditions. Management has discussed any significant changes in judgments and assumptions in applying our critical accounting policies with the Audit Committee of our Board of Directors. We have identified three of our accounting policies as critical because they involve significant judgments and assumptions about highly complex and inherently uncertain matters, and the use of reasonably different estimates and assumptions could have a material impact on our reported results of operations or financial condition. These critical accounting policies and estimates are as follows:

Fair Value Measurement

**Total Loss Reserves** 

Other-Than-Temporary Impairment of Investment Securities

See MD&A Critical Accounting Policies and Estimates in our 2010 Form 10-K for a detailed discussion of these critical accounting policies and estimates. We provide below information about our Level 3 assets and liabilities as of June 30, 2011 as compared with December 31, 2010. We also describe any significant changes in the judgments and assumptions we made during the first half of 2011 in applying our critical accounting policies and significant changes to critical estimates.

#### **Fair Value Measurement**

The use of fair value to measure our assets and liabilities is fundamental to our financial statements and is a critical accounting estimate because we account for and record a portion of our assets and liabilities at fair value. In determining fair value, we use various valuation techniques. We describe the valuation techniques and inputs used to determine the fair value of our assets and liabilities and disclose their carrying value and fair value in Note 13, Fair Value.

## Fair Value Hierarchy Level 3 Assets and Liabilities

The assets and liabilities that we have classified as Level 3 consist primarily of financial instruments for which there is limited market activity and therefore little or no price transparency. As a result, the valuation techniques that we use to estimate the fair value of Level 3 instruments involve significant unobservable inputs, which generally are more subjective and involve a high degree of management judgment and assumptions. Our Level 3 assets and liabilities consist of certain mortgage- and asset-backed securities and residual interests, certain mortgage loans, certain acquired property, certain long-term debt arrangements and certain highly structured, complex derivative instruments.

Table 6 presents a comparison, by balance sheet category, of the amount of financial assets carried in our condensed consolidated balance sheets at fair value on a recurring basis (recurring asset) that were classified as Level 3 as of June 30, 2011 and December 31, 2010. The availability of observable market inputs to measure fair value varies based on changes in market conditions, such as liquidity. As a result, we expect the amount of financial instruments carried at fair value on a recurring basis and classified as Level 3 to vary each period.

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Table 6: Level 3 Recurring Financial Assets at Fair Value

	As of									
		June 30,	De	cember 31,						
Balance Sheet Category	2011 2010									
		(Dollars i	n mil	lions)						
Trading securities	\$	4,034	\$	4,576						
Available-for-sale securities		30,379		31,934						
Mortgage loans		2,365		2,207						
Other assets		210		247						
Level 3 recurring assets	\$	36,988	\$	38,964						
Total assets	\$	3,196,112	\$	3,221,972						
Total recurring assets measured at fair value	\$	154,275	\$	161,696						
Level 3 recurring assets as a percentage of total assets		1%		1%						
Level 3 recurring assets as a percentage of total recurring assets measured at										
fair value		24%		24%						
Total recurring assets measured at fair value as a percentage of total assets		5%		5%						

Assets measured at fair value on a nonrecurring basis and classified as Level 3, which are not presented in the table above, primarily include mortgage loans and acquired property. The fair value of Level 3 nonrecurring assets totaled \$51.2 billion during the quarter ended June 30, 2011 and \$63.0 billion during the year ended December 31, 2010.

Financial liabilities measured at fair value on a recurring basis and classified as Level 3 consisted of long-term debt with a fair value of \$1.0 billion as of both June 30, 2011 and December 31, 2010, and other liabilities with a fair value of \$131 million as of June 30, 2011 and \$143 million as of December 31, 2010.

#### **Total Loss Reserves**

Our total loss reserves consist of the following components:

Allowance for loan losses;

Allowance for accrued interest receivable;

Reserve for guaranty losses; and

Allowance for preforeclosure property tax and insurance receivable.

These components can be further divided into single-family portions, which collectively make up our single-family loss reserves, and multifamily portions, which collectively make up our multifamily loss reserves.

In the second quarter of 2011, we updated our loan loss models to incorporate more recent data on prepayments of modified loans which contributed to an increase to our allowance for loan losses of approximately \$1.5 billion. The

change resulted in slower expected prepayment speeds, which extended the expected lives of modified loans and lowered the present value of cash flows on those loans. Also in the second quarter of 2011, we updated our estimate of the reserve for guaranty losses related to private-label mortgage-related securities that we have guaranteed to increase our focus on earlier stage delinquency as a driver of foreclosures in order to reflect changes to the foreclosure environment. This update resulted in an increase to our reserve for guaranty losses included within Other liabilities of approximately \$700 million.

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## CONSOLIDATED RESULTS OF OPERATIONS

In this section we discuss our condensed consolidated results of operations for the periods indicated. You should read this section together with our condensed consolidated financial statements, including the accompanying notes.

Table 7 summarizes our condensed consolidated results of operations for the periods indicated.

**Table 7: Summary of Condensed Consolidated Results of Operations** 

	For the Three Months Ended June 30,							For the Six Months Ended June 30,						
		2011		2010		ariance		2011	J	2010	Va	riance		
				(De	ollai	rs in milli	ons	)						
Net interest income	\$	4,972	\$	4,207	\$	765	\$	9,932	\$	6,996	\$	2,936		
Fee and other income		265		294		(29)		502		527		(25)		
Net revenues	\$	5,237	\$	4,501	\$	736	\$	10,434	\$	7,523	\$	2,911		
Investment gains, net		171		23		148		246		189		57		
Net other-than-temporary														
impairments		(56)		(137)		81		(100)		(373)		273		
Fair value (losses) gains, net		(1,634)		303		(1,937)		(1,345)		(1,402)		57		
Administrative expenses		(569)		(670)		101		(1,174)		(1,275)		101		
Credit-related expenses <sup>(1)</sup>		(6,059)		(4,851)		(1,208)		(17,101)		(16,735)		(366)		
Other non-interest expenses <sup>(2)</sup>		(75)		(383)		308		(414)		(737)		323		
Loss before federal income taxes Benefit (provision) for federal		(2,985)		(1,214)		(1,771)		(9,454)		(12,810)		3,356		
income taxes		93		(9)		102		91		58		33		
Net loss Less: Net (income) loss attributable		(2,892)		(1,223)		(1,669)		(9,363)		(12,752)		3,389		
to the noncontrolling interest		(1)		5		(6)		(1)		4		(5)		
Net loss attributable to Fannie Mae	\$	(2,893)	\$	(1,218)	\$	(1,675)	\$	(9,364)	\$	(12,748)	\$	3,384		
Total comprehensive (loss) income attributable to Fannie Mae	\$	(2,891)	\$	452	\$	(3,343)	\$	(9,181)	\$	(9,706)	\$	525		

<sup>(1)</sup> Consists of provision for loan losses, provision for guaranty losses, and foreclosed property expense (income).

(2) Consists of debt extinguishment losses, net and other expenses.

#### **Net Interest Income**

Table 8 presents an analysis of our net interest income, average balances, and related yields earned on assets and incurred on liabilities for the periods indicated. For most components of the average balances, we used a daily weighted average of amortized cost. When daily average balance information was not available, such as for mortgage loans, we used monthly averages. Table 9 presents the change in our net interest income between periods and the extent to which that variance is attributable to: (1) changes in the volume of our interest-earning assets and interest-bearing liabilities or (2) changes in the interest rates of these assets and liabilities. In the fourth quarter of 2010, we changed the presentation to distinguish the change in net interest income of Fannie Mae from the change in net interest income of consolidated trusts. We have revised the presentation of results for prior periods to conform to the current period presentation.

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Table 8: Analysis of Net Interest Income and Yield

	For the Three Months Ended June 30,											
		Average Balance	I: I:	011 nterest ncome/ expense	Average Rates Earned/Paid (Dollars in		Average Balance millions)			onterest ncome/ xpense	R	erage ates ed/Paid
Interest-earning assets: Mortgage loans of Fannie Mae <sup>(1)</sup> Mortgage loans of consolidated trusts <sup>(1)</sup>	\$	394,687 2,614,392	\$	3,720 31,613		3.77% 4.84	\$	366,321 2,620,167	\$	3,950 33,682		4.31% 5.14
Total mortgage loans Mortgage-related securities Elimination of Fannie Mae MBS held in portfolio		3,009,079 319,395 (204,465)		35,333 4,029 (2,643)		4.70 5.05 5.17		2,986,488 395,600 (256,163)		37,632 5,040 (3,387)	ı	5.04 5.10 5.29
Total mortgage-related securities, net Non-mortgage securities <sup>(2)</sup> Federal funds sold and securities purchased under agreements to resell or similar arrangements Advances to lenders		114,930 76,829 21,833 3,144		1,386 30 6 19		4.82 0.15 0.11 2.39		139,437 111,294 47,571 2,673		1,653 66 23 18		4.74 0.23 0.19 2.66
Total interest-earning assets	\$		\$	36,774		4.56%	\$	·	\$	39,392		4.79%
Interest-bearing liabilities: Short-term debt <sup>(3)</sup> Long-term debt	\$	162,071 589,269	\$	79 3,802		0.19% 2.58	\$	234,474 579,190	\$	164 4,975		0.28% 3.44
Total short-term and long-term funding debt Debt securities of consolidated trusts		751,340 2,657,571		3,881 30,564		2.07 4.60		813,664 2,693,538		5,139 33,433		2.53 4.96
Elimination of Fannie Mae MBS held in portfolio		(204,465)		(2,643)		5.17		(256,163)		(3,387)	ı	5.29
Total debt securities of consolidated trusts held by third parties		2,453,106		27,921		4.55		2,437,375		30,046		4.93
Total interest-bearing liabilities	\$	3,204,446	\$	31,802		3.97%	\$	3,251,039	\$	35,185		4.33%

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Impact of net non-interest bearing funding	\$ 21,369		0.03%	\$ 36,424		0.05%
Net interest income/net interest yield		\$ 4,972	0.62%		\$ 4,207	0.51%
Net interest income/net interest yield of consolidated trusts <sup>(4)</sup>		\$ 1,049	0.16%		\$ 249	0.04%
		23				

	Average Balance	I I	011 nterest ncome/	e Six Month Average Rates arned/Paid (Dollars in	20 In	010 nterest ncome/ xpense	Ra	Average Rates Earned/Paid		
Interest-earning assets: Mortgage loans of Fannie Mae <sup>(1)</sup> Mortgage loans of consolidated trusts <sup>(1)</sup>	\$ 399,898 2,605,087	\$	7,445 63,478	3.72% 4.87	\$ 322,926 2,664,917	\$	7,248 68,003		4.49% 5.10	
Total mortgage loans Mortgage-related securities Elimination of Fannie Mae MBS held in portfolio	3,004,985 326,727 (209,418)		70,923 8,274 (5,436)	4.72 5.06 5.19	2,987,843 415,393 (271,432)		75,251 10,590 (7,186)		5.04 5.10 5.29	
Total mortgage-related securities, net Non-mortgage securities <sup>(2)</sup> Federal funds sold and securities purchased under agreements to resell or similar	117,309 78,266		2,838 75	4.84 0.19	143,961 89,200		3,404 103		4.73 0.23	
arrangements Advances to lenders	17,810 3,614		13 40	0.15 2.20	43,838 2,593		44 36		0.20 2.76	
Total interest-earning assets	\$ 3,221,984	\$	73,889	4.59%	\$ 3,267,435	\$	78,838		4.83%	
Interest-bearing liabilities: Short-term debt <sup>(3)</sup> Long-term debt	\$ 150,523 610,594	\$	183 7,998	0.24% 2.62	\$ 209,894 572,033	\$	280 10,056		0.27% 3.52	
Total short-term and long-term funding debt Debt securities of consolidated	761,117		8,181	2.15	781,927		10,336		2.64	
trusts Elimination of Fannie Mae MBS held in portfolio	2,653,872 (209,418)		61,212 (5,436)	<ul><li>4.61</li><li>5.19</li></ul>	2,725,177 (271,432)		68,692 (7,186)		<ul><li>5.04</li><li>5.29</li></ul>	
Total debt securities of consolidated trusts held by third parties	2,444,454		55,776	4.56	2,453,745		61,506		5.01	
Total interest-bearing liabilities	\$ 3,205,571	\$	63,957	3.99%	\$ 3,235,672	\$	71,842		4.44%	
Impact of net non-interest bearing funding	\$ 16,413			0.02%	\$ 31,763				0.04%	

Net interest income/net interest yield	\$ 9,932	0.62%	\$ 6,996	0.43%
Net interest income/net interest yield of consolidated trusts <sup>(4)</sup>	\$ 2,266	0.17%	\$ (689)	(0.05)%

	As of June						
Selected benchmark interest rates <sup>(5)</sup>	2011	2010					
3-month LIBOR	0.25%	0.53%					
2-year swap interest rate	0.70	0.97					
5-year swap interest rate	2.03	2.06					
30-year Fannie Mae MBS par coupon rate	4.02	3.75					

<sup>(1)</sup> Interest income includes interest income on acquired credit-impaired loans of \$515 million and \$586 million for the three months ended June 30, 2011 and 2010, respectively, and \$1.0 billion and \$1.2 billion for the six months ended June 30, 2011 and 2010, respectively. These amounts include accretion income of \$250 million and \$288 million for the three months ended June 30, 2011 and 2010, respectively, and \$481 million and \$554 million for the six months ended June 30, 2011 and 2010, respectively, relating to a portion of the fair value losses recorded upon the acquisition

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of the loans. Average balance includes loans on nonaccrual status, for which interest income is recognized when collected.

- (2) Includes cash equivalents.
- (3) Includes federal funds purchased and securities sold under agreements to repurchase.
- (4) Net interest income of consolidated trusts represents interest income from mortgage loans of consolidated trusts less interest expense from debt securities of consolidated trusts. Net interest yield is calculated based on net interest income from consolidated trusts divided by average balance of mortgage loans of consolidated trusts.
- (5) Data from British Bankers Association, Thomson Reuters Indices and Bloomberg.

Table 9: Rate/Volume Analysis of Changes in Net Interest Income

		hree Mont 30, 2011 vs. Variance		For the Six Months Ended June 30, 2011 vs. 2010 Total Variance Due to:(1)					
	Variance				Volume	Rate			
Interest income: Mortgage loans of Fannie Mae Mortgage loans of consolidated trusts	\$ (230) (2,069)	\$ 291 (74)	\$ (521) (1,995)	\$ 197 (4,525)	\$ 1,556 (1,504)	\$ (1,359) (3,021)			
Total mortgage loans Mortgage-related securities Elimination of Fannie Mae MBS held in	(2,299) (1,011)	217 (962)	(2,516) (49)	(4,328) (2,316)	52 (2,246)	(4,380) (70)			
portfolio  Total mortgage-related securities, net	744 (267)	670 (292)	74 25	1,750 (566)	1,612 (634)	138 68			
Non-mortgage securities <sup>(2)</sup> Federal funds sold and securities purchased under agreements to resell or	(36)	(17)	(19)	(28)	(12)	(16)			
similar arrangements Advances to lenders	(17) 1	(9)	(8) (2)	(31)	(21) 12	(10) (8)			
Total interest income	(2,618)	(98)	(2,520)	(4,949)	(603)	(4,346)			
Interest expense: Short-term debt Long-term debt	(85) (1,173)	(43) 85	(42) (1,258)	(97) (2,058)	(74) 642	(23) (2,700)			
Total short-term and long-term funding debt  Debt securities of consolidated trusts  Elimination of Fannie Mae MBS held in	(1,258) (2,869)	42 (441)	(1,300) (2,428)	(2,155) (7,480)	568 (1,761)	(2,723) (5,719)			
portfolio	744	670	74	1,750	1,612	138			

Total debt securities of consolidated						
trusts held by third parties	(2,125)	229	(2,354)	(5,730)	(149)	(5,581)
Total interest expense	(3,383)	271	(3,654)	(7,885)	419	(8,304)
Net interest income	\$ 765	\$ (369)	\$ 1,134	\$ 2,936	\$ (1,022)	\$ 3,958

Net interest income increased in the second quarter and first half of 2011, as compared with the second quarter and first half of 2010, due to lower interest expense on debt, which was partially offset by lower interest income on loans and securities. The primary drivers of this change were:

a reduction in the interest expense on debt of consolidated trusts as we have purchased a significant amount of delinquent loans from our MBS trusts since the first quarter of 2010;

lower interest expense on funding debt due to lower borrowing rates which allowed us to replace higher-cost debt with lower-cost debt;

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<sup>(1)</sup> Combined rate/volume variances are allocated to both rate and volume based on the relative size of each variance.

<sup>(2)</sup> Includes cash equivalents.

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lower interest income on mortgage securities due to a decrease in the balance of our mortgage securities, as we continue to manage our portfolio requirements; and

lower yields on mortgage loans as new business acquisitions continue to replace higher-yielding loans with loans issued at lower mortgage rates. The reduction in interest income on loans due to lower yields was partially offset by a reduction in the amount of interest income not recognized for nonaccrual mortgage loans, due to a decline in the balance of nonaccrual loans on our condensed consolidated balance sheets as we continue to complete a high number of loan modifications and foreclosures.

Additionally, our net interest income and net interest yield were higher than they would have otherwise been in both the second quarter and first half of 2011 and 2010 because our debt funding needs were lower than would otherwise have been required as a result of funds we received from Treasury under the senior preferred stock purchase agreement. Further, dividends paid to Treasury are not recognized in interest expense.

For the second quarter of 2011, interest income that we did not recognize for nonaccrual mortgage loans, net of recoveries, was \$1.4 billion, which resulted in a 17 basis point reduction in net interest yield, compared with \$2.2 billion for the second quarter of 2010, which resulted in a 27 basis point reduction in net interest yield. Of the \$1.4 billion of interest income that we did not recognize for nonaccrual mortgage loans for the second quarter of 2011, \$1.2 billion was related to the unsecuritized mortgage loans that we owned during the period. Of the \$2.2 billion of interest income that we did not recognize for nonaccrual mortgage loans for the second quarter of 2010, \$1.2 billion was related to the unsecuritized mortgage loans that we owned.

For the first half of 2011, interest income that we did not recognize for nonaccrual mortgage loans, net of recoveries, was \$3.0 billion, which resulted in a 18 basis point reduction in net interest yield, compared with \$4.9 billion for the first half of 2010, which resulted in a 30 basis point reduction in net interest yield. Of the \$3.0 billion of interest income that we did not recognize for nonaccrual mortgage loans for the first half of 2011, \$2.5 billion was related to the unsecuritized mortgage loans that we owned during the period. Of the \$4.9 billion of interest income that we did not recognize for nonaccrual mortgage loans for the first half of 2010, \$1.8 billion was related to the unsecuritized mortgage loans that we owned.

For a discussion of the interest income from the assets we have purchased and the interest expense from the debt we have issued, see the discussion of our Capital Markets group s net interest income in Business Segment Results.

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#### Fair Value Gains (Losses), Net

Table 10 presents the components of our fair value gains and losses.

Table 10: Fair Value Gains (Losses), Net

	For the Three Months Ended June 30, 2011 2010 (Dollars				20	Ended J )11	x Months une 30, 2010	
Risk management derivatives fair value gains (losses) attributable to: Net contractual interest expense accruals on interest rate swaps Net change in fair value during the period	\$	(658) (958)	\$	(756) 936	\$ (	1,293) (207)	\$	(1,591) (390)
Total risk management derivatives fair value gains (losses), net Mortgage commitment derivatives fair value losses, net		(1,616) (61)		180 (577)	(	1,500) (38)		(1,981) (1,178)
Total derivatives fair value losses, net  Trading securities gains, net  Other, net		(1,677) 135 (92)		(397) 640 60	(	360 (167)		(3,159) 1,698 59
Fair value gains (losses), net	\$	(1,634)	\$	303	\$ (	1,345)	\$	(1,402)
					20	)11	2	2010
5-year swap interest rate: As of January 1 As of March 31 As of June 30						2.18% 2.47 2.03		2.98% 2.73 2.06

## Risk Management Derivatives Fair Value Gains (Losses), Net

We supplement our issuance of debt securities with derivative instruments to further reduce duration and prepayment risks. We recorded risk management derivative fair value losses in the second quarter and first half of 2011 primarily as a result of a decrease in the fair value of our pay-fixed derivatives due to a decline in swap interest rates during the period.

We recorded risk management derivative gains in the second quarter of 2010 primarily as a result of changes in implied interest rate volatility, partially offset by time decay on our purchased options.

We recorded risk management derivative losses in the first half of 2010 as a result of: (1) time decay on our purchased options; (2) a decrease in the fair value of our pay-fixed derivatives due to a decline in swap interest rates; and (3) a decrease in implied interest rate volatility, which reduced the fair value of our purchased options.

We present, by derivative instrument type, the fair value gains and losses on our derivatives for the three and six months ended June 30, 2011 and 2010 in Note 9, Derivative Instruments.

### Mortgage Commitment Derivatives Fair Value Gains (Losses), Net

Commitments to purchase or sell some mortgage-related securities and to purchase single-family mortgage loans are generally accounted for as derivatives. For open mortgage commitment derivatives, we include changes in their fair value in our condensed consolidated statements of operations and comprehensive loss. When derivative purchase commitments settle, we include the fair value of the commitment on the settlement date in the cost basis of the loan or security we purchase. When derivative commitments to sell securities settle, we include the fair value of the commitment on the settlement date in the cost basis of the security we sell. Purchases of securities issued by our consolidated MBS trusts are treated as extinguishments of debt; we recognize the fair value of the commitment on the settlement date as a component of debt extinguishment gains and losses. Sales of securities issued by our consolidated MBS trusts are treated as issuances of

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consolidated debt; we recognize the fair value of the commitment on the settlement date as a component of debt in the cost basis of the debt issued.

We recognized losses on our mortgage commitments in the second quarter and first half of both 2011 and 2010 primarily due to losses on commitments to sell mortgage-related securities as a result of a decline in interest rates during the commitment period.

### Trading Securities Gains (Losses), Net

The gains from our trading securities in the second quarter of 2011 were primarily driven by a decrease in interest rates. The gains from our trading securities in the first half of 2011 were primarily driven by the narrowing of credit spreads on commercial mortgage-backed securities ( CMBS ).

The gains from our trading securities in the second quarter and first half of 2010 were primarily driven by a decrease in interest rates and narrowing of credit spreads.

### **Credit-Related Expenses**

We refer to our provision for loan losses and the provision for guaranty losses collectively as our provision for credit losses. Credit-related expenses consist of our provision for credit losses and foreclosed property expense.

### **Provision for Credit Losses**

Our total loss reserves provide for an estimate of credit losses incurred in our guaranty book of business as of each balance sheet date. We establish our loss reserves through the provision for credit losses for losses that we believe have been incurred and will eventually be reflected over time in our charge-offs. When we determine that a loan is uncollectible, typically upon foreclosure, we record a charge-off against our loss reserves. We record recoveries of previously charged-off amounts as a reduction to charge-offs, which results in an increase to our loss reserves.

Table 11 displays the components of our total loss reserves and our total fair value losses previously recognized on loans purchased out of MBS trusts reflected in our condensed consolidated balance sheets. Because these fair value losses lowered our recorded loan balances, we have fewer inherent losses in our guaranty book of business and consequently require lower total loss reserves. For these reasons, we consider these fair value losses as an effective reserve, apart from our total loss reserves, to the extent that we expect to realize credit losses on the acquired loans in the future. We estimate that approximately two-thirds of this amount, as of June 30, 2011, represents credit losses we expect to realize in the future and approximately one-third will eventually be recovered, either through net interest income for loans that cure or through foreclosed property income for loans where the sale of the collateral exceeds our recorded investment in the loan. We exclude these fair value losses from our credit loss calculation as described in Credit Loss Performance Metrics.

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**Table 11: Total Loss Reserves** 

	T	une 30,	As of	
	J	2011	Decen	nber 31, 2010 llions)
Allowance for loan losses Reserve for guaranty losses <sup>(1)</sup>	\$	69,506 960	\$	61,556 323
Combined loss reserves Allowance for accrued interest receivable Allowance for preforeclosure property taxes and insurance receivable <sup>(2)</sup>		70,466 3,024 1,267		61,879 3,414 958
Total loss reserves Fair value losses previously recognized on acquired credit impaired loans <sup>(3)</sup>		74,757 17,693		66,251 19,171
Total loss reserves and fair value losses previously recognized on acquired credit-impaired loans	\$	92,450	\$	85,422

<sup>(1)</sup> Amount included in Other liabilities in our condensed consolidated balance sheets.

We refer to our allowance for loan losses and reserve for guaranty losses collectively as our combined loss reserves. We summarize the changes in our combined loss reserves in Table 12.

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<sup>(2)</sup> Amount included in Other assets in our condensed consolidated balance sheets.

<sup>(3)</sup> Represents the fair value losses on loans purchased out of MBS trusts reflected in our condensed consolidated balance sheets.

Table 12: Allowance for Loan Losses and Reserve for Guaranty Losses (Combined Loss Reserves)

	For the Three Months Ended June 30,											
	Of Fannie Mae			2011 Of nsolidated Trusts		Total (Dollars ii	]	Of Fannie Mae	Coi	2010 Of nsolidated Trusts		Total
Changes in combined loss reserves: Allowance for loan losses: Beginning balance	\$	53,708	\$	13,849	\$	67,557	\$	25,675	\$	34,894	\$	60,569
Provision for loan losses Charge-offs <sup>(1)</sup> Recoveries Transfers <sup>(2)</sup>		3,040 (5,460) 1,819 2,762		2,762 (758) 550 (2,762)		5,802 (6,218) 2,369		2,593 (4,446) 65 22,620		1,702 (1,947) 291 (22,620)		4,295 (6,393) 356
Net reclassifications <sup>(3)</sup> Ending balance <sup>(4)</sup>	\$	97 55,966	\$	(101) 13,540	\$	(4) 69,506	\$	(3,663) 42,844	\$	5,418 17,738	\$	1,755 60,582
Reserve for guaranty losses: Beginning balance Provision for guaranty losses Charge-offs Recoveries	\$	257 735 (33) 1	\$		\$	257 735 (33) 1	\$	233 69 (56)	\$		\$	233 69 (56)
Ending balance	\$	960	\$		\$	960	\$	246	\$		\$	246
Combined loss reserves: Beginning balance Total provision for credit losses Charge-offs <sup>(1)</sup> Recoveries Transfers <sup>(2)</sup> Net reclassifications <sup>(3)</sup>	\$	53,965 3,775 (5,493) 1,820 2,762 97	\$	13,849 2,762 (758) 550 (2,762) (101)	\$	67,814 6,537 (6,251) 2,370 (4)	\$	25,908 2,662 (4,502) 65 22,620 (3,663)	\$	34,894 1,702 (1,947) 291 (22,620) 5,418	\$	60,802 4,364 (6,449) 356 1,755
Ending balance <sup>(4)</sup>	\$	56,926	\$	13,540	\$	70,466	\$	43,090	\$	17,738	\$	60,828

For the Six Months Ended June 30,	
	2
Of	

	For the Six Months Ended June 30,									
	]	Of Fannie Mae		2011 Of solidated Γrusts		Total (Dollars in	Of Fannie Mae illions)	Co	2010 Of nsolidated Trusts	Total
Changes in combined loss reserves: Allowance for loan losses:										
Beginning balance Adoption of new accounting	\$	48,530	\$	13,026	\$	61,556	\$ 8,078	\$	1,847	\$ 9,925
standards		40.400				46.000	0.064		43,576	43,576
Provision for loan losses		10,199		6,190		16,389	8,864		7,370	16,234
Charge-offs <sup>(1)</sup>		(11,165)		(1,206)		(12,371)	(6,151)		(5,402)	(11,553)
Recoveries		2,349		1,502		3,851	162		568	730
Transfers <sup>(2)</sup>		5,969		(5,969)			36,475		(36,475)	
Net reclassifications <sup>(3)</sup>		84		(3)		81	(4,584)		6,254	1,670
Ending balance <sup>(4)</sup>	\$	55,966	\$	13,540	\$	69,506	\$ 42,844	\$	17,738	\$ 60,582
Reserve for guaranty losses:										
Beginning balance Adoption of new accounting	\$	323	\$		\$	323	\$ 54,430	\$		\$ 54,430
standards							(54,103)			(54,103)
Provision for guaranty losses		702				702	33			33
Charge-offs		(68)				(68)	(117)			(117)
Recoveries		3				3	3			3
Ending balance	\$	960	\$		\$	960	\$ 246	\$		\$ 246
Combined loss reserves:										
Beginning balance Adoption of new accounting	\$	48,853	\$	13,026	\$	61,879	\$ 62,508	\$	1,847	\$ 64,355
standards Total provision for credit							(54,103)		43,576	(10,527)
losses		10,901		6,190		17,091	8,897		7,370	16,267
Charge-offs <sup>(1)</sup>		(11,233)		(1,206)		(12,439)	(6,268)		(5,402)	(11,670)
Recoveries		2,352		1,502		3,854	165		(5,402)	733
Transfers <sup>(2)</sup>		•				3,834				133
		5,969		(5,969)		0.1	36,475		(36,475)	1 670
Net reclassifications <sup>(3)</sup>		84		(3)		81	(4,584)		6,254	1,670
Ending balance <sup>(4)</sup>	\$	56,926	\$	13,540	\$	70,466	\$ 43,090	\$	17,738	\$ 60,828

As of **June 30**, December 31,

	2011 (Dollar	2010 s in millions)
Allocation of combined loss reserves: Balance at end of each period attributable to: Single-family Multifamily	\$ 68,887 1,579	\$ 60,163 1,716
Total	\$ 70,466	\$ 61,879
Single-family and multifamily combined loss reserves as a percenapplicable guaranty book of business:	ntage of	
Single-family	2.40%	2.10%
Multifamily	0.82	0.91
Combined loss reserves as a percentage of:		
Total guaranty book of business	2.30%	2.03%
Total nonperforming loans	34.79	28.81
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- (1) Includes accrued interest of \$438 million and \$611 million for the three months ended June 30, 2011 and 2010, respectively, and \$824 million and \$1.2 billion for the six months ended June 30, 2011 and 2010, respectively.
- (2) Includes transfers from trusts for delinquent loan purchases.
- (3) Represents reclassification of amounts recorded in provision for loan losses and charge-offs that relate to allowances for accrued interest receivable and preforeclosure property taxes and insurance receivable from borrowers.
- (4) Includes \$414 million and \$637 million as of June 30, 2011 and 2010, respectively, for acquired credit-impaired loans.

The continued stress on a broad segment of borrowers from continued high levels of unemployment and underemployment and the prolonged decline in home prices have caused our total loss reserves to remain high for the past few years. Our provision for credit losses continues to be the primary driver of our net losses for each period presented. The amount of provision for credit losses varies from period to period based on changes in home prices, borrower payment behavior, the types and volumes of loss mitigation activities completed, and actual and estimated recoveries from our lender counterparties.

Our provision for credit losses increased in the second quarter of 2011 compared with the second quarter of 2010 as our loss reserves grew in the second quarter of 2011 while our loss reserves were relatively flat in the second quarter of 2010. The increase in our loan loss reserves in the second quarter 2011 was driven by:

an increase in the number of modified loans that are subject to individual impairment;

a decrease in home prices, on a national basis, since the second quarter of 2010; and

an increase in the number of days loans are remaining delinquent.

Our provision for credit losses and loss reserves during these periods has also been positively and negatively impacted by other factors. Additional factors that impacted our provision for credit losses in the second quarter of 2011 include:

Our provision for credit losses benefited from higher amounts received from lenders related to our outstanding repurchase requests. In addition, we revised our estimate for amounts due to us related to outstanding repurchase requests to incorporate additional loan-level attributes which resulted in a decrease in our provision for credit losses and foreclosed property expense of \$1.5 billion.

We updated our estimate of the reserve for guaranty losses related to private-label mortgage-related securities that we have guaranteed to increase our focus on earlier stage delinquency as a driver of foreclosures in order to reflect changes to the foreclosure environment. This update resulted in an increase to our reserve for guaranty losses of approximately \$700 million.

We updated our loan loss models to incorporate more recent data on prepayments of modified loans. The change resulted in slower expected prepayment speeds, which extended the expected lives of modified loans and lowered the present value of cash flows on those loans. This update contributed to an increase to our allowance for loan losses of approximately \$1.5 billion.

Factors that impacted our provision for credit losses in the second quarter of 2010 include:

We recognized an out-of-period adjustment of \$1.1 billion related to an additional provision for losses on preforeclosure property taxes and insurance receivables.

We updated our allowance for loan loss model to reflect a change in our cohort structure for our severity calculations to use mark-to-market LTV ratios rather than LTV ratios at origination. The update resulted in a decrease in the allowance for loan losses of approximately \$1.6 billion.

Our provision for credit losses increased in the first half of 2011 compared with the first half of 2010 due to the reasons described above as well as higher loss severity rates and deterioration of future expected home prices, which drove additional impairment on loans that we have individually impaired.

Because of the substantial volume of loan modifications we completed and the number of loans that entered a trial modification period in 2010 and the first half of 2011, approximately two-thirds of our total loss reserves are attributable to individual impairment rather than the collective reserve for loan losses. Individual

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impairment for a troubled debt restructuring ( TDR ) is based on the restructured loan s expected cash flows over the life of the loan, taking into account the effect of any concessions granted to the borrower, discounted at the loan s original effective interest rate. The model includes forward-looking assumptions using multiple scenarios of the future economic environment, including interest rates and home prices. Based on the structure of the modifications, in particular the size of the concession granted, and the performance of modified loans combined with the forward-looking assumptions used in our model, the allowance calculated for an individually impaired loan has generally been greater than the allowance that would be calculated under the collective reserve. Further, if we expect to recover our recorded investment in an individually impaired loan through probable foreclosure of the underlying collateral, we measure the impairment based on the fair value of the collateral. The loss reserve for a greater portion of our population of individually impaired loans was based on the fair value of the underlying collateral as of June 30, 2010.

Additionally, while delinquency rates on loans in our single-family guaranty book of business have decreased, borrowers inability or unwillingness to make their mortgage payments, along with delays in foreclosures, continue to cause loans to remain seriously delinquent for an extended period of time as shown in Table 36: Delinquency Status of Single-Family Conventional Loans.

For additional discussion of our loan workout activities, delinquent loans and concentrations, see Risk Management Credit Risk Management Single-Family Mortgage Credit Risk Management Problem Loan Management. For a discussion of our charge-offs, see Credit Loss Performance Metrics.

Our balance of nonperforming single-family loans remained high as of June 30, 2011 due to both high levels of delinquencies and an increase in TDRs. When a TDR is executed, the loan status becomes current, but the loan will continue to be classified as a nonperforming loan as the loan is not performing in accordance with the original terms. The composition of our nonperforming loans is shown in Table 13. For information on the impact of TDRs and other individually impaired loans on our allowance for loan losses, see Note 3, Mortgage Loans.

**Table 13: Nonperforming Single-Family and Multifamily Loans** 

	J	June 30, 2011 (Dollar	As of December 31, 2010 s in millions)	
On-balance sheet nonperforming loans including loans in consolidated Fannie Mae MBS trusts:				
Nonaccrual loans	\$	133,885	\$	152,756
Troubled debt restructurings on accrual status <sup>(1)</sup>		68,525		61,907
Total on-balance sheet nonperforming loans		202,410		214,663
Off-balance sheet nonperforming loans in unconsolidated Fannie Mae MBS trusts <sup>(2)</sup>		142		89
Total nonperforming loans	\$	202,552	\$	214,752
Accruing on-balance sheet loans past due 90 days or more <sup>(3)</sup>	\$	758	\$	896

	F Six I Ju	For the  Year Ended December 31, 2010 a millions)		
Interest related to on-balance sheet nonperforming loans: Interest income forgone <sup>(4)</sup> Interest income recognized for the period <sup>(5)</sup>	\$	4,555 2,990	\$	8,185 7,995

<sup>(1)</sup> Includes HomeSaver Advance first-lien loans on accrual status.

<sup>(2)</sup> Represents loans that would meet our criteria for nonaccrual status if the loans had been on-balance sheet.

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- (3) Recorded investment in loans as of the end of each period that are 90 days or more past due and continuing to accrue interest. The majority of this amount consists of loans insured or guaranteed by the U.S. government and loans where we have recourse against the seller in the event of a default.
- (4) Represents the amount of interest income that would have been recorded during the period for on-balance sheet nonperforming loans as of the end of each period had the loans performed according to their original contractual terms.
- (5) Represents interest income recognized during the period for on-balance sheet loans classified as nonperforming as of the end of each period. Includes primarily amounts accrued while loan was performing and cash payments received on nonaccrual loans.

### Foreclosed Property Expense (Income)

Foreclosed property expense and income are displayed in Table 14. The shift from foreclosed property expense in the second quarter of 2010 to foreclosed property income in the second quarter of 2011, and the decline in foreclosed property expense in the first half of 2011 compared with the first half of 2010, was primarily due to an increase in estimated amounts due to or received by us for outstanding repurchase requests. These amounts were recognized in our provision for credit losses and foreclosed property expense and income. The foreclosed property expense in the 2010 periods reflected the recognition of cash fees of \$211 million in the second quarter of 2010 and \$773 million in the first half of 2010 from the cancellation and restructuring of some of our mortgage insurance coverage; there were no such fees recognized in the second quarter and first half of 2011. These fees represented an acceleration of, and discount on, claims to be paid pursuant to the coverage in order to reduce our future exposure to our mortgage insurers.

#### Credit Loss Performance Metrics

Our credit-related expenses should be considered in conjunction with our credit loss performance. Our credit loss performance metrics, however, are not defined terms within GAAP and may not be calculated in the same manner as similarly titled measures reported by other companies. Because management does not view changes in the fair value of our mortgage loans as credit losses, we adjust our credit loss performance metrics for the impact associated with the acquisition of credit-impaired loans. We also exclude interest forgone on nonperforming loans in our mortgage portfolio, other-than-temporary impairment losses resulting from deterioration in the credit quality of our mortgage-related securities and accretion of interest income on acquired credit-impaired loans from credit losses.

Historically, management viewed our credit loss performance metrics, which include our historical credit losses and our credit loss ratio, as indicators of the effectiveness of our credit risk management strategies. As our credit losses are now at such high levels, management has shifted focus to our loss mitigation strategies and the reduction of our total credit losses and away from the credit loss ratio to measure performance. However, we believe that credit loss performance metrics may be useful to investors as the losses are presented as a percentage of our book of business and have historically been used by analysts, investors and other companies within the financial services industry. They also provide a consistent treatment of credit losses for on- and off-balance sheet loans. Moreover, by presenting credit losses with and without the effect of fair value losses associated with the acquisition of credit-impaired loans, investors are able to evaluate our credit performance on a more consistent basis among periods. Table 14 details the components of our credit loss performance metrics as well as our average single-family and multifamily default rate and initial charge-off severity rate.

**Table 14: Credit Loss Performance Metrics** 

	For the Three Months Ended June 30, 2011 2010				For the Six Months Ended June 30, 2011 2010					
	Amount	Ratio <sup>(1)</sup>	Amount	Ratio <sup>(1)</sup> (Dollars in	Amount millions)	Ratio <sup>(1)</sup>	Amount	Ratio <sup>(1)(2)</sup>		
Charge-offs, net of recoveries Foreclosed property expense (income)	\$ 3,881	50.4bp (6.2)	\$ 6,093 487	79.7bp	\$ 8,585	55.9bp 0.1	\$ 10,937 468	71.2bp		
Credit losses including the effect of fair value losses on acquired credit-impaired										
loans Less: Fair value losses resulting from acquired credit-impaired	3,403	44.2	6,580	86.1	8,595	56.0	11,405	74.3		
loans Plus: Impact of acquired credit-impaired loans on charge-offs and foreclosed	(31)	(0.4)	(47)	(0.6)	(62)	(0.4)	(105)	(0.7)		
property expense	560	7.3	512	6.7	1,085	7.1	892	5.8		
Credit losses and credit loss ratio	\$ 3,932	51.1bp	\$ 7,045	92.2bp	\$ 9,618	62.7bp	\$ 12,192	79.4bp		
Credit losses attributable to: Single-family Multifamily	\$ 3,810 122		\$ 6,923 122		\$ 9,414 204		\$ 11,985 207			
Total	\$ 3,932		\$ 7,045		\$ 9,618		\$ 12,192			
Average single-family default rate		0.46%		0.53%		0.90%		0.99%		

Average				
single-family				
initial charge-off				
severity rate <sup>(3)</sup>	34.47%	34.30%	35.29%	34.80%
Average				
multifamily				
default rate	0.17%	0.14%	0.29%	0.24%
Average				
multifamily				
initial charge-off				
severity rate <sup>(3)</sup>	35.82%	38.74%	36.23%	39.34%

- (1) Basis points are based on the annualized amount for each line item presented divided by the average guaranty book of business during the period.
- (2) Beginning in the second quarter of 2010, expenses relating to preforeclosure taxes and insurance were recorded as charge-offs. These expenses were recorded as foreclosed property expense in the first quarter of 2010. The impact of including these costs in charge-offs was 3.0 basis points for the six months ended June 30, 2010.
- (3) Single-family and multifamily rates exclude fair value losses on credit-impaired loans acquired from MBS trusts and any costs, gains or losses associated with REO after initial acquisition through final disposition; single-family rate excludes charge-offs from preforeclosure sales.

The decrease in our credit losses in the second quarter and first half of 2011 compared with both the second quarter and first half of 2010 was primarily due to an increase in estimated amounts due to or received by us related to outstanding repurchase requests. While defaults remain high, defaults in the second quarter and first half of 2011 were lower than they would have been due to delays in the foreclosure process. See Executive Summary Foreclosure Delays and Changes in the Foreclosure Environment for information regarding the current foreclosure environment.

Our 2009, 2010 and 2011 vintages accounted for approximately 2% of our single-family credit losses for the second quarter and first half of 2011. Typically, credit losses on mortgage loans do not peak until later years in the loan cycle following origination. We provide more detailed credit performance information, including serious delinquency rates by geographic region, statistics on nonperforming loans and foreclosure activity in Risk Management Credit Risk Management Mortgage Credit Risk Management.

### Regulatory Hypothetical Stress Test Scenario

Under a September 2005 agreement with FHFA s predecessor, the Office of Federal Housing Enterprise Oversight, we are required to disclose on a quarterly basis the present value of the change in future expected

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credit losses from our existing single-family guaranty book of business from an immediate 5% decline in single-family home prices for the entire United States. Although other provisions of the September 2005 agreement were suspended in March 2009 by FHFA until further notice, this disclosure requirement was not suspended. For purposes of this calculation, we assume that, after the initial 5% shock, home price growth rates return to the average of the possible growth rate paths used in our internal credit pricing models. The sensitivity results represent the difference between future expected credit losses under our base case scenario, which is derived from our internal home price path forecast, and a scenario that assumes an instantaneous nationwide 5% decline in home prices.

Table 15 compares the credit loss sensitivities for the periods indicated for first lien single-family whole loans we own or that back Fannie Mae MBS, before and after consideration of projected credit risk sharing proceeds, such as private mortgage insurance claims and other credit enhancements.

**Table 15: Single-Family Credit Loss Sensitivity**(1)

	As of					
	June 30, 2011 (Dollars i			December 31, 2010 in millions)		
Gross single-family credit loss sensitivity Less: Projected credit risk sharing proceeds	\$	29,383 (2,547)	\$	25,937 (2,771)		
Net single-family credit loss sensitivity	\$	26,836	\$	23,166		
Outstanding single-family whole loans and Fannie Mae MBS Single-family net credit loss sensitivity as a percentage of outstanding	\$ 2	2,795,230	\$	2,782,512		
single-family whole loans and Fannie Mae MBS		0.96%		0.83%		

(1) Represents total economic credit losses, which consist of credit losses and forgone interest. Calculations are based on 97% of our total single-family guaranty book of business as of both June 30, 2011 and December 31, 2010, respectively. The mortgage loans and mortgage-related securities that are included in these estimates consist of: (a) single-family Fannie Mae MBS (whether held in our mortgage portfolio or held by third parties), excluding certain whole loan REMICs and private-label wraps; (b) single-family mortgage loans, excluding mortgages secured only by second liens, subprime mortgages, manufactured housing chattel loans and reverse mortgages; and (c) long-term standby commitments. We expect the inclusion in our estimates of the excluded products may impact the estimated sensitivities set forth in this table.

Because these sensitivities represent hypothetical scenarios, they should be used with caution. Our regulatory stress test scenario is limited in that it assumes an instantaneous uniform 5% nationwide decline in home prices, which is not representative of the historical pattern of changes in home prices. Changes in home prices generally vary on a regional, as well as a local, basis. In addition, these stress test scenarios are calculated independently without considering changes in other interrelated assumptions, such as unemployment rates or other economic factors, which are likely to have a significant impact on our future expected credit losses.

### Financial Impact of the Making Home Affordable Program on Fannie Mae

### Home Affordable Refinance Program

Because we already own or guarantee the original mortgages that we refinance under HARP, our expenses under that program consist mostly of limited administrative costs.

## Home Affordable Modification Program

We incurred impairments related to loans that had entered a trial modification under the Home Affordable Modification Program (HAMP) of \$2.6 billion during the second quarter of 2011 compared with \$2.2 billion during the second quarter of 2010. We incurred impairments related to loans that had entered a trial modification under HAMP of \$5.2 billion during the first half of 2011, compared with \$9.8 billion during the first half of 2010. These include impairments on loans that entered into a trial modification under the program but that have not yet received, or that have been determined to be ineligible for, a permanent modification

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under the program. These impairments have been included in the calculation of our provision for loan losses in our condensed consolidated results of operations and comprehensive loss. The impairments do not include the reduction in our collective loss reserves which occurred as a result of beginning to individually assess the loan for impairment upon entering a trial modification. Please see MD&A Consolidated Results of Operations Financial Impact of the Making Home Affordable Program on Fannie Mae in our 2010 Form 10-K for a more detailed discussion on these impairments.

We paid or accrued HAMP incentive fees for servicers of \$88 million during the second quarter of 2011 compared with \$115 million during the second quarter of 2010. We paid or accrued HAMP incentive fees for servicers of \$168 million during the first half of 2011, compared with \$183 million during the first half of 2010. These fees were related to loans modified under HAMP, which we recorded as part of Other expenses. Borrower incentive payments are included in the calculation of our allowance for loan losses for individually impaired loans. Additionally, our expenses under HAMP also include administrative costs.

### Overall Impact of the Making Home Affordable Program

Because of the unprecedented nature of the circumstances that led to the Making Home Affordable Program, we cannot quantify what the impact would have been on Fannie Mae if the Making Home Affordable Program had not been introduced. We do not know how many loans we would have modified under alternative programs, what the terms or costs of those modifications would have been, how many foreclosures would have resulted nationwide, and at what pace, or the impact on housing prices if the program had not been put in place. As a result, the amounts we discuss above are not intended to measure how much the program is costing us in comparison to what it would have cost us if we did not have the program at all.

#### **BUSINESS SEGMENT RESULTS**

Results of our three business segments are intended to reflect each segment as if it were a stand-alone business. Under our segment reporting structure, the sum of the results for our three business segments does not equal our condensed consolidated results of operations as we separate the activity related to our consolidated trusts from the results generated by our three segments. In addition, because we apply accounting methods that differ from our condensed consolidated results for segment reporting purposes, we include an eliminations/adjustments category to reconcile our business segment results and the activity related to our consolidated trusts to our condensed consolidated results of operations. We describe the management reporting and allocation process used to generate our segment results in our 2010 Form 10-K in Notes to Consolidated Financial Statements Note 15, Segment Reporting. We are working on reorganizing our company by function rather than by business in order to improve our operational efficiencies and effectiveness. In future periods, we may change some of our management reporting and how we report our business segment results.

In this section, we summarize our segment results for the second quarter and first half of 2011 and 2010 in the tables below and provide a comparative discussion of these results. This section should be read together with our comparative discussion of our condensed consolidated results of operations in Consolidated Results of Operations. See Note 10, Segment Reporting of this report for a reconciliation of our segment results to our condensed consolidated results.

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### Single-Family Business Results

Table 16 summarizes the financial results of our Single-Family business for the periods indicated. The primary sources of revenue for our Single-Family business are guaranty fee income and fee and other income. Expenses primarily include credit-related expenses, net interest expense and administrative expenses.

**Table 16: Single-Family Business Results** 

	F			V	June 30, For the Six N Variance 2011 (Dollars in millions)			Mo	nths Ended , 2010	June 30, Variance		
Statement of operations data:  Net interest expense Guaranty fee income <sup>(1)</sup> Credit-related expenses <sup>(2)</sup> Other expenses <sup>(3)</sup>	\$	(680) 1,880 (5,933) (372)	\$	(1,385) 1,795 (4,871) (608)	\$	705 85 (1,062) 236	\$	(1,578) 3,751 (17,039) (958)	\$	(3,330) 3,563 (16,797) (1,121)	\$	1,752 188 (242) 163
Loss before federal income taxes Benefit for federal income taxes		(5,105) 109		(5,069) 1		(36) 108		(15,824) 107		(17,685) 52		1,861 55
Net loss attributable to Fannie Mae	\$	(4,996)	\$	(5,068)	\$	72	\$	(15,717)	\$	(17,633)	\$	1,916
Other key performance data: Single-family effective guaranty fee rate (in basis points) <sup>(4)</sup> Single-family average charged guaranty fee on new acquisitions (in basis		26.1		25.0				26.1		24.7		
points) <sup>(5)</sup> Average single-family		31.6		27.3				28.0		27.1		
guaranty book of business <sup>(6)</sup> Single-family Fannie Mae		2,886,509	\$	2,871,208			\$	2,879,369	\$	2,884,767		
MBS issues <sup>(7)</sup>	\$	102,654	\$	111,457			\$	269,327	\$	235,814		

<sup>(1)</sup> Guaranty fee income is included in fee and other income in our condensed consolidated statements of operations and comprehensive loss.

(3)

<sup>(2)</sup> Consists of the provision for loan losses, provision for guaranty losses and foreclosed property expense (income).

Consists of investment gains and losses, fair value losses, fee and other income, administrative expenses and other expenses.

- (4) Calculated based on annualized Single-Family segment guaranty fee income divided by the average single-family guaranty book of business, expressed in basis points.
- (5) Calculated based on the average contractual fee rate for our single-family guaranty arrangements entered into during the period plus the recognition of any upfront cash payments ratably over an estimated average life, expressed in basis points.
- (6) Consists of single-family mortgage loans held in our mortgage portfolio, single-family mortgage loans held by consolidated trusts, single-family Fannie Mae MBS issued from unconsolidated trusts held by either third parties or within our retained portfolio, and other credit enhancements that we provide on single-family mortgage assets. Excludes non-Fannie Mae mortgage-related securities held in our investment portfolio for which we do not provide a guaranty.
- (7) Reflects unpaid principal balance of Fannie Mae MBS issued and guaranteed by the Single-Family segment during the period. Includes Housing Finance Agency (HFA) new issue bond program issuances of \$3.1 billion for the first half of 2010. There were no HFA new issue bond program issuances in 2011 or the second quarter of 2010.

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### Net Interest Expense

Net interest expense for the Single-Family business segment primarily consists of: (1) the cost to reimburse the Capital Markets group for interest income not recognized for loans in our mortgage portfolio on nonaccrual status; (2) the cost to reimburse MBS trusts for interest income not recognized for loans in consolidated trusts on nonaccrual status; and (3) cash payments received on loans that have been placed on nonaccrual status.

Net interest expense decreased in the second quarter and first half of 2011 compared with the second quarter and first half of 2010 primarily due to a significant decrease in interest income not recognized for loans on nonaccrual status because of a decline in the total number of loans on nonaccrual status. This decline is due to the high number of loan workouts and foreclosures since the second quarter of 2010.

### Guaranty Fee Income

Guaranty fee income increased in the second quarter and first half of 2011 compared with the second quarter and first half of 2010 due to an increase in the amortization of risk based pricing adjustments, reflecting the impact of higher risk based pricing associated with our more recent acquisition vintages.

Our average single-family guaranty book of business was relatively flat period over period despite our continued high market share because of the decline in U.S. residential mortgage debt outstanding primarily due to the continued high level of foreclosures. Our estimated market share of new single-family mortgage-related securities issuances, which is based on publicly available data and excludes previously securitized mortgages, remained high at 43.2% for the second quarter and 46.4% for the first half of 2011.

# Credit-Related Expenses

Credit-related expenses and credit losses in the Single-Family business represent the substantial majority of our consolidated totals. We provide a discussion of our credit-related expenses and credit losses in Consolidated Results of Operations Credit-Related Expenses.

#### Multifamily Business Results

Table 17 summarizes the financial results of our Multifamily business for the periods indicated. The primary sources of revenue for our Multifamily business are guaranty fee income and fee and other income. Expenses and other items that impact income or loss primarily include credit-related expenses, administrative expenses and net operating losses from our partnership investments.

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**Table 17: Multifamily Business Results** 

		For the T	ee Months ine 30,	ed	For the Six Months Ended June 30,							
		2011		2010		riance ollars ir	ı mi	2011 llions)		2010	Va	riance
Statement of operations data:												
Guaranty fee income <sup>(1)</sup>	\$	216	\$	195	\$	21	\$	425	\$	389	\$	36
Fee and other income		57		28		29		115		63		52
Gains (losses) from partnership												
investments <sup>(2)</sup>		34		(22)		56		22		(80)		102
Credit-related income		(126)		20		(146)		(62)		62		(124)
(expense) <sup>(3)</sup> Other expenses <sup>(4)</sup>		(126) (38)		(100)		(146) 62		(62) (105)		(201)		(124) 96
Other expenses.		(36)		(100)		02		(103)		(201)		90
Income before federal income												
taxes		143		121		22		395		233		162
Provision for federal income												
taxes		(56)		(2)		(54)		(61)		(15)		(46)
Net income attributable to Fannie	Φ	07	ф	110	ф	(22)	ф	224	ф	210	ф	116
Mae	\$	87	\$	119	\$	(32)	\$	334	\$	218	\$	116
Other key performance data:												
Multifamily effective guaranty												
fee rate (in basis points) <sup>(5)</sup>		45.2		41.9				44.6		41.9		
Credit loss performance ratio (in												
basis points) <sup>(6)</sup>		25.5		26.2				21.4		22.3		
Average multifamily guaranty												
book of business <sup>(7)</sup>	\$	191,039	\$	186,105			\$	190,493	\$	185,841		
Multifamily new business		<b>7</b> 400		• = 00				10.162		6 O <b>-</b> 4		
volumes <sup>(8)</sup>		5,439		2,709				10,463		6,871		
Multifamily units financed from new business volumes <sup>(9)</sup>		96,000		54,000				179,000		115,000		
Fannie Mae multifamily MBS		90,000		34,000				179,000		113,000		
issuances <sup>(10)</sup>	\$	8,129	\$	2,727			\$	16,710	\$	6,801		
Fannie Mae multifamily	Ψ	0,123	Ψ	_,,_,			4	10,710	Ψ	0,001		
structured securities issuances												
(issued by Capital Markets												
group) <sup>(11)</sup>		1,622		772				3,022		2,593		
Additional net interest income												
earned on Fannie Mae												
multifamily mortgage loans and												
MBS (included in Capital Markets Group s results) <sup>2)</sup>		222		197				452		402		
Markets Oroup's results)		<i>LLL</i>		191				734		702		

Average Fannie Mae multifamily mortgage loans and MBS in Capital Markets Group s portfolio<sup>(13)</sup>

o<sup>(13)</sup> 112,208 116,521 113,272 117,115

		As of	•
	June 30, 2011		ecember 31, 2010
	(Dollar	nillions)	
Multifamily serious delinquency rate	0.46%		0.71%
Percentage of guaranty book of business with credit enhancement	90		89
Fannie Mae percentage of total multifamily mortgage debt outstanding <sup>(14)</sup>	20.7		20.5
Fannie Mae multifamily MBS outstanding <sup>(15)</sup>	\$ 89,098	\$	77,251

- (1) Guaranty fee income is included in fee and other income in our condensed consolidated statements of operations and comprehensive loss.
- (2) Gains (losses) from partnership investments is included in other expenses in our condensed consolidated statements of operations and comprehensive loss.
- (3) Consists of the benefit (provision) for loan losses, benefit for guaranty losses and foreclosed property expense.
- (4) Consists of net interest income or expense, investment gains (losses), other income or expenses, and administrative expenses.
- (5) Calculated based on annualized Multifamily segment guaranty fee income divided by the average multifamily guaranty book of business, expressed in basis points.
- (6) Calculated based on the annualized credit losses divided by the average multifamily guaranty book of business, expressed in basis points.

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- (7) Consists of multifamily mortgage loans held in our mortgage portfolio, multifamily mortgage loans held by consolidated trusts, multifamily Fannie Mae MBS issued from unconsolidated trusts held by either third parties or within our retained portfolio, and other credit enhancements that we provide on multifamily mortgage assets. Excludes non-Fannie Mae mortgage-related securities held in our investment portfolio for which we do not provide a guaranty.
- (8) Reflects unpaid principal balance of multifamily Fannie Mae MBS issued (excluding portfolio securitizations) and multifamily loans purchased during the period. Includes \$1.0 billion of HFA new issue bond program issuances for the first half of 2010. There were no HFA new issue bond program issuances in 2011 or the second quarter of 2010.
- (9) Excludes HFA new issue bond program.
- (a) issuances of new MBS volumes, (b) \$2.8 billion and \$6.3 billion of Fannie Mae portfolio securitization transactions for the second quarter and first half of 2011, and (c) \$119 million of conversions of adjustable-rate loans to fixed-rate loans and DMBS securities to MBS securities for the first half of 2011. There were no conversions of adjustable-rate loans to fixed-rate loans and DMBS securities to MBS securities to MBS securities for the second quarter of 2011. There were \$256 million of new MBS issuances as a result of converting adjustable rate loans to fixed rate loans in the second quarter and first half of 2010. There were no Fannie Mae multifamily portfolio securitizations transactions for the second quarter or first half of 2010.
- (11) Reflects original unpaid principal balance of out-of-portfolio multifamily structured securities issuances by our Capital Markets Group.
- (12) Interest expense estimate based on allocated duration-matched funding costs. Net interest income was reduced by guaranty fees allocated to Multifamily from the Capital Markets Group on multifamily loans in Fannie Mae s portfolio.
- (13) Based on unpaid principal balance.
- (14) Includes mortgage loans and Fannie Mae MBS issued and guaranteed by the Multifamily segment. Information as of June 30, 2011 is through March 31, 2011 and is based on the Federal Reserve s June 2011 mortgage debt outstanding release, the latest date for which the Federal Reserve has estimated mortgage debt outstanding for multifamily residences. Prior period amount may have been changed to reflect revised historical data from the Federal Reserve.
- (15) Includes \$25.2 billion and \$19.9 billion of Fannie Mae multifamily MBS held in the mortgage portfolio, the vast majority of which have been consolidated to loans in our condensed consolidated balance sheets, as of June 30, 2011 and December 31, 2010, respectively; and \$1.4 billion of bonds issued by HFAs as of both June 30, 2011 and December 31, 2010.

### Guaranty Fee Income

Multifamily guaranty fee income increased in the second quarter and first half of 2011 compared with the second quarter and first half of 2010 primarily due to higher fees charged on new acquisitions in recent years. New acquisitions with higher guaranty fees have become an increasingly large part of our multifamily guaranty book of business.

# Credit-Related Income (Expense)

Multifamily credit-related expenses in the second quarter and first half of 2011 were due to credit losses, combined with a stable allowance in the second quarter of 2011, as national improvement in the multifamily market was offset by weakness in certain local markets. In comparison, multifamily credit-related income in the second quarter and first half of 2010 was due to a decrease in the allowance for loan losses as a result of stabilization in cap rates, the use of more current property level financial data, and an improvement in multifamily market fundamentals relative to previously depressed levels.

Multifamily credit losses were \$122 million for both the second quarter of 2011 and 2010, and \$204 million for the first half of 2011 compared with \$207 million for the first half of 2010.

### Gains (Losses) from Partnership Investments

Losses from partnership investments in the second quarter and first half of 2010 shifted to gains in the second quarter and first half of 2011 as properties experienced improved operating performance due to stronger national multifamily market fundamentals.

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Provision for Federal Income Taxes

In the second quarter of 2011, we reached an effective settlement of issues with the Internal Revenue Service relating to tax years 2007 and 2008, which reduced our total corporate tax liability. However, the reduction in our tax liability also reduced the low-income housing tax credits we were able to use, resulting in a provision for federal income taxes for the Multifamily segment in the second quarter and first half of 2011.

### Capital Markets Group Results

Table 18 summarizes the financial results of our Capital Markets group for the periods indicated. Following the table we discuss the Capital Markets group s financial results and describe the Capital Markets group s mortgage portfolio. For a discussion on the debt issued by the Capital Markets group to fund its investment activities, see Liquidity and Capital Management. For a discussion on the derivative instruments that Capital Markets uses to manage interest rate risk, see Consolidated Balance Sheet Analysis Derivative Instruments in this report and Risk Management Market Risk Management, Including Interest Rate Risk Management Derivative Instruments and Notes to Consolidated Financial Statements Note 10, Derivative Instruments and Hedging Activities in our 2010 Form 10-K. The primary sources of revenue for our Capital Markets group are net interest income and fee and other income. Expenses and other items that impact income or loss primarily include fair value gains and losses, investment gains and losses, allocated guaranty fee expense, other-than-temporary impairment and administrative expenses.

**Table 18: Capital Markets Group Results** 

	For the Three Months Ended June 30,							For the Six Months Ended June 30,					
	2011		1 2010 Variance		2011		2010		Varianc				
					(]	Dollars in	mi	llions)					
Statement of operations data:													
Net interest income <sup>(1)</sup>	\$	3,867	\$	3,549	\$	318	\$	7,577	\$	6,606	\$	971	
Investment gains, net <sup>(2)</sup>		918		779		139		1,788		1,571		217	
Net other-than-temporary impairments		(55)		(137)		82		(99)		(373)		274	
Fair value gains (losses), net <sup>(3)</sup>		(1,507)		631		(2,138)		(1,289)		(555)		(734)	
Fee and other income		109		136		(27)		184		240		(56)	
Other expenses <sup>(4)</sup>		(560)		(538)		(22)		(1,113)		(961)		(152)	
Income before federal income taxes Benefit (provision) for federal income		2,772		4,420		(1,648)		7,048		6,528		520	
taxes		40		(8)		48		45		21		24	
Net income attributable to Fannie Mae	\$	2,812	\$	4,412	\$	(1,600)	\$	7,093	\$	6,549	\$	544	

<sup>(1)</sup> Includes contractual interest, excluding recoveries, on nonaccrual loans received from the Single-Family segment of \$1.5 billion for the second quarter of both 2011 and 2010. Includes contractual interest, excluding recoveries, on nonaccrual loans received from the Single-Family segment of \$3.5 billion for the first half of 2011 compared with \$2.3 billion for the first half of 2010. Capital Markets net interest income is reported based on the mortgage-related assets held in the segment s portfolio and excludes interest income on mortgage-related assets

held by consolidated MBS trusts that are owned by third parties and the interest expense on the corresponding debt of such trusts.

- We include the securities that we own regardless of whether the trust has been consolidated in reporting of gains and losses on securitizations and sales of available-for-sale securities.
- (3) Fair value gains or losses on trading securities include the trading securities that we own, regardless of whether the trust has been consolidated.
- (4) Includes allocated guaranty fee expense, debt extinguishment gains or losses, net, administrative expenses, and other income or expenses. Gains or losses related to the extinguishment of debt issued by consolidated trusts are excluded from the Capital Markets group s results because purchases of securities are recognized as such.

#### Net Interest Income

The Capital Markets group reports interest income and amortization of cost basis adjustments only on securities and loans that are held in our portfolio. For mortgage loans held in our mortgage portfolio, when interest income is

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no longer recognized in accordance with our nonaccrual accounting policy, the Capital Markets group recognizes interest income reimbursements that the group receives, primarily from Single-Family, for the contractual interest due. The interest expense recognized on the Capital Markets group s statement of operations is limited to our funding debt, which is reported as Debt of Fannie Mae in our condensed consolidated balance sheets. Net interest expense also includes a cost of capital charge allocated among the three business segments.

The Capital Markets group s net interest income increased in the second quarter and first half of 2011 compared with the second quarter and first half of 2010, primarily due to a decline in funding costs as we replaced higher cost debt with lower cost debt. This increase in net interest income due to lower funding costs was partially offset by a decline in interest income from our mortgage portfolio. The reduction of our mortgage securities balance and high balance of nonperforming loans, mainly loans modified in a TDR, and our purchases of delinquent loans from MBS trusts, caused the yield on our portfolio and our interest income to decline. The reimbursements of contractual interest due on nonaccrual loans, from the Single-Family business, were a significant portion of the Capital Markets group s interest income during the second quarter and first half of 2011. However, the increase in these reimbursements was offset by the decline in interest income on our mortgage-related securities because our securities portfolio balance has declined.

Additionally, our net interest income and net interest yield were higher than they would have otherwise been in both the second quarter and first half of 2011 and 2010 because our debt funding needs were lower than would otherwise have been required as a result of funds we received from Treasury under the senior preferred stock purchase agreement. Further, dividends paid to Treasury are not recognized in interest expense.

We supplement our issuance of debt with interest rate-related derivatives to manage the prepayment and duration risk inherent in our mortgage investments. The effect of these derivatives, in particular the periodic net interest expense accruals on interest rate swaps, is not reflected in Capital Markets net interest income but is included in our results as a component of Fair value gains (losses), net and is shown in Table 10: Fair Value Gains (Losses), Net. If we had included the economic impact of adding the net contractual interest accruals on our interest rate swaps in our Capital Markets interest expense, Capital Markets net interest income would have decreased by \$658 million for the second quarter of 2011 compared with a decrease of \$756 million for the second quarter of 2010, and would have decreased \$1.3 billion for the first half of 2011 compared with a decrease of \$1.6 billion for the first half of 2010.

### Net Other-Than-Temporary Impairments

The net other-than-temporary impairments recognized by the Capital Markets group is generally consistent with the amount reported in our condensed consolidated results of operations. See Note 5, Investments in Securities for information on our other-than-temporary impairments by major security type and primary drivers for other-than-temporary impairments recorded in the second quarter and first half of 2011.

### Fair Value Gains (Losses), Net

The derivative gains and losses that are reported for the Capital Markets group are consistent with the derivative gains and losses reported in our condensed consolidated results of operations. We discuss details of these components of fair value gains and losses in Consolidated Results of Operations Fair Value Gains (Losses), Net.

The gains from our trading securities in the second quarter of 2011 were primarily driven by an improvement in fair values of CMBS and agency MBS due to a decline in interest rates partially offset by losses on private-label securities due to a widening of credit spreads. The gains on our trading securities in the first half of 2011 were primarily driven by the narrowing of credit spreads on CMBS.

The gains from our trading securities in the second quarter and first half of 2010 were primarily driven by a decrease in interest rates and narrowing of credit spreads.

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The Capital Markets Group s Mortgage Portfolio

The Capital Markets group s mortgage portfolio consists of mortgage-related securities and mortgage loans that we own. Mortgage-related securities held by Capital Markets include Fannie Mae MBS and non-Fannie Mae mortgage-related securities. The Fannie Mae MBS that we own are maintained as securities on the Capital Markets group s balance sheets. Mortgage-related assets held by consolidated MBS trusts are not included in the Capital Markets group s mortgage portfolio.

We are restricted by our senior preferred stock purchase agreement with Treasury in the amount of mortgage assets that we may own. Beginning on each December 31 and thereafter, we are required to reduce our mortgage assets to 90% of the maximum allowable amount that we were permitted to own as of December 31 of the immediately preceding calendar year, until the amount of our mortgage assets reaches \$250 billion. The maximum allowable amount of mortgage assets we may own was reduced to \$810 billion as of December 31, 2010 and will be reduced to \$729 billion as of December 31, 2011. As of June 30, 2011, we owned \$731.8 billion in mortgage assets, compared with \$788.8 billion as of December 31, 2010.

Table 19 summarizes our Capital Markets group s mortgage portfolio activity for the periods indicated.

Table 19: Capital Markets Group s Mortgage Portfolio Activit

	]	For the Three Months Ended June 30,			For the Six M Ended June				
		2011		2010		2011		2010	
				(Dollars in	11111	illions)			
Mortgage loans:									
Beginning balance	\$	421,856	\$	330,277	\$	427,074	\$	281,162	
Purchases		28,290		130,028		66,364		200,589	
Securitizations <sup>(2)</sup>		(22,559)		(13,912)		(46,542)		(28,166)	
Liquidations <sup>(3)</sup>		(22,170)		(20,208)		(41,479)		(27,400)	
Mortgage loans, ending balance		405,417		426,185		405,417		426,185	
Mortgage securities:									
Beginning balance	\$	335,762	\$	434,532	\$	361,697	\$	491,566	
Purchases <sup>(4)</sup>		4,533		4,678		9,623		33,864	
Securitizations <sup>(2)</sup>		22,559		13,912		46,542		28,166	
Sales		(21,635)		(35,604)		(57,061)		(115,388)	
Liquidations <sup>(3)</sup>		(14,835)		(25,903)		(34,417)		(46,593)	
Mortgage securities, ending balance		326,384		391,615		326,384		391,615	
Total Capital Markets mortgage portfolio	\$	731,801	\$	817,800	\$	731,801	\$	817,800	

(2)

<sup>(1)</sup> Based on unpaid principal balance.

Includes portfolio securitization transactions that do not qualify for sale treatment under the accounting standards on the transfers of financial assets.

- (3) Includes scheduled repayments, prepayments, foreclosures and lender repurchases.
- (4) Includes purchases of Fannie Mae MBS issued by consolidated trusts.

Purchases of mortgage loans decreased in the second quarter and first half of 2011 compared with the second quarter and first half of 2010 because we purchased fewer loans that were four or more months delinquent from MBS trusts in the second quarter and first half of 2011. We began to significantly increase our purchases of delinquent loans in 2010 and during the first half of 2010, we purchased the substantial majority of our delinquent loan population, which included \$127 billion of loans that were four or more months delinquent as of December 31, 2009.

We expect to continue to purchase loans from MBS trusts as they become four or more consecutive monthly payments delinquent subject to market conditions, economic benefit, servicer capacity, and other factors

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including the limit on the mortgage assets that we may own pursuant to the senior preferred stock purchase agreement. We purchased approximately 204,000 delinquent loans with an unpaid principal balance of approximately \$36 billion from our single-family MBS trusts in the first half of 2011. As of June 30, 2011, the total unpaid principal balance of all loans in single-family MBS trusts that were delinquent as to four or more consecutive monthly payments was \$6.1 billion. In July 2011, we purchased approximately 29,000 delinquent loans with an unpaid principal balance of \$5.1 billion from our single-family MBS trusts.

Securitizations increased in the second quarter and first half of 2011 compared with the second quarter and first half of 2010 primarily due to the securitization of \$9.3 billion of existing reverse mortgage whole loans from the Capital Markets group s portfolio in the second quarter of 2011. We held these reverse mortgage securities in our Capital Markets group s portfolio as of June 30, 2011.

Table 20 shows the composition of the Capital Markets group s mortgage portfolio as of June 30, 2011 and December 31, 2010.

Table 20: Capital Markets Group s Mortgage Portfolio Compositio(1)

Capital Markets group s mortgage-related securities:

	As of				
	June 30, 2011 (Dollars	December 31, 2010 s in millions)			
Capital Markets group s mortgage loans: Single-family loans					
Government insured or guaranteed	\$ 41,849	\$ 51,783			
Conventional:	241.766	227 006			
Long-term, fixed-rate	241,766	237,096			
Intermediate-term, fixed-rate	9,474	11,446			
Adjustable-rate	26,832	31,526			
Total single-family conventional	278,072	280,068			
Total single-family loans	319,921	331,851			
Multifamily loans					
Government insured or guaranteed	396	431			
Conventional:					
Long-term, fixed-rate	3,890	4,413			
Intermediate-term, fixed-rate	64,248	71,010			
Adjustable-rate	16,962	19,369			
Total multifamily conventional	85,100	94,792			
Total multifamily loans	85,496	95,223			
Total Capital Markets group s mortgage loans	405,417	427,074			

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Fannie Mae	231,541	260,429
Freddie Mac	14,952	17,332
Ginnie Mae	1,126	1,425
Alt-A private-label securities	20,936	22,283
Subprime private-label securities	17,277	18,038
CMBS	24,500	25,052
Mortgage revenue bonds	11,658	12,525
Other mortgage-related securities	4,394	4,613
Total Capital Markets group s mortgage-related securities)	326,384	361,697
Total Capital Markets group s mortgage portfolio	\$ 731,801	\$ 788,771

- (1) Based on unpaid principal balance.
- (2) The fair value of these mortgage-related securities was \$332.2 billion and \$365.8 billion as of June 30, 2011 and December 31, 2010, respectively.

The Capital Markets group s mortgage portfolio decreased from December 31, 2010 to June 30, 2011 primarily due to liquidations and sales, partially offset by purchases of delinquent loans from MBS trusts. The total unpaid principal balance of nonperforming loans in the Capital Markets group s mortgage portfolio was \$230.8 billion as of June 30, 2011. This population includes loans that have been modified and have been classified as TDRs as well as unmodified delinquent loans that are on nonaccrual status in our condensed consolidated financial statements. We expect our mortgage portfolio to continue to decrease due to the restrictions on the amount of mortgage assets we may own under the terms of our senior preferred stock purchase agreement with Treasury.

#### CONSOLIDATED BALANCE SHEET ANALYSIS

The section below provides a discussion of our condensed consolidated balance sheets as of the dates indicated. You should read this section together with our condensed consolidated financial statements, including the accompanying notes.

Table 21 presents a summary of our condensed consolidated balance sheets as of June 30, 2011 and December 31, 2010.

**Table 21: Summary of Condensed Consolidated Balance Sheets** 

		A	s of			
	June 30, 2011 (Do			cember 31, 2010 rs in millions)	V	ariance
		(1	Dullai	s III IIIIIIOIIs)		
Assets						
Cash and cash equivalents and federal funds sold and securities						
purchased under agreements to resell or similar arrangements	\$	33,774	\$	29,048	\$	4,726
Restricted cash		37,579		63,678		(26,099)
Investments in securities <sup>(1)</sup>		148,523		151,248		(2,725)
Mortgage loans						
Of Fannie Mae		386,722		407,482		(20,760)
Of consolidated trusts		2,610,613		2,577,794		32,819
Allowance for loan losses		(69,506)		(61,556)		(7,950)
Mortgage loans, net of allowance for loan losses		2,927,829		2,923,720		4,109
Other assets <sup>(2)</sup>		48,407		54,278		(5,871)
Total assets	\$	3,196,112	\$	3,221,972	\$	(25,860)

Liabilities and equity (deficit)

Debt

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Of Fannie Mae Of consolidated trusts Other liabilities <sup>(3)</sup>	\$ 724,799 2,450,046 26,354	\$ 780,044 2,416,956 27,489	\$ (55,245) 33,090 (1,135)
Total liabilities	3,201,199	3,224,489	(23,290)
Senior preferred stock Other equity (deficit) <sup>(4)</sup>	99,700 (104,787)	88,600 (91,117)	11,100 (13,670)
Total stockholders equity (deficit)	(5,087)	(2,517)	(2,570)
Total liabilities and stockholders deficit	\$ 3,196,112	\$ 3,221,972	\$ (25,860)

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- (1) Includes \$38.1 billion as of June 30, 2011 and \$32.8 billion as of December 31, 2010 of non-mortgage-related securities that are included in our other investments portfolio, which we present in Table 32: Cash and Other Investments Portfolio.
- (2) Consists of accrued interest receivable, net; acquired property, net; and other assets.
- (3) Consists of accrued interest payable, federal funds purchased and securities sold under agreements to repurchase, and other liabilities.
- (4) Consists of preferred stock, common stock, additional paid-in capital, accumulated deficit, accumulated other comprehensive loss, treasury stock, and noncontrolling interest.

#### Cash and Other Investments Portfolio

Cash and cash equivalents and federal funds sold and securities purchased under agreements to resell or similar arrangements are included in our cash and other investments portfolio. See Liquidity and Capital Management Liquidity Management Cash and Other Investments Portfolio for additional information on our cash and other investments portfolio.

#### **Restricted Cash**

Restricted cash primarily includes cash payments received by the servicer or consolidated trusts due to be remitted to the MBS certificateholders. Our restricted cash decreased in the first half of 2011 primarily due to a decline in the volume of refinance activity, resulting in a decrease in unscheduled payments received.

### **Investments in Mortgage-Related Securities**

Our investments in mortgage-related securities are classified in our condensed consolidated balance sheets as either trading or available-for-sale and are measured at fair value. Unrealized and realized gains and losses on trading securities are included as a component of Fair value gains (losses), net and unrealized gains and losses on available-for-sale securities are included in Other comprehensive income in our condensed consolidated statements of operations and comprehensive loss. Realized gains and losses on available-for-sale securities are recognized when securities are sold in Investment gains, net in our condensed consolidated statements of operations and comprehensive loss. See Note 5, Investments in Securities for additional information on our investments in mortgage-related securities, including the composition of our trading and available-for-sale securities at amortized cost and fair value and the gross unrealized gains and losses related to our available-for-sale securities as of June 30, 2011. Table 22 presents the fair value of our investments in mortgage-related securities, including trading and available-for-sale securities, as of June 30, 2011 and December 31, 2010.

Table 22: Summary of Mortgage-Related Securities at Fair Value

As of
June 30, December 31,
2011 2010
(Dollars in millions)

Mortgage-related securities:

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Fannie Mae	\$ 27,408	\$ 30,226
Freddie Mac	15,927	18,322
Ginnie Mae	1,267	1,629
Alt-A private-label securities	14,670	15,573
Subprime private-label securities	10,368	11,513
CMBS	25,821	25,608
Mortgage revenue bonds	11,089	11,650
Other mortgage-related securities	3,875	3,974
Total	\$ 110,425	\$ 118,495

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### Investments in Private-Label Mortgage-Related Securities

We classify private-label securities as Alt-A, subprime, multifamily or manufactured housing if the securities were labeled as such when issued. We have also invested in private-label subprime mortgage-related securities that we have resecuritized to include our guaranty ( wraps ).

The continued negative impact of the current economic environment, including sustained weakness in the housing market and high unemployment, has adversely affected the performance of our Alt-A and subprime private-label securities. The unpaid principal balance of our investments in Alt-A and subprime securities was \$38.6 billion as of June 30, 2011, of which \$31.8 billion was rated below investment grade. Table 23 presents the fair value of our investments in Alt-A and subprime private-label securities and an analysis of the cumulative losses on these investments as of June 30, 2011. As of June 30, 2011, we had realized actual cumulative principal shortfalls of approximately 4% of the total cumulative credit losses reported in this table and reflected in our condensed consolidated financial statements.

Table 23: Analysis of Losses on Alt-A and Subprime Private-Label Mortgage-Related Securities

	Unpaid Principal Fair Balance Value			Cu L	of June 30, Total mulative cosses <sup>(1)</sup> lars in mil	No Con	oncredit nponent <sup>(2)</sup>	Credit Component <sup>(3)</sup>		
Trading securities: <sup>(4)</sup> Alt-A private-label securities Subprime private-label securities	\$	2,891 2,675	\$	1,568 1,459	\$	(1,278) (1,216)	\$	(115) (308)	\$	(1,163) (908)
Total	\$	5,566	\$	3,027	\$	(2,494)	\$	(423)	\$	(2,071)
Available-for-sale securities: Alt-A private-label securities Subprime private-label securities <sup>(5)</sup>	\$	18,045 14,965	\$	13,102 8,909	\$	(5,234) (6,095)	\$	(1,811) (1,996)	\$	(3,423) (4,099)
Total	\$	33,010	\$	22,011	\$	(11,329)	\$	(3,807)	\$	(7,522)
Grand Total	\$	38,576	\$	25,038	\$	(13,823)	\$	(4,230)	\$	(9,593)

(3)

<sup>(1)</sup> Amounts reflect the difference between the fair value and unpaid principal balance net of unamortized premiums, discounts and certain other cost basis adjustments.

<sup>(2)</sup> Represents the estimated portion of the total cumulative losses that is noncredit-related. We have calculated the credit component based on the difference between the amortized cost basis of the securities and the present value of expected future cash flows. The remaining difference between the fair value and the present value of expected future cash flows is classified as noncredit-related.

For securities classified as trading, amounts reflect the estimated portion of the total cumulative losses that is credit-related. For securities classified as available-for-sale, amounts reflect the estimated portion of total cumulative other-than-temporary credit impairment losses, net of accretion, that are recognized in earnings.

- Excludes resecuritizations, or wraps, of private-label securities backed by subprime loans that we have guaranteed and hold in our mortgage portfolio as Fannie Mae securities.
- (5) Includes a wrap transaction that has been partially consolidated on our balance sheet, which effectively resulted in a portion of the underlying structure of the transaction being accounted for and reported as available-for-sale securities.

Table 24 presents the 60 days or more delinquency rates and average loss severities for the loans underlying our Alt-A and subprime private-label mortgage-related securities for the most recent remittance period of the current reporting quarter. The delinquency rates and average loss severities are based on available data provided by Intex Solutions, Inc. (Intex.) and CoreLogic, LoanPerformance (CoreLogic.). We also present the average credit enhancement and monoline financial guaranteed amount for these securities as of June 30, 2011. Based on the stressed condition of some of our financial guarantors, we believe some of these counterparties will not fully meet their obligation to us in the future. See Risk Management Credit Risk Management Institutional Counterparty Credit Risk Management Financial Guarantors for additional

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information on our financial guarantor exposure and the counterparty risk associated with our financial guarantors.

Table Credit Statistics of Loans Underlying Alt-A and Subprime Private-Label Mortgage-Related
24: Securities (Including Wraps)

	As of June 30, 2011												
	Unpai	d Principal I					Monoline						
	-	Available-			Average	Average	Financial						
		for-	3	<sup>3</sup> 60 Days	Loss	Credit	Guaranteed						
	Trading	Sale				hancement <sup>(3)(3</sup>							
	<b>_</b>	2 33-2	-	ollars in milli	•								
			(2	<b>01101</b>	.0115)								
Private-label mortgage	e-related sec	rurities back	ed bv: <sup>(7)</sup>										
Alt-A mortgage loans:	related set	our roles such	ca sy ·										
Option ARM Alt-A													
mortgage loans:													
2004 and prior	\$	\$ 498	\$	31.9%	48.6%	17.3%	\$						
2005	Ψ	1,349	Ψ	45.1	57.8	42.2	262						
2006		1,289		47.2	64.2	31.9	130						
2007	2,010	1,20)		45.5	65.8	58.3	716						
Other Alt-A mortgage	2,010			45.5	05.6	36.3	710						
loans:													
2004 and prior		6,508		10.3	58.8	12.4	13						
2004 and prior 2005	87	4,236	123	23.7	58.3	6.1	13						
2006	66	-	123	23.7 29.6	58.5 59.0	1.1							
		4,043	100				200						
2007	728	122	188	42.8	66.5	28.6	298						
$2008^{(8)}$		122											
TD 4 1 A 14 A													
Total Alt-A mortgage	2 001	10.045	211				1 410						
loans:	2,891	18,045	311				1,419						
Carla a silva a successiva a sa													
Subprime mortgage													
loans:		2 100	(21	24.1	75.0	60.6	CC1						
2004 and prior <sup>(9)</sup>		2,109	631	24.1	75.3	60.6	661						
2005 <sup>(8)</sup>		188	1,378	42.5	77.2	58.2	228						
2006	0.675	12,044	5.601	47.9	77.6	18.6	52						
2007	2,675	624	5,631	48.7	76.0	22.9	180						
m . 1 . 1 . 1													
Total subprime	0.675	14065	7.640				1 101						
mortgage loans:	2,675	14,965	7,640				1,121						
TD 4 1 A14 A 1													
Total Alt-A and													
subprime mortgage	ф <i>5.566</i>	ф 22.010	Φ 7.051				Φ 2.740						
loans:	\$ 5,566	\$ 33,010	\$ 7,951				\$ 2,540						

Represents our exposure to private-label Alt-A and subprime mortgage-related securities that have been resecuritized (or wrapped) to include our guarantee.

- (2) Delinquency data provided by Intex, where available, for loans backing Alt-A and subprime private-label mortgage-related securities that we own or guarantee. The reported Intex delinquency data reflect information from June 2011 remittances for May 2011 payments. For consistency purposes, we have adjusted the Intex delinquency data, where appropriate, to include all bankruptcies, foreclosures and REO in the delinquency rates.
- (3) The average delinquency, severity and credit enhancement metrics are calculated for each loan pool associated with securities where Fannie Mae has exposure and are weighted based on the unpaid principal balance of those securities.
- (4) Severity data obtained from CoreLogic, where available, for loans backing Alt-A and subprime private-label mortgage-related securities that we own or guarantee. The CoreLogic severity data reflect information from June 2011 remittances for May 2011 payments. For consistency purposes, we have adjusted the severity data, where appropriate.
- (5) Average credit enhancement percentage reflects both subordination and financial guarantees. Reflects the ratio of the current amount of the securities that will incur losses in the securitization structure before any losses are allocated to

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securities that we own or guarantee. Percentage generally calculated based on the quotient of the total unpaid principal balance of all credit enhancements in the form of subordination or financial guarantee of the security divided by the total unpaid principal balance of all of the tranches of collateral pools from which credit support is drawn for the security that we own or guarantee.

- (6) Reflects amount of unpaid principal balance supported by financial guarantees from monoline financial guarantors.
- (7) Vintages are based on series date and not loan origination date.
- (8) The unpaid principal balance includes private-label REMIC securities that have been resecuritized totaling \$122 million for the 2008 vintage of other Alt-A loans and \$17 million for the 2005 vintage of subprime loans. These securities are excluded from the delinquency, severity and credit enhancement statistics reported in this table.
- (9) Includes a wrap transaction that has been partially consolidated on our balance sheet, which effectively resulted in a portion of the underlying structure of the transaction being accounted for and reported as available-for-sale securities.

### **Mortgage Loans**

The increase in mortgage loans, net of an allowance for loan losses, in the first half of 2011 was primarily driven by securitization activity from our lender swap and portfolio securitization programs, partially offset by scheduled principal paydowns and prepayments. For additional information on our mortgage loans, see Note 3, Mortgage Loans. For additional information on the mortgage loan purchase and sale activities reported by our Capital Markets group, see Business Segment Results Capital Markets Group Results.

### **Debt Instruments**

Debt of Fannie Mae is the primary means of funding our mortgage investments. Debt of consolidated trusts represents our liability to third-party beneficial interest holders when we have included the assets of a corresponding trust in our condensed consolidated balance sheets. We provide a summary of the activity of the debt of Fannie Mae and a comparison of the mix between our outstanding short-term and long-term debt as of June 30, 2011 and 2010 in Liquidity and Capital Management Liquidity Management Debt Funding. Also see Note 8, Short-Term Borrowings and Long-Term Debt for additional information on our outstanding debt.

The increase in debt of consolidated trusts in the first half of 2011 was primarily driven by the sale of Fannie Mae MBS, which are accounted for as reissuances of debt of consolidated trusts in our condensed consolidated balance sheets, since the MBS certificates are transferred from our ownership to a third party.

#### **Derivative Instruments**

We supplement our issuance of debt with interest rate related derivatives to manage the prepayment and duration risk inherent in our mortgage investments. We aggregate, by derivative counterparty, the net fair value gain or loss, less any cash collateral paid or received, and report these amounts in our condensed consolidated balance sheets as either assets or liabilities.

Our derivative assets and liabilities consist of these risk management derivatives and our mortgage commitments. We refer to the difference between the derivative assets and derivative liabilities recorded in our condensed consolidated

balance sheets as our net derivative asset or liability. We present, by derivative instrument type, the estimated fair value of derivatives recorded in our condensed consolidated balance sheets and the related outstanding notional amounts as of June 30, 2011 and December 31, 2010 in Note 9, Derivative Instruments. Table 25 provides an analysis of the factors driving the change from December 31, 2010 to June 30, 2011 in the estimated fair value of our net derivative liability related to our risk management derivatives recorded in our condensed consolidated balance sheets.

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Table 25: Changes in Risk Management Derivative Assets (Liabilities) at Fair Value, Net

**Months Ended** June 30, 2011 (Dollars in millions) Net risk management derivative liability as of December 31, 2010 \$ (789)Effect of cash payments: Fair value at inception of contracts entered into during the period<sup>(1)</sup> 62 Fair value at date of termination of contracts settled during the period<sup>(2)</sup> 1.265 Net collateral received (92)Periodic net cash contractual interest payments<sup>(3)</sup> 1.213 Total cash payments 2,448 Statement of operations impact of recognized amounts: Net contractual interest expense accruals on interest rate swaps (1.293)Net change in fair value during the period (207)Risk management derivatives fair value losses, net (1,500)

- (1) Cash receipts from sale of derivative option contracts increase the derivative liability recorded in our condensed consolidated balance sheets. Cash payments made to purchase derivative option contracts (purchased option premiums) increase the derivative asset recorded in our condensed consolidated balance sheets.
- (2) Cash payments made to terminate derivative contracts reduce the derivative liability recorded in our condensed consolidated balance sheets. Primarily represents cash paid (received) upon termination of derivative contracts.
- (3) Interest is accrued on interest rate swap contracts based on the contractual terms. Accrued interest income increases our derivative asset and accrued interest expense increases our derivative liability. The offsetting interest income and expense are included as components of derivatives fair value gains (losses), net in our condensed consolidated statements of operations and comprehensive loss. Net periodic interest receipts reduce the derivative asset and net periodic interest payments reduce the derivative liability. Also includes cash paid (received) on other derivatives contracts.

For additional information on our derivative instruments, see Consolidated Results of Operations Fair Value Gains (Losses), Net, Risk Management Market Risk Management, Including Interest Rate Risk Management and Note 9, Derivative Instruments.

### Stockholders Deficit

Net risk management derivative asset as of June 30, 2011

Our net deficit increased as of June 30, 2011 compared with December 31, 2010. See Table 26 in Supplemental Non-GAAP Information Fair Value Balance Sheets for details of the change in our net deficit.

### SUPPLEMENTAL NON-GAAP INFORMATION FAIR VALUE BALANCE SHEETS

As part of our disclosure requirements with FHFA, we disclose on a quarterly basis supplemental non-GAAP consolidated fair value balance sheets, which reflect our assets and liabilities at estimated fair value.

Table 26 summarizes changes in our stockholders deficit reported in our GAAP condensed consolidated balance sheets and in the fair value of our net assets in our non-GAAP consolidated fair value balance sheets for the six months ended June 30, 2011. The estimated fair value of our net assets is calculated based on the difference between the fair value of our assets and the fair value of our liabilities, adjusted for noncontrolling interests. We use various valuation techniques to estimate fair value, some of which incorporate internal assumptions that are subjective and involve a high degree of management judgment. We describe the specific valuation techniques used to determine fair value and disclose the carrying value and fair value of our financial assets and liabilities in Note 13, Fair Value.

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Table Comparative Measures GAAP Change in Stockholders Deficit and Non-GAAP Change in Fair Value of Net Assets (Net of Tax Effect)

	For the Six Months Ended June 30, 2011 (Dollars in millions)			
GAAP consolidated balance sheets:	Φ.	(2.500)		
Fannie Mae stockholders deficit as of December 31, 2010)	\$	(2,599)		
Total comprehensive loss Capital transactions: <sup>(2)</sup>		(9,180)		
Funds received from Treasury under the senior preferred stock purchase agreement		11,100		
Senior preferred stock dividends		(4,497)		
		( ) /		
Capital transactions, net		6,603		
Other		8		
Fannie Mae stockholders deficit as of June 30, 201(1)	\$	(5,168)		
Non-GAAP consolidated fair value balance sheets:				
Estimated fair value of net assets as of December 31, 2010	\$	(120,294)		
Capital transactions, net		6,603		
Change in estimated fair value of net assets, excluding capital transactions		(14,319)		
Decrease in estimated fair value of net assets, net		(7,716)		
Estimated fair value of net assets as of June 30, 2011	\$	(128,010)		

Our net worth, as defined under the senior preferred stock purchase agreement, is equivalent to the Total deficit amount reported in our condensed consolidated balance sheets. Our net worth, or total deficit, consists of Total Fannie Mae s stockholders deficit and Noncontrolling interests reported in our condensed consolidated balance sheets.

The \$14.3 billion decrease in the fair value of our net assets, excluding capital transactions, during the first half of 2011 was attributable to:

A net decrease in the fair value due to credit-related items principally related to declining actual and expected home prices as well as a decrease in the estimated rate of prepayments, which increased the expected life of the guaranty book of business and increased expected credit losses. This net decrease due to credit-related items was partially offset by

An increase in the fair value of the net portfolio attributable to the positive impact of the spread between mortgage assets and associated debt and derivatives.

<sup>(2)</sup> Represents capital transactions, which are reported in our condensed consolidated financial statements.

# Cautionary Language Relating to Supplemental Non-GAAP Financial Measures

In reviewing our non-GAAP consolidated fair value balance sheets, there are a number of important factors and limitations to consider. The estimated fair value of our net assets is calculated as of a particular point in time based on our existing assets and liabilities. It does not incorporate other factors that may have a significant impact on our long-term fair value, including revenues generated from future business activities in which we expect to engage, the value from our foreclosure and loss mitigation efforts or the impact that legislation or potential regulatory actions may have on us. As a result, the estimated fair value of our net assets presented in our non-GAAP consolidated fair value balance sheets does not represent an estimate of our net realizable value, liquidation value or our market value as a whole. Amounts we ultimately realize from the disposition of assets or settlement of liabilities may vary materially from the estimated fair values presented in our non-GAAP consolidated fair value balance sheets.

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In addition, the fair value of our net assets attributable to common stockholders presented in our fair value balance sheet does not represent an estimate of the value we expect to realize from operating the company or what we expect to draw from Treasury under the terms of our senior preferred stock purchase agreement, primarily because:

The estimated fair value of our credit exposures significantly exceeds our projected credit losses as fair value takes into account certain assumptions about liquidity and required rates of return that a market participant may demand in assuming a credit obligation. Because we do not intend to have another party assume the credit risk inherent in our book of business, and therefore would not be obligated to pay a market premium for its assumption, we do not expect the current market premium portion of our current estimate of fair value to impact future Treasury draws;

The fair value balance sheet does not reflect amounts we expect to draw in the future to pay dividends on the senior preferred stock; and

The fair value of our net assets reflects a point in time estimate of the fair value of our existing assets and liabilities, and does not incorporate the value associated with new business that may be added in the future.

The fair value of our net assets is not a measure defined within GAAP and may not be comparable to similarly titled measures reported by other companies.

# Supplemental Non-GAAP Consolidated Fair Value Balance Sheets

We present our non-GAAP fair value balance sheets in Table 27 below.

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**Table 27: Supplemental Non-GAAP Consolidated Fair Value Balance Sheets** 

GAAP Carrying Fair Value Estimated Carrying Value Adjustment(1) Fair Value (Dollars in millions)  ssets: ash and cash equivalents \$ 51,853 \$ \$ 51,853 \$ 80,97 aderal funds sold and curities purchased under reements to resell or milar arrangements 19,500 19,500 11,75	<b>Ad</b> , 25 \$	air Value justment <sup>(1)</sup>	Estimated Fair Value
ash and cash equivalents \$ 51,853 \$ \$ 51,853 \$ 80,97 deral funds sold and curities purchased under reements to resell or milar arrangements 19,500 19,500 11,75	51 56		\$ 80,975
ederal funds sold and curities purchased under reements to resell or milar arrangements 19,500 19,500 11,75	51 56		\$ 80,975
	6		
			11,751
ading securities 61,907 61,907 56,85	12		56,856
vailable-for-sale securities 86,616 86,616 94,39 ortgage loans:	12		94,392
ortgage loans held for sale 439 439 91 ortgage loans held for vestment, net of allowance r loan losses:	5		915
f Fannie Mae 330,390 (30,847) 299,543 358,69	8	(39,331)	319,367
f consolidated trusts $2,597,000$ $42,555_{(2)}$ $2,639,555_{(3)}$ $2,564,10$		46,038(2)	2,610,145 <sub>(3)</sub>
otal mortgage loans 2,927,829 11,708 2,939,537 <sub>(4)</sub> 2,923,72	0	6,707	2,930,427(4)
dvances to lenders $3,829$ (188) $3,641_{(5)(6)}$ 7,21 erivative assets at fair	5	(225)	6,990(5)(6
lue $668$ $668_{(5)(6)}$ $1,13$ uaranty assets and buy-ups,	7		1,137(5)(6)
t 483 446 929 <sub>(5)(6)</sub> 45	8	356	814(5)(6
otal financial assets 3,152,685 11,966 3,164,651 <sub>(7)</sub> 3,176,50		6,838	3,183,342(7)
redit enhancements 471 2,958 $3,429_{(5)(6)}$ 47	9	3,286	$3,765_{(5)(6)}$
ther assets $42,956$ $(267)$ $42,689_{(5)(6)}$ $44,98$	9	(261)	44,728(5)(6
ptal assets \$ 3,196,112 \$ 14,657 \$ 3,210,769 \$ 3,221,97	\$	9,863	\$ 3,231,835
iabilities: ederal funds purchased and			
curities sold under			
reements to repurchase \$ \$ \$ 5 nort-term debt:	\$2 \$	(1)	\$ 51
f Fannie Mae 162,005 36 162,041 151,88	34	90	151,974
f consolidated trusts 5,193 1 5,194 5,35 png-term debt:			5,359
f Fannie Mae 562,794 <sub>(8)</sub> 22,604 585,398 628,16	0(8)	21,524	649,684

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f consolidated trusts erivative liabilities at fair	2,444,853(8)	113,038 <sub>(2)</sub>	2,557,891	2,411,597 <sub>(8)</sub>	103,332(2)	2,514,929
llue	592		592 <sub>(9)(10)</sub>	1,715		1,715(9)(10
uaranty obligations	778	2,922	3,700(9)(10)	769	3,085	3,854(9)(10
otal financial liabilities	3,176,215	138,601	3,314,816 <sub>(7)</sub>	3,199,536	128,030	3,327,566(7)
ther liabilities	24,984	(1,102)	23,882(9)(10)	24,953	(472)	24,481(9)(10
otal liabilities quity (deficit): nnie Mae stockholders	3,201,199	137,499	3,338,698	3,224,489	127,558	3,352,047
uity (deficit):	00.700		00 = 00	00.600		00.600
enior preferred <sup>(11)</sup>	99,700		99,700	88,600		88,600
referred	19,130	(17,593)	1,537	20,204	(19,829)	375
ommon	(123,998)	(105,249)	(229,247)	(111,403)	(97,866)	(209,269)
otal Fannie Mae ockholders eficit/non-GAAP fair						
lue of net assets oncontrolling interests	\$ ( <b>5,168</b> ) 81	\$ (122,842)	<b>\$ (128,010)</b> 81	\$ ( <b>2,599</b> ) 82	\$ (117,695)	<b>\$ (120,294)</b> 82
otal deficit	(5,087)	(122,842)	(127,929)	(2,517)	(117,695)	(120,212)
otal liabilities and equity	<b>4.2.106.112</b>	<b>.</b> 14.657	ф. <b>2.21</b> 0. <b>7</b> (0	Ф. 2.221.052	<b>4</b> 0.063	Φ 2 221 025
eficit)	\$ 3,196,112	\$ 14,657	\$ 3,210,769	\$ 3,221,972	\$ 9,863	\$ 3,231,835

# **Explanation and Reconciliation of Non-GAAP Measures to GAAP Measures**

- (1) Each of the amounts listed as a fair value adjustment represents the difference between the carrying value included in our GAAP condensed consolidated balance sheets and our best judgment of the estimated fair value of the listed item.
- (2) Fair value exceeds carrying value of consolidated loans and consolidated debt as a significant portion of these were consolidated at unpaid principal balance as of January 1, 2010, upon adoption of accounting standards on transfers of financial assets and

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consolidation of variable interest entities (VIEs). Also impacting the difference between fair value and carrying value of the consolidated loans is the credit component included in consolidated loans, which has no corresponding impact on the consolidated debt.

- (3) Includes certain mortgage loans that we elected to report at fair value in our GAAP condensed consolidated balance sheets of \$3.1 billion and \$3.0 billion as of June 30, 2011 and December 31, 2010, respectively.
- Performing loans had both a fair value and an unpaid principal balance of \$2.8 trillion as of June 30, 2011 compared with a fair value of \$2.8 trillion and an unpaid principal balance of \$2.7 trillion as of December 31, 2010. Nonperforming loans, which include loans that are delinquent by one or more payments, had a fair value of \$139.7 billion and an unpaid principal balance of \$247.3 billion as of June 30, 2011 compared with a fair value of \$168.5 billion and an unpaid principal balance of \$287.4 billion as of December 31, 2010. See Note 13, Fair Value for additional information on valuation techniques for performing and nonperforming loans.
- The following line items: (a) Advances to lenders; (b) Derivative assets at fair value; (c) Guaranty assets and buy-ups, net; (d) Credit enhancements; and (e) Other assets, together consist of the following assets presented in our GAAP condensed consolidated balance sheets: (a) Accrued interest receivable, net; (b) Acquired property, net; and (c) Other assets.
- Other assets include the following GAAP condensed consolidated balance sheets line items: (a) Accrued interest receivable, net and (b) Acquired property, net. The carrying value of these items in our GAAP condensed consolidated balance sheets totaled \$24.3 billion and \$27.5 billion as of June 30, 2011 and December 31, 2010, respectively. Other assets in our GAAP condensed consolidated balance sheets include the following: (a) Advances to Lenders; (b) Derivative assets at fair value; (c) Guaranty assets and buy-ups, net; and (d) Credit enhancements. The carrying value of these items totaled \$5.5 billion and \$9.3 billion as of June 30, 2011 and December 31, 2010, respectively.
- We determined the estimated fair value of these financial instruments in accordance with the fair value accounting standard as described in Note 13, Fair Value.
- <sup>(8)</sup> Includes certain long-term debt instruments that we elected to report at fair value in our GAAP condensed consolidated balance sheets of \$4.1 billion and \$3.2 billion as of June 30, 2011 and December 31, 2010, respectively.
- (9) The following line items: (a) Derivative liabilities at fair value; (b) Guaranty obligations; and (c) Other liabilities, consist of the following liabilities presented in our GAAP condensed consolidated balance sheets: (a) Accrued interest payable and (b) Other liabilities.
- Other liabilities include Accrued interest payable in our GAAP condensed consolidated balance sheets. The carrying value of this item in our GAAP condensed consolidated balance sheets totaled \$13.3 billion and \$13.8 billion as of June 30, 2011 and December 31, 2010, respectively. We assume that certain other liabilities, such as deferred revenues, have no fair value. Although we report the Reserve for guaranty losses as part of Other liabilities in our GAAP condensed consolidated balance sheets, it is incorporated into and reported as part of the fair value of our guaranty obligations in our non-GAAP supplemental consolidated fair value balance sheets. Other liabilities in our GAAP condensed consolidated balance sheets include the following:

  (a) Derivative liabilities at fair value and (b) Guaranty obligations. The carrying value of these items totaled \$1.4 billion and \$2.5 billion as of June 30, 2011 and December 31, 2010, respectively.

(11)

The amount included in estimated fair value of the senior preferred stock is the liquidation preference, which is the same as the GAAP carrying value, and does not reflect fair value.

### LIQUIDITY AND CAPITAL MANAGEMENT

### **Liquidity Management**

Our business activities require that we maintain adequate liquidity to fund our operations. Our liquidity risk management policy is designed to address our liquidity risk. Liquidity risk is the risk that we will not be able to meet our funding obligations in a timely manner. Liquidity risk management involves forecasting funding requirements and maintaining sufficient capacity to meet these needs.

Our Treasury group is responsible for implementing our liquidity and contingency planning strategies. We conduct liquidity contingency planning to prepare for an event in which our access to the unsecured debt markets becomes limited. We plan for alternative sources of liquidity that are designed to allow us to meet our cash obligations without relying upon the issuance of unsecured debt. While our liquidity contingency planning attempts to address stressed market conditions and our status under conservatorship and Treasury arrangements, we believe that our liquidity contingency plan may be difficult or impossible to execute for a company of our size in our circumstances. See Liquidity and Capital Management Liquidity Management Liquidity Risk Management Practices and Contingency Planning in our 2010 Form 10-K for a discussion of our liquidity contingency plans. Also see Risk Factors in this report for a description of the risks associated with our liquidity contingency planning.

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Our liquidity position could be adversely affected by many causes, both internal and external to our business, including: actions taken by the conservator, the Federal Reserve, U.S. Treasury or other government agencies; legislation relating to us or our business; a U.S. government payment default on its debt obligations; a downgrade in the credit ratings of our senior unsecured debt or the U.S. government s debt from any of the major ratings organizations; a systemic event leading to the withdrawal of liquidity from the market; an extreme market-wide widening of credit spreads; public statements by key policy makers; a significant further decline in our net worth; loss of demand for our debt, or certain types of our debt, from a major group of investors; a significant credit event involving one of our major institutional counterparties; a sudden catastrophic operational failure in the financial sector; or elimination of our GSE status.

### **Debt Funding**

We fund our business primarily through the issuance of short-term and long-term debt securities in the domestic and international capital markets. Because debt issuance is our primary funding source, we are subject to roll-over, or refinancing, risk on our outstanding debt.

We have a diversified funding base of domestic and international investors. Purchasers of our debt securities are geographically diversified and include fund managers, commercial banks, pension funds, insurance companies, foreign central banks, corporations, state and local governments, and other municipal authorities.

Although our funding needs may vary from quarter to quarter depending on market conditions, we currently expect our debt funding needs will decline in future periods as we reduce the size of our mortgage portfolio in compliance with the requirement of the senior preferred stock purchase agreement that we reduce our mortgage portfolio 10% per year until it reaches \$250 billion.

# Fannie Mae Debt Funding Activity

Table 28 summarizes the activity in the debt of Fannie Mae for the periods indicated. This activity includes federal funds purchased and securities sold under agreements to repurchase but excludes the debt of consolidated trusts as well as intraday loans. The reported amounts of debt issued and paid off during the period represent the face amount of the debt at issuance and redemption, respectively. Activity for short-term debt of Fannie Mae relates to borrowings with an original contractual maturity of one year or less while activity for long-term debt of Fannie Mae relates to borrowings with an original contractual maturity of greater than one year.

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**Table 28: Activity in Debt of Fannie Mae** 

	For the Three Months Ended June 30, 2011 2010 <sup>(2)</sup>			For the Six Months Ended June 30, 2011 2010 <sup>(2)</sup>				
	(Dollars in millions)						2010	
				`		,		
Issued during the period:								
Short-term:								
Amount	\$	140,051	\$	148,451	\$	228,252	\$	286,931
Weighted-average interest rate		0.12%		0.29%		0.13%		0.26%
Long-term:								
Amount	\$	29,687	\$	100,890	\$	81,424	\$	202,854
Weighted-average interest rate		2.38%		2.39%		2.22%		2.34%
Total issued:								
	\$	169,738	\$	249,341	\$	309,676	\$	489,785
Weighted-average interest rate		0.51%		1.12%		0.68%		1.11%
Paid off during the period: (1)								
Short-term:								
	\$	125,171	\$	100,141	\$	218,202	\$	231,007
Weighted-average interest rate		0.22%		0.21%		0.24%		0.22%
Long-term:								
1 11110 0111	\$	82,721	\$	88,439	\$	149,578	\$	183,602
Weighted-average interest rate		2.82%		3.33%		2.82%		3.32%
Total paid off:	Φ.	•••	4	400 700	Φ.	267 700	4	44.4.600
	\$	207,892	\$	188,580	\$	367,780	\$	414,609
Weighted-average interest rate		1.26%		1.68%		1.29%		1.59%

<sup>(1)</sup> Consists of all payments on debt, including regularly scheduled principal payments, payments at maturity, payments resulting from calls and payments for any other repurchases.

Debt funding activity in the second quarter and first half of 2011 decreased compared with the second quarter and first half of 2010 primarily due to lower funding needs as a result of (1) a reduction in the size of our mortgage portfolio pursuant to the requirements of the senior preferred stock purchase agreement, and (2) a decrease in our purchases of delinquent loans from MBS trusts. We began to significantly increase our purchases of delinquent loans in 2010, and during the first half of 2010 we purchased the substantial majority of our delinquent loan population. Additionally, our debt funding needs were lower than would otherwise have been required as a result of funds we received from Treasury under the senior preferred stock purchase agreement.

We believe that continued federal government support of our business and the financial markets, as well as our status as a GSE, are essential to maintaining our access to debt funding. Changes or perceived changes in the government support could materially adversely affect our ability to refinance our debt as it becomes due, which could have a

<sup>(2)</sup> For the three and six months ended June 30, 2010, we revised the weighted-average interest rate on short-term issued and total issued debt primarily to reflect weighting based on transaction level data.

material adverse impact on our liquidity, financial condition and results of operations. On February 11, 2011, Treasury and HUD released a report to Congress on reforming America's housing finance market. The report provides that the Administration will work with FHFA to determine the best way to responsibly wind down both Fannie Mae and Freddie Mac. The report emphasizes the importance of proceeding with a careful transition plan and providing the necessary financial support to Fannie Mae and Freddie Mac during the transition period. For more information on GSE reform, see Legislative and Regulatory Developments GSE Reform.

In addition, due to our reliance on the U.S. government s support, our access to debt funding or the cost of our debt funding also could be materially adversely affected by a change or perceived change in the

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creditworthiness of the U.S. government. See Credit Ratings below for a discussion of potential rating agency actions on our debt securities that likely would result from a downgrade in the U.S. government s debt ratings. A downgrade in our credit ratings likely would reduce demand for our debt securities and increase our borrowing costs.

Future changes or disruptions in the financial markets could significantly change the amount, mix and cost of funds we obtain, which also could increase our liquidity and roll-over risk and have a material adverse impact on our liquidity, financial condition and results of operations. See Risk Factors for a discussion of the risks we face relating to (1) the uncertain future of our company; (2) our reliance on the issuance of debt securities to obtain funds for our operations; and (3) our liquidity contingency plans.

## Outstanding Debt

Total outstanding debt of Fannie Mae consists of federal funds purchased and securities sold under agreements to repurchase and short-term and long-term debt, excluding debt of consolidated trusts.

As of June 30, 2011, our outstanding short-term debt, based on its original contractual maturity, as a percentage of our total outstanding debt increased to 22% from 19% as of December 31, 2010. For information on our outstanding debt maturing within one year, including the current portion of our long-term debt, as a percentage of our total debt, see Maturity Profile of Outstanding Debt of Fannie Mae. In addition, the weighted-average interest rate on our long-term debt, based on its original contractual maturity, decreased to 2.68% as of June 30, 2011 from 2.77% as of December 31, 2010.

Pursuant to the terms of the senior preferred stock purchase agreement, our outstanding debt limit is 120% of the amount of mortgage assets we are allowed to own on December 31 of the immediately preceding calendar year. Our debt limit under the senior preferred stock purchase agreement was reduced to \$972 billion in 2011. As of June 30, 2011, our aggregate indebtedness totaled \$735.7 billion, which was \$236.3 billion below our debt limit. The calculation of our indebtedness for purposes of complying with our debt limit reflects the unpaid principal balance and excludes debt basis adjustments and debt of consolidated trusts. Because of our debt limit, we may be restricted in the amount of debt we issue to fund our operations.

Table 29 provides information as of June 30, 2011 and December 31, 2010 on our outstanding short-term and long-term debt based on its original contractual terms.

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Table 29: Outstanding Short-Term Borrowings and Long-Term Debt(1)

	June 30, 2011			As of Weighted-Average	-			0 Weighted- Average	
	Maturities	Ou	itstanding	Interest Rate (Dollars in	Maturities millions)	Ou	tstanding	Interest Rate	
Federal funds purchased and securities sold under agreements to repurchase		\$		%	)	\$	52	2.20%	
Short-term debt: Fixed-rate: Discount notes Foreign exchange discount notes		\$	161,689 316	0.16% 2.30		\$	151,500 384	0.32% 2.43	
Total short-term debt of Fannie Mae <sup>(2)</sup> Debt of consolidated trusts			162,005 5,193	0.17 0.17			151,884 5,359	0.32 0.23	
Total short-term debt		\$	167,198	0.17%		\$	157,243	0.32%	
Long-term debt: Senior fixed:									
Benchmark notes and bonds Medium-term notes Foreign exchange notes and	2011 - 2030 2011 - 2021	\$	273,366 164,043	3.00% 2.15	2011 - 2030 2011 - 2020	\$	300,344 199,266	3.20% 2.13	
bonds Other <sup>(3)</sup>	2017 - 2028 2011 - 2040		1,223 45,568	5.98 5.63	2017 - 2028 2011 - 2040		1,177 44,893	6.21 5.64	
Total senior fixed Senior floating:			484,200	2.97			545,680	3.02	
Medium-term notes Other <sup>(3)</sup>	2011 - 2016 2020 - 2037		70,546 368	0.25 5.84	2011 - 2015 2020 - 2037		72,039 386	0.31 4.92	
Total senior floating Subordinated fixed-rate:			70,914	0.28			72,425	0.34	
Qualifying subordinated <sup>(4)</sup> Subordinated debentures	2012 - 2014 2019		4,893 2,787	5.08 9.91	2011 - 2014 2019		7,392 2,663	5.47 9.91	
Total subordinated fixed-rate			7,680	6.83			10,055	6.65	
			562,794	2.68			628,160	2.77	

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Total long-term debt of Fannie Mae <sup>(5)</sup>							
Debt of consolidated trusts <sup>(3)</sup>	2011 - 2051		2,444,853	4.54	2011 - 2051	2,411,597	4.59
Total long-term debt	\$	6	3,007,647	4.20%		\$ 3,039,757	4.22%
Outstanding callable debt of Fannie Mae <sup>(6)</sup>	\$	3	170,133	2.74%		\$ 219,804	2.53%

- (1) Outstanding debt amounts and weighted-average interest rates reported in this table include the effect of unamortized discounts, premiums and other cost basis adjustments. Reported amounts include fair value gains and losses associated with debt that we elected to carry at fair value. The unpaid principal balance of outstanding debt of Fannie Mae, which excludes unamortized discounts, premiums and other cost basis adjustments and debt of consolidated trusts, totaled \$734.5 billion and \$792.6 billion as of June 30, 2011 and December 31, 2010, respectively.
- (2) Short-term debt of Fannie Mae consists of borrowings with an original contractual maturity of one year or less and, therefore, does not include the current portion of long-term debt. Reported amounts include a net discount and other cost basis adjustments of \$67 million and \$128 million as of June 30, 2011 and December 31, 2010, respectively.
- (3) Includes a portion of structured debt instruments that is reported at fair value.
- (4) Consists of subordinated debt with an interest deferral feature.
- Long-term debt of Fannie Mae consists of borrowings with an original contractual maturity of greater than one year. Reported amounts include the current portion of long-term debt that is due within one year, which totaled \$78.9 billion and \$95.4 billion as of June 30, 2011 and December 31, 2010, respectively. Reported amounts also include unamortized discounts, premiums and other cost basis adjustments of \$9.7 billion and \$12.4 billion as of June 30,

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2011 and December 31, 2010, respectively. The unpaid principal balance of long-term debt of Fannie Mae, which excludes unamortized discounts, premiums, fair value adjustments and other cost basis adjustments and amounts related to debt of consolidated trusts, totaled \$572.4 billion and \$640.5 billion as of June 30, 2011 and December 31, 2010, respectively.

(6) Consists of long-term callable debt of Fannie Mae that can be paid off in whole or in part at our option at any time on or after a specified date. Includes the unpaid principal balance, and excludes unamortized discounts, premiums and other cost basis adjustments.

# Maturity Profile of Outstanding Debt of Fannie Mae

Table 30 presents the maturity profile, as of June 30, 2011, of our outstanding debt maturing within one year, by month, including amounts we have announced for early redemption. Our outstanding debt maturing within one year, including the current portion of our long-term debt, increased as a percentage of our total outstanding debt, excluding debt of consolidated trusts and federal funds purchased and securities sold under agreements to repurchase, to 33% as of June 30, 2011, compared with 32% as of December 31, 2010. The weighted-average maturity of our outstanding debt that is maturing within one year was 119 days as of June 30, 2011, compared with 116 days as of December 31, 2010.

# Table 30: Maturity Profile of Outstanding Debt of Fannie Mae Maturing Within One Year<sup>(1)</sup>

(1) Includes unamortized discounts, premiums and other cost basis adjustments of \$115 million as of June 30, 2011. Excludes debt of consolidated trusts maturing within one year of \$9.0 billion as of June 30, 2011.

Table 31 presents the maturity profile, as of June 30, 2011, of the portion of our long-term debt that matures in more than one year, on a quarterly basis for one year and on an annual basis thereafter, excluding amounts we have announced for early redemption within one year. The weighted-average maturity of our outstanding debt maturing in more than one year was approximately 57 months as of June 30, 2011 compared with approximately 58 months as of December 31, 2010.

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# Table 31: Maturity Profile of Outstanding Debt of Fannie Mae Maturing in More Than One Year<sup>(1)</sup>

(1) Includes unamortized discounts, premiums and other cost basis adjustments of \$9.7 billion as of June 30, 2011. Excludes debt of consolidated trusts of \$2.4 trillion as of June 30, 2011.

We intend to repay our short-term and long-term debt obligations as they become due primarily through proceeds from the issuance of additional debt securities. We also intend to use funds we receive from Treasury under the senior preferred stock purchase agreement to pay our debt obligations and to pay dividends on the senior preferred stock.

## Cash and Other Investments Portfolio

Table 32 provides information on the composition of our cash and other investments portfolio for the periods indicated.

Table 32: Cash and Other Investments Portfolio

	J	une 30, 2011 (Dollars	cember 31, 2010 illions)
Cash and cash equivalents	\$	14,274	\$ 17,297
Federal funds sold and securities purchased under agreements to resell or similar arrangements		19,500	11,751
Non-mortgage-related securities:			
U.S. Treasury securities <sup>(1)</sup>		34,856	27,432
Asset-backed securities <sup>(2)</sup>		3,242	5,321
Total non-mortgage-related securities		38,098	32,753
Total cash and other investments	\$	71,872	\$ 61,801

<sup>(1)</sup> Excludes \$2.0 billion and \$4.0 billion of U.S. Treasury securities which are a component of cash equivalents as of June 30, 2011 and December 31, 2010, respectively, as these securities had a maturity at the date of acquisition of three months or less.

Our cash and other investments portfolio increased from December 31, 2010 to June 30, 2011. We have more outstanding debt maturing in the third quarter of 2011 compared with our outstanding debt that matured in the first quarter of 2011, which resulted in an increase in the amount of cash and highly liquid non-mortgage securities we were required to hold pursuant to our liquidity risk management policy.

<sup>(2)</sup> Includes securities primarily backed by credit cards loans, student loans and automobile loans.

### Credit Ratings

Our ability to access the capital markets and other sources of funding, as well as our cost of funds, are highly dependent on our credit ratings from the major ratings organizations. In addition, our credit ratings are important when we seek to engage in certain long-term transactions, such as derivative transactions.

While there have been no changes in our credit ratings from December 31, 2010 to August 2, 2011, on July 15, 2011, S&P placed our long-term and short-term debt ratings on CreditWatch with negative implications, following a similar action on the debt ratings of the U.S. government. A rating being placed on CreditWatch indicates a substantial likelihood of a ratings action by S&P within the next 90 days or is a response to events presenting significant uncertainty to the creditworthiness of an issuer. S&P noted that it placed our long-term and short-term debt on CreditWatch with negative implications due to our direct reliance on the U.S. government. On July 14, 2011, S&P stated that it may lower the long-term debt rating of the U.S. in the next three months if it concludes that Congress and the Administration have not achieved a credible solution to the rising U.S. government debt burden and are not likely to achieve one in the foreseeable future.

On July 13, 2011, Moody s placed both the U.S. government s rating and our long-term debt ratings on review for possible downgrade. Following the raising of the U.S. government s statutory debt limit on August 2, 2011, Moody s confirmed both the U.S. government s rating and our long-term debt ratings, and removed the designation that these ratings were under review for possible downgrade. However, Moody s revised the rating outlook for both the U.S. government s rating and our long-term debt ratings to negative. In assigning the negative outlook to the U.S. government s rating, Moody s indicated there would be a risk of a downgrade if (1) there is a weakening in fiscal discipline in the coming year; (2) further fiscal consolidation measures are not adopted in 2013; (3) the economic outlook deteriorates significantly; or (4) there is an appreciable rise in the U.S. government s funding costs over and above what is currently expected.

S&P, Moody s and Fitch have all indicated that they would likely lower their ratings on the debt of Fannie Mae and certain other government-related entities if they were to lower their ratings on the U.S. government.

We currently cannot predict whether one or more of these ratings agencies will downgrade our debt ratings in the future, or how long our ratings will remain subject to review for a possible downgrade by S&P. See Risk Factors for a discussion of the risks to our business relating to a decrease in our credit ratings, which could include an increase in our borrowing costs, limits on our ability to issue debt, and additional collateral requirements under our derivatives contracts and other borrowing arrangements.

Table 33 presents the credit ratings issued by the three major credit rating agencies as of August 2, 2011.

**Table 33: Fannie Mae Credit Ratings** 

	As of August 2, 2011				
	S&P	Moody s	Fitch		
Long-term senior debt	AAA	Aaa	AAA		
Short-term senior debt	A-1+	P-1	F1+		
Qualifying subordinated debt	A	Aa2	AA-		
Preferred stock	C	Ca	C/RR6		
Bank financial strength rating		E+			
Outlook	CreditWatch Negative	Negative	Stable		

(for Senior Debt) Negative (for Qualifying Subordinated Debt) (for Long Term Senior Debt and Qualifying Subordinated Debt) (for AAA rated Long Term Issuer Default Rating)

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#### Cash Flows

<u>Six Months Ended June 30, 2011</u>. Cash and cash equivalents of \$14.3 billion as of June 30, 2011 decreased by \$3.0 billion from December 31, 2010. Net cash generated from investing activities totaled \$236.2 billion, resulting primarily from proceeds received from repayments of loans held for investment. These net cash inflows were offset by net cash outflows used in operating activities of \$2.1 billion and net cash used in financing activities of \$237.1 billion primarily attributable to a significant amount of debt redemptions in excess of proceeds received from the issuances of debt as well as proceeds received from Treasury under the senior preferred stock purchase agreement.

<u>Six Months Ended June 30, 2010</u>. Cash and cash equivalents of \$27.8 billion as of June 30, 2010 increased by \$21.0 billion from December 31, 2009. Net cash generated from investing activities totaled \$251.0 billion, resulting primarily from proceeds received from repayments of loans held for investment. These net cash inflows were partially offset by net cash outflows used in operating activities of \$47.1 billion resulting primarily from purchases of trading securities. The net cash used in financing activities of \$182.8 billion was primarily attributable to a significant amount of debt redemptions in excess of proceeds received from the issuances of debt as well as proceeds received from Treasury under the senior preferred stock purchase agreement.

# **Capital Management**

# Regulatory Capital

FHFA has announced that, during the conservatorship, our existing statutory and FHFA-directed regulatory capital requirements will not be binding and FHFA will not issue quarterly capital classifications. We submit capital reports to FHFA during the conservatorship and FHFA monitors our capital levels. We report our minimum capital requirement, core capital and GAAP net worth in our periodic reports on Form 10-Q and Form 10-K, and FHFA also reports them on its website. FHFA is not reporting on our critical capital, risk-based capital or subordinated debt levels during the conservatorship. For information on our minimum capital requirements see Note 11, Regulatory Capital Requirements.

# Senior Preferred Stock Purchase Agreement

As a result of the covenants under the senior preferred stock purchase agreement, Treasury s ownership of the warrant to purchase up to 79.9% of the total shares of our common stock outstanding and the uncertainty regarding our future, we effectively no longer have access to equity funding except through draws under the senior preferred stock purchase agreement.

Under the senior preferred stock purchase agreement, Treasury made a commitment to provide funding, under certain conditions, to eliminate deficits in our net worth. We have received a total of \$98.7 billion from Treasury pursuant to the senior preferred stock purchase agreement as of June 30, 2011. The Acting Director of FHFA will submit a request for \$5.1 billion from Treasury under the senior preferred stock purchase agreement to eliminate our net worth deficit as of June 30, 2011, and request the receipt of those funds on or prior to September 30, 2011. Upon receipt of the requested funds, the aggregate liquidation preference of the senior preferred stock, including the initial aggregate liquidation preference of \$1.0 billion, will equal \$104.8 billion.

We continue to expect to have a net worth deficit in future periods and therefore will be required to obtain additional funding from Treasury pursuant to the senior preferred stock purchase agreement. Treasury s maximum funding commitment to us prior to a December 2009 amendment of the senior preferred stock purchase agreement was \$200 billion. The amendment to the agreement stipulates that the cap on Treasury s funding commitment to us under the senior preferred stock purchase agreement will increase as necessary to accommodate any net worth deficits for

calendar quarters in 2010 through 2012. For any net worth deficits as of December 31, 2012, Treasury s remaining funding commitment will be \$124.8 billion (\$200 billion less \$75.2 billion cumulatively drawn through March 31, 2010) less the smaller of either (a) our positive net worth

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as of December 31, 2012 or (b) our cumulative draws from Treasury for the calendar quarters in 2010 through 2012.

Treasury has waived the quarterly commitment fee under the senior preferred stock purchase agreement for the first, second and third quarters of 2011 due to the continued fragility of the U.S. mortgage market and to Treasury s belief that imposing the commitment fee would not generate increased compensation for taxpayers. Treasury stated that it will reevaluate the situation during the next calendar quarter to determine whether to set the quarterly commitment fee for the fourth quarter of 2011.

#### Dividends

Holders of the senior preferred stock are entitled to receive, when, as and if declared by our Board of Directors, cumulative quarterly cash dividends at the annual rate of 10% per year on the then-current liquidation preference of the senior preferred stock. Treasury is the current holder of our senior preferred stock. As conservator and under our charter, FHFA has authority to declare and approve dividends on the senior preferred stock. If at any time we do not pay cash dividends on the senior preferred stock when they are due, then immediately following the period we did not pay dividends and for all dividend periods thereafter until the dividend period following the date on which we have paid in cash full cumulative dividends (including any unpaid dividends added to the liquidation preference), the dividend rate will be 12% per year. Dividends on the senior preferred stock that are not paid in cash for any dividend period will accrue and be added to the liquidation preference of the senior preferred stock.

Our second quarter dividend of \$2.3 billion was declared by the conservator and paid by us on June 30, 2011. Upon receipt of additional funds from Treasury in September 2011, which FHFA will request on our behalf, the annualized dividend on the senior preferred stock will be \$10.5 billion based on the 10% dividend rate. The level of dividends on the senior preferred stock will increase in future periods if, as we expect, the conservator requests additional funds on our behalf from Treasury under the senior preferred stock purchase agreement.

### **OFF-BALANCE SHEET ARRANGEMENTS**

Our maximum potential exposure to credit losses relating to our outstanding and unconsolidated Fannie Mae MBS and other financial guarantees is primarily represented by the unpaid principal balance of the mortgage loans underlying outstanding and unconsolidated Fannie Mae MBS and other financial guarantees of \$57.4 billion as of June 30, 2011 and \$56.9 billion as of December 31, 2010.

Under the temporary credit and liquidity facilities program in which we provide assistance to housing finance agencies (HFAs) and in which Treasury has purchased participation interests, our outstanding commitments totaled \$3.5 billion as of June 30, 2011 and \$3.7 billion as of December 31, 2010. Our total outstanding liquidity commitments to advance funds for securities backed by multifamily housing revenue bonds totaled \$17.6 billion as of June 30, 2011 and \$17.8 billion as of December 31, 2010. As of both June 30, 2011 and December 31, 2010, there were no liquidity guarantee advances outstanding. For a description of these programs, see MD&A Off-Balance Sheet Arrangements Treasury Housing Finance Agency Initiative in our 2010 Form 10-K.

#### RISK MANAGEMENT

Our business activities expose us to the following three major categories of financial risk: credit risk, market risk (including interest rate and liquidity risk) and operational risk. We seek to manage these risks and mitigate our losses by using an established risk management framework. Our risk management framework is intended to provide the basis for the principles that govern our risk management activities. In addition to these financial risks, there is significant

uncertainty regarding the future of our company, including how long we will continue to be in existence, which we discuss in more detail in Legislative and Regulatory Developments GSE Reform and Risk Factors. We are also subject to a number of other risks that could

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adversely impact our business, financial condition, earnings and cash flow, including model, legal and reputational risks that may arise due to a failure to comply with laws, regulations or ethical standards and codes of conduct applicable to our business activities and functions.

In this section we provide an update on our management of our major risk categories. For a more complete discussion of the financial risks we face and how we manage credit risk, market risk and operational risk, see MD&A Risk Management in our 2010 Form 10-K and Risk Factors in our 2010 Form 10-K and in this report.

### **Credit Risk Management**

We are generally subject to two types of credit risk: mortgage credit risk and institutional counterparty credit risk. Continuing adverse market conditions have resulted in significant exposure to mortgage and institutional counterparty credit risk. The metrics used to measure credit risk are generated using internal models. Our internal models require numerous assumptions and there are inherent limitations in any methodology used to estimate macroeconomic factors such as home prices, unemployment and interest rates and their impact on borrower behavior. When market conditions change rapidly and dramatically, the assumptions of our models may no longer accurately capture or reflect the changing conditions. On a continuous basis, management makes judgments about the appropriateness of the risk assessments indicated by the models. See Risk Factors in our 2010 Form 10-K for a discussion of the risks associated with our use of models.

# Mortgage Credit Risk Management

Mortgage credit risk is the risk that a borrower will fail to make required mortgage payments. We are exposed to credit risk on our mortgage credit book of business because we either hold mortgage assets, have issued a guaranty in connection with the creation of Fannie Mae MBS backed by mortgage assets or provided other credit enhancements on mortgage assets. While our mortgage credit book of business includes all of our mortgage-related assets, both on-and off-balance sheet, our guaranty book of business excludes non-Fannie Mae mortgage-related securities held in our portfolio for which we do not provide a guaranty.

# Mortgage Credit Book of Business

Table 34 displays the composition of our entire mortgage credit book of business as of the periods indicated. Our total single-family mortgage credit book of business accounted for 93% of our total mortgage credit book of business as of both June 30, 2011 and December 31, 2010.

Table 34: Composition of Mortgage Credit Book of Business<sup>(1)</sup>

	As of June 30, 2011					As of December 31, 2010						
	Sin	gle-Family	Μι	ıltifamily		Total (Dollars i		ngle-Family illions)	Μι	ıltifamily		Total
Mortgage loans and Fannie Mae MBS <sup>(2)</sup> Other credit guarantees <sup>(3)</sup>		2,855,481 20,025	\$	174,602 16,853	\$	3,030,083 36,878	\$	2,846,462 18,625	\$	172,407 16,994	\$	3,018,869 35,619
Guaranty book of business	\$	2,875,506	\$	191,455	\$	3,066,961	\$	2,865,087	\$	189,401	\$	3,054,488

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Agency mortgage-related securities <sup>(4)</sup> Other mortgage-related	16,046	33	16,079	18,797	24	18,821
securities	45,989	33,139	79,128	48,678	34,205	82,883
Mortgage credit book of business	\$ 2,937,541	\$ 224,627	\$ 3,162,168	\$ 2,932,562	\$ 223,630	\$ 3,156,192
Guaranty Book of Business Detail: Conventional Guaranty Book of Business <sup>(5)</sup>	\$ 2,801,371	\$ 188,868	\$ 2,990,239	\$ 2,790,590	\$ 186,712	\$ 2,977,302
Government Guaranty Book of Business <sup>(6)</sup>	\$ 74,135	\$ 2,587	\$ 76,722	\$ 74,497	\$ 2,689	\$ 77,186

<sup>(1)</sup> Based on unpaid principal balance. Prior period amounts have been reclassified to conform to the current period presentation.

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- (2) The principal balance of resecuritized Fannie Mae MBS is included only once in the reported amount.
- (3) Includes single-family and multifamily credit enhancements that we have provided and that are not otherwise reflected in the table.
- (4) Consists of mortgage-related securities issued by Freddie Mac and Ginnie Mae.
- (5) Refers to mortgage loans and mortgage-related securities that are not guaranteed or insured, in whole or in part, by the U.S. government or one of its agencies.
- (6) Refers to mortgage loans and mortgage-related securities guaranteed or insured, in whole or in part, by the U.S. government or one of its agencies.

In the following sections, we discuss the mortgage credit risk of the single-family and multifamily loans in our guaranty book of business. The credit statistics reported below, unless otherwise noted, pertain generally to the portion of our guaranty book of business for which we have access to detailed loan-level information, which constituted approximately 99% of both our single-family conventional guaranty book of business and our multifamily guaranty book of business, excluding defeased loans, as of June 30, 2011 and December 31, 2010. We typically obtain this data from the sellers or servicers of the mortgage loans in our guaranty book of business and receive representations and warranties from them as to the accuracy of the information. While we perform various quality assurance checks by sampling loans to assess compliance with our underwriting and eligibility criteria, we do not independently verify all reported information and we rely on lender representations regarding the accuracy of the characteristics of loans in our guaranty book of business. See Risk Factors in our 2010 Form 10-K for a discussion of the risk that we could experience mortgage fraud as a result of this reliance on lender representations.

#### Single-Family Mortgage Credit Risk Management

Our strategy in managing single-family mortgage credit risk consists of four primary components: (1) our acquisition and servicing policies and underwriting and servicing standards, including the use of credit enhancements; (2) portfolio diversification and monitoring; (3) management of problem loans; and (4) REO management. These strategies, which we discuss below, may increase our expenses and may not be effective in reducing our credit-related expenses or credit losses. We provide information on our credit-related expenses and credit losses in Consolidated Results of Operations Credit-Related Expenses.

The credit risk profile of our single-family mortgage credit book of business is influenced by, among other things, the credit profile of the borrower, features of the loan, loan product type, the type of property securing the loan and the housing market and general economy. We focus more on loans that we believe pose a higher risk of default, which typically have been loans associated with higher mark-to-market LTV ratios, loans to borrowers with lower FICO credit scores and certain higher risk loan product categories, such as Alt-A loans. These and other factors affect both the amount of expected credit loss on a given loan and the sensitivity of that loss to changes in the economic environment.

Because we believe we have limited credit exposure on our government loans, the single-family credit statistics we focus on and report in the sections below generally relate to our single-family conventional guaranty book of business, which represents the substantial majority of our total single-family guaranty book of business.

We provide information on the performance of non-Fannie Mae mortgage-related securities held in our portfolio, including the impairment that we have recognized on these securities, in Consolidated Balance Sheet

Analysis Investments in Mortgage-Related Securities Investments in Private-Label Mortgage-Related Securities.

# Single-Family Acquisition and Servicing Policies and Underwriting and Servicing Standards

In evaluating our single-family mortgage credit risk, we closely monitor changes in housing and economic conditions and the impact of those changes on the credit risk profile of our single-family mortgage credit book of business. We regularly review and provide updates to our underwriting standards and eligibility guidelines that take into consideration changing market conditions.

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Our mortgage servicers are the primary point of contact for borrowers and perform a vital role in our efforts to reduce defaults and pursue foreclosure alternatives. In the second quarter of 2011, we issued new standards for mortgage servicers regarding the management of delinquent loans, default prevention and foreclosure time frames under FHFA s directive to align GSE policies for servicing delinquent mortgages. The new standards, reinforced by new incentives and compensatory fees, require servicers to take a more consistent approach for homeowner communications, loan modifications and other workouts, and, when necessary, foreclosures. The new standards are designed to: (1) achieve effective contact with the borrower, including creating a uniform standard for communicating with the homeowner, determining reasons for delinquency and assessing their ability to pay, and educating homeowners on the availability of foreclosure prevention options; (2) set clear timelines and establish clear and consistent policies in the foreclosure process; and (3) provide incentives to servicers to complete loan workouts earlier in the homeowner s delinquency and charge servicers compensatory fees when they fail to have the proper contact with the borrower. We believe these standards will bring greater consistency, clarity, fairness and efficiency to the process, help improve servicer performance, and hold servicers accountable for their effectiveness in assisting homeowners.

In addition to these new standards, we have taken other steps to improve the performance of our servicers including: (1) updating our Servicing Guide, which should improve our servicers ability to understand and comply with our requirements and allow them to complete workouts earlier in the delinquency process, thereby avoiding foreclosure; and (2) implementing a servicer performance management system designed to measure and evaluate mortgage servicers performance in helping homeowners avoid foreclosure.

For discussion of our acquisition policy, underwriting standards, and use of mortgage insurance as a form of credit enhancement, see MD&A Risk Management Credit Risk Management Single-Family Mortgage Credit Risk Management in our 2010 Form 10-K. For a discussion of our aggregate mortgage insurance coverage as of June 30, 2011 and December 31, 2010, see Risk Management Credit Risk Management Institutional Counterparty Credit Risk Management Mortgage Insurers.

## Single-Family Portfolio Diversification and Monitoring

Diversification within our single-family mortgage credit book of business by product type, loan characteristics and geography is an important factor that influences credit quality and performance and may reduce our credit risk. We monitor various loan attributes, in conjunction with housing market and economic conditions, to determine if our pricing and our eligibility and underwriting criteria accurately reflect the risk associated with loans we acquire or guarantee. In some cases we may decide to significantly reduce our participation in riskier loan product categories. We also review the payment performance of loans in order to help identify potential problem loans early in the delinquency cycle and to guide the development of our loss mitigation strategies.

Table 35 presents our single-family conventional business volumes and our single-family conventional guaranty book of business for the periods indicated, based on certain key risk characteristics that we use to evaluate the risk profile and credit quality of our single-family loans.

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 $\begin{tabular}{ll} \textbf{Table 35: Risk Characteristics of Single-Family Conventional Business Volume and Guaranty Book of Business$^{(1)}$ \\ \end{tabular}$ 

		Percent of Sing ventional Busin					
	For th Three Mo Endeo June 3	onths l	For the Six Montl Ended June 30,	hs	Percent of Single-Family Conventional Guaranty Book of Business <sup>(3)(4)</sup> As of		
	2011	2010	2011 (Dollars in m	2010 illions)	June 30, I 2011	December 31, 2010	
Original LTV ratio: <sup>(5)</sup>							
<= 60%	28%	27%	29%	29%	24%	24%	
60.01% to 70%	14	15	15	15	16	16	
70.01% to 80%	37	40	37	38	41	41	
80.01% to 90% <sup>(6)</sup>	10	10	9	10	9	9	
$90.01\%$ to $100\%^{(6)}$	8	6	7	6	9	9	
Greater than 100% <sup>(6)</sup>	3	2	3	2	1	1	
Total	100%	100%	100%	100%	100%	100%	
Weighted average	71%	70%	69%	69%	71%	71%	
Average loan amount Estimated mark-to-market LTV ratio: <sup>(7)</sup>	\$ 194,598	\$ 216,042 \$	\$ 206,313 \$	220,411	\$ 156,294	\$ 155,531	
<= 60%					27%	28%	
60.01% to 70%					13	13	
70.01% to 80%					19	19	
80.01% to 90%					15	15	
90.01% to 100%					9	9	
Greater than 100%					17	16	
Total					100%	100%	
Weighted average Product type:					78%	77%	
Fixed-rate: <sup>(8)</sup>							
Long-term	70%	72%	69%	72%	73%	74%	
Intermediate-term	22	20	24	20	14	14	
Interest-only	*	*	*	*	2	2	
Total fixed-rate	92	92	93	92	89	90	

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Adjustable-rate:						
Interest-only	1	2	1	2	3	4
Other ARMs	7	6	6	6	8	6
Total adjustable-rate	8	8	7	8	11	10
Total	100%	100%	100%	100%	100%	100%
Number of property units:						
1 unit	97%	98%	97%	98%	97%	97%
2-4 units	3	2	3	2	3	3
Total	100%	100%	100%	100%	100%	100%

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# Percent of Single-Family Conventional Business Volume<sup>(2)</sup>

**Percent of** 

	For	the	For t	he	Single-Family Conventional			
	Three M End June	ed	Six Mo Endo June	ed	Guaranty Book of Business <sup>(3)(4)</sup> As of			
	2011	2010	2011 (Dollars	2010 s in million	June 30, 2011 s)	December 31, 2010		
Property type:								
Single-family homes	90%	90%	90%	90%	91%	91%		
Condo/Co-op	10	10	10	10	9	9		
Total	100%	100%	100%	100%	100%	100%		
Occupancy type:								
Primary residence	85%	90%	88%	90%	89%	90%		
Second/vacation home	6	5	5	5	5	4		
Investor	9	5	7	5	6	6		
Total	100%	100%	100%	100%	100%	100%		
FICO credit score:								
< 620	1%	1%	*%	1%	3%	4%		
620 to < 660	3	2	2	2	7	7		
660 to < 700	9	8	8	8	14	15		
700 to < 740	18	17	17	17	21	21		
>= 740	69	72	73	72	55	53		
Total	100%	100%	100%	100%	100%	100%		
Weighted average Loan purpose:	756	758	760	758	737	735		
Purchase	31%	31%	23%	26%	32%	33%		
Cash-out refinance	16	19	18	20	28	29		
Other refinance	53	50	59	54	40	38		
Total	100%	100%	100%	100%	100%	100%		
Geographic concentration: <sup>(9)</sup>								
Midwest	14%	14%	15%	15%	15%	15%		
Northeast	20	20	20	20	19	19		
Southeast	20	19	20	19	24	24		
Southwest	16	15	15	14	15	15		
West	30	32	30	32	27	27		

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Total	100%	100%	100%	100%	100%	100%
Origination year:						
<= 2001					2%	2%
2002					3	3
2003					10	11
2004					6	7
2005					8	9
2006					7	8
2007					11	12
2008					8	9
2009					19	21
2010					20	18
2011					6	
Total					100%	100%

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<sup>\*</sup> Represents less than 0.5% of single-family conventional business volume or book of business.

<sup>(1)</sup> We reflect second lien mortgage loans in the original LTV ratio calculation only when we own both the first and second lien mortgage loans or we own only the second lien mortgage loan. Second lien mortgage loans represented less than 0.5% of our single-

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family conventional guaranty book of business as of both June 30, 2011 and December 31, 2010. Second lien mortgage loans held by third parties are not reflected in the original LTV or mark-to-market LTV ratios in this table.

- (2) Calculated based on unpaid principal balance of single-family loans for each category at time of acquisition. Single-Family business volume refers to both single-family mortgage loans we purchase for our mortgage portfolio and single-family mortgage loans we securitize into Fannie Mae MBS.
- (3) Calculated based on the aggregate unpaid principal balance of single-family loans for each category divided by the aggregate unpaid principal balance of loans in our single-family conventional guaranty book of business as of the end of each period.
- (4) Our single-family conventional guaranty book of business includes jumbo-conforming and high-balance loans that represented approximately 4.5% of our single-family conventional guaranty book of business as of June 30, 2011 and 3.9% as of December 31, 2010. See Business Our Charter and Regulation of Our Activities Charter Act Loan Standards in our 2010 Form 10-K for additional information on loan limits.
- (5) The original LTV ratio generally is based on the original unpaid principal balance of the loan divided by the appraised property value reported to us at the time of acquisition of the loan. Excludes loans for which this information is not readily available.
- We purchase loans with original LTV ratios above 80% to fulfill our mission to serve the primary mortgage market and provide liquidity to the housing system. Except as permitted under Refi Plus, our charter generally requires primary mortgage insurance or other credit enhancement for loans that we acquire that have a LTV ratio over 80%.
- (7) The aggregate estimated mark-to-market LTV ratio is based on the unpaid principal balance of the loan as of the end of each reported period divided by the estimated current value of the property, which we calculate using an internal valuation model that estimates periodic changes in home value. Excludes loans for which this information is not readily available.
- (8) Long-term fixed-rate consists of mortgage loans with maturities greater than 15 years, while intermediate-term fixed-rate has maturities equal to or less than 15 years. Loans with interest-only terms are included in the interest-only category regardless of their maturities.
- (9) Midwest consists of IL, IN, IA, MI, MN, NE, ND, OH, SD and WI. Northeast includes CT, DE, ME, MA, NH, NJ, NY, PA, PR, RI, VT and VI. Southeast consists of AL, DC, FL, GA, KY, MD, MS, NC, SC, TN, VA and WV. Southwest consists of AZ, AR, CO, KS, LA, MO, NM, OK, TX and UT. West consists of AK, CA, GU, HI, ID, MT, NV, OR, WA and WY.

# Credit Profile Summary

We continue to see the positive effects of actions we took beginning in 2008 to significantly strengthen our underwriting and eligibility standards and change our pricing to promote sustainable homeownership and stability in the housing market. The single-family loans we purchased or guaranteed in the first half of 2011 have a strong credit profile with a weighted average original LTV ratio of 69%, a weighted average FICO credit score of 760, and a product mix with a significant percentage of fully amortizing fixed-rate mortgage loans. Due to lower acquisition volume and the relatively high volume of Refi Plus loans (including HARP loans), the LTV ratios at origination for our 2011 acquisitions to date are higher than for our 2009 and 2010 acquisitions.

Whether our future acquisitions will exhibit the same credit profile as our recent acquisitions depends on many factors, including our future pricing and eligibility standards, our future objectives, mortgage insurers—eligibility standards, our future volume of Refi Plus acquisitions, which typically include higher LTV ratios and lower FICO credit scores, and future market conditions. In addition, FHA—s role as the lower-cost option for some consumers for loans with higher LTV ratios has reduced our acquisitions of these types of loans since 2008. We expect the ultimate performance of all our loans will be affected by macroeconomic trends, including unemployment, the economy, and home prices.

The credit profile of our acquisitions in the first half of 2011 was further influenced by our acquisitions of refinanced loans. Refinanced loans, which includes Refi Plus loans, comprised 77% of our single-family acquisitions in the first half of 2011. Refinanced loans generally have a strong credit profile because refinancing indicates borrowers—ability to make their mortgage payment and desire to maintain homeownership but Refi Plus loans, which may have original LTV ratios as high as 125% and in some cases lower FICO credit scores than we generally require, may not ultimately perform as well as traditional refinanced loans. Refi Plus, however, offers expanded refinance opportunities for eligible Fannie Mae borrowers that may help prevent future delinquencies and defaults. In the first quarter of 2011, our regulator granted our request for an extension of our ability to acquire loans under Refi Plus with LTV ratios greater than 80% and up to 125% for loans originated through June 2012. Approximately 18% of our single-family conventional business volume for the first half of 2010 consisted of loans with LTV ratios higher than 80% at

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the time of purchase. For the first half of 2011, these loans accounted for 19% of our single-family business volume.

The prolonged and severe decline in home prices has resulted in the overall estimated weighted average mark-to-market LTV ratio of our single-family conventional guaranty book of business to remain high at 78% as of June 30, 2011, and 77% as of December 31, 2010. The portion of our single-family conventional guaranty book of business with an estimated mark-to-market LTV ratio greater than 100% was 17% as of June 30, 2011, and 16% as of December 31, 2010. If home prices decline further, more loans may have mark-to-market LTV ratios greater than 100%, which increases the risk of delinquency and default.

# Alt-A and Subprime Loans

Our exposure to Alt-A and subprime loans included in our single-family conventional guaranty book of business, as defined in this section, does not include (1) our investments in private-label mortgage-related securities backed by Alt-A and subprime loans or (2) resecuritizations, or wraps, of private-label mortgage-related securities backed by Alt-A mortgage loans that we have guaranteed. See Consolidated Balance Sheet Analysis Investments in Mortgage-Related Securities Investments in Private-Label Mortgage-Related Securities for a discussion of our exposure to private-label mortgage-related securities backed by Alt-A and subprime loans. As a result of our decision to discontinue the purchase of newly originated Alt-A loans, except for those that represent the refinancing of an existing Fannie Mae loan, we expect our acquisitions of Alt-A mortgage loans to continue to be minimal in future periods and the percentage of the book of business attributable to Alt-A will continue to decrease over time. We are also not currently acquiring newly originated subprime loans. We have classified a mortgage loan as Alt-A if the lender that delivered the loan to us classified the loan as Alt-A based on documentation or other features. We have classified a mortgage loan as subprime if the loan was originated by a lender specializing in subprime business or by a subprime division of a large lender. We exclude from the subprime classification loans originated by these lenders if we acquired the loans in accordance with our standard underwriting criteria, which typically require compliance by the seller with our Selling Guide (including standard representations and warranties) and/or evaluation of the loans through our Desktop Underwriter system. We apply our classification criteria in order to determine our Alt-A and subprime loan exposures; however, we have other loans with some features that are similar to Alt-A and subprime loans that we have not classified as Alt-A or subprime because they do not meet our classification criteria. The unpaid principal balance of Alt-A loans included in our single-family conventional guaranty book of business of \$195.3 billion as of June 30, 2011, represented approximately 7.0% of our single-family conventional guaranty book of business. The unpaid principal balance of subprime loans included in our single-family conventional guaranty book of business of \$6.2 billion as of June 30, 2011, represented approximately 0.2% of our single-family conventional guaranty book of business. See Table 35: Risk Characteristics of Single-Family Conventional Business Volume and Guaranty Book of Business for additional information on our single-family book of business.

# Jumbo-Conforming and High-Balance Loans

The outstanding unpaid principal balance of our jumbo-conforming and high-balance loans was \$126.4 billion, or 4.5% of our single-family conventional guaranty book of business, as of June 30, 2011 and \$109.7 billion, or 3.9% of our single-family conventional guaranty book of business, as of December 31, 2010. The standard conforming loan limit for a one-unit property was \$417,000 in 2011 and 2010 (higher in some areas). Our loan limits are currently higher in specified high-cost areas, reaching as high as \$729,750 for one-unit properties. Unless Congress acts to extend current law, our loan limits for loans originated after September 30, 2011 will decrease in such specified high-cost areas to an amount not to exceed \$625,500 for one-unit properties. Unlike FHA, which will not be subject to lower loan limits for refinancing its existing jumbo and high-balance loans, our revised loan limits would apply to the refinancing of our existing jumbo-conforming and high-balance loans. See Business Our Charter and Regulation of Our Activities Charter Act Loan Standards in our 2010 Form 10-K for additional information on our loan limits.

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### Reverse Mortgages

The outstanding unpaid principal balance of reverse mortgage whole loans and Fannie Mae MBS backed by reverse mortgage loans in our guaranty book of business was \$50.9 billion as of June 30, 2011 and \$50.8 billion as of December 31, 2010. The balance of our reverse-mortgage loans could increase over time, as each month the scheduled and unscheduled payments, interest, mortgage insurance premium, servicing fee, and default-related costs accrue to increase the unpaid principal balance. The majority of these loans are home equity conversion mortgages insured by the federal government through the FHA. Because home equity conversion mortgages are insured by the federal government, we believe that we have limited exposure to losses on these loans. In December 2010, we communicated to our lenders that we are exiting the reverse mortgage business and will no longer acquire newly originated home equity conversion mortgages.

## Problem Loan Management

Our problem loan management strategies are primarily focused on reducing defaults to avoid losses that would otherwise occur and pursuing foreclosure alternatives to attempt to minimize the severity of the losses we incur. If a borrower does not make required payments, or is in jeopardy of not making payments, we work with the servicers of our loans to offer workout solutions to minimize the likelihood of foreclosure as well as the severity of loss. We refer to actions taken by servicers with borrowers to resolve existing or potential delinquent loan payments as workouts. Our loan workouts reflect our various types of home retention strategies, including loan modifications, repayment plans and forbearances, and foreclosure alternatives, including preforeclosure sales and deeds-in-lieu of foreclosure. When appropriate, we seek to move to foreclosure expeditiously.

In the following section, we present statistics on our problem loans, describe specific efforts undertaken to manage these loans and prevent foreclosures and provide metrics regarding the performance of our loan workout activities. We generally define single-family problem loans as loans that have been identified as being at imminent risk of payment default; early stage delinquent loans that are either 30 days or 60 days past due; and seriously delinquent loans, which are loans that are three or more monthly payments past due or in the foreclosure process. Unless otherwise noted, single-family delinquency data is calculated based on number of loans. We include single-family conventional loans that we own and that back Fannie Mae MBS in the calculation of the single-family delinquency rate. Percentage of book outstanding calculations are based on the unpaid principal balance of loans for each category divided by the unpaid principal balance of our total single-family guaranty book of business for which we have detailed loan-level information.

### **Problem Loan Statistics**

The following table displays the delinquency status of loans in our single-family conventional guaranty book of business (based on number of loans) as of the periods indicated.

**Table 36: Delinquency Status of Single-Family Conventional Loans** 

		As of		
	June 30, 2011	December 31, 2010	June 30, 2010	
As of period end:				
Delinquency status: 30 to 59 days delinquent	2.13%	2.32%	2.32%	

60 to 89 days delinquent	0.72	0.87	0.90
Seriously delinquent	4.08	4.48	4.99
Percentage of seriously delinquent loans that have been delinquent for			
more than 180 days	73%	67%	66%

The number of loans at risk of becoming seriously delinquent has diminished in 2011 as early stage delinquencies have decreased. As of June 30, 2011, the percentage and number of our single-family conventional loans that were seriously delinquent decreased, as compared with December 31, 2010, and has

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decreased every month since February 2010. The decrease in our serious delinquency rate in 2010 and the first half of 2011 was primarily the result of home retention solutions, as well as foreclosure alternatives and foreclosures completed. The volume of loans impacted by these actions continues to exceed the number of loans becoming seriously delinquent, thereby decreasing our percentage of seriously delinquent loans. The decrease is also attributable to our acquisition of loans with stronger credit profiles since the beginning of 2009, as these loans have become an increasingly larger portion of our conventional single-family guaranty book of business, resulting in fewer loans becoming seriously delinquent.

Although our single-family serious delinquency rate has decreased since February 2010, our serious delinquency rate and the period of time that loans remain seriously delinquent has been negatively affected in recent periods by the increase in the average number of days it is taking to complete a foreclosure. As described in Executive Summary Foreclosure Delays and Changes in the Foreclosure Environment, continuing issues in the servicer foreclosure process, changes in state foreclosure laws, and new court rules and proceedings have lengthened the time it takes to foreclose on a mortgage loan in many states. We expect serious delinquency rates will continue to be affected in the future by home price changes, changes in other macroeconomic conditions, the length of the foreclosure process, and the extent to which borrowers with modified loans continue to make timely payments.

Table 37 provides a comparison, by geographic region and by loans with and without credit enhancement, of the serious delinquency rates as of the periods indicated for single-family conventional loans in our single-family guaranty book of business.

**Table 37: Single-Family Serious Delinquency Rates** 

	As of							
	June 3	0, 2011	Decembe	er 31, 2010	<b>June 30, 2010</b>			
	Percentage		Percentage		Percentage			
	of	Serious	of	Serious	of	Serious		
	Book	<b>Delinquency</b>	Book	<b>Delinquency</b>	Book	Delinquency		
	Outstanding	Rate	Outstanding	Rate	Outstanding	Rate		
Single-family conventional								
delinquency rates by geographic	,							
region: <sup>(1)</sup>								
Midwest	15%	3.89%	15%	4.16%	16%	4.52%		
Northeast	19	4.31	19	4.38	19	4.43		
Southeast	24	5.92	24	6.15	24	6.67		
Southwest	15	2.43	15	3.05	15	3.67		
West	27	3.25	27	4.06	26	4.96		
Total single-family conventiona	1							
loans	100%	4.08%	100%	4.48%	100%	4.99%		
Single-family conventional								
loans:								
Credit enhanced	14%	9.72%	15%	10.60%	16%	11.68%		
Non-credit enhanced	86	3.14	85	3.40	84	3.74		
	100%	4.08%	100%	4.48%	100%	4.99%		

Total single-family conventional loans

See footnote 9 to Table 35: Risk Characteristics of Single-Family Conventional Business Volume and Guaranty Book of Business for states included in each geographic region.

While loans across our single-family guaranty book of business have been affected by the weak market conditions, loans in certain states, certain higher-risk loan categories, such as Alt-A loans, subprime loans and loans with higher mark-to-market LTVs, and our 2006 and 2007 loan vintages continue to exhibit higher than average delinquency rates and/or account for a disproportionate share of our credit losses. Some states in the Midwest have experienced prolonged economic weakness and California, Florida, Arizona and Nevada have experienced the most significant declines in home prices coupled with unemployment rates that remain high.

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Table 38 presents the serious delinquency rates and other financial information for our single-family conventional loans with some of these higher-risk characteristics as of the periods indicated. The reported categories are not mutually exclusive.

**Table 38: Single-Family Conventional Serious Delinquency Rate Concentration Analysis** 

		June 30, 2011		Estimated		As of December 31, 2010 Estimated						June 30, 2010			
	Unpaid	Percentage of	e Serious	Mark-to- Market	τ	U <b>npaid</b>	Percenta of	ge Serious	Mark-to- Market		Unpaid	Percenta of	nge Serious		
	Principal Balance	Book D Outstanding	Delinquency g Rate	y LTV Ratio <sup>(1)</sup>			Outstand	Delinquency ing Rate n millions)	y LTV Ratio <sup>(1)</sup>		Principal Balance		Delinquer ling Rate		
	\$ 68,634		4.19%	109%	\$	71,052			105%	\$	73,402				
	516,760		2.94	78		507,598		3.89	76		496,731		4.99		
	180,681		12.19	107		184,101		12.31	107		189,569		12.60		
	29,763	3 1	7.88	134		31,661	. 1	10.66	128		33,345	5 1	12.83		
rest	290,612	2 10	4.54	82		292,734	11	4.80	80		298,607	7 11	5.17		
tac	1,707,490		4.34 3.24	82 72	1	292,734 1,695,615		4.80 3.46	80 71		298,607 1,694,015		3.17		
tes e:	1,/0/,4/0	) 02	J.4 <del>4</del>	14	1	.,073,013	01	J. <del>4</del> 0	/ 1	-	1,024,012	, 01	3.02		
ĺ	195,284	4 7	13.04	100		211,770	8	13.87	96		227,206	5 8	15.17		
	6,152		25.86	109		6,499		28.20	103		6,922		29.96		
	207,140		11.90	109		232,009		12.19	104		262,925		12.52		
	298,856	5 11	12.75	109		334,110	12	13.24	104		380,220	) 14	13.79		
	2,287,944	4 82	2.42	71	2	2,216,642	80	2.62	70	Ź	2,142,524	1 77	2.88		
ket															
	472,549	9 17	15.13	132		435,991	. 16	17.70	130		399,133	3 14	20.57		
sk cs: V															
ore	20,063	3 1	19.36	113		21,205	5 1	21.41	109		22,655	5 1	24.28		
ı	20,000	, 1	17.50	115		21,200	-	21	10)		22,000	•	220		

<sup>\*</sup> Percentage is less than 0.5%.

- (1) Second lien mortgage loans held by third parties are not included in the calculation of the estimated mark-to-market LTV ratios.
- (2) Consists of Illinois, Indiana, Michigan and Ohio.

#### Loan Workout Metrics

The efforts of our mortgage servicers are critical in keeping people in their homes, preventing foreclosures and providing homeowner assistance. We continue to work with our servicers to implement our foreclosure prevention initiatives effectively and to find ways to enhance our workout protocols and their workflow processes. Partnering with our servicers, civic and community leaders and housing industry partners, we have launched a series of nationwide Mortgage Help Centers to accelerate the response time for struggling borrowers with loans owned by us. As of June 30, 2011, we have established nine Mortgage Help Centers which completed nearly 2,300 home retention plans in the first half of 2011. Additionally, we currently offer up to twelve months forbearance for those homeowners who are unemployed as an additional tool to help homeowners avoid foreclosure.

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Our approach to workouts continues to focus on the large number of borrowers facing both long-term and short-term financial hardships. Accordingly, the vast majority of loan modifications we completed during the first half of 2011 were, as in recent periods, concentrated on deferring or lowering the borrowers monthly mortgage payments to allow borrowers to work through their hardships.

In addition, we continue to focus on alternatives to foreclosure for borrowers who are unable to retain their homes. Our servicers work with a borrower to sell their home prior to foreclosure in a preforeclosure sale or accept a deed-in-lieu of foreclosure whereby the borrower voluntarily signs over the title to their property to the servicer. These alternatives are designed to reduce our credit losses while helping borrowers avoid having to go through a foreclosure. Further, in cooperation with several Multiple Listing Services across the nation, we developed the Short Sale Assistance Desk to assist real estate professionals in handling post-offer short sale issues that may relate to servicer responsiveness, the existence of a second lien, or issues involving mortgage insurance.

Table 39 provides statistics on our single-family loan workouts that were completed, by type, for the periods indicated. These statistics include loan modifications but do not include trial modifications or repayment and forbearance plans that have been initiated but not completed.

**Table 39: Statistics on Single-Family Loan Workouts** 

	For Six Montl June 30 Unpaid		For Year F December npaid	Ended	For the Six Months Ended June 30, 2010 Unpaid			
	Principal Balance	Number of Loans	Pri Ba	incipal alance	Number of Loans millions)	Principal Balance	Number of Loans	
Home retention strategies: Modifications Repayment plans and	\$ 20,909	101,379	\$	82,826	403,506	\$ 44,383	215,449	
forbearances completed HomeSaver Advance	2,598	18,599		4,385	31,579	2,372	17,398	
first-lien loans				688	5,191	515	4,371	
	23,507	119,978		87,899	440,276	47,270	237,218	
Foreclosure alternatives: Preforeclosure sales	7,587	34,047		15,899	69,634	8,387	36,534	
Deeds-in-lieu of foreclosure	768	4,249		1,053	5,757	424	2,307	
	8,355	38,296		16,952	75,391	8,811	38,841	
Total loan workouts	\$ 31,862	158,274	\$ 1	104,851	515,667	\$ 56,081	276,059	
Loan workouts as a percentage of single-family guaranty book of business <sup>(1)</sup>	2.22%	1.77%		3.66%	2.87%	3.91%	3.05%	

(1) Calculated based on annualized loan workouts during the period as a percentage of our single-family guaranty book of business as of the end of the period.

The volume of workouts completed in the first half of 2011 decreased compared with the first half of 2010, primarily because we began to require that non-HAMP modifications go through a trial period, which initially lowers the number of modifications that can become permanent in any particular period. The number of foreclosure alternatives we agreed to during the first half of 2011 remains high as these are favorable solutions for a growing number of borrowers. We expect the volume of our foreclosure alternatives to remain high throughout the remainder of 2011.

During the first half of 2011, we initiated approximately 104,000 trial modifications, including HAMP and non-HAMP, compared with 117,000 trial modifications during the first half of 2010. We also initiated other types of workouts, such as repayment plans and forbearances. It is difficult to predict how many of these trial modifications and initiated plans will be completed.

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Table 40 displays the profile of loan modifications (HAMP and non-HAMP) provided to borrowers during the first half of 2011, the first and second quarters of 2011 and during 2010.

**Table 40: Single-Family Loan Modification Profile** 

	2011			Full Year	
	YTD	Q2	Q1	2010	
Term extension, interest rate reduction, or combination of both <sup>(1)</sup>	97%	99%	96%	93%	
Initial reduction in monthly payment <sup>(2)</sup>	95	97	94	91	
Estimated mark-to-market LTV ratio > 100%	63	62	64	53	
Troubled debt restructurings	98	98	97	94	

- (1) Reported statistics for term extension, interest rate reduction or the combination include subprime adjustable-rate mortgage loans that have been modified to a fixed-rate loan.
- (2) These modification statistics do not include subprime adjustable-rate mortgage loans that were modified to a fixed-rate loan and were current at the time of the modification.

A significant portion of our modifications pertains to loans with a mark-to-market LTV ratio greater than 100% because these borrowers are typically unable to refinance their mortgages or sell their homes for a price that allows them to pay off their mortgage obligation as their mortgages are greater than the value of their homes. Additionally, the serious delinquency rate for these loans tends to be significantly higher than the overall average serious delinquency rate. As of June 30, 2011, the serious delinquency rate for loans with a mark-to-market LTV ratio greater than 100% was 15%, compared with our overall average single-family serious delinquency rate of 4.08%.

Approximately 68% of loans modified during the first half of 2010 were current or had paid off as of one year following the loan modification date. In comparison, 44% of loans modified during the first half of 2009 were current or had paid off as of one year following the loan modification date. There is significant uncertainty regarding the ultimate long term success of our current modification efforts and we believe the performance of our workouts will be highly dependent on economic factors, such as unemployment rates, household wealth and income, and home prices. Modifications, even those with reduced monthly payments, may also not be sufficient to help borrowers with second liens and other significant non-mortgage debt obligations. FHFA, other agencies of the U.S. government or Congress may ask us to undertake new initiatives to support the housing and mortgage markets should our current modification efforts ultimately not perform in a manner that results in the stabilization of these markets.

#### REO Management

Foreclosure and REO activity affect the level of credit losses. Table 41 compares our foreclosure activity, by region, for the periods indicated. Regional REO acquisition and charge-off trends generally follow a pattern that is similar to, but lags, that of regional delinquency trends.

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**Table 41: Single-Family Foreclosed Properties** 

	For the Six Months Ended June 30,			
		2011		2010
Single-family foreclosed properties (number of properties): Beginning of period inventory of single-family foreclosed properties (REO) <sup>(1)</sup> Acquisitions by geographic area: <sup>(2)</sup>		162,489		86,155
Midwest		21,769		30,619
Northeast		4,786		7,497
Southeast		23,549		39,593
Southwest		26,950		26,660
West		30,192		26,398
Total properties acquired through foreclosure Dispositions of REO		107,246 (134,016)		130,767 (87,612)
End of period inventory of single-family foreclosed properties (REO) <sup>(1)</sup>		135,719		129,310
Carrying value of single-family foreclosed properties (dollars in millions) <sup>(3)</sup>	\$	12,480	\$	13,043
Single-family foreclosure rate <sup>(4)</sup>		1.20%		1.45%

- (2) See footnote 9 to Table 35: Risk Characteristics of Single-Family Conventional Business Volume and Guaranty Book of Business for states included in each geographic region.
- (3) Excludes foreclosed property claims receivables, which are reported in our condensed consolidated balance sheets as a component of Acquired property, net.
- (4) Estimated based on the annualized total number of properties acquired through foreclosure as a percentage of the total number of loans in our single-family conventional guaranty book of business as of the end of each respective period.

The continued weak economy, as well as high unemployment rates, continue to result in a high level of mortgage loans that transition from delinquent to REO status, either through foreclosure or deed-in-lieu of foreclosure, which has resulted in a higher inventory of REO properties as of June 30, 2011 compared with June 30, 2010. Our foreclosure rates remain high; however, foreclosure levels were lower than what they otherwise would have been during the first half of 2011 due to delays in the processing of foreclosures caused by continuing foreclosure process issues, changes in state foreclosure laws, and new court rules and proceedings. Additionally, foreclosure levels during 2010 were affected by our directive to servicers to delay foreclosure sales until the loan servicer verifies that the borrower is ineligible for a HAMP modification and that all other home retention and foreclosure prevention

<sup>(1)</sup> Includes acquisitions through deeds-in-lieu of foreclosure.

alternatives have been exhausted. The delay in potential foreclosures, as well as an increase in the number of dispositions of REO properties, has resulted in a decrease in the ending inventory of foreclosed properties since December 31, 2010.

The carrying value of our single-family foreclosed properties declined as of June 30, 2011 compared with June 30, 2010 due to a decline in home prices on a national basis, which significantly reduced the values of our single-family REO, partially offset by an increase in the number of REO properties.

The percentage of our properties that we are unable to market for sale remains high. The most common reasons for our inability to market properties for sale are: (1) properties are within the period during which state law allows the former mortgagor and second lien holders to redeem the property (states which allow this are known as redemption states ); (2) properties are still occupied by the person or personal property and the eviction process is not yet complete (occupied status); or (3) properties are being repaired. As we are unable to market a higher portion of our inventory, it slows the pace at which we can dispose of our properties and increases our foreclosed property expense related to costs associated with ensuring that the property is vacant and maintaining the property. For example, as of June 30, 2011, approximately 28% of our properties that we were unable to market for sale were in redemption status, which lengthens the time a property is in our REO inventory by an average of two to six months. Additionally, as of June 30, 2011, approximately 34% of our

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properties that we were unable to market for sale were in occupied status, which lengthens the time a property is in our REO inventory by an average of one to three months.

As shown in Table 42 we have experienced a disproportionate share of foreclosures in certain states as compared with their share of our guaranty book of business. This is primarily because these states have had significant home price depreciation or weak economies, and in the case of California and Florida specifically, a significant number of Alt-A loans.

**Table 42: Single-Family Acquired Property Concentration Analysis** 

		For the Six I	Months Ended	
			June 30,	
	A	As of	2011	June 30, 2010
	June 30,	December 31,	Percentage	
	2011	2010	of	Percentage of
	Percentage			
	of	Percentage of	<b>Properties</b>	<b>Properties</b>
	Book	Book	Acquired	Acquired
			by	by
	Outstanding <sup>(1)</sup>	Outstanding $^{(1)}$	Foreclosure <sup>(2)</sup>	Foreclosure <sup>(2)</sup>
States:				
Arizona, California, Florida, and Nevada	28%	28%	38%	36%
Illinois, Indiana, Michigan, and Ohio	10	11	15	19

- (1) Calculated based on the unpaid principal balance of loans, where we have detailed loan-level information, for each category divided by the unpaid principal balance of our single-family conventional guaranty book of business.
- (2) Calculated based on the number of properties acquired through foreclosure during the period divided by the total number of properties acquired through foreclosure.

#### Multifamily Mortgage Credit Risk Management

The credit risk profile of our multifamily mortgage credit book of business is influenced by: the structure of the financing; the type and location of the property; the condition and value of the property; the financial strength of the borrower and lender; market and sub-market trends and growth; and the current and anticipated cash flows from the property. These and other factors affect both the amount of expected credit loss on a given loan and the sensitivity of that loss to changes in the economic environment. We provide information on our credit-related expenses and credit losses in Consolidated Results of Operations Credit-Related Expenses.

While our multifamily mortgage credit book of business includes all of our multifamily mortgage-related assets, both on-and off-balance sheet, our guaranty book of business excludes non-Fannie Mae multifamily mortgage-related securities held in our portfolio for which we do not provide a guaranty. Our multifamily guaranty book of business consists of: multifamily mortgage loans held in our mortgage portfolio; Fannie Mae MBS held in our portfolio or by third parties; and other credit enhancements that we provide on mortgage assets.

### Multifamily Acquisition Policy and Underwriting Standards

Our Multifamily business, in conjunction with our Enterprise Risk Management division, is responsible for pricing and managing the credit risk on multifamily mortgage loans we purchase and on Fannie Mae MBS backed by multifamily loans (whether held in our portfolio or held by third parties). Our primary multifamily delivery channel is the Delegated Underwriting and Servicing, or DUS®, program, which is comprised of multiple lenders that span the spectrum from large financial institutions to smaller independent multifamily lenders. Multifamily loans that we purchase or that back Fannie Mae MBS are either underwritten by a Fannie Mae-approved lender or subject to our underwriting review prior to closing depending on the product type and/or loan size. Loans delivered to us by DUS lenders and their affiliates represented 85% of our multifamily guaranty book of business as of June 30, 2011 compared with 84% as of December 31, 2010.

We use various types of credit enhancement arrangements for our multifamily loans, including lender risk-sharing, lender repurchase agreements, pool insurance, subordinated participations in mortgage loans or structured pools, cash and letter of credit collateral agreements, and cross-collateralization/cross-default provisions. The most prevalent form of credit enhancement on multifamily loans is lender risk-sharing.

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Lenders in the DUS program typically share in loan-level credit losses in one of two ways: (1) they bear losses up to the first 5% of unpaid principal balance of the loan and share in remaining losses up to a prescribed limit; or (2) they share up to one-third of the credit losses on an equal basis with us. Other lenders typically share or absorb credit losses based on a negotiated percentage of the loan or the pool balance.

## Multifamily Portfolio Diversification and Monitoring

Diversification within our multifamily mortgage credit book of business by geographic concentration, term-to-maturity, interest rate structure, borrower concentration and credit enhancement arrangement is an important factor that influences credit quality and performance and helps reduce our credit risk.

The weighted average original LTV ratio for our multifamily guaranty book of business was 66% as of June 30, 2011 and 67% as of December 31, 2010. The percentage of our multifamily guaranty book of business with an original LTV ratio greater than 80% was 5% as of both June 30, 2011 and December 31, 2010. We present the current risk profile of our multifamily guaranty book of business in Note 6, Financial Guarantees.

We monitor the performance and risk concentrations of our multifamily loans and the underlying properties on an ongoing basis throughout the life of the investment at the loan, property and portfolio level. We closely track the physical condition of the property, the relevant local market and economic conditions that may signal changing risk or return profiles and other risk factors. For example, we closely monitor the rental payment trends and vacancy levels in local markets to identify loans that merit closer attention or loss mitigation actions. We are managing our exposure to refinancing risk for multifamily loans maturing in the next several years. We have a team that proactively manages upcoming loan maturities to minimize losses on maturing loans. This team assists lenders and borrowers with timely and appropriate refinancing of maturing loans with the goal of reducing defaults and foreclosures related to loans maturing in the near term. For our investments in multifamily loans, the primary asset management responsibilities are performed by our DUS and other multifamily lenders. We periodically evaluate the performance of our third-party service providers for compliance with our asset management criteria.

## Problem Loan Management and Foreclosure Prevention

The number of multifamily loans at risk of becoming seriously delinquent has decreased in 2011, as early-stage delinquencies have decreased. Since delinquency rates are a lagging indicator, we expect to continue to incur additional credit losses. We periodically refine our underwriting standards in response to market conditions and enact proactive portfolio management and monitoring which are each designed to keep credit losses to a low level relative to our multifamily guaranty book of business.

#### **Problem Loan Statistics**

Table 43 provides a comparison of our multifamily serious delinquency rates for loans with and without credit enhancement in our multifamily guaranty book of business. We classify multifamily loans as seriously delinquent when payment is 60 days or more past due. We include the unpaid principal balance of multifamily loans that we own or that back Fannie Mae MBS and any housing bonds for which we provide credit enhancement in the calculation of the multifamily serious delinquency rate.

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**Table 43: Multifamily Serious Delinquency Rates** 

			A	s of				
	June 3	30, 2011	Decembe	er 31, 2010	<b>June 30, 2010</b>			
	Percentage of Book Outstanding	Serious Delinquency Rate	Percentage of Book Outstanding	Serious Delinquency Rate	Percentage of Book Outstanding	Serious Delinquency Rate		
Multifamily loans:								
Credit enhanced	90%	0.43%	89%	0.67%	89%	0.70%		
Non-credit enhanced	10	0.80	11	1.01	11	1.62		
Total multifamily loans	100%	0.46%	100%	0.71%	100%	0.80%		

The multifamily serious delinquency rate decreased as of June 30, 2011 compared with both December 31, 2010 and June 30, 2010 as national multifamily market fundamentals continued to improve. Table 44 provides a comparison of our multifamily serious delinquency rates for loans acquired through DUS lenders and loans acquired through non-DUS lenders.

**Table 44: Multifamily Concentration Analysis** 

	As of  Mune 30, 2011 December 31, 2010 June 30, 2010							Percentage of Multifamily Credit Losses		
	Percentage	Serious	us Percentage Serious Percentage Serious ency of Book Delinquency of Book Delinquency				, , , , , , , , , , , , , , , , , , ,			
	Outstanding	Rate	Outstanding	Rate	Outstanding	Rate	2011	2010		
DUS small balance	0.04	0.500	0.04	0.550	0.04	0.420	601	0.04		
loans <sup>(1)</sup> DUS non small balance	8%	0.50%	8%	0.55%	8%	0.42%	6%	8%		
loans <sup>(2)</sup>	71	0.31	70	0.56	68	0.62	76	81		
Non-DUS small balance loans <sup>(1)</sup> Non-DUS non small	9	1.36	10	1.47	11	1.40	12	8		
balance loans <sup>(2)</sup>	12	0.65	12	0.97	13	1.52	6	3		

<sup>(1)</sup> Loans with original unpaid principal balances less than or equal to \$3 million as well as loans in high cost markets with original unpaid principal balances less than or equal to \$5 million.

(2)

Loans with original unpaid principal balances greater than \$3 million as well as loans in high cost markets with original unpaid principal balances greater than \$5 million.

The DUS loans in our guaranty book of business have lower delinquency rates when compared with the non-DUS loans in our guaranty book primarily due to the DUS model, which has several features that align our interest with those of the borrowers and lenders. Smaller balance non-DUS loans continue to represent a disproportionate share of delinquencies but they are generally covered by loss sharing arrangements, which limit the credit losses incurred by us.

In addition, Florida and Ohio have a disproportionate share of seriously delinquent loans compared with their share of the multifamily guaranty book of business as a result of slow economic recovery in certain areas of these states. These states accounted for 24% of multifamily serious delinquencies but only 6% of the multifamily guaranty book of business as of June 30, 2011.

### REO Management

Foreclosure and REO activity affect the level of credit losses. Table 45 compares our held for sale multifamily REO balances for the periods indicated.

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**Table 45: Multifamily Foreclosed Properties** 

	For th Months June	Ended
	2011	2010
Multifamily foreclosed properties (number of properties):		
Beginning of period inventory of multifamily foreclosed properties (REO)	222	73
Total properties acquired through foreclosure	124	107
Disposition of REO	(87)	(27)
End of period inventory of multifamily foreclosed properties (REO)	259	153
Carrying value of multifamily foreclosed properties (dollars in millions)	\$ 555	\$ 436

The increase in our multifamily foreclosed property inventory reflects the continuing stress on our multifamily guaranty book of business as certain local markets and properties continue to exhibit weak fundamentals, though national multifamily market fundamentals have continued to improve in 2011.

## Institutional Counterparty Credit Risk Management

We rely on our institutional counterparties to provide services and credit enhancements, including primary and pool mortgage insurance coverage, risk sharing agreements with lenders and financial guaranty contracts that are critical to our business. Institutional counterparty credit risk is the risk that these institutional counterparties may fail to fulfill their contractual obligations to us, including seller/servicers who are obligated to repurchase loans from us or reimburse us for losses in certain circumstances. Defaults by a counterparty with significant obligations to us could result in significant financial losses to us.

See MD&A Risk Management Credit Risk Management Institutional Counterparty Credit Risk Management in our 2010 Form 10-K for additional information about our institutional counterparties, including counterparty risk we face from mortgage originators and investors, from debt security and mortgage dealers and from document custodians.

## Mortgage Seller/Servicers

Our business with our mortgage seller/servicers is concentrated. Our ten largest single-family mortgage servicers, including their affiliates, serviced 76% of our single-family guaranty book of business as of June 30, 2011, compared to 77% as of December 31, 2010. Our largest mortgage servicer is Bank of America, N.A. which, together with its affiliates, serviced approximately 25% of our single-family guaranty book of business as of June 30, 2011, compared with 26% as of December 31, 2010. In addition, we had two other mortgage servicers, JPMorgan Chase & Co. and Wells Fargo Bank, N.A., that, with their affiliates, each serviced over 10% of our single-family guaranty book of business as of June 30, 2011. In addition, Wells Fargo Bank serviced over 10% of our multifamily guaranty book of business as of both June 30, 2011 and December 31, 2010. Because we delegate the servicing of our mortgage loans to mortgage servicers and do not have our own servicing function, servicers—lack of appropriate process controls or the loss of business from a significant mortgage servicer counterparty could pose significant risks to our ability to conduct

our business effectively. During the first half of 2011, our primary mortgage servicer counterparties have generally continued to meet their obligations to us.

Our mortgage seller/servicers are obligated to repurchase loans or foreclosed properties, or reimburse us for losses if the foreclosed property has been sold, under certain circumstances, such as if it is determined that the mortgage loan did not meet our underwriting or eligibility requirements, if loan representations and warranties are violated or if mortgage insurers rescind coverage. We refer to our demands that seller/servicers meet these obligations collectively as repurchase requests. The number of our repurchase requests remained high during the first half of 2011. The aggregate unpaid principal balance of loans repurchased by our seller/servicers pursuant to their contractual obligations was approximately \$4.5 billion in the first half of 2011, compared with \$3.2 billion during the first half of 2010. In addition, as of June 30, 2011, we had \$9.6 billion in

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outstanding repurchase requests related to loans that had been reviewed for potential breaches of contractual obligations, compared with \$5.0 billion as of December 31, 2010. As of June 30, 2011, approximately 52% of our total outstanding repurchase requests had been made to one of our seller/servicers, compared with 41% as of December 31, 2010. As of June 30, 2011, 23% of our outstanding repurchase requests had been outstanding for more than 120 days from either the original loan repurchase request date or, for lenders remitting after the REO is disposed, the date of our final loss determination, compared with 30% as of December 31, 2010.

The amount of our outstanding repurchase requests provided above is based on the unpaid principal balance of the loans underlying the repurchase request issued, not the actual amount we have requested from the lenders. In some cases, we allow lenders to remit payment equal to our loss, including imputed interest, on the loan after we have disposed of the REO, which is less than the unpaid principal balance of the loan. As a result, we expect our actual cash receipts relating to these outstanding repurchase requests to be significantly lower than this amount. In addition, amounts relating to repurchase requests originating from missing documentation or loan files are excluded from the total requests outstanding until the completion of a full underwriting review, once the documents and loan files are received.

In June 2011, we issued an announcement that (1) reminded lenders of their existing obligations with respect to mortgage insurance; (2) required lenders to report to us mortgage insurance rescissions, mortgage insurer-initiated cancellations, and claim denials; (3) confirmed our repurchase policies with respect to these actions; (4) temporarily extended from 30 to 90 days our timeframe within which lenders must repurchase loans and provided an appeal process; (5) required that all outstanding mortgage insurance-related repurchase demands as of April 30, 2011 be satisfactorily resolved by September 30, 2011; (6) reiterated our process for the redelivery of certain repurchased loans; and (7) reiterated our remedies if a lender fails to meet our repurchase requirements.

We continue to work with our mortgage seller/servicers to fulfill outstanding repurchase requests; however, as the volume of repurchase requests increases, the risk increases that affected seller/servicers will not be willing or able to meet the terms of their repurchase obligations and we may be unable to recover on all outstanding loan repurchase obligations resulting from seller/servicers breaches of contractual obligations. If a significant seller/servicer counterparty, or a number of seller/servicer counterparties, fails to fulfill its repurchase obligations to us, it could result in a significant increase in our credit losses and have a material adverse effect on our results of operations and financial condition. We expect that the amount of our outstanding repurchase requests will remain high in 2011.

We are exposed to the risk that a mortgage seller/servicer or another party involved in a mortgage loan transaction will engage in mortgage fraud by misrepresenting the facts about the loan. We have experienced financial losses in the past and may experience significant financial losses and reputational damage in the future as a result of mortgage fraud. See Risk Factors in our 2010 Form 10-K for additional discussion on risks of mortgage fraud to which we are exposed.

#### Mortgage Insurers

Table 46 presents our maximum potential loss recovery for the primary and pool mortgage insurance coverage on single-family loans in our guaranty book of business and our unpaid principal balance covered by insurance for our mortgage insurer counterparties as of June 30, 2011 and December 31, 2010. The table includes our top eight mortgage insurer counterparties that provided over 99% of our total mortgage insurance coverage on single-family loans in our guaranty book of business as of both June 30, 2011 and December 31, 2010.

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**Table 46: Mortgage Insurance Coverage** 

	Maximum Coverage <sup>(2)</sup> As of					
	A	as of June 3 2011	0,	December 31, 2010	June 30, 2011	December 31, 2010
Counterparty:(1)	Primary	Pool	Total	Total	Total	Total
			(Do	llars in millions)		
Mortgage Guaranty Insurance	<b>.</b>	<b>4.603</b>	<b>.</b>	<b>.</b>	<b>.</b>	<b>.</b>
Corporation	\$ 20,672	\$ 1,683	\$ 22,355	\$ 23,277	\$ 97,189	\$ 101,823
Radian Guaranty, Inc.	14,724	327	15,051	15,370	62,484	64,042
Genworth Mortgage Insurance						
Corporation	13,811	70	13,881	14,331	55,800	57,845
United Guaranty Residential						
Insurance Company	13,688	181	13,869	14,044	57,617	58,416
PMI Mortgage Insurance Co.	11,628	284	11,912	12,359	51,437	53,768
Republic Mortgage Insurance						
Company	9,045	952	9,997	10,566	43,249	46,660
Triad Guaranty Insurance						
Corporation	2,759	740	3,499	3,809	15,328	16,974
CMG Mortgage Insurance	,		,	,	,	,
Company <sup>(4)</sup>	1,932		1,932	1,938	8,155	8,174
Others	337		337	209	1,724	1,140
	55,		00,	_0,	1,72	1,1.0
Total	\$ 88,596	\$ 4,237	\$ 92,833	\$ 95,903	\$ 392,983	\$ 408,842
Total as a percentage of						
single-family guaranty book of						
business			39	% 3%	14%	14%

<sup>(1)</sup> Insurance coverage amounts provided for each counterparty may include coverage provided by consolidated affiliates and subsidiaries of the counterparty.

<sup>(2)</sup> Maximum coverage refers to the aggregate dollar amount of insurance coverage (*i.e.*, risk in force ) on single-family loans in our guaranty book of business and represents our maximum potential loss recovery under the applicable mortgage insurance policies.

<sup>(3)</sup> Represents the unpaid principal balance of single-family loans in our guaranty book of business covered under the applicable mortgage insurance policies (*i.e.*, insurance in force ).

<sup>(4)</sup> CMG Mortgage Insurance Company is a joint venture owned by PMI Mortgage Insurance Co. and CUNA Mutual Insurance Society.

See Risk Management Credit Risk Management Institutional Counterparty Risk Management Mortgage Insurers in our 2010 Form 10-K for a discussion on the credit ratings of our mortgage insurers.

The current weakened financial condition of our mortgage insurer counterparties creates an increased risk that these counterparties will fail to fulfill their obligations to reimburse us for claims under insurance policies. However, at this time we generally continue to receive payments on our claims as they come due, with the exception of claims obligations of Triad Guaranty Insurance Corporation, which have been partially deferred since June 1, 2009 pursuant to an order from its regulator.

During 2010 and the first half of 2011, a number of our mortgage insurers received waivers from their regulators regarding state-imposed risk-to-capital limits. Without these waivers, these mortgage insurers would not be able to continue to write new business in accordance with state regulatory requirements, should they fall below their regulatory capital requirements. In anticipation that a waiver may not be granted or continued by their regulator, several of our mortgage insurers arranged for another mortgage insurer subsidiary or affiliate to write new business on its behalf. In 2010, the parent companies of several of our largest mortgage insurer counterparties raised capital, which may improve their ability to meet state-imposed risk-to-capital limits and their ability to continue paying our claims in full as they come due, to the extent that the capital raised by the parent companies is contributed to their respective mortgage insurance entities. We are unable to determine how long certain of our mortgage insurer counterparties will remain below their state-imposed risk-to-capital limits.

Our mortgage insurer counterparties have increased the number of mortgage loans for which they have rescinded coverage. In those cases where mortgage insurance was obtained and the mortgage insurer has

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rescinded coverage, we generally require the seller/servicer to repurchase the loan or indemnify us against loss.

In 2010, some mortgage insurers disclosed that they entered into agreements with lenders whereby they agreed to waive certain rights to investigate claims for some of the lenders insured loans in return for some compensation against loss. Although these agreements do not affect our rights to demand repurchase in the event of violations of lender representations and warranties, these agreements are likely to result in fewer mortgage insurance rescissions for certain groups of loans.

As a result, in April 2011, we issued an announcement which prohibited servicers from entering into any agreement that modifies the terms of an approved mortgage insurance master policy on loans delivered to us. We also required servicers to disclose any such agreements with mortgage insurers to us. With respect to our mortgage insurance counterparties, changes to the substance of their master policies have required our prior approval since 2005. In October 2010, we required our top mortgage insurers to notify us promptly of any agreement that affects their investigative or rescission rights. In April 2011, we further clarified and amended our mortgage insurer requirements to prohibit any agreement that has the effect of modifying a master policy, including any investigative or rescission rights, absent our approval. By taking these steps, we hope to mitigate the risk of loss for loans that would have resulted in mortgage insurance rescission, and as a result a lender repurchase, for loan defects that we may not have otherwise uncovered in our independent review process.

We evaluate the financial condition of our mortgage insurer counterparties to assess whether we have incurred probable losses in connection with our coverage. We also evaluate these counterparties individually to determine whether or under what conditions they will remain eligible to insure new mortgages sold to us.

On July 29, 2011, we notified Republic Mortgage Insurance Corporation (RMIC) that, effective immediately, both RMIC and its affiliate, Republic Mortgage Insurance Company of North Carolina (RMIC-NC), are suspended nationwide as approved mortgage insurers as provided by our qualified mortgage insurer approval requirements, as well as per the terms of RMIC-NC s limited approval. RMIC had previously obtained a temporary waiver of the state-imposed risk-to-capital limits from its domiciliary regulator, the North Carolina Department of Insurance (NC DOI). On July 28, 2011, RMIC s parent company, Old Republic International, Corp., announced that NC DOI had extended their waiver, but that it was due to expire on August 31, 2011. It is our understanding that the expiration of this waiver would result in NC DOI prohibiting RMIC from writing any new mortgage insurance policies in North Carolina on or after September 1, 2011. Except for Triad Guaranty Insurance Corporation, RMIC and RMIC-NC, as of August 4, 2011, our private mortgage insurer counterparties remain qualified to conduct business with us.

As of June 30, 2011, our allowance for loan losses of \$69.5 billion, allowance for accrued interest receivable of \$3.0 billion and reserve for guaranty losses of \$960 million incorporated an estimated recovery amount of approximately \$15.4 billion from mortgage insurance related both to loans that are individually measured for impairment and those that are collectively reserved. This amount is comprised of the contractual recovery of approximately \$16.5 billion as of June 30, 2011 and an adjustment of approximately \$1.1 billion which reduces the contractual recovery for our assessment of our mortgage insurer counterparties—inability to fully pay those claims. As of December 31, 2010, our allowance for loan losses of \$61.6 billion, allowance for accrued interest receivable of \$3.4 billion and reserve for guaranty losses of \$323 million incorporated an estimated recovery amount of approximately \$16.4 billion from mortgage insurance related both to loans that are individually measured for impairment and those that are collectively reserved. This amount is comprised of the contractual recovery of approximately \$17.5 billion as of December 31, 2010 and an adjustment of approximately \$1.2 billion, which reduces the contractual recovery for our assessment of our mortgage insurer counterparties—inability to fully pay those claims.

When an insured loan held in our mortgage portfolio subsequently goes into foreclosure, we charge off the loan, eliminating any previously-recorded loss reserves, and record REO and a mortgage insurance receivable for the claim

proceeds deemed probable of recovery, as appropriate. However, if a mortgage insurer rescinds insurance coverage, the initial receivable becomes due from the mortgage seller/servicer. We had outstanding receivables of \$4.4 billion as of both June 30, 2011 and December 31, 2010 related to amounts claimed on insured, defaulted loans that we have not yet received, of which \$534 million as of June 30, 2011 and

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\$648 million as of December 31, 2010 was due from our mortgage seller/servicers. We assessed the total outstanding receivables for collectibility, and they were recorded net of a valuation allowance of \$253 million as of June 30, 2011 and \$317 million as of December 31, 2010 in Other assets. These mortgage insurance receivables are short-term in nature, having a duration of approximately three to six months, and the valuation allowance reduces our claim receivable to the amount that we consider probable of collection. We received proceeds under our primary and pool mortgage insurance policies for single-family loans of \$1.5 billion for the second quarter of 2011, \$3.1 billion for the first half of 2011 and \$6.4 billion for the year ended December 31, 2010.

### Financial Guarantors

We were the beneficiary of financial guarantees totaling \$8.3 billion as of June 30, 2011 and \$8.8 billion as of December 31, 2010 on securities held in our investment portfolio or on securities that have been resecuritized to include a Fannie Mae guaranty and sold to third parties. The securities covered by these guarantees consist primarily of private-label mortgage-related securities and mortgage revenue bonds. We are also the beneficiary of financial guarantees issued by Freddie Mac, the federal government and its agencies included in securities that totaled \$31.8 billion as of June 30, 2011 and \$25.7 billion as of December 31, 2010.

With the exception of Ambac Assurance Corporation, none of our financial guarantor counterparties has failed to repay us for claims under guaranty contracts. However, based on the stressed financial condition of our financial guarantor counterparties, we believe that one or more of our other financial guarantor counterparties may not be able to fully meet their obligations to us in the future. We model our securities assuming the benefit of those external financial guarantees from guarantors that we determine are creditworthy. For additional discussions of our model methodology and key inputs used to estimate other-than-temporary impairment see Note 5, Investments in Securities.

## Lenders with Risk Sharing

We enter into risk sharing agreements with lenders pursuant to which the lenders agree to bear all or some portion of the credit losses on the covered loans. Our maximum potential loss recovery from lenders under these risk sharing agreements on single-family loans was \$14.3 billion as of June 30, 2011 and \$15.6 billion as of December 31, 2010. As of both June 30, 2011 and December 31, 2010, 56% of our maximum potential loss recovery on single-family loans was from three lenders. Our maximum potential loss recovery from lenders under these risk sharing agreements on multifamily loans was \$31.1 billion as of June 30, 2011 and \$30.3 billion as of December 31, 2010. As of June 30, 2011, 40% of our maximum potential loss recovery on multifamily loans was from three lenders. As of December 31, 2010, 41% of our maximum potential loss recovery on multifamily loans was from three lenders.

Unfavorable market conditions have adversely affected, and continue to adversely affect, the liquidity and financial condition of our lender counterparties. The percentage of single-family recourse obligations to lenders with investment grade credit ratings (based on the lower of S&P, Moody s and Fitch ratings) was 48% as of June 30, 2011 and 46% as of December 31, 2010. The percentage of these recourse obligations to lender counterparties rated below investment grade was 23% as of both June 30, 2011 and December 31, 2010. The remaining percentage of these recourse obligations were to lender counterparties that were not rated by rating agencies, which was 29% as of June 30, 2011 and 31% as of December 31, 2010. Given the stressed financial condition of some of our lenders, we expect in some cases we will recover less, perhaps significantly less, than the amount the lender is obligated to provide us under our risk sharing arrangement with them. Depending on the financial strength of the counterparty, we may require a lender to pledge collateral to secure its recourse obligations.

As noted above in Multifamily Credit Risk Management, our primary multifamily delivery channel is our DUS program, which is comprised of lenders that span the spectrum from large depositories to independent non-bank financial institutions. As of June 30, 2011, approximately 54% of the unpaid principal balance of loans in our

multifamily guaranty book of business serviced by our DUS lenders were from institutions with an external investment grade credit rating or a guarantee from an affiliate with an external investment grade

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credit rating. Given the recourse nature of the DUS program, the lenders are bound by eligibility standards that dictate, among other items, minimum capital and liquidity levels, and the posting of collateral at a highly rated custodian to secure a portion of the lenders future obligations. We actively monitor the financial condition of these lenders to ensure the level of risk remains within our standards.

### Custodial Depository Institutions

A total of \$42.7 billion in deposits for single-family payments were received and held by 287 institutions in the month of June 2011 and a total of \$75.4 billion in deposits for single-family payments were received and held by 289 institutions in the month of December 2010. Of these total deposits, 93% as of June 30, 2011 and 92% as of December 31, 2010 were held by institutions rated as investment grade by S&P, Moody s and Fitch. Our ten largest custodial depository institutions held 93% of these deposits as of both June 30, 2011 and December 31, 2010.

## <u>Issuers of Investments Held in our Cash and Other Investments Portfolio</u>

Our cash and other investments portfolio primarily consists of cash and cash equivalents, federal funds sold and securities purchased under agreements to resell or similar arrangements, U.S. Treasury securities and asset-backed securities. See Liquidity and Capital Management Liquidity Management Cash and Other Investments Portfolio for more detailed information on our cash and other investments portfolio. Our counterparty risk is primarily with financial institutions and Treasury.

Our cash and other investments portfolio, which totaled \$71.9 billion as of June 30, 2011, included \$36.9 billion of U.S. Treasury securities and \$5.2 billion of unsecured positions. As of December 31, 2010, our cash and other investments portfolio totaled \$61.8 billion and included \$31.5 billion of U.S. Treasury securities and \$10.3 billion of unsecured positions. As of both June 30, 2011 and December 31, 2010, all of our unsecured positions were short-term deposits with financial institutions which had short-term credit ratings of A-1, P-1, F1 (or equivalent) or higher from Standard & Poor s, Moody s and Fitch ratings, respectively.

### **Derivatives Counterparties**

Our derivative credit exposure relates principally to interest rate and foreign currency derivatives contracts. We estimate our exposure to credit loss on derivative instruments by calculating the replacement cost, on a present value basis, to settle at current market prices all outstanding derivative contracts in a net gain position by counterparty where the right of legal offset exists, such as master netting agreements, and by transaction where the right of legal offset does not exist. Derivatives in a gain position are included in our condensed consolidated balance sheets in Other assets. Typically, we seek to manage credit exposure by contracting with experienced counterparties that are rated A-(or its equivalent) or better by the major ratings organizations. We also manage our exposure by requiring counterparties to post collateral. The collateral includes cash, U.S. Treasury securities, agency debt and agency mortgage-related securities.

Our net credit exposure on derivatives contracts decreased to \$132 million as of June 30, 2011, from \$152 million as of December 31, 2010. We had outstanding interest rate and foreign currency derivative transactions with 15 counterparties as of June 30, 2011 and December 31, 2010. Derivatives transactions with nine of our counterparties accounted for approximately 91% of our total outstanding notional amount as of June 30, 2011, with each of these counterparties accounting for between approximately 5% and 15% of the total outstanding notional amount. In addition to the 15 counterparties with whom we had outstanding notional amounts and master netting agreements as of June 30, 2011, we had a master netting agreement with one more counterparty with whom we may enter into interest rate derivative or foreign currency derivative transactions in the future.

We expect that, under the Dodd-Frank Act, we will be required in the future to submit certain interest rate swaps for clearing to a derivatives clearing organization. In anticipation of those requirements, we have cleared a small number of new interest rate swap transactions with the Chicago Mercantile Exchange, Inc. ( CME ), a derivatives clearing organization. As a result, we are exposed to the institutional credit risk of CME and its members that execute and submit our transactions for clearing. Our institutional credit risk

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exposure to the CME or other comparable exchanges or trading facilities, as well as their members, is likely to increase in the future.

See Note 9, Derivative Instruments for information on the outstanding notional amount and additional information on our risk management derivative contracts as of June 30, 2011 and December 31, 2010, as well as a discussion of our collateral requirements under our derivatives contracts. See Risk Factors for a discussion of the impact of decreases in our credit ratings on our collateral obligations under our derivatives contracts. Also see Risk Factors in our 2010 Form 10-K for a discussion of the risks to our business posed by interest rate risk and a discussion of the risks to our business as a result of the concentration of our institutional counterparties.

## Market Risk Management, Including Interest Rate Risk Management

We are subject to market risk, which includes interest rate risk, spread risk and liquidity risk. These risks arise from our mortgage asset investments. Interest rate risk is the risk of loss in value or expected future earnings that may result from changes to interest rates. Spread risk is the resulting impact of changes in the spread between our mortgage assets and our debt and derivatives we use to hedge our position. Liquidity risk is the risk that we will not be able to meet our funding obligations in a timely manner. We describe our sources of interest rate risk exposure and our strategy for managing interest rate risk and spread risk in MD&A Risk Management Market Risk Management, Including Interest Rate Risk Management in our 2010 Form 10-K.

## Measurement of Interest Rate Risk

Below we present two quantitative metrics that provide estimates of our interest rate exposure: (1) fair value sensitivity of net portfolio to changes in interest rate levels and slope of yield curve; and (2) duration gap. The metrics presented are calculated using internal models that require standard assumptions regarding interest rates and future prepayments of principal over the remaining life of our securities. These assumptions are derived based on the characteristics of the underlying structure of the securities and historical prepayment rates experienced at specified interest rate levels, taking into account current market conditions, the current mortgage rates of our existing outstanding loans, loan age and other factors. On a continuous basis, management makes judgments about the appropriateness of the risk assessments and will make adjustments as necessary to properly assess our interest rate exposure and manage our interest rate risk. The methodologies used to calculate risk estimates are periodically changed on a prospective basis to reflect improvements in the underlying estimation process.

## Interest Rate Sensitivity to Changes in Interest Rate Level and Slope of Yield Curve

As part of our disclosure commitments with FHFA, we disclose on a monthly basis the estimated adverse impact on the fair value of our net portfolio that would result from the following hypothetical situations:

- A 50 basis point shift in interest rates.
- A 25 basis point change in the slope of the yield curve.

In measuring the estimated impact of changes in the level of interest rates, we assume a parallel shift in all maturities of the U.S. LIBOR interest rate swap curve.

In measuring the estimated impact of changes in the slope of the yield curve, we assume a constant 7-year rate and a shift of 16.7 basis points for the 1-year rate and 8.3 basis points for the 30-year rate. We believe the aforementioned interest rate shocks for our monthly disclosures represent moderate movements in interest rates over a one-month period.

## **Duration** Gap

Duration gap measures the price sensitivity of our assets and liabilities to changes in interest rates by quantifying the difference between the estimated durations of our assets and liabilities. Our duration gap analysis reflects the extent to which the estimated maturity and repricing cash flows for our assets are

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matched, on average, over time and across interest rate scenarios to the estimated cash flows of our liabilities. A positive duration gap indicates that the duration of our assets exceeds the duration of our liabilities. We disclose duration gap on a monthly basis under the caption Interest Rate Risk Disclosures in our Monthly Summaries, which are available on our website and announced in a press release.

The sensitivity measures presented in Table 47, which we disclose on a quarterly basis as part of our disclosure commitments with FHFA, are an extension of our monthly sensitivity measures. There are three primary differences between our monthly sensitivity disclosure and the quarterly sensitivity disclosure presented below: (1) the quarterly disclosure is expanded to include the sensitivity results for larger rate level shocks of plus or minus 100 basis points; (2) the monthly disclosure reflects the estimated pre-tax impact on the market value of our net portfolio calculated based on a daily average, while the quarterly disclosure reflects the estimated pre-tax impact calculated based on the estimated financial position of our net portfolio and the market environment as of the last business day of the quarter; and (3) the monthly disclosure shows the most adverse pre-tax impact on the market value of our net portfolio from the hypothetical interest rate shocks, while the quarterly disclosure includes the estimated pre-tax impact of both up and down interest rate shocks.

In addition, Table 47 also provides the average, minimum, maximum and standard deviation for duration gap and for the most adverse market value impact on the net portfolio for non-parallel and parallel interest rate shocks for the three months ended June 30, 2011.

Table 47: Interest Rate Sensitivity of Net Portfolio to Changes in Interest Rate Level and Slope of Yield Curve<sup>(1)</sup>

	A	As of
	<b>June 30, 2011</b>	<b>December 31, 2010</b>
	(Dollars	in billions)
Rate level shock:		
-100 basis points	\$ (0.4)	\$ (0.8)
-50 basis points	(0.1)	(0.2)
+50 basis points	(0.1)	(0.2)
+100 basis points	(0.3)	(0.5)
Rate slope shock:		
-25 basis points (flattening)	(0.1)	(0.1)
+25 basis points (steepening)	0.1	0.1

	For the Three Months Ended June 30, 2					
	Duration Gap	Rate Slope Shock 25 Bps	Rate Level Shock 50 Bps			
	(In months)	-	osure in billions)			
Average Minimum	0.3	\$ 0.1	\$ 0.1			
Maximum	0.7	0.2	0.3			
Standard deviation	0.2		0.1			

(1) Computed based on changes in LIBOR swap rates.

A majority of the interest rate risk associated with our mortgage-related securities and loans is hedged with our debt issuance, which includes callable debt. We use derivatives to help manage the residual interest rate risk exposure between our assets and liabilities. Derivatives have enabled us to keep our interest rate risk exposure at consistently low levels in a wide range of interest-rate environments. Table 48 shows an example of how derivatives impacted the net market value exposure for a 50 basis point parallel interest rate shock.

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**Table 48: Derivative Impact on Interest Rate Risk (50 Basis Points)** 

	Before Derivatives	After Derivatives	Effect of Derivatives
	$(\Gamma$	Oollars in billion	ns)
As of June 30, 2011	\$ (1.6)	\$ (0.1)	\$ 1.5
As of December 31, 2010	\$ (0.9)	\$ (0.2)	\$ 0.7

### Other Interest Rate Risk Information

The interest rate risk measures discussed above exclude the impact of changes in the fair value of our net guaranty assets resulting from changes in interest rates. We exclude our guaranty business from these sensitivity measures based on our current assumption that the guaranty fee income generated from future business activity will largely replace guaranty fee income lost due to mortgage prepayments.

In MD&A Risk Management Market Risk Management, Including Interest Rate Risk Management Measurement of Interest Rate Risk Other Interest Rate Risk Information in our 2010 Form 10-K, we provided additional interest rate sensitivities including separate disclosure of the potential impact on the fair value of our trading assets and other financial instruments. As of June 30, 2011, these sensitivities were relatively unchanged as compared with December 31, 2010. The fair value of our trading financial instruments and our other financial instruments as of June 30, 2011 and December 31, 2010 can be found in Note 13, Fair Value.

### Liquidity Risk Management

See Liquidity and Capital Management Liquidity Management for a discussion on how we manage liquidity risk.

## IMPACT OF FUTURE ADOPTION OF NEW ACCOUNTING PRONOUNCEMENTS

We identify and discuss the expected impact on our condensed consolidated financial statements of recently issued accounting pronouncements in Note 1, Summary of Significant Accounting Policies.

## FORWARD-LOOKING STATEMENTS

This report includes statements that constitute forward-looking statements within the meaning of Section 21E of the Securities Exchange Act of 1934 ( Exchange Act ). In addition, our senior management may from time to time make forward-looking statements orally to analysts, investors, the news media and others. Forward-looking statements often include words such as expect, anticipate, intend, plan, believe, seek, estimate, forecast, project, likely, may, or similar words.

Among the forward-looking statements in this report are statements relating to:

Our expectation that loans in our new single-family book of business will be profitable over their lifetime;

Our belief that loans we have acquired since 2009 would become unprofitable if home prices declined by more than 10% from their June 2011 levels over the next five years based on our home price index;

Our expectations regarding whether loans we acquired in specific years will be profitable or unprofitable;

Our expectations regarding the performance and profitability of loans we acquired in 2004 and the factors that will impact the performance and profitability of these loans;

Our expectation that our 2005 through 2008 vintages will be significantly more unprofitable than our 2004 vintage;

Our estimate that, while single-family loans that we acquired from 2005 through 2008 will give rise to additional credit losses that we will realize when the loans are charged off (upon foreclosure or our

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acceptance of a short sale or deed-in-lieu of foreclosure), we have reserved for the substantial majority of the remaining losses on these loans;

Our expectation that future defaults on loans in our legacy book of business and the resulting charge-offs will occur over a period of years;

Our expectation that it will take years before our REO inventory is reduced to pre-2008 levels;

Our expectation that we will realize as credit losses an estimated two-thirds of the fair value losses on loans purchased out of MBS trusts that are reflected in our condensed consolidated balance sheets, and recover the remaining one-third, either through net interest income for loans that cure or through foreclosed property income for loans where the sale of the collateral exceeds our recorded investment in the loan;

Our belief that, if our loan modifications are successful in reducing foreclosures and keeping borrowers in their homes, they may benefit the housing market and may help reduce our long-term credit losses from what they otherwise would have been if we had foreclosed on the loans;

Our belief that the new servicing standards we issued in June 2011 will increase servicers effectiveness in reaching borrowers, bring greater consistency and clarity to servicer communications with borrowers, and increase the likelihood that servicers will contact borrowers early in the default management process, as well as bring greater consistency, fairness and efficiency to the foreclosure process;

Our expectation that serious delinquency rates will continue to be affected in the future by home price changes, changes in other macroeconomic conditions, the length of the foreclosure process, and the extent to which borrowers with modified loans continue to make timely payments;

Our belief that foreclosure delays resulting from changes in the foreclosure environment will continue to negatively impact our foreclosure timelines, credit-related expenses and single-family serious delinquency rates, and will delay the recovery of the housing market;

Our expectation that employment will likely need to post sustained improvement for an extended period to have a positive impact on housing;

Our expectation that weakness in the housing and mortgage markets will continue in the second half of 2011;

Our expectation that home sales are unlikely to increase until the unemployment rate improves further;

Our expectation that single-family default and severity rates, as well as the level of single-family foreclosures, will remain high in 2011;

Our expectation that multifamily charge-offs in 2011 will remain commensurate with 2010 levels as certain local markets and properties continue to exhibit weak fundamentals;

Our expectation that the pace of our loan acquisitions for the remainder of 2011 and for 2012 will be lower than in 2010;

Our expectation that there will be fewer refinancings in 2011 and 2012 than in 2010;

Our belief that our loan acquisitions could be negatively affected by the decrease in our maximum loan limit in the fourth quarter of 2011;

Our expectation that, if FHA continues to be the lower-cost option for some consumers, and in some cases the only option, for loans with higher LTV ratios, our market share could be adversely impacted;

Our expectation that our future revenues will be negatively impacted to the extent our acquisitions decline;

Our estimation that total originations in the U.S. single-family mortgage market in 2011 will decrease from 2010 levels by approximately 30%, from an estimated \$1.5 trillion to an estimated \$1.1 trillion, and

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that the amount of originations in the U.S. single-family mortgage market that are refinancings will decline from approximately \$1.0 trillion to approximately \$573 billion;

Our expectation that home prices on a national basis will decline further, with greater declines in some geographic areas than others, before stabilizing in 2012;

Our expectation that the peak-to-trough home price decline on a national basis will range between 23% and 29%;

Our expectation that our credit-related expenses and our credit losses will be higher in 2011 than in 2010;

Our expectation that we will not earn profits in excess of our annual dividend obligation to Treasury for the indefinite future;

Our expectation that the Acting Director of FHFA will submit a request to Treasury on our behalf for \$5.1 billion to eliminate our net worth deficit as of June 30, 2011;

Our expectation that we will request additional draws under the senior preferred stock purchase agreement in future periods, which will further increase the dividends we owe to Treasury on the senior preferred stock;

Our expectation that, over time, our dividend obligation to Treasury will constitute an increasing portion of our future draws under the senior preferred stock purchase agreement;

Our expectation that uncertainty regarding the future of our company will continue;

Our expectation that Congress will continue to hold hearings and consider legislation in 2011 on the future status of Fannie Mae and Freddie Mac, including proposals that would result in a substantial change to our business structure, or our operations, or that involve our liquidation or dissolution;

Our belief that, as drafted, bills introduced in Congress that would require FHFA to make a determination within two years of enactment whether the GSEs were financially viable and, if the GSEs were determined to be not financially viable, to place them into receivership may upon enactment impair our ability to issue securities in the capital markets and therefore our ability to conduct our business, absent the federal government providing an explicit guarantee of our existing and ongoing liabilities;

Our expectation that we will continue to purchase loans from MBS trusts as they become four or more consecutive monthly payments delinquent subject to market conditions, economic benefit, servicer capacity, and other factors, including the limit on mortgage assets that we may own pursuant to the senior preferred stock purchase agreement;

Our expectation that our mortgage portfolio will continue to decrease due to the restrictions on the amount of mortgage assets we may own under the terms of our senior preferred stock purchase agreement with Treasury;

Our expectation that the current market premium portion of our current estimate of fair value will not impact future Treasury draws, which is based on our intention not to have another party assume the credit risk inherent in our book of business;

Our expectation that our debt funding needs will decline in future periods as we reduce the size of our mortgage portfolio in compliance with the requirements of the senior preferred stock purchase agreement;

Our expectation that our acquisitions of Alt-A mortgage loans will continue to be minimal in future periods and the percentage of the book of business attributable to Alt-A will continue to decrease over time;

Our expectation that the volume of our foreclosure alternatives will remain high throughout the remainder of 2011;

Our belief that the performance of our workouts will be highly dependent on economic factors, such as unemployment rates, household wealth and income, and home prices;

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Our expectation that the amount of our outstanding repurchase requests to seller/servicers will remain high in 2011;

Our belief that one or more of our financial guarantor counterparties may not be able to fully meet their obligations to us in the future;

Our expectation that we will be required to submit certain interest rate swaps for clearing to a derivatives clearing organization in the future and that our institutional credit risk exposure to the Chicago Mercantile Exchange or other comparable exchanges or trading facilities and their members is likely to increase in the future;

Our expectation that we will continue to need funding from Treasury to avoid triggering FHFA s obligation to place us into receivership;

Our belief that continued federal government support of our business and the financial markets, as well as our status as a GSE, are essential to maintaining our access to debt funding; and

Our expectation of an increase in our TDR population as a result of implementing a new Financial Accounting Standards Board (FASB) standard.

Forward-looking statements reflect our management s expectations, forecasts or predictions of future conditions, events or results based on various assumptions and management s estimates of trends and economic factors in the markets in which we are active, as well as our business plans. They are not guarantees of future performance. By their nature, forward-looking statements are subject to risks and uncertainties. Our actual results and financial condition may differ, possibly materially, from the anticipated results and financial condition indicated in these forward-looking statements. There are a number of factors that could cause actual conditions, events or results to differ materially from those described in the forward-looking statements contained in this report, including, but not limited to the following: the uncertainty of our future; legislative and regulatory changes affecting us; challenges we face in retaining and hiring qualified employees; the deteriorated credit performance of many loans in our guaranty book of business; the conservatorship and its effect on our business; the investment by Treasury and its effect on our business; adverse effects from activities we undertake to support the mortgage market and help borrowers; a decrease in our credit ratings; limitations on our ability to access the debt capital markets; further disruptions in the housing and credit markets; defaults by one or more institutional counterparties; our reliance on mortgage servicers; deficiencies in servicer foreclosure processes and the consequences of those deficiencies; guidance by the FASB; operational control weaknesses; our reliance on models; the level and volatility of interest rates and credit spreads; changes in the structure and regulation of the financial services industry; and those factors described in Risk Factors in this report and in our 2010 Form 10-K, as well as the factors described in Executive Summary Our Strong New Book of Business and Expected Losses on our Legacy Book of Business Factors that Could Cause Actual Results to be Materially Different from Our Estimates and Expectations in this report.

Readers are cautioned to place forward-looking statements in this report or that we make from time to time into proper context by carefully considering the factors discussed in Risk Factors in our 2010 Form 10-K and in this report. Our forward-looking statements speak only as of the date they are made, and we undertake no obligation to update any forward-looking statement because of new information, future events or otherwise, except as required under the federal securities laws.

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## **Item 1. Financial Statements**

# FANNIE MAE (In conservatorship)

# Condensed Consolidated Balance Sheets (Unaudited) (Dollars in millions, except share amounts)

	J	A une 30, 2011	s of De	cember 31, 2010	
ASSETS					
Cash and cash equivalents (includes \$3 and \$348, respectively, related to consolidated trusts)	\$	14,274	\$	17,297	
Restricted cash (includes \$33,136 and \$59,619, respectively, related to consolidated trusts)		37,579		63,678	
Federal funds sold and securities purchased under agreements to resell or similar arrangements		19,500		11,751	
Investments in securities: Trading, at fair value (includes \$21 as of both periods related to consolidated					
trusts) Available-for-sale, at fair value (includes \$1,590 and \$1,055, respectively, related		61,907		56,856	
to consolidated trusts)		86,616	94,392		
Total investments in securities		148,523		151,248	
Mortgage loans:					
Loans held for sale, at lower of cost or fair value (includes \$73 and \$661, respectively, related to consolidated trusts)  Loans held for investment, at amortized cost:		439		915	
Of Fannie Mae		386,356		407,228	
Of consolidated trusts (includes \$3,084 and \$2,962, respectively, at fair value and loans pledged as collateral that may be sold or repledged of \$460 and \$2,522,					
respectively)	,	2,610,540		2,577,133	
Total loans held for investment	,	2,996,896		2,984,361	
Allowance for loan losses		(69,506)		(61,556)	
Total loans held for investment, net of allowance	2	2,927,390		2,922,805	
Total mortgage loans Accrued interest receivable, net (includes \$8,683 and \$8,910, respectively, related	,	2,927,829		2,923,720	
to consolidated trusts)		10,681		11,279	
Acquired property, net		13,592		16,173	
Other assets (includes \$59 and \$593, respectively, related to consolidated trusts)		24,134		26,826	

Total assets \$ 3,196,112 \$ 3,221,972

## **LIABILITIES AND EQUITY (DEFICIT)**

Liabilities:				
Accrued interest payable (includes \$9,584 and \$9,712, respectively, related to	Φ	12.200	Ф	12.764
consolidated trusts)	\$	13,289	\$	13,764
Federal funds purchased and securities sold under agreements to repurchase Debt:				52
		724,799		780,044
Of Fannie Mae (includes \$862 and \$893, respectively, at fair value) Of consolidated trusts (includes \$3,273 and \$2,271, respectively, at fair value)		2,450,046		2,416,956
Other liabilities (includes \$707 and \$893, respectively, related to consolidated		2,430,040		2,410,930
trusts)		13,065		13,673
austo)		13,003		13,073
Total liabilities		3,201,199		3,224,489
				,
Commitments and contingencies (Note 14)				
Fannie Mae stockholders equity (deficit):				
Senior preferred stock, 1,000,000 shares issued and outstanding		99,700		88,600
Preferred stock, 700,000,000 shares are authorized 555,374,922 and				
576,868,139 shares issued and outstanding, respectively		19,130		20,204
Common stock, no par value, no maximum authorization 1,308,762,703 and				
1,270,092,708 shares issued, respectively; 1,157,750,434 and 1,118,504,194 shares				
outstanding, respectively		687		667
Accumulated deficit		(115,784)		(102,986)
Accumulated other comprehensive loss		(1,499)		(1,682)
Treasury stock, at cost, 151,012,269 and 151,588,514 shares, respectively		(7,402)		(7,402)
Total Fannie Mae stockholders deficit		(5,168)		(2,599)
Noncontrolling interest		81		82
Total deficit		(5,087)		(2,517)
Total liabilities and equity (deficit)	\$	3,196,112	\$	3,221,972
Total natifices and equity (deficit)	ψ	5,170,112	Ψ	3,221,772

See Notes to Condensed Consolidated Financial Statements

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# FANNIE MAE (In conservatorship)

# Condensed Consolidated Statements of Operations and Comprehensive Loss (Unaudited) (Dollars and shares in millions, except per share amounts)

Interest income:  Trading securities  Available-for-sale securities  Mortgage loans (includes \$31,613 and \$33,682, respectively, for the three months ended and \$63,478 and \$68,003,  Transport includes \$31,613 and \$33,682, respectively, for the circumonths ended and \$63,478 and \$68,003,	
respectively, for the six months ended related to consolidated	
trusts) 35,333 37,632 70,923 75,25 Other 25 41 53 8	51 80
Total interest income 36,774 39,392 73,889 78,83	38
Interest expense: Short-term debt (includes \$2 and \$3, respectively, for the three months ended and \$5 for the six months ended, for both periods, related to consolidated trusts)  Long-term debt (includes \$27,919 and \$30,043, respectively, for the three months ended and \$55,771 and \$61,501, respectively, for the six months ended related to consolidated trusts)  31,721  35,018  63,769  71,55	
Total interest expense 31,802 35,185 63,957 71,84	12
Net interest income       4,972       4,207       9,932       6,99         Provision for loan losses       (5,802)       (4,295)       (16,389)       (16,23)	
Net interest loss after provision for loan losses (830) (88) (6,457) (9,23	38)
Other-than-temporary impairments (28) (48) (85) (23) Noncredit portion of other-than-temporary impairments	89 34) 39)
Net other-than-temporary impairments (56) (137) (100) (37) Fair value gains (losses), net (1,634) 303 (1,345) (1,40)	73) 02) 83)

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Non-interest income (loss)		(1,297)		324		(727)		(1,342)
Administrative expenses: Salaries and employee benefits Professional services Occupancy expenses Other administrative expenses		310 169 43 47		324 260 40 46		630 358 85 101		648 454 81 92
Total administrative expenses Provision for guaranty losses Foreclosed property expense (income) Other expenses		569 735 (478) 32		670 69 487 224		1,174 702 10 384		1,275 33 468 454
Total expenses		858		1,450		2,270		2,230
Loss before federal income taxes Provision (benefit) for federal income taxes		(2,985) (93)		(1,214)		(9,454) (91)		(12,810) (58)
Net loss Other comprehensive (loss) income:		(2,892)		(1,223)		(9,363)		(12,752)
Other comprehensive (loss) income: Changes in unrealized losses on available-for-sale securities, net of reclassification adjustments and taxes Other		(1)		1,667 3		178 5		3,037 5
Total other comprehensive income		2		1,670		183		3,042
Total comprehensive (loss) income Less: Comprehensive (income) loss attributable to the noncontrolling interest		(2,890)		447 5		(9,180) (1)		(9,710) 4
-	¢		¢		¢		¢	
Total comprehensive (loss) income attributable to Fannie Mae	\$	(2,891)	\$	452	\$	(9,181)	\$	(9,706)
Net loss Less: Net (income) loss attributable to the noncontrolling interest	\$	(2,892)	\$	(1,223)	\$	(9,363)	\$	(12,752)
Net loss attributable to Fannie Mae Preferred stock dividends		(2,893) (2,282)		(1,218) (1,907)		(9,364) (4,498)		(12,748) (3,434)
Net loss attributable to common stockholders	\$	(5,175)	\$	(3,125)	\$	(13,862)	\$	(16,182)
Loss per share Basic and Diluted Weighted-average common shares outstanding Basic and	\$	(0.90)	\$	(0.55)	\$	(2.43)	\$	(2.84)
Diluted		5,730		5,694		5,714		5,693

See Notes to Condensed Consolidated Financial Statements

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# FANNIE MAE (In conservatorship)

## **Condensed Consolidated Statements of Cash Flows (Unaudited)**

(Dollars in millions)

	For the Six Months Ended June 30, 2011 2010		
Net cash used in operating activities	\$ (2,095)	\$	(47,133)
Cash flows provided by investing activities:			
Purchases of trading securities held for investment	(545)		(7,887)
Proceeds from maturities and paydowns of trading securities held for investment	1,051		1,398
Proceeds from sales of trading securities held for investment	516		20,442
Purchases of available-for-sale securities	(44)		(142)
Proceeds from maturities and paydowns of available-for-sale securities	6,933		9,022
Proceeds from sales of available-for-sale securities	1,850		5,949
Purchases of loans held for investment	(26,000)		(25,743)
Proceeds from repayments of loans held for investment of Fannie Mae	11,722		9,188
Proceeds from repayments of loans held for investment of consolidated trusts	226,210		219,380
Net change in restricted cash	26,099		9,798
Advances to lenders	(27,990)		(23,131)
Proceeds from disposition of acquired property and preforeclosure sales	24,142		17,693
Net change in federal funds sold and securities purchased under agreements to resell			
or similar agreements	(7,749)		15,618
Other, net	(33)		(627)
Net cash provided by investing activities	236,162		250,958
Cash flows used in financing activities:			
Proceeds from issuance of debt of Fannie Mae	345,028		592,508
Payments to redeem debt of Fannie Mae	(401,125)		(519,120)
Proceeds from issuance of debt of consolidated trusts	117,760		135,809
Payments to redeem debt of consolidated trusts	(305,465)		(412,359)
Payments of cash dividends on senior preferred stock to Treasury	(4,497)		(3,436)
Proceeds from senior preferred stock purchase agreement with Treasury	11,100		23,700
Net change in federal funds purchased and securities sold under agreements to			
repurchase			142
Other, net	109		(37)
Net cash used in financing activities	(237,090)		(182,793)
Net (decrease) increase in cash and cash equivalents	(3,023)		21,032
Cash and cash equivalents at beginning of period	17,297		6,812
Cash and cash equivalents at end of period	\$ 14,274	\$	27,844

Cash paid during the period for interest

\$ 65,710

\$ 73,272

See Notes to Condensed Consolidated Financial Statements

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (UNAUDITED)

## 1. Summary of Significant Accounting Policies

## **Organization**

We are a stockholder-owned corporation organized and existing under the Federal National Mortgage Association Charter Act (the Charter Act or our charter ). We are a government-sponsored enterprise (GSE) and subject to government oversight and regulation. Our regulators include the Federal Housing Finance Agency (FHFA), the U.S. Department of Housing and Urban Development (HUD), the U.S. Securities and Exchange Commission (SEC), and the U.S. Department of the Treasury (Treasury). The U.S. government does not guarantee our securities or other obligations.

## Conservatorship

On September 7, 2008, the Secretary of the Treasury and the Director of FHFA announced several actions taken by Treasury and FHFA regarding Fannie Mae, which included: (1) placing us in conservatorship; (2) the execution of a senior preferred stock purchase agreement by our conservator, on our behalf, and Treasury, pursuant to which we issued to Treasury both senior preferred stock and a warrant to purchase common stock; and (3) Treasury s agreement to establish a temporary secured lending credit facility that was available to us and the other GSEs regulated by FHFA under identical terms until December 31, 2009.

Under the Federal Housing Enterprises Financial Safety and Soundness Act of 1992, as amended by the Federal Housing Finance Regulatory Reform Act of 2008, (together, the GSE Act ), the conservator immediately succeeded to (1) all rights, titles, powers and privileges of Fannie Mae, and of any stockholder, officer or director of Fannie Mae with respect to Fannie Mae and its assets, and (2) title to the books, records and assets of any other legal custodian of Fannie Mae. The conservator has since delegated specified authorities to our Board of Directors and has delegated to management the authority to conduct our day-to-day operations. The conservator retains the authority to withdraw its delegations at any time.

We were directed by FHFA to voluntarily delist our common stock and each listed series of our preferred stock from the New York Stock Exchange and the Chicago Stock Exchange. The last trading day for the listed securities on the New York Stock Exchange and the Chicago Stock Exchange was July 7, 2010, and since July 8, 2010, the securities have been traded on the over-the-counter market.

The conservator has the power to transfer or sell any asset or liability of Fannie Mae (subject to limitations and post-transfer notice provisions for transfers of qualified financial contracts) without any approval, assignment of rights or consent of any party. The GSE Act, however, provides that mortgage loans and mortgage-related assets that have been transferred to a Fannie Mae MBS trust must be held by the conservator for the beneficial owners of the Fannie Mae MBS and cannot be used to satisfy the general creditors of the company. As of August 4, 2011, FHFA has not exercised this power.

Neither the conservatorship nor the terms of our agreements with Treasury change our obligation to make required payments on our debt securities or perform under our mortgage guaranty obligations.

On June 20, 2011, FHFA issued a final rule establishing a framework for conservatorship and receivership operations for the GSEs. The final rule, which became effective on July 20, 2011, establishes procedures for conservatorship and receivership, and priorities of claims for contract parties and other claimants. The final rule is part of FHFA s implementation of the powers provided by the Federal Housing Finance Regulatory Reform Act of 2008, and does not seek to anticipate or predict future conservatorships or receiverships.

The conservatorship has no specified termination date and there continues to be uncertainty regarding the future of our company, including how long we will continue to be in existence, the extent of our role in the market, what form we will have, and what ownership interest, if any, our current common and preferred

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

stockholders will hold in us after the conservatorship is terminated. Under the GSE Act, FHFA must place us into receivership if the Director of FHFA makes a written determination that our assets are less than our obligations (that is, we have a net worth deficit) or if we have not been paying our debts, in either case, for a period of 60 days. In addition, the Director of FHFA may place us in receivership at his discretion at any time for other reasons, including conditions that FHFA has already asserted existed at the time the former Director of FHFA placed us into conservatorship. Placement into receivership would have a material adverse effect on holders of our common stock, preferred stock, debt securities and Fannie Mae MBS. Should we be placed into receivership, different assumptions would be required to determine the carrying value of our assets, which could lead to substantially different financial results. We are not aware of any plans of FHFA to significantly change our business model or capital structure in the near-term.

### Impact of U.S. Government Support

We are dependent upon the continued support of Treasury to eliminate our net worth deficit, which avoids our being placed into receivership. Based on consideration of all the relevant conditions and events affecting our operations, including our dependence on the U.S. government, we continue to operate as a going concern and in accordance with our delegation of authority from FHFA.

Pursuant to the amended senior preferred stock purchase agreement, Treasury has committed to provide us with funding as needed to help us maintain a positive net worth thereby avoiding the mandatory receivership trigger described above. We have received a total of \$98.7 billion as of June 30, 2011 under Treasury s funding commitment and the Acting Director of FHFA will submit a request for an additional \$5.1 billion from Treasury to eliminate our net worth deficit as of June 30, 2011. The aggregate liquidation preference of the senior preferred stock was \$99.7 billion as of June 30, 2011 and will increase to \$104.8 billion as a result of FHFA s request on our behalf for funds to eliminate our net worth deficit as of June 30, 2011.

Treasury s maximum funding commitment to us prior to a December 2009 amendment of the senior preferred stock purchase agreement was \$200 billion. The amendment to the agreement stipulates that the cap on Treasury s funding commitment to us under the senior preferred stock purchase agreement will increase as necessary to accommodate any net worth deficits for calendar quarters in 2010 through 2012. For any net worth deficits as of December 31, 2012, Treasury s remaining funding commitment will be \$124.8 billion (\$200 billion less \$75.2 billion cumulatively drawn through March 31, 2010) less the smaller of either (a) our positive net worth as of December 31, 2012 or (b) our cumulative draws from Treasury for the calendar quarters in 2010 through 2012.

Treasury has waived the quarterly commitment fee under the senior preferred stock purchase agreement for the first, second and third quarters of 2011 due to the continued fragility of the U.S. mortgage market and because Treasury believed that imposing the commitment fee would not generate increased compensation for taxpayers. Treasury stated that it will reevaluate the situation during the next calendar quarter to determine whether to set the quarterly commitment fee for the fourth quarter of 2011.

We fund our business primarily through the issuance of short-term and long-term debt securities in the domestic and international capital markets. Because debt issuance is our primary funding source, we are subject to roll-over, or refinancing, risk on our outstanding debt. Our ability to issue long-term debt has been strong primarily due to actions

taken by the federal government to support us and the financial markets.

We believe that continued federal government support of our business and the financial markets, as well as our status as a GSE, are essential to maintaining our access to debt funding. Changes or perceived changes in the government support could materially adversely affect our ability to refinance our debt as it becomes due, which could have a material adverse impact on our liquidity, financial condition and results of operations. In

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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

addition, due to our reliance on the U.S. government support, our access to debt funding also could be materially adversely affected by a change or perceived change in the creditworthiness of the U.S. government. Future changes or disruptions in the financial markets could significantly change the amount, mix and cost of funds we obtain, which also could increase our liquidity and roll-over risk and have a material adverse impact on our liquidity, financial condition and results of operations.

On February 11, 2011, Treasury and HUD released a report to Congress on reforming America's housing finance market. The report provides that the Administration will work with FHFA to determine the best way to responsibly reduce Fannie Mae's and Freddie Mac's role in the market and ultimately wind down both institutions. The report emphasizes the importance of proceeding with a careful transition plan and providing the necessary financial support to Fannie Mae and Freddie Mac during the transition period. We expect that Congress will continue to hold hearings and consider legislation in 2011 on the future status of Fannie Mae and Freddie Mac, including proposals that would result in a substantial change to our business structure, or our operations, or that involve Fannie Mae's liquidation or dissolution. We cannot predict the prospects for the enactment, timing or content of legislative proposals regarding the future status of the GSEs.

### Basis of Presentation

The accompanying unaudited interim condensed consolidated financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) for interim financial information and with the SEC s instructions to Form 10-Q and Article 10 of Regulation S-X. Accordingly, they do not include all of the information and note disclosures required by GAAP for complete consolidated financial statements. In the opinion of management, all adjustments of a normal recurring nature considered necessary for a fair presentation have been included. Results for the three and six months ended June 30, 2011 may not necessarily be indicative of the results for the year ending December 31, 2011. The unaudited interim condensed consolidated financial statements as of and for the three and six months ended June 30, 2011 should be read in conjunction with our audited consolidated financial statements and related notes included in our Annual Report on Form 10-K for the year ended December 31, 2010 (2010 Form 10-K), filed with the SEC on February 24, 2011.

### Related Parties

As a result of our issuance to Treasury of the warrant to purchase shares of Fannie Mae common stock equal to 79.9% of the total number of shares of Fannie Mae common stock, we and the Treasury are deemed related parties. As of June 30, 2011, Treasury held an investment in our senior preferred stock with an aggregate liquidation preference of \$99.7 billion. Our administrative expenses were reduced by \$25 million and \$60 million for the three and six months ended June 30, 2011, respectively, due to accrual and receipt of reimbursements from Treasury and Freddie Mac for expenses incurred as program administrator for the Home Affordable Modification Program (HAMP) and other initiatives under the Making Home Affordable Program.

During the six months ended June 30, 2011, we received a refund of \$1.1 billion from the Internal Revenue Service (IRS), a bureau of Treasury, related to the carryback of our 2009 operating loss to the 2008 and 2007 tax years. In addition, in June 2011, we effectively settled our 2007 and 2008 tax years with the IRS and as a result, we have recognized an income tax benefit of \$90 million in our condensed consolidated statements of operations and

comprehensive loss for the three and six months ended June 30, 2011.

Under a temporary credit and liquidity facilities ( TCLF ) program, we had \$3.5 billion and \$3.7 billion outstanding, which include principal and interest, of three-year standby credit and liquidity support as of June 30, 2011 and December 31, 2010, respectively. Treasury has purchased participating interests in these

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

temporary credit and liquidity facilities. Under a new issue bond (NIB) program, we had \$7.6 billion outstanding of pass-through securities backed by single-family and multifamily housing bonds issued by housing finance agencies (HFAs) as of both June 30, 2011 and December 31, 2010. Treasury bears the initial loss of principal under the TCLF program and the NIB program up to 35% of the total principal on a combined program-wide basis.

FHFA s control of both us and Freddie Mac has caused us and Freddie Mac to be related parties. No transactions outside of normal business activities have occurred between us and Freddie Mac. As of June 30, 2011 and December 31, 2010, we held Freddie Mac mortgage-related securities with a fair value of \$15.9 billion and \$18.3 billion, respectively, and accrued interest receivable of \$77 million and \$93 million, respectively. We recognized interest income on Freddie Mac mortgage-related securities held by us of \$172 million and \$277 million for the three months ended June 30, 2011 and 2010, respectively, and \$360 million and \$612 million for the six months ended June 30, 2011 and 2010, respectively. In addition, Freddie Mac may be an investor in variable interest entities that we have consolidated, and we may be an investor in variable interest entities that Freddie Mac has consolidated.

### Use of Estimates

Preparing condensed consolidated financial statements in accordance with GAAP requires management to make estimates and assumptions that affect our reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities as of the dates of our condensed consolidated financial statements, as well as our reported amounts of revenues and expenses during the reporting periods. Management has made significant estimates in a variety of areas including, but not limited to, valuation of certain financial instruments and other assets and liabilities, the allowance for loan losses and reserve for guaranty losses, and other-than-temporary impairment of investment securities. Actual results could be different from these estimates.

In the three months ended June 30, 2011, we updated our loan loss models to incorporate more recent data on prepayments of modified loans which contributed to an increase to our allowance for loan losses of approximately \$1.5 billion. The change resulted in slower expected prepayment speeds, which extended the expected lives of modified loans and lowered the present value of cash flows on those loans. Also in the three months ended June 30, 2011, we updated our estimate of the reserve for guaranty losses related to private-label mortgage-related securities that we have guaranteed to increase our focus on earlier stage delinquency as a driver of foreclosures in order to reflect changes to the foreclosure environment. This update resulted in an increase to our reserve for guaranty losses included within Other liabilities of approximately \$700 million.

In addition, in the three months ended June 30, 2011, we revised our estimate for amounts due to us related to outstanding repurchase requests to incorporate additional loan-level attributes which resulted in a decrease in our provision for loan losses and foreclosed property expense of \$1.5 billion.

### Principles of Consolidation

Our condensed consolidated financial statements include our accounts as well as the accounts of other entities in which we have a controlling financial interest. All intercompany balances and transactions have been eliminated. The typical condition for a controlling financial interest is ownership of a majority of the voting interests of an entity. A

controlling financial interest may also exist in entities through arrangements that do not involve voting interests, such as a variable interest entity (  $\mbox{VIE}$  ).

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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

### Cash and Cash Equivalents and Statements of Cash Flows

During 2010, we identified certain servicer and consolidation related transactions that were not appropriately reflected in our condensed consolidated statements of cash flows for the six months ended June 30, 2010. As a result, our condensed consolidated statement of cash flows for the six months ended June 30, 2010 includes a \$2.5 billion adjustment to decrease net cash used in operating activities, a \$4.6 billion adjustment to decrease net cash provided by investing activities, primarily related to Proceeds from sales of available-for-sale securities, Purchases of loans held for investment, and Proceeds from repayments of loans held for investment of consolidated trusts and a \$2.1 billion adjustment to decrease net cash used in financing activities, primarily related to Proceeds from issuance of long-term debt of consolidated trusts. We evaluated the effects of these misstatements, both quantitatively and qualitatively, on our previously reported condensed consolidated statements of cash flows for the six months ended June 30, 2010 and concluded that this prior period was not materially misstated.

### **Collateral**

Cash Collateral

The following table displays cash collateral accepted and pledged as of June 30, 2011 and December 31, 2010.

	As of June 30, 2011 December 31, 201 (Dollars in millions)								
Cash collateral accepted <sup>(1)</sup>	\$	2,671	\$	3,101					
Cash collateral pledged Cash collateral pledged related to derivatives activities	\$	5,599 2,907	\$	5,884 3,453					
Total cash collateral pledged	\$	8,506	\$	9,337					

<sup>(1)</sup> Includes restricted cash of \$2.5 billion as of both June 30, 2011 and December 31, 2010.

Non-Cash Collateral

The following table displays non-cash collateral pledged and accepted as of June 30, 2011 and December 31, 2010.

As of June 30, 2011 December 31, 2010

(Dollars in millions)

Non-cash collateral pledged where the secured party has the right to sell or repledge:

Held-for-investment loans of consolidated trusts	\$ 460	\$ 2,522
Non-cash collateral accepted with the right to sell or repledge <sup>(1)</sup>	\$ 17,011	\$ 7,500
Non-cash collateral accepted without the right to sell or repledge	8,587	6,744

<sup>(1)</sup> None of this collateral was sold or repledged as of June 30, 2011 and December 31, 2010.

Additionally, we provide early funding to lenders on a collateralized basis and account for the advances as secured lending arrangements in Other assets in our condensed consolidated balance sheets. These amounts totaled \$3.8 billion as of June 30, 2011 and \$7.2 billion at December 31, 2010.

Our liability to third-party holders of Fannie Mae MBS that arises as the result of a consolidation of a securitization trust is collateralized by the underlying loans and/or mortgage-related securities.

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

When securities sold under agreements to repurchase meet all of the conditions of a secured financing, we report the collateral of the transferred securities at fair value, excluding accrued interest. The fair value of these securities is classified in Investments in securities in our condensed consolidated balance sheets. We had no repurchase agreements outstanding as of June 30, 2011 and \$49 million in repurchase agreements outstanding as of December 31, 2010.

### Fair Value Gains (Losses), Net

The following table displays the composition of Fair value gains (losses), net for the three and six months ended June 30, 2011 and 2010.

	For the Months June	Ended	For the Six Months Ended June 30,			
	2011	2010 (Dollars i	2011 in millions)	2010		
Derivatives fair value losses, net Trading securities gains, net Other, net	\$ (1,677) 135 (92)	\$ (397) 640 60	\$ (1,538) 360 (167)	\$ (3,159) 1,698 59		
Fair value gains (losses), net	\$ (1,634)	\$ 303	\$ (1,345)	\$ (1,402)		

### Reclassifications

To conform to our current period presentation, we have reclassified and condensed certain amounts reported in our condensed consolidated financial statements. The following table displays the line items that were reclassified and condensed in our condensed consolidated balance sheet as of December 31, 2010.

	As of December 31, 2010							
	Before Reclassificatio (Doll	After on Reclassification ars in millions)						
Reclassified lines to:								
Assets:								
Servicer and MBS trust receivable	\$ 951	\$						
Other assets	25,875	26,826						
Liabilities:								
Short-term debt:								
Of Fannie Mae	151,884							

Of consolidated trusts	5,359	
Long-term debt:		
Of Fannie Mae	628,160	
Of consolidated trusts	2,411,597	
Debt:		
Of Fannie Mae		780,044
Of consolidated trusts		2,416,956
Reserve for guaranty losses	323	
Servicer and MBS trust payable	2,950	
Other liabilities	10,400	13,673
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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

The following table represents the line items that we reclassified and condensed in our condensed consolidated statements of operations and comprehensive loss for the three and six months ended June 30, 2010.

	June 3	Months Ended 0, 2010	June 3	Ionths Ended 0, 2010
	Before	After	Before	After
	Reclassification	Reclassification (Dollars in	Reclassification millions)	Reclassification
Reclassified lines to:				
Interest Income:				
Mortgage loans:				
Of Fannie Mae	\$ 3,950	\$	\$ 7,248	\$
Of consolidated trusts	33,682		68,003	
Mortgage loans (includes \$33,682 and				
\$68,003, respectively, related to				
consolidated trusts)		37,632		75,251
Interest expense:				
Short-term debt:				
Of Fannie Mae	164		280	
Of consolidated trusts	3		5	
Long-term debt:				
Of Fannie Mae	4,975		10,056	
Of consolidated trusts	30,043		61,501	
Short-term debt (includes \$3 and \$5,				
respectively, related to consolidated				
trusts)		167		285
Long-term debt (includes \$30,043 and				
\$61,501, respectively, related to				
consolidated trusts)		35,018		71,557
Guaranty fee income	52		106	
Fee and other income	242	294	421	527
Losses from partnership investments	26		84	
Other expenses	198	224	370	454

In our condensed consolidated statements of cash flows for the six months ended June 30, 2010, we reclassified the following amounts within Cash flows used in financing activities to conform to our current period presentation: \$394.7 billion from Proceeds from issuance of short-term debt of Fannie Mae and \$197.8 billion from Proceeds from issuance of long-term debt of Fannie Mae to Proceeds from issuance of debt of Fannie Mae, \$339.4 billion from Payments to redeem short-term debt of Fannie Mae and \$180.1 billion from Payments to redeem long-term debt of Fannie Mae to Payments to redeem debt of Fannie Mae, \$5.9 billion from Proceeds from issuance of short-term debt of consolidated trusts and \$128.1 billion from Proceeds from issuance of long-term debt of consolidated trusts to

Proceeds from issuance of debt of consolidated trusts, \$18.1 billion from Payments to redeem short-term debt of consolidated trusts and \$394.2 billion from Payments to redeem long-term debt of consolidated trusts to Payments to redeem debt of consolidated trusts and \$37 million from Proceeds from issuance of debt of Fannie Mae to Other, net.

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

### New Accounting Pronouncements

In April 2011, the Financial Accounting Standards Board (FASB) issued a new standard that clarifies when a loan restructuring is considered a troubled debt restructuring (TDR). Specifically, the new standard amends existing guidance to clarify how to determine when a borrower is experiencing financial difficulty, when a concession is granted by a creditor, and when a delay in payment is considered insignificant.

The new standard is effective for the first interim or annual period beginning on or after June 15, 2011 and should be applied retrospectively to the beginning of the annual period of adoption. We will adopt this new guidance effective for the period ending September 30, 2011. As a result of implementing the new standard, we expect an increase in our TDR population such that we estimate that we will recognize approximately \$200 million of additional impairment expense in our condensed consolidated statements of operations and comprehensive loss upon initial adoption.

### 2. Consolidations and Transfers of Financial Assets

We have interests in various entities that are considered to be VIEs. The primary types of entities are securitization trusts guaranteed by us via lender swap and portfolio securitization transactions, mortgage and asset-backed trusts that were not created by us, as well as housing partnerships that are established to finance the acquisition, construction, development or rehabilitation of affordable multifamily and single-family housing. These interests include investments in securities issued by VIEs, such as Fannie Mae MBS created pursuant to our securitization transactions and our guaranty to the entity. We consolidate the substantial majority of our single-class securitization trusts.

As of June 30, 2011, we consolidated certain Fannie Mae securities that were not consolidated as of December 31, 2010 because we now hold in our portfolio a substantial portion of the certificates. As a result of consolidating these securities, which had combined total assets of \$2.3 billion in unpaid principal balance as of June 30, 2011, we derecognized our investment in these trusts and recognized the assets and liabilities of the consolidated trusts at their fair value.

As of December 31, 2010, we consolidated VIEs that were no longer consolidated as of June 30, 2011. These VIEs were Fannie Mae securitization trusts and were deconsolidated because we no longer hold in our portfolio a substantial portion of the certificates. As a result of deconsolidating these trusts, which had combined total assets of \$31 million in unpaid principal balance as of December 31, 2010, we derecognized the assets and liabilities of the trusts and recognized at fair value our retained interests as securities in our condensed consolidated balance sheet.

### **Unconsolidated VIEs**

We also have interests in VIEs that we do not consolidate because we are not deemed to be the primary beneficiary. These unconsolidated VIEs include securitization trusts, as well as other investment entities. The following table displays the carrying amount and classification of our assets and liabilities that relate to our

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

involvement with unconsolidated VIEs as of June 30, 2011 and December 31, 2010, as well as our maximum exposure to loss and the total assets of those unconsolidated VIEs.

		As	т	imited		
		gage-Backed Trusts (D		et-Backed Trusts in millions)	Partnership Investments	
Assets and liabilities recorded in our condensed consolidated balance sheets:						
Assets: Available-for-sale securities <sup>(1)</sup> Trading securities <sup>(1)</sup>	\$	77,612 23,739	\$	3,242	\$	125
Other assets Other liabilities		274 1,318				125 152
Net carrying amount	\$	100,307	\$	3,242	\$	(27)
Maximum exposure to loss <sup>(1)</sup>	\$	106,010	\$	3,242	\$	363
Total assets of unconsolidated VIEs <sup>(1)</sup>	\$	651,368	\$	328,570	\$	13,237
		As of	Decer	mber 31, 2010		imited
		gage-Backed Trusts (D		tnership estments		
Assets and liabilities recorded in our condensed consolidated balance sheets: Assets:						
Available-for-sale securities <sup>(1)</sup> Trading securities <sup>(1)</sup> Other assets	\$	84,770 24,021 257	\$	5,321	\$	94
Other liabilities		773				170
Net carrying amount	\$	108,275	¢	5,321	\$	(76)
	Ψ	100,273	\$	3,321	φ	(70)

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Total assets of unconsolidated VIEs(1)

\$ 740,387

\$ 363,721

\$ 13,102

- (1) Contains securities exposed through consolidation which may also represent an interest in other unconsolidated VIEs.
- (2) Certain prior period amounts have been reclassified to conform to the current period presentation.

Our maximum exposure to loss generally represents the greater of our recorded investment in the entity or the unpaid principal balance of the assets covered by our guaranty. However, our securities issued by Fannie Mae multi-class resecuritization trusts that are not consolidated do not give rise to any additional exposure to loss as we already consolidate the underlying collateral.

### **Transfers of Financial Assets**

We issue Fannie Mae MBS through portfolio securitization transactions by transferring pools of mortgage loans or mortgage-related securities to one or more trusts or special purpose entities. We are considered to be the transferor when we transfer assets from our own portfolio in a portfolio securitization transaction. For the three months ended June 30, 2011 and 2010, the unpaid principal balance of portfolio securitizations was

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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

\$27.3 billion and \$15.1 billion, respectively. For the six months ended June 30, 2011 and 2010, the unpaid principal balance of portfolio securitizations was \$56.6 billion and \$32.9 billion, respectively.

The majority of our portfolio securitization transactions do not qualify for sale treatment. As a result, our continuing involvement in the form of guaranty assets and guaranty liabilities with assets that were transferred into unconsolidated trusts is not material. We report the assets and liabilities of consolidated trusts created via portfolio securitization transactions that do not qualify as sales in our condensed consolidated balance sheets.

The following table displays some key characteristics of the securities retained in unconsolidated portfolio securitization trusts.

	Singl MI Fa Mae	ie Mae e-class 3S & nnie Megas (Dollars ir	9	MICS & SMBS ons)		
As of June 30, 2011						
Unpaid principal balance	\$	654	\$	14,053		
Fair value		713		15,071		
Weighted-average coupon		6.23%	6.05%			
Weighted-average loan age	4	.9 years		4.7 years		
Weighted-average maturity	24	.0 years	2	20.0 years		
<b>As of December 31, 2010</b>						
Unpaid principal balance	\$	63	\$	15,771		
Fair value		68		16,745		
Weighted-average coupon		6.58%		6.28%		
Weighted-average loan age	4	.2 years		4.4 years		
Weighted-average maturity	25	.6 years	4	22.0 years		

For the three months ended June 30, 2011 and 2010, the principal and interest received on retained interests was \$715 million and \$887 million, respectively. For the six months ended June 30, 2011 and 2010, the principal and interest received on retained interests was \$1.5 billion and \$1.7 billion, respectively.

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

### Managed Loans

We define managed loans as on-balance sheet mortgage loans as well as mortgage loans that we have securitized in unconsolidated portfolio securitization trusts. The following table displays the unpaid principal balances of managed loans, including those managed loans that are delinquent as of June 30, 2011 and December 31, 2010.

		Unpaid Principal Balance (Dollar		ipal Amount of quent Loans <sup>(1)</sup> ions)
As of June 30, 2011				
Loans held for investment	¢	402 742	¢	120 772
Of Fannie Mae Of consolidated trusts	\$	402,742 2,598,027	\$	129,773 26,028
Loans held for sale		483		59
Securitized loans		2,168		63
Securitized roalis		2,108		0.5
Total loans managed	\$	3,003,420	\$	155,923
As of December 31, 2010				
Loans held for investment				
Of Fannie Mae	\$	423,686	\$	141,342
Of consolidated trusts		2,565,347		34,080
Loans held for sale		964		127
Securitized loans		2,147		78
Total loans managed	\$	2,992,144	\$	175,627

### **Qualifying Sales of Portfolio Securitizations**

We recognize assets obtained and liabilities incurred in a portfolio securitization at fair value. Proceeds from the initial sale of securities from portfolio securitizations were \$513 million and \$126 million for the three months ended June 30, 2011 and 2010, respectively. Proceeds from the initial sale of securities from portfolio securitizations were \$621 million and \$375 million for the six months ended June 30, 2011 and 2010, respectively. For the three and six months ended June 30, 2010, proceeds from the initial sale of securities were reduced by \$338 million and \$1.6 billion, respectively, from the amount previously disclosed, primarily related to deconsolidated REMICs that

<sup>(1)</sup> Represents the unpaid principal balance of loans held for investment and loans held for sale for which we are no longer accruing interest and loans 90 days or more delinquent which are continuing to accrue interest.

should have been presented as proceeds from issuance of long-term debt of consolidated trusts.

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

### 3. Mortgage Loans

The following table displays our mortgage loans as of June 30, 2011 and December 31, 2010.

						As	of					
		Of Fannie Mae	June 30, 2011 Of Consolidated Trusts			Total (Dollars in	Of Fannie Mae		December 31, 201 Of Consolidated Trusts			Total
Single-family Multifamily	\$	317,690 85,461	\$	2,510,772 87,329	\$	2,828,462 172,790	\$	328,824 95,157	\$	2,490,623 75,393	\$	2,819,447 170,550
Total unpaid principal balance of mortgage loans Cost basis and fair		403,151		2,598,101		3,001,252		423,981		2,566,016		2,989,997
value adjustments, net Allowance for loan		(16,428)		12,511		(3,917)		(16,498)		11,777		(4,721)
losses for loans held for investment		(55,966)		(13,540)		(69,506)		(48,530)		(13,026)		(61,556)
Total mortgage loans	\$	330,757	\$	2,597,072	\$	2,927,829	\$	358,953	\$	2,564,767	\$	2,923,720

During the three months ended June 30, 2011, we did not redesignate any loans from held for investment (HFI) to held for sale (HFS). During the six months ended June 30, 2011, we redesignated loans with a carrying value of \$561 million from HFI to HFS.

The following tables display an aging analysis of the total recorded investment in our HFI mortgage loans, excluding loans for which we have elected the fair value option, by portfolio segment and class as of June 30, 2011 and December 31, 2010. For purposes of this table, each loan in our portfolio is included in only one segment and class category.

As of June 30, 2011<sup>(1)</sup>

Recorded Investment in

Loans
Over
90
Days Recorded
DelinquentInvestment
and in

	30 - 59 Days Delinquent	60 - 89 Days Delinquent	Seriously Delinquent <sup>(2)</sup>	-	Current	Total	Accruing Interest	Nonaccrual Loans
				(Dollars i	in millions)			
Single-family:								
Primary <sup>(3)</sup>	\$ 43,387	\$ 15,120	\$ 85,242	\$ 143,749	\$ 2,348,882	\$ 2,492,631	\$ 115	\$ 100,192
Government <sup>(4)</sup>	107	47	303	457	51,490	51,947	303	
Alt-A	7,660	3,372	32,183	43,215	147,541	190,756	19	35,531
Other <sup>(5)</sup>	3,641	1,543	12,972	18,156	78,726	96,882	99	14,317
Total single-family	54,795	20,082	130,700	205,577	2,626,639	2,832,216	536	150,040
Multifamily <sup>(6)</sup>	228	NA	849	1,077	173,721	174,798		801
Total	\$ 55,023	\$ 20,082	\$ 131,549	\$ 206,654	\$ 2,800,360	\$ 3,007,014	\$ 536	\$ 150,841

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

### As of December 31, 2010<sup>(1)</sup>

	Ι	) - 59 Days Inquent		60 - 89 Days linquent		eriously inquent <sup>(2)</sup>	De	Total elinquent (Dollars i		Current nillions)			Inve	cordecestment in oans Over 90 Oays nquer and cruing terest	R In it	Recorded evestment in onaccrual Loans
Single-family:	ф	47.040	Φ	10.055	Φ	02 202	Φ.	150 405	ф	2 200 000	ф	2 457 405	Ф	120	ф	110.750
Primary <sup>(3)</sup>	\$ 4	47,048	\$	18,055	\$	93,302	\$	158,405	\$	2,299,080	\$	2,457,485			\$	110,758
Government <sup>(4)</sup>		125		58		371		554		51,930		52,484		354		
Alt-A		8,547		4,097		37,557		50,201		156,951		207,152		21		41,566
Other <sup>(5)</sup>		3,785		1,831		15,290		20,906		84,473		105,379		80		17,022
Total single-family		59,505		24,041		146,520		230,066		2,592,434		2,822,500		594		169,346
Multifamily <sup>(6)</sup>		382		NA		1,132		1,514		171,000		172,514				1,012
Total	\$ :	59,887	\$	24,041	\$	147,652	\$	231,580	\$	2,763,434	\$	2,995,014	\$	594	\$	170,358

- (4) Consists of mortgage loans guaranteed or insured, in whole or in part, by the U.S. government or one of its agencies that are not Alt-A. Primarily consists of reverse mortgages which due to their nature are not aged and are included in the current column.
- (5) Includes loans with higher-risk loan characteristics, such as interest-only loans and negative-amortizing loans that are neither government nor Alt-A.

<sup>(1)</sup> Recorded investment consists of (a) unpaid principal balance; (b) unamortized premiums, discounts and other cost basis adjustments; and (c) accrued interest receivable.

<sup>(2)</sup> Single-family seriously delinquent loans are loans that are 90 days or more past due or in the foreclosure process. Multifamily seriously delinquent loans are loans that are 60 days or more past due.

<sup>(3)</sup> Consists of mortgage loans that are not included in other loan classes.

(6) Multifamily loans 60-89 days delinquent are included in the seriously delinquent column.

The following table displays the total recorded investment in our HFI loans, excluding loans for which we have elected the fair value option, by portfolio segment, class and credit quality indicators as of June 30, 2011 and December 31, 2010. The single-family credit quality indicator is updated quarterly and the multifamily credit quality indicators are as of the origination date of each loan.

			A	As of		
	Jui	ne 30, 2011 <sup>(</sup>	1)(2)	Dece	ember 31, 2010	)(1)(2)
	Primary <sup>(3)</sup>	Alt-A	Other <sup>(4)</sup>	Primary <sup>(3)</sup>	Alt-A	Other <sup>(4)</sup>
	•					
Single-family						
Estimated mark-to-market						
LTV ratio: <sup>(5)</sup>						
Less than or equal to 80%	\$ 1,548,616	\$ 69,37	5 \$ 26,745	\$ 1,561,202	\$ 79,305	\$ 29,854
80.01% to 90%	383,654	23,55	5 10,883	376,414	27,472	13,394
90.01% to 100%	224,680	21,41	5 10,740	217,193	24,392	12,935
100.01% to 110%	120,482	17,10	7 9,941	112,376	18,022	11,400
110.01% to 120%	68,729	12,94	8 8,535	62,283	12,718	8,967
120.01% to 125%	24,031	5,18	4 3,615	21,729	5,083	3,733
Greater than 125%	122,439	41,17	2 26,423	106,288	40,160	25,096
Total	\$ 2,492,631	\$ 190,75	6 \$ 96,882	\$ 2,457,485	\$ 207,152	\$ 105,379

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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

	June 20		As of			
		une 30, 2011 <sup>(1)</sup> (Doll	December 31, 2010 <sup>(1)</sup> llars in millions)			
Multifamily Original LTV ratio:						
Less than or equal to 70%	\$	99,064	\$	96,844		
70.01% to 80%		71,187		71,560		
Greater than 80%		4,547		4,110		
Total	\$	174,798	\$	172,514		
Original debt service coverage ratio:						
Less than or equal to 1.10%	\$	14,097	\$	15,034		
1.11% to 1.25%		51,556		50,745		
Greater than 1.25%		109,145		106,735		
Total	\$	174,798	\$	172,514		

- (1) Recorded investment consists of the following: (a) unpaid principal balance; (b) unamortized premiums, discounts and other cost basis adjustments; and (c) accrued interest receivable.
- (2) Excludes \$51.9 billion and \$52.5 billion as of June 30, 2011 and December 31, 2010, respectively, of mortgage loans guaranteed or insured, in whole or in part, by the U.S. government or one of its agencies that are not Alt-A loans. The segment class is primarily reverse mortgages for which we do not calculate an estimated mark-to-market LTV.
- (3) Consists of mortgage loans that are not included in other loan classes.
- (4) Includes loans with higher-risk loan characteristics, such as interest-only loans and negative-amortizing loans that are neither government nor Alt-A.
- (5) The aggregate estimated mark-to-market LTV ratio is based on the unpaid principal balance of the loan as of the end of each reported period divided by the estimated current value of the property, which we calculate using an internal valuation model that estimates periodic changes in home value.

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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

### **Individually Impaired Loans**

Individually impaired loans include TDRs, acquired credit-impaired loans, and other multifamily loans regardless of whether we are currently accruing interest. The following tables display the total recorded investment, unpaid principal balance, related allowance and average recorded investment as of June 30, 2011 and December 31, 2010 and interest income recognized for the three and six months ended June 30, 2011 and 2010 for individually impaired loans.

						roi the s	oix midifuls	Enucu
As of June 3	30, 2011	For th	ne Three Mo	nths Ended	l June 30,	, <b>2011</b> Ju	ne 30, 2011	
		Related						
		Allowance						
		for			Interest			
				Total			Total	Inter
Total	Related	Accrued	Average	<b>Interest</b>	Income	Average	Interest	Inco
	Allowance		_	I	Recognize	ed	]	Recogi
Recorded	for	<b>Interest</b>	Recorded	Income	on	Recorded	Income	on
					a			
	Loan				Cash			Cas
Investment <sup>(1)</sup>	Losses	Receivable	Investment	Recognized <sup>6</sup>	(2) Basis	Investment	Recognized	(2) Bas
			(Dollars in	millions)				
	Total Recorded	Recorded Allowance for Loan	Related Allowance for  Total Related Accrued Allowance Recorded for Interest  Loan	Related Allowance for  Total Related Accrued Average Allowance Recorded for Interest Recorded  Loan Investment(1) Losses Receivable Investment(1)	Related Allowance for  Total Total Related Accrued Average Interest Allowance Recorded for Interest Recorded Income  Loan	$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	As of June 30, 2011  Related Allowance for Interest  Total  Total Related Allowance Allowance Recorded Recorded For Interest Income Recognized Recorded Income Average Recorded Income Accorded Accorded Accorded Recorded Recorded Income Accorded Ac	$Related \\ Allowance \\ for & Interest \\ \hline Total & Related & Accrued & Average & Interest & Income & Average & Interest \\ \hline Allowance & Recognized & Recorded & for & Interest & Recorded & Income & on & Recorded & Income \\ \hline Loan & Cash \\ \hline Investment^{(1)} & Losses & Receivable & InvestmentRecognized^{(2)} & Basis & InvestmentRecognized^{(2)} \\ \hline \end{tabular}$

For the Six Months Ended

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vidually aired loans:

h related wance recorded:

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gle-family:

nary <sup>(3)</sup>	\$ 106,911	\$ 99,339	\$ 28	8,217	\$	690	\$ 97,984	\$ 911	\$ 326	\$ 97,723	\$ 1,815	\$
rernment <sup>(4)</sup>	233	229		47		6	274	3		265	6	
A	32,053	28,920	10	0,817		296	28,862	239	96	29,213	481	
er <sup>(5)</sup>	15,206	14,327	4	5,131		111	14,158	106	41	14,108	212	
al single-family	154,403	142,815	44	4,212	1	,103	141,278	1,259	463	141,309	2,514	:

tifamily	2	2,076	7	2,076		523	21	2,055	23	2	2,135	48	
al individually aired loans with ted allowance orded		6,479	14	4,891	4	4,735	1,124	143,333	1,282	465	143,444	2,562	5
h no related wance orded: <sup>(6)</sup>													
gle-family:													
nary <sup>(3)</sup>	11	1,959	1	8,127				7,399	144	31	5,695	252	
rernment <sup>(4)</sup>		18		6				15	3		11	4	
A	4	4,252		2,212				1,959	53	7	1,331	86	
er <sup>(5)</sup>	1	1,053		591				541	13	3	385	21	
al single-family	17	7,282	10	0,936				9,914	213	41	7,422	363	1
tifamily		688		676				686	10	2	711	25	
al individually aired loans with elated wance recorded		7,970	1	1,612				10,600	223	43	8,133	388	1
al individually aired loans <sup>(7)</sup>	\$ 174	1,449	\$ 15	6,503	\$ 4	4,735	\$ 1,124	\$ 153,933	\$ 1,505	\$ 508	\$ 151,577	\$ 2,950	\$ 6

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

## As of December 31, 2010

				A	ou De	cember 31,	, 2010			
							F	Related		
	J	Unpaid Principal		Total		Related llowance	Allo	wance for	A	verage
	Pı	rincipal	R	ecorded	A	for		accrued nterest	R	ecorded
	В	alance	Inv	estment <sup>(1)</sup>		an Losses ars in millio	Re	eceivable	In	vestment
Individually impaired loans: With related allowance recorded:										
Single-family:										
Primary <sup>(3)</sup>	\$	99,838	\$	93,024	\$	23,565	\$	772	\$	81,258
Government <sup>(4)</sup>		240		248		38		7		141
Alt-A		30,932		28,253		9,592		368		25,361
Other <sup>(5)</sup>		14,429		13,689		4,479		137		12,094
Total single-family		145,439		135,214		37,674		1,284		118,854
Multifamily		2,372		2,371		556		23		1,496
Total individually impaired loans with related allowance recorded		147,811		137,585		38,230		1,307		120,350
With no related allowance recorded: (6) Single-family:										
Primary <sup>(3)</sup>		10,586		7,237						7,860
Government <sup>(4)</sup>		19		13						11
Alt-A		3,600		1,884						2,091
Other <sup>(5)</sup>		879		512						589
		0,7		012						20)
Total single-family		15,084		9,646						10,551
Multifamily		789		811						642
Total individually impaired loans with no related allowance recorded		15,873		10,457						11,193
Total individually impaired loans <sup>(7)</sup>	\$	163,684	\$	148,042	\$	38,230	\$	1,307	\$	131,543

- (1) Recorded investment consists of the following: (a) unpaid principal balance; (b) unamortized premiums, discounts and other cost basis adjustments; and (c) accrued interest receivable.
- (2) Total single-family interest income recognized of \$1.5 billion for the three months ended June 30, 2011 consists of \$1.1 billion of contractual interest and \$383 million of effective yield adjustments. Total single-family interest income recognized of \$2.9 billion for the six months ended June 30, 2011 consists of \$2.1 billion of contractual interest and \$735 million of effective yield adjustments.
- (3) Consists of mortgage loans that are not included in other loan classes.
- (4) Consists of mortgage loans guaranteed or insured, in whole or in part, by the U.S. government or one of its agencies that are not Alt-A.
- (5) Includes loans with higher-risk characteristics, such as interest-only loans and negative-amortizing loans that are neither government nor Alt-A.
- (6) The discounted cash flows or collateral value equals or exceeds the carrying value of the loan and, as such, no valuation allowance is required.
- (7) Includes single-family loans restructured in a TDR with a recorded investment of \$149.8 billion and \$140.1 billion as of June 30, 2011 and December 31, 2010, respectively. Includes multifamily loans restructured in a TDR with a recorded investment of \$993 million and \$939 million as of June 30, 2011 and December 31, 2010, respectively.

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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

Interest income recognized on impaired loans was \$455 million for the three months ended June 30, 2010 and \$2.6 billion for the six months ended June 30, 2010. Interest income recognized on a cash basis on impaired loans was \$558 million for the three months ended June 30, 2010 and \$891 million for the six months ended June 30, 2010.

### Loans Acquired in a Transfer

We acquired delinquent loans from unconsolidated trusts and long-term standby commitments with an unpaid principal balance plus accrued interest of \$48 million and \$75 million for the three months ended June 30, 2011 and 2010, respectively, and \$96 million and \$160 million for the six months ended June 30, 2011 and 2010, respectively. The following table displays the outstanding balance, carrying amount and accretable yield of acquired credit-impaired loans as of June 30, 2011 and December 31, 2010, excluding loans that were modified as TDRs subsequent to their acquisition from MBS trusts.

	=	ne 30, 2011	As of Decem 20 s in millio	10
Outstanding contractual balance	\$	6,351	\$	8,519
Carrying amount: Loans on accrual status Loans on nonaccrual status	\$	1,836 1,696	\$	2,029 2,449
Total carrying amount of loans	\$	3,532	\$	4,478
Accretable yield	\$	1,965	\$	2,412

The following table displays interest income recognized and the impact to the Provision for credit losses related to loans that are still being accounted for as acquired credit-impaired loans, as well as loans that have been subsequently modified as a TDR, for the three and six months ended June 30, 2011 and 2010.

		For the Months Jun			Month	he Six s Ende e 30,	
	2	011	 010 Dollars i	_	2011 ions)	2	010
Accretion of fair value discount <sup>(1)</sup>	\$	250	\$ 288	\$	481	\$	554

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Interest income on loans returned to accrual status or subsequently modified as TDRs	265	298	520	619
Total interest income recognized on acquired credit-impaired loans	\$ 515	\$ 586	\$ 1,001	\$ 1,173
Increase (Decrease) in Provision for loan losses subsequent to the acquisition of credit-impaired loans	\$ 721	\$ (120)	\$ 959	\$ 444

<sup>(1)</sup> Represents accretion of the fair value discount that was recorded on acquired credit-impaired loans.

### 4. Allowance for Loan Losses

We maintain an allowance for loan losses for HFI loans in our mortgage portfolio and loans backing Fannie Mae MBS issued from consolidated trusts. When calculating our allowance for loan losses, we consider only our net recorded investment in the loan at the balance sheet date, which includes interest income only while

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

the loan was on accrual status. The allowance for loan losses is calculated based on our estimate of incurred losses as of the balance sheet date. Determining the adequacy of our allowance for loan losses is complex and requires judgment about the effect of matters that are inherently uncertain.

### Allowance for Loan Losses

The following table displays changes in both single-family and multifamily allowance for loan losses for the three and six months ended June 30, 2011 and total allowance for loan losses for the three and six months ended June 30, 2011 and 2010.

	For the Three Months Ended June 30,											
				2011						2010		
		Of		Of				Of		Of		
	]	Fannie	Con	solidated			]	Fannie	Cor	solidated		
		Mae		Γrusts		Total		Mae		Trusts	,	<b>Total</b>
							s iı	n million				
Single-family allowance for												
loan losses:												
Beginning balance	\$	52,671	\$	13,413	\$	66,084						
Provision for loan losses		2,954		2,723		5,677						
Charge-offs <sup>(1)</sup>		(5,341)		(758)		(6,099)						
Recoveries		1,819		550		2,369						
Transfers <sup>(2)</sup>		2,750		(2,750)		,						
Net reclassifications <sup>(3)</sup>		96		(100)		(4)						
				( )		( )						
Ending balance	\$	54,949	\$	13,078	\$	68,027						
Multifamily allowance for												
loan losses:												
Beginning balance	\$	1,037	\$	436	\$	1,473						
Provision for loan losses	4	86	Ψ	39	Ψ	125						
Charge-offs <sup>(1)</sup>		(119)		37		(119)						
Transfers <sup>(2)</sup>		12		(12)		(11)						
Net reclassifications <sup>(3)</sup>		1		(1)								
				· /								
Ending balance	\$	1,017	\$	462	\$	1,479						
Total allowance for loan												
losses:												
Beginning balance	\$	53,708	\$	13,849	\$	67,557	\$	25,675	\$	34,894	\$	60,569
		3,040		2,762		5,802		2,593		1,702		4,295

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Total provision for loan						
losses						
Charge-offs <sup>(1)</sup>	(5,460)	(758)	(6,218)	(4,446)	(1,947)	(6,393)
Recoveries	1,819	550	2,369	65	291	356
Transfers <sup>(2)</sup>	2,762	(2,762)		22,620	(22,620)	
Net reclassifications <sup>(3)</sup>	97	(101)	(4)	(3,663)	5,418	1,755
Ending balance <sup>(4)(5)</sup>	\$ 55,966	\$ 13,540	\$ 69,506	\$ 42,844	\$ 17,738	\$ 60,582

# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS $\,$ (Continued) $\,$ (UNAUDITED)

For the Six Months Ended June 30,

	Of Of Of Fannie Consolidated Mae Trusts				Total (Dollars in	Of Fannie Mae llions)	Trusts			Total	
Single-family allowance for											
loan losses:											
Beginning balance	\$	47,377	\$	12,603	\$	59,980					
Provision for loan losses		10,197		6,092		16,289					
Charge-offs <sup>(1)</sup>		(10,964)		(1,206)		(12,170)					
Recoveries		2,349		1,502		3,851					
Transfers <sup>(2)</sup>		5,912		(5,912)							
Net reclassifications <sup>(3)</sup>		78		(1)		77					
Ending balance	\$	54,949	\$	13,078	\$	68,027					
Multifamily allowance for											
loan losses:											
Beginning balance	\$	1,153	\$	423	\$	1,576					
Provision for loan losses		2		98		100					
Charge-offs <sup>(1)</sup>		(201)				(201)					
Transfers <sup>(2)</sup>		57		(57)							
Net reclassifications <sup>(3)</sup>		6		(2)		4					
Ending balance	\$	1,017	\$	462	\$	1,479					
Total allowance for loan											
losses:											
Beginning balance	\$	48,530	\$	13,026	\$	61,556	\$ 8,078	\$	1,847	\$	9,925
Adoption of new accounting											
standards									43,576		43,576
Total provision for loan		10.100		6.400		46.200	0.064				16001
losses		10,199		6,190		16,389	8,864		7,370		16,234
Charge-offs <sup>(1)</sup>		(11,165)		(1,206)		(12,371)	(6,151)		(5,402)		(11,553)
Recoveries		2,349		1,502		3,851	162		568		730
Transfers <sup>(2)</sup>		5,969		(5,969)		01	36,475		(36,475)		1 670
Net reclassifications <sup>(3)</sup>		84		(3)		81	(4,584)		6,254		1,670
Ending balance <sup>(4)(5)</sup>	\$	55,966	\$	13,540	\$	69,506	\$ 42,844	\$	17,738	\$	60,582

- Total charge-offs include accrued interest of \$438 million and \$611 million for the three months ended June 30, 2011 and 2010, respectively and \$824 million and \$1.2 billion for the six months ended June 30, 2011 and 2010, respectively. Single-family charge-offs include accrued interest of \$423 million and \$800 million for the three and six months ended June 30, 2011, respectively. Multifamily charge-offs include accrued interest of \$15 million and \$24 million for the three and six months ended June 30, 2011, respectively.
- (2) Includes transfers from trusts for delinquent loan purchases.
- (3) Represents reclassification of amounts recorded in provision for loan losses and charge-offs that relate to allowance for accrued interest receivable and preforeclosure property taxes and insurance receivable from borrowers.
- (4) Total allowance for loan losses includes \$414 million and \$637 million as of June 30, 2011 and 2010, respectively, for acquired credit-impaired loans.

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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

(5) Total single-family allowance for loan losses was \$59.0 billion as of June 30, 2010. Total multifamily allowance for loan losses was \$1.6 billion as of June 30, 2010.

As of June 30, 2011, the allowance for accrued interest receivable for loans of Fannie Mae was \$2.6 billion and for loans of consolidated trusts was \$442 million. As of December 31, 2010, the allowance for accrued interest receivable for loans of Fannie Mae was \$3.0 billion and for loans of consolidated trusts was \$439 million.

In the three month period ended June 30, 2010, we identified that for a portion of our delinquent loans we had not estimated and recorded our obligation to reimburse servicers for advances they made on our behalf for preforeclosure property taxes and insurance. We previously recognized these expenses when we reimbursed servicers. We also did not record a receivable from borrowers for these payments or assess the collectibility of the receivable. As such, we did not record an allowance for estimated uncollectable amounts. To correct the above misstatement, we recorded an out-of-period adjustment of \$1.1 billion to Provision for loan losses in our condensed consolidated statements of operations for the three and six month periods ended June 30, 2010, reflecting our assessment of the collectibility of the receivable from the borrowers. We evaluated the effects of this misstatement, both quantitatively and qualitatively, on our three and six month periods ended June 30, 2010 and prior consolidated financial statements and concluded that no prior periods are materially misstated.

The following table displays the allowance for loan losses and total recorded investment in our HFI loans, excluding loans for which we have elected the fair value option, by impairment or reserve methodology and portfolio segment as of June 30, 2011 and December 31, 2010.

	As of													
	<b>June 30, 2011</b>							<b>December 31, 2010</b>						
	Single- Family							Single-						
			Multifamily			Total		Family	Mu	ltifamily		Total		
						(Dollars in	ollars in millions)							
Allowance for loan losses by segment: Individually impaired														
loans Collectively reserved	\$	43,803	\$	518	\$	44,321	\$	37,296	\$	549	\$	37,845		
loans Acquired		23,815		956		24,771		22,306		1,020		23,326		
credit-impaired loans		409		5		414		378		7		385		
Total allowance for loan losses	\$	68,027	\$	1,479	\$	69,506	\$	59,980	\$	1,576	\$	61,556		

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Recorded investment in						
loans by segment:(1)						
Individually impaired						
loans	\$ 149,813	\$ 2,770	\$ 152,583	\$ 140,062	\$ 3,074	\$ 143,136
Collectively reserved						
loans	2,678,465	171,961	2,850,426	2,677,640	169,332	2,846,972
Acquired						
credit-impaired loans	3,938	67	4,005	4,798	108	4,906
Total recorded						
investment in loans	\$ 2,832,216	\$ 174,798	\$ 3,007,014	\$ 2,822,500	\$ 172,514	\$ 2,995,014

<sup>(1)</sup> Recorded investment consists of the following: (a) unpaid principal balance; (b) unamortized premiums, discounts and other cost basis adjustments; and (c) accrued interest receivable.

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

### 5. Investments in Securities

### **Trading Securities**

Trading securities are recorded at fair value with subsequent changes in fair value recorded as Fair value gains (losses), net in our condensed consolidated statements of operations and comprehensive loss. The following table displays our investments in trading securities and the cumulative amount of net losses recognized from holding these securities as of June 30, 2011 and December 31, 2010.

	As of				
		me 30, 2011 (Dollar	December 31, 2010 es in millions)		
Markaga ada da a santifa a					
Mortgage-related securities: Fannie Mae	\$	7 2 4 2	\$	7 200	
Freddie Mac	Ф	7,343	Ф	7,398	
		1,392 301		1,326	
Ginnie Mae				590	
Alt-A private-label securities		1,568		1,683	
Subprime private-label securities		1,459		1,581	
CMBS		10,976		10,764	
Mortgage revenue bonds		616		609	
Other mortgage-related securities		154		152	
Total		23,809		24,103	
Non-mortgage-related securities:					
U.S. Treasury securities		34,856		27,432	
Asset-backed securities		3,242		5,321	
Tisset bucked securities		3,212		3,321	
Total		38,098		32,753	
Total trading securities	\$	61,907	\$	56,856	
Losses in trading securities held in our portfolio, net	\$	1,758	\$	2,149	

The following table displays information about our net trading gains and losses for the three and six months ended June 30, 2011 and 2010.

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	Months Jun 2011	e 30, 2	2010	Month Jur 2011 illions)	ie 30	
Net trading gains: Mortgage-related securities Non-mortgage-related securities	\$ 131	\$		\$ ŕ	\$	1,618 80
Total	\$ 135	\$	640	\$ 360	\$	1,698
Net trading gains recorded in the period related to securities still held at period end:  Mortgage-related securities  Non-mortgage-related securities	\$ 131 7	\$	567 24	\$ 354 8	\$	1,499 70
Total	\$ 138	\$	591	\$ 362	\$	1,569
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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

## Available-for-Sale Securities

We measure AFS securities at fair value with unrealized gains and losses recorded as a component of Other comprehensive income, net of tax, and we record realized gains and losses from the sale of AFS securities in Investment gains, net in our condensed consolidated statements of operations and comprehensive loss.

The following table displays the gross realized gains, losses and proceeds on sales of AFS securities for the three and six months ended June 30, 2011 and 2010.

		For tl Montl Ju		ded	For the Six Months Ende June 30,			
	2011			010 Dollars	2011 Illions)	2010		
Gross realized gains	\$	73	\$	83	\$ 133	\$	348	
Gross realized losses Total proceeds <sup>(1)</sup>	4	47 839	,	59 ,395	 53 1,229	Ψ:	179 5,574	

<sup>(1)</sup> Excludes proceeds from the initial sale of securities from new portfolio securitizations included in Note 2, Consolidations and Transfers of Financial Assets. For the three and six months ended June 30, 2010, proceeds were reduced by \$455 million and \$874 million, respectively, from what was previously disclosed, primarily related to deconsolidated REMICs that should have been presented as proceeds from issuance of long-term debt of consolidated trusts.

The following tables display the amortized cost, gross unrealized gains and losses and fair value by major security type for AFS securities we held as of June 30, 2011 and December 31, 2010.

	As of June 30, 2011												
	Total Amortized Cost <sup>(1)</sup>	Unr	Gross Unreal Losse Gains OTT			Uni Lo Ot	Gross realized osses - ther <sup>(3)</sup>	Total Fair Value					
		(Dollars in millions)											
Fannie Mae	\$ 18,717	\$	1,379	\$	(28)	\$	(3)	\$ 20,065					
Freddie Mac	13,564		971					14,535					
Ginnie Mae	838		128					966					
Alt-A private-label securities	14,913		173		(1,783)		(201)	13,102					
Subprime private-label securities	10,905		9		(1,563)		(442)	8,909					

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CMBS <sup>(4)</sup> Mortgage revenue bonds Other mortgage-related securities	14,802 10,931 3,887	144 78 118	(55) (18)	(101) (481) (266)	14,845 10,473 3,721
Total	\$ 88,557	\$ 3,000	\$ (3,447)	\$ (1,494)	\$ 86,616

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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

	<b>As of December 31, 2010</b>												
	Total Amortized Cost <sup>(1)</sup>	Un	Gross Gross Unrealized realized Cains Unrealized Cosses Control (Dollars in million)			Un L C	Gross arealized cosses - Other <sup>(3)</sup>		Total Fair Value				
Fannie Mae	\$ 21,428	\$	1,453	\$	(9)	\$	(44)	\$	22,828				
Freddie Mac	15,986	Ψ	1,010	Ψ	(>)	4	()	Ψ	16,996				
Ginnie Mae	909		130						1,039				
Alt-A private-label securities	15,789		177		(1,791)		(285)		13,890				
Subprime private-label securities	11,323		54		(997)		(448)		9,932				
CMBS <sup>(4)</sup>	15,273		25				(454)		14,844				
Mortgage revenue bonds	11,792		47		(64)		(734)		11,041				
Other mortgage-related securities	4,098		106		(44)		(338)		3,822				
Total	\$ 96,598	\$	3,002	\$	(2,905)	\$	(2,303)	\$	94,392				

- (1) Amortized cost includes unamortized premiums, discounts and other cost basis adjustments as well as the credit component of other-than-temporary impairments recognized in our condensed consolidated statements of operations and comprehensive loss.
- (2) Represents the noncredit component of other-than-temporary impairment losses recorded in Accumulated other comprehensive loss as well as cumulative changes in fair value for securities for which we previously recognized the credit component of an other-than-temporary impairment.
- (3) Represents the gross unrealized losses on securities for which we have not recognized an other-than-temporary impairment.
- (4) Amortized cost includes \$763 million and \$848 million as of June 30, 2011 and December 31, 2010, respectively, of increase to the carrying amount from previous fair value hedge accounting.

The following tables display additional information regarding gross unrealized losses and fair value by major security type for AFS securities in an unrealized loss position that we held as of June 30, 2011 and December 31, 2010.

As of June 30, 2011
Less Than 12
Consecutive Months
Gross
Gross

As of June 30, 2011
12 Consecutive
Months or Longer
Gross

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	Unrealized Losses					realized Losses illions)	Fair Value
Fannie Mae	\$	(18)	\$	942	\$	(13)	\$ 191
Alt-A private-label securities		(102)		1,724		(1,882)	7,821
Subprime private-label securities		(120)		888		(1,885)	7,707
CMBS		(8)		2,792		(93)	3,092
Mortgage revenue bonds		(78)		2,434		(458)	3,006
Other mortgage-related securities		(10)		398		(274)	1,849
Total	\$	(336)	\$	9,178	\$	(4,605)	\$ 23,666

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

	<b>As of December 31, 2010</b>												
		Less T	han	12		12 Cons	secu	tive					
	C	onsecuti	ve N	<b>Ionths</b>		Months o	r Lo	onger					
	G	ross			(	Gross							
	Unr	ealized		Fair	Un	realized		Fair					
	$\mathbf{L}$	Losses Valu		Value	ie Losses			Value					
	(Dollars in millions)												
Fannie Mae	\$	(35)	\$	1,461	\$	(18)	\$	211					
Alt-A private-label securities		(104)		1,915		(1,972)		9,388					
Subprime private-label securities		(47)		627		(1,398)		8,493					
CMBS		(15)		1,774		(439)		10,396					
Mortgage revenue bonds		(206)		5,009		(592)		3,129					
Other mortgage-related securities		(2)		262		(380)		2,014					
Total	\$	(409)	\$	11,048	\$	(4,799)	\$	33,631					

## Other-Than-Temporary Impairments

We recognize the credit component of other-than-temporary impairments of our debt securities in our condensed consolidated statements of operations and comprehensive loss and the noncredit component in Other comprehensive income for those securities that we do not intend to sell and for which it is not more likely than not that we will be required to sell before recovery.

The fair value of our securities varies from period to period due to changes in interest rates, in the performance of the underlying collateral and in the credit performance of the underlying issuer, among other factors. \$4.6 billion of the \$4.9 billion of gross unrealized losses on AFS securities as of June 30, 2011 have existed for a period of 12 consecutive months or longer. Gross unrealized losses on AFS securities as of June 30, 2011 include unrealized losses on securities with other-than-temporary impairment in which a portion of the impairment remains in Accumulated other comprehensive loss. The securities with unrealized losses for 12 consecutive months or longer, on average, had a fair value as of June 30, 2011 that was 84% of their amortized cost basis. Based on our review for impairments of AFS securities, which includes an evaluation of the collectibility of cash flows and any intent or requirement to sell the securities, we have concluded that we do not have an intent to sell and we believe it is not more likely than not that we will be required to sell the securities. Additionally, our projections of cash flows indicate that we will recover a portion or the majority of these unrealized losses over the lives of the securities.

The following table displays our net other-than-temporary impairments by major security type recognized in our condensed consolidated statements of operations and comprehensive loss for the three and six months ended June 30, 2011 and 2010.

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	Month	ne Three ns Ended e 30, <sup>(1)</sup>	For the Six Months Ended June 30, <sup>(1)</sup>			
	2011	2010 (Dollars i	2011 in millions)	2010		
Alt-A private-label securities Subprime private-label securities	\$ 53	\$ 120 10	\$ 91	\$ 157 194		
Other	3	7	9	22		
Net other-than-temporary impairments	\$ 56	\$ 137	\$ 100	\$ 373		

<sup>(1)</sup> Certain prior period amounts have been reclassified to conform to the current period presentation.

## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

For the three and six months ended June 30, 2011, we recorded net other-than-temporary impairment of \$56 million and \$100 million, respectively. The net other-than-temporary impairment charges recorded in the three month period ended June 30, 2011 were primarily driven by an increase in collateral losses on certain Alt-A private-label securities, which resulted in a decrease in the present value of our cash flow projections on these Alt-A private-label securities.

The following table displays activity related to the unrealized credit component on debt securities held by us recognized in earnings for the three and six months ended June 30, 2011 and 2010. A related unrealized non-credit component has been recognized in Accumulated other comprehensive loss.

	For the Months June	En	ded	For the Six Months Ended June 30,				
	2011		2010 (Dollars		2011 nillions)		2010	
Balance, beginning of period Additions for the credit component on debt securities for which OTTI was not previously recognized	\$ 8,040	\$	8,209 9	\$	8,215 8	\$	8,191 15	
Additions for credit losses on debt securities for which OTTI was previously recognized  Reductions for securities no longer in portfolio at period end Reductions for amortization resulting from increases in cash	56		128 (1)		92		358 (52)	
flows expected to be collected over the remaining life of the securities	(220)		(164)		(439)		(331)	
Balance, end of period	\$ 7,876	\$	8,181	\$	7,876	\$	8,181	

As of June 30, 2011, those debt securities with other-than-temporary impairment for which we recognized in our condensed consolidated statements of operations and comprehensive loss only the amount of loss related to credit consisted predominantly of Alt-A and subprime securities. We evaluate Alt-A (including option adjustable rate mortgage (ARM)) and subprime private-label securities for other-than-temporary impairment by discounting the projected cash flows from econometric models to estimate the portion of loss in value attributable to credit. Separate components of a third-party model project regional home prices, unemployment and interest rates. The model combines these factors with available current information regarding attributes of loans in pools backing the private-label mortgage-related securities to project prepayment speeds, conditional default rates, loss severities and delinquency rates. It incorporates detailed information on security-level subordination levels and cash flow priority of payments to project security level cash flows. We model securities assuming the benefit of those external financial guarantees that we determined are creditworthy. We have recorded other-than-temporary impairments for the three and six months ended June 30, 2011 based on this analysis, with amounts related to credit loss recognized in our condensed consolidated statements of operations and comprehensive loss. For securities we determined were not

other-than-temporarily impaired, we concluded that either the bond had no projected credit loss or if we projected a loss, that the present value of expected cash flows was greater than the security s cost basis.

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# **FANNIE MAE** (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

The following table displays the modeled attributes, including default rates and severities, which are used to determine whether our senior interests in certain non-agency mortgage-related securities will experience a cash shortfall. Assumption of voluntary prepayment rates is also an input to the present value of expected losses.

	As of June 30, 2011 Alt-A												
	Subprime	Option ARM	Fixed Rate	Variable Rate	Hybrid Rate								
			(Dollars in millions	S)									
Vintage Year													
2004 & Prior:													
Unpaid principal balance	\$ 2,109	\$ 498	\$ 3,614	\$ 516	\$ 2,379								
Weighted average collateral default <sup>(1)</sup> Weighted average collateral	37.9%	38.5%	11.4%	32.9%	15.8%								
severities <sup>(2)</sup>	58.5%	50.6%	45.5%	39.9%	35.6%								
Weighted average voluntary	20.270	20.076	.6.6 79	23.370	22.070								
prepayment rates <sup>(3)</sup>	6.4%	9.9%	9.9%	8.2%	9.9%								
Average credit enhancement <sup>(4)</sup>	51.2%	17.3%	12.0%	22.1%	10.6%								
2005													
Unpaid principal balance	\$ 188	\$ 1,348	\$ 1,231	\$ 553	\$ 2,452								
Weighted average collateral default <sup>(1)</sup>	73.3%	59.3%	40.7%	55.7%	39.2%								
Weighted average collateral													
severities <sup>(2)</sup>	70.8%	58.6%	60.2%	56.3%	46.1%								
Weighted average voluntary													
prepayment rates <sup>(3)</sup>	2.3%	5.4%	7.3%	6.6%	7.8%								
Average credit enhancement <sup>(4)</sup> 2006	64.9%	28.2%	1.8%	18.6%	5.9%								
Unpaid principal balance	\$ 12,044	\$ 1,289	\$ 585	\$ 1,672	\$ 1,786								
Weighted average collateral default <sup>(1)</sup>	77.8%	74.6%	41.7%	59.0%	32.7%								
Weighted average collateral	77.070	7 1.0 70	11.7 %	37.070	32.770								
severities <sup>(2)</sup>	71.2%	61.8%	64.0%	57.8%	49.2%								
Weighted average voluntary	, 1,2 /6	01.076	0070	27.070	.,,,_,,								
prepayment rates <sup>(3)</sup>	2.2%	2.8%	6.8%	5.9%	8.3%								
Average credit enhancement <sup>(4)</sup>	18.8%	21.8%	1.2%	0.9%	1.2%								
2007 & After:													
Unpaid principal balance	\$ 624	\$	\$	\$	\$ 122								
Weighted average collateral default <sup>(1)</sup>	79.5%	N/A	N/A	N/A	43.5%								
Weighted average collateral													
severities <sup>(2)</sup>	66.9%	N/A	N/A	N/A	55.7%								
Weighted average voluntary													
prepayment rates <sup>(3)</sup>	1.9%	N/A	N/A	N/A	6.9%								

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Average credit enhancement <sup>(4)</sup>	34.1%	N/A	N/A	N/A	26.1%
Total					
Unpaid principal balance	\$ 14,965	\$ 3,135	\$ 5,430	\$ 2,741	\$ 6,739
Weighted average collateral default <sup>(1)</sup>	72.2%	62.3%	21.3%	53.4%	29.3%
Weighted average collateral					
severities <sup>(2)</sup>	69.3%	58.6%	50.8%	54.1%	43.4%
Weighted average voluntary					
prepayment rates <sup>(3)</sup>	2.8%	5.0%	9.0%	6.5%	8.7%
Average credit enhancement <sup>(4)</sup>	24.6%	23.8%	8.6%	8.5%	6.7%

<sup>(1)</sup> The expected remaining cumulative default rate of the collateral pool backing the securities, as a percentage of the current collateral unpaid principal balance, weighted by security unpaid principal balance.

# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

- (2) The expected remaining loss given default of the collateral pool backing the securities, calculated as the ratio of remaining cumulative loss divided by cumulative defaults, weighted by security unpaid principal balance.
- (3) The average monthly voluntary prepayment rate, weighted by security unpaid principal balance.
- (4) The average percent current credit enhancement provided by subordination of other securities. Excludes excess interest projections and monoline bond insurance.

## **Maturity Information**

The following table displays the amortized cost and fair value of our AFS securities by major security type and remaining maturity, assuming no principal prepayments, as of June 30, 2011. Contractual maturity of mortgage-backed securities is not a reliable indicator of their expected life because borrowers generally have the right to prepay their obligations at any time.

As of June 30, 2011

	As of June 30, 2011																			
									1	After O	ne	Year		After Fi	ve Y	Years				
					(	One Y	Vear	or		Through										
i		Total		Total	•		ess	O1			ars		Т	hrough '	Ton	Voore		After Te	n T	Joorg
					A			~ <b>:</b>	A					_	I CII		A		JII 1	
	AI	mortized				ortiz				ortized		Fair	AII	nortized		Fair	AI	nortized		Fair
		Cost		Value	(	Cost	Va	alue	(	Cost		Value		Cost		Value		Cost		Value
										(Dolla	ars i	in millio	ons)							
Fannie Mae	\$	18,717	\$	20,065	5 \$		\$		\$	1	\$	1	\$	3,363	\$	3,570	\$	15,353	\$	16,494
Freddie Mac		13,564		14,535	5	2		2		36		39		1,404		1,516		12,122		12,978
Ginnie Mae		838		966	)									5		6		833		960
Alt-A																				
private-label																				
securities		14,913		13,102	2					1		1		264		268		14,648		12,833
Subprime		- 1,5		,														- 1,0 10		,
private-label																				
securities		10,905		8,909	)													10,905		8,909
CMBS		14,802		14,845						3,631		3,693		10,560		10,556		611		596
Mortgage		1 1,002		1 .,0 .0						0,001		2,072		10,000		10,000		011		670
revenue bonds		10,931		10,473	3	58		58		364		374		756		765		9,753		9,276
Other		10,501		10,.,0										, 0 0		, 00		,,,,,,		>,=.0
mortgage-related																				
securities		3,887		3,721												14		3,887		3,707
500411105		5,007		5,721												17		5,007		5,707
Total	\$	88,557	\$	86,616	5 \$	60	\$	60	\$	4,033	\$	4,108	\$	16,352	\$	16,695	\$	68,112	\$	65,753
4																				

## Accumulated Other Comprehensive Loss

The following table displays our accumulated other comprehensive loss by major categories as of June 30, 2011 and December 31, 2010.

	As of June 30, December 2011 2010 (Dollars in millions)					
Net unrealized gains on available-for-sale securities for which we have not recorded other-than-temporary impairment, net of tax  Net unrealized losses on available-for-sale securities for which we have recorded other-than-temporary impairment, net of tax  Other	\$	862 (2,123) (238)	\$	304 (1,736) (250)		
Accumulated other comprehensive loss	\$	(1,499)	\$	(1,682)		
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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

The following table displays the activity in other comprehensive income, net of tax, by major categories for the three and six months ended June 30, 2011 and 2010.

	Months	e Three s Ended e 30,	For the Six Months Ended June 30,			
	2011	2010 (Dollars i	2011 n millions)	2010		
		(Donars I	n mmons)			
Comprehensive income (loss):						
Net loss	\$ (2,892)	\$ (1,223)	\$ (9,363)	\$ (12,752)		
Other comprehensive income, net of tax:						
Changes in net unrealized losses on available-for-sale						
securities (net of tax benefit of \$19 and tax of \$799,						
respectively, for the three months ended and net of tax of \$68	(2.1)	4 40 4		• • • •		
and \$1,509 respectively, for the six months ended)	(34)	1,484	127	2,802		
Reclassification adjustment for other-than-temporary						
impairments recognized in net loss (net of tax of \$15 and \$45,						
respectively, for the three months ended and \$28 and \$126, respectively, for the six months ended)	40	92	72	247		
Reclassification adjustment for (gains) losses included in net	40	92	12	247		
loss (net of tax of \$3 and tax benefit of \$50, respectively for						
the three months ended and net of tax of \$11 and \$6,						
respectively, for the six months ended)	(7)	91	(21)	(12)		
Other	3	3	5	5		
Other comprehensive income	2	1,670	183	3,042		
Total comprehensive income (loss)	\$ (2,890)	\$ 447	\$ (9,180)	\$ (9,710)		

## 6. Financial Guarantees

For our guarantees to unconsolidated trusts and other guaranty arrangements, we recognize a guaranty obligation for our obligation to stand ready to perform on these guarantees. For those guarantees recognized in our condensed consolidated balance sheets, our maximum potential exposure under these guarantees is primarily comprised of the unpaid principal balance of the underlying mortgage loans, which totaled \$54.1 billion and \$52.4 billion as of June 30, 2011 and December 31, 2010, respectively. The maximum amount we could recover through available credit enhancements and recourse with third parties on guarantees recognized in our condensed consolidated balance sheets was \$12.2 billion and \$12.6 billion as of June 30, 2011 and December 31, 2010, respectively. In addition, we had exposure of \$9.9 billion and \$10.3 billion for other guarantees not recognized in our condensed consolidated balance sheets as of June 30, 2011 and December 31, 2010, respectively. The maximum amount we could recover through

available credit enhancements and recourse with third parties on guarantees not recognized in our condensed consolidated balance sheets was \$3.7 billion and \$3.9 billion as of June 30, 2011 and December 31, 2010, respectively. Recoverability of such credit enhancements and recourse is subject to, among other factors, our mortgage insurers and financial guarantors ability to meet their obligations to us.

The fair value of our guaranty obligations associated with the Fannie Mae MBS included in Investments in securities was \$2.1 billion and \$2.0 billion as of June 30, 2011 and December 31, 2010, respectively.

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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

## Risk Characteristics of our Book of Business

We gauge our performance risk under our guaranty based on the delinquency status of the mortgage loans we hold in portfolio, or in the case of mortgage-backed securities, the mortgage loans underlying the related securities. Management also monitors the serious delinquency rate, which is the percentage of single-family loans three or more months past due or in the foreclosure process, and the percentage of multifamily loans 60 days or more past due, of loans that also have higher risk characteristics, such as high mark-to-market loan-to-value ratios and low original debt service coverage ratios. We use this information, in conjunction with housing market and economic conditions, to structure our pricing and our eligibility and underwriting criteria to accurately reflect the current risk of loans with these higher-risk characteristics, and in some cases we decide to significantly reduce our participation in riskier loan product categories. Management also uses this data together with other credit risk measures to identify key trends that guide the development of our loss mitigation strategies.

The following tables display the current delinquency status and certain higher risk characteristics of our single-family conventional and total multifamily guaranty book of business as of June 30, 2011 and December 31, 2010.

	As	of June 30, 20	$011^{(1)}$	As of December 31, 2010 <sup>(1)</sup>					
	30 Days Delinquent	60 Days Delinquent	Seriously Delinquent <sup>(2)</sup>	30 Days Delinquent	60 Days Delinquent	Seriously Delinquent <sup>(2)</sup>			
Percentage of single-family conventional guaranty book of									
business <sup>(3)</sup> Percentage of single-family	1.98%	0.73%	4.79%	2.19%	0.89%	5.37%			
conventional loans <sup>(4)</sup>	2.13	0.72	4.08	2.32	0.87	4.48			
		124	4						

FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

	As of Jun Percentage of	e 30, 2011 <sup>(1)</sup>	As of Decem Percentage of	aber 31, 2010 <sup>(1)</sup>			
	Single-Family Conventional Guaranty	Percentage	Single-Family Conventional Guaranty	Percentage			
	Book of	Seriously	Book of	Seriously			
	Business <sup>(3)</sup>	Delinquent <sup>(2)(4)</sup>	Business <sup>(3)</sup>	Delinquent <sup>(2)(4)</sup>			
Estimated mark-to-market loan-to-value							
ratio:							
Less than 100%	83%	2.34%	84%	2.62%			
100.01% to 110%	5	9.76	5	11.60			
110.01% to 120%	3	12.55	3	14.74			
120.01% to 125%	1	14.08	1	16.86			
Greater than 125%	8	20.73	7	24.71			
Geographical distribution:	_		_				
Arizona	2	4.19	2	6.23			
California	19	2.94	18	3.89			
Florida	6	12.19	7	12.31			
Nevada	1	7.88	1	10.66			
Select Midwest states <sup>(5)</sup>	10	4.54	11	4.80			
All other states	62	3.24	61	3.46			
<b>Product distribution (not mutually</b>							
exclusive): <sup>(6)</sup>							
Alt-A	7	13.04	8	13.87			
Subprime	*	25.86	*	28.20			
Negatively amortizing adjustable rate	*	7.97	*	9.02			
Interest only	5	16.28	6	17.85			
Investor property	6	4.47	6	4.79			
Condo/Coop	9	4.90	9	5.37			
Original loan-to-value ratio >90% <sup>(7)</sup>	10	8.82	10	10.04			
FICO credit score <620 <sup>(7)</sup>	3	13.65	4	14.63			
Original loan-to-value ratio >90% and FICO							
credit score $<620^{(7)}$	1	19.36	1	21.41			
Vintages:							
2005	8	7.06	9	7.20			
2006	7	11.90	8	12.19			
2007	11	12.75	12	13.24			
2008	8	5.17	9	4.88			
All other vintages	66	1.59	62	1.73			

- \* Represents less than 0.5% of the single-family conventional guaranty book of business.
- (1) Consists of the portion of our single-family conventional guaranty book of business for which we have detailed loan level information, which constituted over 99% of our total single-family conventional guaranty book of business as of both June 30, 2011 and December 31, 2010.
- (2) Consists of single-family conventional loans that were three months or more past due or in the foreclosure process, as of the periods indicated.

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

- (3) Calculated based on the aggregate unpaid principal balance of single-family conventional loans for each category divided by the aggregate unpaid principal balance of loans in our single-family conventional guaranty book of business.
- (4) Calculated based on the number of single-family conventional loans that were delinquent divided by the total number of loans in our single-family conventional guaranty book of business.
- (5) Consists of Illinois, Indiana, Michigan, and Ohio.
- (6) Categories are not mutually exclusive. Loans with multiple product features are included in all applicable categories.
- (7) Includes housing goals-oriented products such as MyCommunityMortgage® and Expanded Approval®.

	As of June	$30, 2011^{(1)(2)}$	As of Decemb	per 31, 2010 <sup>(1)(2)</sup>
	30 Days Delinquent	Seriously Delinquent <sup>(3)</sup>	30 Days Delinquent	Seriously Delinquent <sup>(3)</sup>
Percentage of multifamily guaranty book of business	0.14%	0.46%	0.21%	0.71%

	As of June 3	$30, 2011^{(1)(2)}$	As of December 31, 2010			
	Percentage of Multifamily Guaranty Book of Business	Percentage Seriously Delinquent <sup>(3)</sup>	Percentage of Multifamily Guaranty Book of Business	Percentage Seriously Delinquent <sup>(3)</sup>		
Original loan-to-value ratio:						
Greater than 80%	5%	0.50%	5%	0.59%		
Less than or equal to 80%	95	0.46	95	0.71		
Original debt service coverage ratio:						
Less than or equal to 1.10	9	0.10	9	0.27		
Greater than 1.10	91	0.50	91	0.75		
Acquisition loan size distribution:						
Less than or equal to \$750,000	2	1.35	2	1.61		
Greater than \$750,000 and less than or equal						
to \$3 million	12	1.09	12	1.17		
Greater than \$3 million and less than or equal						
to \$5 million	9	0.76	9	0.88		
	42	0.49	42	0.88		

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Greater than \$5 million and less than or equal to \$25 million Greater than \$25 million 35 0.09 35 0.24 **Maturing dates:** Maturing in 2011 1 3 0.68 2.33 Maturing in 2012 6 0.27 7 0.42

10

8

9

0.39

0.13

0.59

11

8

9

0.54

0.67

0.57

(1)	Consists of the portion of our multifamily guaranty book of business for which we have detailed loan level
	information, which constituted 99% of our total multifamily guaranty book of business as of both June 30, 2011
	and December 31, 2010, respectively, excluding loans that have been defeased. Defeasance is a pre-payment of a
	loan through substitution of collateral.

<sup>(2)</sup> Calculated based on the aggregate unpaid principal balance of multifamily loans for each category divided by the aggregate unpaid principal balance of loans in our multifamily guaranty book of business.

Maturing in 2013

Maturing in 2014

Maturing in 2015

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<sup>(3)</sup> Consists of multifamily loans that were 60 days or more past due as of the periods indicated.

# **FANNIE MAE** (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

## 7. Acquired Property, Net

Acquired property, net consists of held for sale foreclosed property received in full satisfaction of a loan net of a valuation allowance for declines in the fair value of foreclosed properties after initial acquisition. We classify as held for sale those properties that we intend to sell and are actively marketed for sale. The following table displays the activity in acquired property and the related valuation allowance for the three and six months ended June 30, 2011 and 2010.

		For th	-	ree Month ne 30, 2011		ided	For the Six Months Ended June 30, 2011							
	A	Acquired Valuation		A	Acquired Property,		cquired	_	luation	A	cquired roperty,			
	Property		Allowance <sup>(1)</sup>		Net (Dollars in			roperty illions)	Allo	owance <sup>(1)</sup>	Net			
Balance as of beginning of														
period	\$	16,928	\$	(1,664)	\$	15,264	\$	18,054	\$	(1,881)	\$	16,173		
Additions		4,998		(149)		4,849		9,887		(278)		9,609		
Disposals		(7,011)		788		(6,223)		(13,026)		1,518		(11,508)		
Write-downs, net of														
recoveries				(298)		(298)				(682)		(682)		
Balance as of end of period	\$	14,915	\$	(1,323)	\$	13,592	\$	14,915	\$	(1,323)	\$	13,592		

		For th		ree Month		ded	For the Six Months Ended								
			Jun	ie 30, 2010	)		<b>June 30, 2010</b>								
	A	Acquired		Acquired Valuation				cquired roperty,	A	cquired	Va	luation	Acquired Property,		
	<b>Property</b>		Property Allowance <sup>()</sup>		Net		P	roperty	Allo	wance <sup>(1)</sup>	Net				
						(Dollars in	mi	llions)							
Balance as of beginning of															
period	\$	13,053	\$	(684)	\$	12,369	\$	9,716	\$	(574)	\$	9,142			
Additions		6,828		(238)		6,590		13,590		(290)		13,300			
Disposals		(4,740)		319		(4,421)		(8,165)		525		(7,640)			
Write-downs, net of															
recoveries				(517)		(517)				(781)		(781)			
Balance as of end of period	\$	15,141	\$	(1,120)	\$	14,021	\$	15,141	\$	(1,120)	\$	14,021			

(1) Reflects activities in the valuation allowance for acquired properties held primarily by our single-family segment.

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# **FANNIE MAE** (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

## 8. Short-Term Borrowings and Long-Term Debt

## **Short-Term Borrowings**

The following table displays our outstanding short-term borrowings (borrowing with an original contractual maturity of one year or less) and weighted-average interest rates of these borrowings as of June 30, 2011 and December 31, 2010.

			A	s o	f		
		June 30	, 2011			December	31, 2010
	Ou	tstanding	Weighted- Average Interest Rate <sup>(1)</sup> (Dollars			tstanding ions)	Weighted- Average Interest Rate <sup>(1)</sup>
Federal funds purchased and securities sold under agreements to repurchase	\$			%	\$	52	2.20%
Fixed-rate short-term debt:							
Discount notes	\$	161,689	0.16%	)	\$	151,500	0.32%
Foreign exchange discount notes		316	2.30			384	2.43
Total short-term debt of Fannie Mae		162,005	0.17			151,884	0.32
Debt of consolidated trusts		5,193	0.17			5,359	0.23
Total short-term debt	\$	167,198	0.17%	D	\$	157,243	0.32%

<sup>(1)</sup> Includes the effects of discounts, premiums, and other cost basis adjustments.

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

## Long-Term Debt

Long-term debt represents borrowings with an original contractual maturity of greater than one year. The following table displays our outstanding long-term debt as of June 30, 2011 and December 31, 2010.

	As of											
	J	June 30, 2011		Dec	cember 31, 201	0						
	Maturities	Outstanding	Weighted- Average Interest Rate <sup>(1)</sup> (Dollars in	Maturities millions)	Outstanding	Weighted- Average Interest Rate <sup>(1)</sup>						
Senior fixed:												
Benchmark notes and bonds	2011 - 2030	\$ 273,366	3.00%	2011 - 2030	\$ 300,344	3.20%						
Medium-term notes	2011 - 2021	164,043	2.15	2011 - 2020	199,266	2.13						
Foreign exchange notes and		,			,							
bonds	2017 - 2028	1,223	5.98	2017 - 2028	1,177	6.21						
Other <sup>(2)</sup>	2011 - 2040	45,568	5.63	2011 - 2040	44,893	5.64						
Total senior fixed Senior floating:		484,200	2.97		545,680	3.02						
Medium-term notes	2011 - 2016	70,546	0.25	2011 - 2015	72,039	0.31						
Other <sup>(2)</sup>	2020 - 2037	368	5.84	2020 - 2037	386	4.92						
Total senior floating		70,914	0.28		72,425	0.34						
Subordinated fixed:												
Qualifying subordinated <sup>(3)</sup>	2012 - 2014	4,893	5.08	2011 - 2014	7,392	5.47						
Subordinated debentures	2019	2,787	9.91	2019	2,663	9.91						
Total subordinated fixed		7,680	6.83		10,055	6.65						
Total long-term debt of Fannie												
Mae <sup>(4)</sup>		562,794	2.68		628,160	2.77						
Debt of consolidated trusts <sup>(2)</sup>	2011 - 2051	2,444,853	4.54	2011 - 2051	2,411,597	4.59						
		· · · · · · · · · · · · · · · · · · ·			•							
Total long-term debt		\$ 3,007,647	4.20%		\$ 3,039,757	4.22%						

<sup>(1)</sup> Includes the effects of discounts, premiums and other cost basis adjustments.

- (2) Includes a portion of structured debt instruments that is reported at fair value.
- (3) Consists of subordinated debt issued with an interest deferral feature.
- (4) Reported amounts include a net discount and other cost basis adjustments of \$9.7 billion and \$12.4 billion as of June 30, 2011 and December 31, 2010, respectively.

## Intraday Lines of Credit

We periodically use secured and unsecured intraday funding lines of credit provided by several large financial institutions. We post collateral which, in some circumstances, the secured party has the right to repledge to third parties. As these lines of credit are uncommitted intraday loan facilities, we may be unable to draw on them if and when needed. We had secured uncommitted lines of credit of \$25.0 billion and unsecured uncommitted lines of credit of \$500 million as of both June 30, 2011 and December 31, 2010. We had no borrowings outstanding from these lines of credit as of June 30, 2011.

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## **FANNIE MAE** (In conservatorship)

## NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

### 9. Derivative Instruments

Derivative instruments are an integral part of our strategy in managing interest rate risk. Derivative instruments may be privately negotiated contracts, which are often referred to as over-the-counter derivatives, or they may be listed and traded on an exchange. We typically do not settle the notional amount of our risk management derivatives; rather, notional amounts provide the basis for calculating actual payments or settlement amounts. The derivatives we use for interest rate risk management purposes consist primarily of interest rate swaps, interest rate options, foreign currency swaps and futures.

We enter into forward purchase and sale commitments that lock in the future delivery of mortgage loans and mortgage-related securities at a fixed price or yield. Certain commitments to purchase mortgage loans and purchase or sell mortgage-related securities meet the criteria of a derivative. We typically settle the notional amount of our mortgage commitments that are accounted for as derivatives.

We recognize all derivatives as either assets or liabilities in our condensed consolidated balance sheets at their fair value on a trade date basis. Fair value amounts, which are netted to the extent a legal right of offset exists and is enforceable by law at the counterparty level and are inclusive of cash collateral posted or received, are recorded in Other assets or Other liabilities in our condensed consolidated balance sheets. We record all derivative gains and losses, including accrued interest, in Fair value gains (losses), net in our condensed consolidated statements of operations and comprehensive loss.

## Notional and Fair Value Position of our Derivatives

The following table displays the notional amount and estimated fair value of our asset and liability derivative instruments as of June 30, 2011 and December 31, 2010.

			P	As of Jun	ıe 30,	, 2011			As of December 31, 2010						
		Asset De	riva	tives	L	iability I	)eri	vatives		Asset De	riva	tives	Liability	De	rivatives
		Notional		timated Fair		otional		timated Fair		Notional		timated Fair	Notional	]	Estimated Fair
	A	Amount		Value	A	mount		Value Dollars ir		Amount illions)		Value	Amount		Value
Risk management derivatives:															
Swaps:															
Pay-fixed	\$	38,027	\$	878	\$	167,057	\$	(9,711)	\$	49,085	\$	1,812	\$ 228,142	, (	\$ (14,115)
Receive-fixed		149,566		4,989		11,585		(95)		172,174		6,493	52,003		(578)
Basis		902		44		1,650		(2)		435		29	50	)	
Foreign currency		1,241		191		297		(47)		1,274		164	286	)	(51)
Swaptions:															
Pay-fixed		71,150		471		56,050		(1,088)		66,200		482	30,950	)	(1,773)

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Receive-fixed Interest rate caps	47,120 7,000	3,657 6	56,050	(1,352)	48,340 7,000	4,992 24	30,275	(673)
Other <sup>(1)</sup>	689	56	637	(3)	909	75	25	(1)
Total gross risk management								
derivatives Accrued interest	315,695	10,292	293,326	(12,298)	345,417	14,071	341,731	(17,191)
receivable (payable)		798		(1,392)		1,288		(1,805)
Netting adjustment <sup>(2)</sup>		(10,586)		13,345		(15,175)		18,023
Total net risk management								
derivatives	\$ 315,695	\$ 504	\$ 293,326	\$ (345)	\$ 345,417	\$ 184	\$ 341,731	\$ (973)

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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

			As	of Jun	ie 3	0, 2011				As of December 31, 2010								
			Liability et Derivatives Derivatives								Asset Derivatives Liability De							
	1	Notional		imated Fair		Notional	Estimated Fair		1	Notional		timated Fair	N	Notional	Estimated Fair			
	1	Amount	V	alue	1	Amount	Value (Dollars i			Amount millions)	Value			Amount	Value			
Mortgage commitment derivatives: Mortgage commitments to purchase whole loans Forward	\$	2,388	\$ \$	5	\$	3,178	\$	(19)	\$	2,880	\$	19	\$	4,435	\$	(105)		
contracts to purchase mortgage-related securities Forward contracts to sell		8,866		75		18,991		(111)		19,535		123		27,697		(468)		
mortgage-related securities		17,095		84		15,679		(117)		40,761		811		24,562		(169)		
Total mortgage commitment derivatives	\$	28,349	\$	164	\$	37,848	\$	(247)	\$	63,176	\$	953	\$	56,694	\$	(742)		
Derivatives at fair value	\$	344,044	. \$	668	\$	331,174	\$	(592)	\$	408,593	\$	1,137	\$	398,425	\$	(1,715)		

<sup>(1)</sup> Includes futures, swap credit enhancements and mortgage insurance contracts that we account for as derivatives. The mortgage insurance contracts have payment provisions that are not based on a notional amount.

The netting adjustment represents the effect of the legal right to offset under legally enforceable master netting agreements to settle with the same counterparty on a net basis, as well as cash collateral receivable and payable. Cash collateral receivable was \$2.9 billion and \$3.5 billion as of June 30, 2011 and December 31, 2010, respectively. Cash collateral payable was \$149 million and \$604 million as of June 30, 2011 and December 31, 2010, respectively.

A majority of our derivative instruments contain provisions that require our senior unsecured debt to maintain a minimum credit rating from Standard & Poor s ( S&P ), Moody s Investors Services, Inc. ( Moody s ) or Fitch Ratings ( Fitch ). If our senior unsecured debt were to fall below established thresholds in our governing agreements, which range from A- to BBB+, we would be in violation of these provisions, and the counterparties to the derivative instruments could request immediate payment or demand immediate collateralization on derivative instruments in net liability positions. The aggregate fair value of all derivatives with credit-risk-related contingent features that were in a net liability position as of June 30, 2011 was \$3.1 billion for which we posted collateral of \$2.9 billion in the normal course of business. Had the credit-risk-related contingency features underlying these agreements been triggered as of June 30, 2011, we would have been required to post an additional \$200 million of collateral to our counterparties.

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

The following table displays, by type of derivative instrument, the fair value gains and losses, net on our derivatives for the three and six months ended June 30, 2011 and 2010.

	Three	the Months June 30,	Six M	the Ionths June 30,
	2011	2010	2011	2010
		(Dollars in	millions)	
Risk management derivatives:				
Swaps:				
Pay-fixed	\$ (5,474)	\$ (10,898)	\$ (4,872)	\$ (16,777)
Receive-fixed	2,784	7,847	2,528	12,516
Basis	10	21	29	30
Foreign currency	53	(8)	83	(11)
Swaptions:				
Pay-fixed	327	(425)	272	(1,359)
Receive-fixed	733	3,655	500	3,682
Interest rate caps	(14)	(43)	(18)	(99)
Other <sup>(1)</sup>	(35)	31	(22)	37
Total risk management derivatives fair value gains (losses),				
net	(1,616)	180	(1,500)	(1,981)
Mortgage commitment derivatives fair value losses, net	(61)	(577)	(38)	(1,178)
Total derivatives fair value losses, net	\$ (1,677)	\$ (397)	\$ (1,538)	\$ (3,159)

## Derivative Counterparty Credit Exposure

Our derivative counterparty credit exposure relates principally to interest rate and foreign currency derivative contracts. We are exposed to the risk that a counterparty in a derivative transaction will default on payments due to us. If there is a default, we may need to acquire a replacement derivative from a different counterparty at a higher cost or may be unable to find a suitable replacement. We estimate our exposure to credit loss on derivative instruments by calculating the replacement cost, on a present value basis, to settle at current market prices all outstanding derivative contracts in a net gain position by counterparty where the right of legal offset exists, such as master netting agreements, and by transaction where the right of legal offset does not exist. Typically, we seek to manage credit exposure by contracting with experienced counterparties that are rated A- (or its equivalent) or better by S&P, Moody s or Fitch. We also manage our exposure by requiring counterparties to post collateral. The collateral includes

<sup>(1)</sup> Includes futures, swap credit enhancements and mortgage insurance contracts.

cash, U.S. Treasury securities, agency debt and agency mortgage-related securities.

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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

The table below displays our credit exposure on outstanding risk management derivative instruments in a gain position by counterparty credit ratings, as well as the notional amount outstanding and the number of counterparties for all risk management derivatives as of June 30, 2011 and December 31, 2010.

	$\mathbf{A}\mathbf{A}$	+/AA/AA-		A+/A	Sı	Subtotal <sup>(2)</sup>		$ther^{(3)}$		<b>Total</b>			
	(Dollars in millions)												
Credit loss exposure <sup>(4)</sup> Less: Collateral held <sup>(5)</sup>	\$	103 76	\$	336 287	\$	439 363	\$	56	\$	495 363			
Exposure net of collateral	\$	27	\$	49	\$	76	\$	56	\$	132			
Additional information: Notional amount Number of counterparties	\$	167,459 7	\$	439,345	\$	606,804	\$	2,217	\$	609,021			

	As of December 31, 2010													
	AA+/AA/AA-			A+/A	Sı	$ubtotal^{(2)}$	O	$ther^{(3)}$	Total					
	(Dollars in millions)													
Credit loss exposure <sup>(4)</sup>	\$	350	\$	325	\$	675	\$	75	\$	750				
Less: Collateral held <sup>(5)</sup>		273		325		598				598				
Exposure net of collateral	\$	77	\$		\$	77	\$	75	\$	152				
Additional information:														
Notional amount	\$	208,898	\$	476,766	\$	685,664	\$	1,484	\$	687,148				
Number of counterparties		7		8		15								

We manage collateral requirements based on the lower credit rating of the legal entity, as issued by S&P and Moody s. The credit rating reflects the equivalent S&P s rating for any ratings based on Moody s scale.

(3)

We had exposure to 3 interest rate and foreign currency derivative counterparties in a net gain position as of both June 30, 2011 and December 31, 2010. Those interest rate and foreign currency derivatives had notional balances of \$154.9 billion and \$106.5 billion as of June 30, 2011 and December 31, 2010, respectively.

Includes defined benefit mortgage insurance contracts and swap credit enhancements accounted for as derivatives where the right of legal offset does not exist. Also includes exchange-traded derivatives, such as futures and interest rate swaps, which are settled daily through a clearinghouse.

- (4) Represents the exposure to credit loss on derivative instruments, which we estimate using the fair value of all outstanding derivative contracts in a gain position. We net derivative gains and losses with the same counterparty where a legal right of offset exists under an enforceable master netting agreement. This table excludes mortgage commitments accounted for as derivatives.
- (5) Represents both cash and non-cash collateral posted by our counterparties to us. Does not include collateral held in excess of exposure. We reduce the value of non-cash collateral in accordance with the counterparty agreements to help ensure recovery of any loss through the disposition of the collateral.

## 10. Segment Reporting

Our three reportable segments are: Single-Family, Multifamily, and Capital Markets. We use these three segments to generate revenue and manage business risk, and each segment is based on the type of business activities it performs. We are working on reorganizing our company by function rather than by business in order to improve our operational efficiencies and effectiveness. In future periods, we may change some of our management reporting and how we report our business segment results.

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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

Under our segment reporting, the sum of the results for our three business segments does not equal our condensed consolidated statements of operations and comprehensive loss, as we separate the activity related to our consolidated trusts from the results generated by our three segments. Our segment financial results include directly attributable revenues and expenses. Additionally, we allocate to each of our segments: (1) capital using FHFA minimum capital requirements adjusted for over- or under-capitalization; (2) indirect administrative costs; and (3) a provision or benefit for federal income taxes. In addition, we allocate intracompany guaranty fee income as a charge from the Single-Family and Multifamily segments to Capital Markets for managing the credit risk on mortgage loans held by the Capital Markets group. We also include an eliminations/adjustments category to reconcile our business segment results and the activity related to our consolidated trusts to net loss in our condensed consolidated statements of operations and comprehensive loss.

The following tables display our segment results for the three and six months ended June 30, 2011 and 2010.

	For the Three Months Ended June 30, 2011													
		Other Activity/												
		Bu	ısines	s Segme	nts			Reconcil	ms					
	S	Single-				Capital		solidated	Eliminations/		To	tal		
	_		Mul	Multifamily		arkets	T	rusts <sup>(1)</sup>	Adjust	tments <sup>(2)</sup>	Results			
						(Dolla	rs in	millions)						
Net interest income (expense)	\$	(680)	\$	(11)	\$	3,867	\$	1,314	\$	482(3)	\$ 4	,972		
Provision for loan losses	Ψ	(5,677)	Ψ		Ψ	3,007	Ψ	1,514	Ψ	402(3)		5,802)		
Provision for loan losses		(3,077)		(125)							()	,602)		
Net interest income (expense)														
after provision for loan losses		(6,357)		(136)		3,867		1,314		482		(830)		
Guaranty fee income (expense)		1,880		216		(391)		$(1,116)^{(4)}$		$(539)^{(4)}$		50(4)		
Investment gains (losses), net		(6)		1		918		(143)		$(599)^{(5)}$		171		
Net other-than-temporary		(0)				,		(-1-)		()				
impairments						(55)		(1)				(56)		
Fair value losses, net		(3)				(1,507)		(72)		$(52)^{(6)}$	(1	,634)		
Debt extinguishment gains		(- )				( ) /		(- )		(- )		, ,		
(losses), net						(55)		12				(43)		
Gains from partnership						()						(10)		
investments				34						1		35(7)		
Fee and other income														
(expenses)		114		57		109		(63)		(2)		215		
Administrative expenses		(400)		(64)		(105)		()		( )		(569)		
Benefit (provision) for guaranty		(100)		(0.1)		()						(00)		
losses		(737)		2								(735)		
Foreclosed property income		(/)		_								( )		
(expense)		481		(3)								478		
Other income (expenses)		(77)		36		(9)				(17)		(67)		
(•···p •···s•)		(.,,)		20		(2)				(-,)		(0,)		

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Income (loss) before federal						
income taxes	(5,105)	143	2,772	(69)	(726)	(2,985)
Benefit (provision) for federal						
income taxes	109	(56)	40			93
Net income (loss)	(4,996)	87	2,812	(69)	(726)	(2,892)
Net income attributable to						
noncontrolling interest					$(1)^{(8)}$	(1)
Net income (loss) attributable						
to Fannie Mae	\$ (4,996)	\$ 87	\$ 2,812	\$ (69)	\$ (727)	\$ (2,893)

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

## For the Six Months Ended June 30, 2011

Other Activity/

	Bus	ines	s Segmei	nts			Reconcil		
	Single- Family <b>N</b>		tifamily		larkets	T	nsolidated Trusts <sup>(1)</sup>	ninations/ stments <sup>(2)</sup>	Total Results
					(Dolla	ırs iı	n millions)		
Net interest income (expense)	\$ (1,578)	\$	(20)	\$	7,577	\$	2,888	\$ 1,065(3)	\$ 9,932
Provision for loan losses	(16,289)		(100)						(16,389)
Net interest income (expense)									
after provision for loan losses	(17,867)		(120)		7,577		2,888	1,065	(6,457)
Guaranty fee income (expense)	3,751		425		(790)		$(2,226)^{(4)}$	$(1,060)^{(4)}$	100(4)
Investment gains (losses), net	(5)		5		1,788		(169)	$(1,373)^{(5)}$	246
Net other-than-temporary									
impairments					(99)		(1)		(100)
Fair value losses, net	(3)				(1,289)		(105)	52(6)	(1,345)
Debt extinguishment gains	. ,				, , ,		, ,		, , ,
(losses), net					(79)		49		(30)
Gains from partnership									
investments			22					1	23(7)
Fee and other income									
(expense)	261		115		184		(155)	(3)	402
Administrative expenses	(816)		(132)		(226)				(1,174)
Benefit (provision) for									
guaranty losses	(743)		41						(702)
Foreclosed property expense	(7)		(3)						(10)
Other income (expenses)	(395)		42		(18)			(36)	(407)
Income (loss) before federal									
income taxes	(15,824)		395		7,048		281	(1,354)	(9,454)
Benefit (provision) for federal									
income taxes	107		(61)		45				91
Net income (loss)	(15,717)		334		7,093		281	(1,354)	(9,363)
Net income attributable to								•	
noncontrolling interest								$(1)^{(8)}$	(1)
Net income (loss) attributable									
to Fannie Mae	\$ (15,717)	\$	334	\$	7,093	\$	281	\$ (1,355)	\$ (9,364)

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Fannie Mae

### FANNIE MAE (In conservatorship)

## NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

#### For the Three Months Ended June 30, 2010 Other Activity/ **Business Segments Reconciling Items** Capital Consolidated Eliminations/ Single-**Total** Family Multifamily Markets Trusts<sup>(1)</sup> Adjustments<sup>(2)</sup> **Results** (Dollars in millions) Net interest income (expense) \$ (1,385) \$ 5 \$ 3,549 \$ 1,282 \$ 756(3) 4,207 Benefit (provision) for loan losses (4,319)24 (4,295)Net interest income (expense) after provision for loan losses 29 3,549 1,282 756 (88)(5,704)Guaranty fee income (expense) 1.795 195 $(1.130)^{(4)}$ $(448)^{(4)}$ (360)52(4) Investment gains (losses), net $(729)^{(5)}$ 2 (1) 779 (28)23 Net other-than-temporary impairments (137)(137)Fair value gains, net 631 $(339)^{(6)}$ 303 11 Debt extinguishment losses, net (128)(31)(159)Losses from partnership $(26)^{(7)}$ investments (22)(4) 28 Fee and other income (expense) 85 136 242 (7) Administrative expenses (436)(93)(141)(670)Benefit (provision) for guaranty losses (73)4 (69)(8) Foreclosed property expense (479)(487)Other income (expenses) (259)91 (19)(11)(198)Income (loss) before federal 121 97 income taxes (5.069)4,420 (783)(1,214)Benefit (provision) for federal income taxes 1 (9)(2) (8)97 Net income (loss) (5.068)119 4,412 (783)(1,223)Less: Net loss attributable to 5 noncontrolling interests 5(8) Net income (loss) attributable to

\$ 4,412

97

\$

\$

(778)

\$ (1.218)

119

\$

\$ (5.068)

## **FANNIE MAE** (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

### For the Six Months Ended June 30, 2010 Other Activity/

		Bus	in	ess S	Segmen	ıts			Reconcil			·	
		Single-	,,,,,	CDD L	oegen		apital	Cor		_		inations/	Total
		Family	V	Tulti	family		-					stments <sup>(2)</sup>	Results
		J							millions)		. J		
									,				
Net interest income (expense) Benefit (provision) for loan	\$	(3,330)		\$	9	\$	6,606	\$	2,521	9	\$	1,190(3)	\$ 6,996
losses		(16,264)			30								(16,234)
Net interest income (expense)													
after provision for loan losses		(19,594)			39		6,606		2,521			1,190	(9,238)
Guaranty fee income (expense)		3,563			389		(639)		$(2,327)^{(4)}$			$(880)^{(4)}$	106(4)
Investment gains (losses), net		4			(1)		1,571		(183)			$(1,202)^{(5)}$	189
Net other-than-temporary							(272)						(272)
impairments							(373)		( <b>2.</b> 1)			(0.00) (()	(373)
Fair value losses, net							(555)		(24)			$(823)^{(6)}$	(1,402)
Debt extinguishment losses,													
net							(183)		(100)				(283)
Losses from partnership													
investments					(80)							(4)	$(84)^{(7)}$
Fee and other income													
(expense)		132			63		240		(14)				421
Administrative expenses		(826)			(192)		(257)						(1,275)
Benefit (provision) for													
guaranty losses		(84)			51								(33)
Foreclosed property expense		(449)			(19)								(468)
Other income (expenses)		(431)			(17)		118					(40)	(370)
· ····· (		(10-)			()							(10)	(0.0)
Income (loss) before federal													
income taxes		(17,685)			233		6,528		(127)			(1,759)	(12,810)
Benefit (provision) for federal													
income taxes		52			(15)		21						58
Net income (loss)		(17,633)			218		6,549		(127)			(1,759)	(12,752)
Less: Net loss attributable to	to												
noncontrolling interests												4(8)	4
Net income (loss) attributable													
to Fannie Mae	\$	(17,633)		\$	218	\$	6,549	\$	(127)	9	\$	(1,755)	\$ (12,748)

- (1) Represents activity related to the assets and liabilities of consolidated trusts in our condensed consolidated balance sheets.
- (2) Represents the elimination of intercompany transactions occurring between the three business segments and our consolidated trusts, as well as other adjustments to reconcile to our condensed consolidated results.
- (3) Represents the amortization expense of cost basis adjustments on securities that we own in our portfolio that on a GAAP basis are eliminated.
- (4) Represents the guaranty fees paid from consolidated trusts to the Single-Family and Multifamily segments. The adjustment to guaranty fee income in the Eliminations/Adjustments column represents the elimination of the amortization of deferred cash fees related to consolidated trusts that were re-established for segment reporting. Total guaranty fee income is included in fee and other income in our condensed consolidated statements of operations and comprehensive loss.
- (5) Primarily represents the removal of realized gains and losses on sales of Fannie Mae MBS classified as available-for-sale securities that are issued by consolidated trusts and retained in the Capital Markets portfolio. The adjustment also includes the removal of securitization gains (losses) recognized in the Capital Markets segment relating to portfolio securitization transactions that do not qualify for sale accounting under GAAP.
- (6) Represents the removal of fair value adjustments on consolidated Fannie Mae MBS classified as trading that are retained in the Capital Markets portfolio.
- (7) Gains (losses) from partnership investments are included in other expenses in our condensed consolidated statements of operations and comprehensive loss.

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### FANNIE MAE (In conservatorship)

## NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

(8) Represents the adjustment from equity method accounting to consolidation accounting for partnership investments that are consolidated in our condensed consolidated balance sheets.

#### 11. Regulatory Capital Requirements

FHFA has announced that our existing statutory and FHFA-directed regulatory capital requirements will not be binding during the conservatorship, and that FHFA will not issue quarterly capital classifications during the conservatorship. We submit capital reports to FHFA during the conservatorship and FHFA monitors our capital levels.

The following table displays our regulatory capital classification measures as of June 30, 2011 and December 31, 2010.

	A	s of	
	June 30, 2011 <sup>(1)</sup>		cember 31, 2010 <sup>(1)</sup>
	(Dollars i	in mill	ions)
Core capital <sup>(2)</sup> Statutory minimum capital requirement <sup>(3)</sup>	\$ (103,368) 31,720	\$	(89,516) 33,676
Deficit of core capital over statutory minimum capital requirement	\$ (135,088)	\$	(123,192)
Deficit of core capital percentage over statutory minimum capital requirement	(426)%		(366)%

- (1) Amounts as of June 30, 2011 and December 31, 2010 represent estimates that have been submitted to FHFA.
- (2) The sum of (a) the stated value of our outstanding common stock (common stock less treasury stock); (b) the stated value of our outstanding non-cumulative perpetual preferred stock; (c) our paid-in capital; and (d) our retained earnings (accumulated deficit). Core capital does not include: (a) accumulated other comprehensive income (loss) or (b) senior preferred stock.
- (3) Generally, the sum of (a) 2.50% of on-balance sheet assets, except those underlying Fannie Mae MBS held by third parties; (b) 0.45% of the unpaid principal balance of outstanding Fannie Mae MBS held by third parties; and (c) up to 0.45% of other off-balance sheet obligations, which may be adjusted by the Director of FHFA under certain circumstances (See 12 CFR 1750.4 for existing adjustments made by the Director).

#### 12. Concentration of Credit Risk

Mortgage Seller/Servicers. Mortgage servicers collect mortgage and escrow payments from borrowers, pay taxes and insurance costs from escrow accounts, monitor and report delinquencies, and perform other required activities on our

behalf. Our business with mortgage servicers is concentrated. Our ten largest single-family mortgage servicers, including their affiliates, serviced 76% of our single-family guaranty book of business as of June 30, 2011, compared with 77% as of December 31, 2010. Our ten largest multifamily mortgage servicers, including their affiliates, serviced 68% of our multifamily guaranty book of business as of June 30, 2011, compared with 70% as of December 31, 2010.

If one of our principal mortgage seller/servicers fails to meet its obligations to us, it could increase our credit-related expenses and credit losses, result in financial losses to us and have a material adverse effect on our earnings, liquidity, financial condition and net worth.

Mortgage Insurers. Mortgage insurance risk in force represents our maximum potential loss recovery under the applicable mortgage insurance policies. We had total mortgage insurance coverage risk in force of \$92.8 billion on the single-family mortgage loans in our guaranty book of business as of June 30, 2011, which represented approximately 3% of our single-family guaranty book of business. Our primary and pool mortgage insurance coverage risk in force on single-family mortgage loans in our guaranty book of business represented \$88.6 billion and \$4.2 billion, respectively, as of June 30, 2011, compared with \$91.2 billion and \$4.7 billion,

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### FANNIE MAE (In conservatorship)

### NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

respectively, as of December 31, 2010. Eight mortgage insurance companies provided over 99% of our mortgage insurance as of both June 30, 2011 and December 31, 2010.

Increases in mortgage insurance claims due to higher defaults and credit losses in recent periods have adversely affected the financial results and financial condition of many mortgage insurers. Additionally, because FHA continues to be a lower-cost option for some consumers with higher LTV ratios, new business volumes for many private mortgage insurers have been impacted and this could also adversely affect the financial results and financial condition of those insurers. The current weakened financial condition of our mortgage insurer counterparties creates an increased risk that these counterparties will fail to fulfill their obligations to reimburse us for claims under insurance policies. If we determine that it is probable that we will not collect all of our claims from one or more of these mortgage insurer counterparties, it could result in an increase in our loss reserves, which could adversely affect our earnings, liquidity, financial condition and net worth.

As of June 30, 2011, our allowance for loan losses of \$69.5 billion, allowance for accrued interest receivable of \$3.0 billion and reserve for guaranty losses of \$960 million incorporated an estimated recovery amount of approximately \$15.4 billion from mortgage insurance related both to loans that are individually measured for impairment and those that are collectively reserved. This amount is comprised of the contractual recovery of approximately \$16.5 billion as of June 30, 2011 and an adjustment of approximately \$1.1 billion which reduces the contractual recovery for our assessment of our mortgage insurer counterparties inability to fully pay those claims.

We had outstanding receivables of \$4.4 billion in Other assets in our condensed consolidated balance sheet as of both June 30, 2011 and December 31, 2010 related to amounts claimed on insured, defaulted loans that we have not yet received, of which \$534 million as of June 30, 2011 and \$648 million as of December 31, 2010 was due from our mortgage seller/servicers. We assessed the total outstanding receivables for collectibility, and they are recorded net of a valuation allowance of \$253 million as of June 30, 2011 and \$317 million as of December 31, 2010 in Other assets. These mortgage insurance receivables are short-term in nature, having a duration of approximately three to six months, and the valuation allowance reduces our claim receivable to the amount which is considered probable of collection as of June 30, 2011 and December 31, 2010.

We received proceeds under our primary and pool mortgage insurance policies for single-family loans of \$1.5 billion and \$3.1 billion for the three and six months ended June 30, 2011, respectively, and \$6.4 billion for the year ended December 31, 2010. We negotiated the cancellation and restructurings of some of our mortgage insurance coverage in exchange for a fee. The cash fees received of \$796 million for the year ended December 31, 2010 are included in our total insurance proceeds amount; there were no such cash fees received in the six months ended June 30, 2011. These fees represented an acceleration of, and discount on, claims to be paid pursuant to the coverage in order to reduce future exposure to our mortgage insurers and were recorded as a reduction to our Foreclosed property expense (income).

Financial Guarantors. We were the beneficiary of financial guarantees totaling \$8.3 billion and \$8.8 billion as of June 30, 2011 and December 31, 2010, respectively, on securities held in our investment portfolio or on securities that have been resecuritized to include a Fannie Mae guaranty and sold to third parties. The securities covered by these guarantees consist primarily of private-label mortgage-related securities and mortgage revenue bonds. We are also the beneficiary of financial guarantees issued by Freddie Mac, the federal government and its agencies included in

securities that totaled \$31.8 billion as of June 30, 2011 and \$25.7 billion as of December 31, 2010.

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### FANNIE MAE (In conservatorship)

### NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

If a financial guarantor fails to meet its obligations to us with respect to the securities for which we have obtained financial guarantees, it could reduce the fair value of our mortgage-related securities and result in financial losses to us, which could have a material adverse effect on our earnings, liquidity, financial condition and net worth. We model the fair value of our securities assuming the benefit of those external financial guarantees that we determine are creditworthy.

Lenders with Risk Sharing. We enter into risk sharing agreements with lenders pursuant to which the lenders agree to bear all or some portion of the credit losses on the covered loans. Our maximum potential loss recovery from lenders under these risk sharing agreements on single-family loans was \$14.3 billion as of June 30, 2011 and \$15.6 billion as of December 31, 2010. As of both June 30, 2011 and December 31, 2010, 56% of our maximum potential loss recovery on single-family loans was from three lenders. Our maximum potential loss recovery from lenders under these risk sharing agreements on multifamily loans was \$31.1 billion as of June 30, 2011 and \$30.3 billion as of December 31, 2010. As of June 30, 2011 and December 31, 2010, 40% and 41%, respectively, of our maximum potential loss recovery on multifamily loans was from three lenders.

#### 13. Fair Value

We use fair value measurements for the initial recording of certain assets and liabilities and periodic remeasurement of certain assets and liabilities on a recurring or nonrecurring basis.

#### Fair Value Measurement

Fair value measurement guidance defines fair value, establishes a framework for measuring fair value and expands disclosures around fair value measurements. This guidance applies whenever other accounting standards require or permit assets or liabilities to be measured at fair value. The guidance establishes a three-level fair value hierarchy that prioritizes the inputs into the valuation techniques used to measure fair value. The fair value hierarchy gives the highest priority, Level 1, to measurements based on unadjusted quoted prices in active markets for identical assets or liabilities. The next highest priority, Level 2, is given to measurements of assets and liabilities based on limited observable inputs or observable inputs for similar assets and liabilities. The lowest priority, Level 3, is given to measurements based on unobservable inputs.

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### FANNIE MAE (In conservatorship)

## NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

Recurring Changes in Fair Value

The following tables display our assets and liabilities measured in our condensed consolidated balance sheets at fair value on a recurring basis subsequent to initial recognition, including instruments for which we have elected the fair value option as of June 30, 2011 and December 31, 2010. Specifically, total assets measured at fair value on a recurring basis and classified as Level 3 were \$37.0 billion, or 1% of Total assets, and \$39.0 billion, or 1% of Total assets, in our condensed consolidated balance sheets as of June 30, 2011 and December 31, 2010, respectively.

		]	Fair Value M	Ieasurements a	s of June 30, 20	11	
	Pri A Ma Ide A	uoted ices in ctive arkets for entical ssets evel 1)	Inputs (Level 2)	Significant Unobservable Inputs (Level 3) (Dollars in mill	Netting Adjustment <sup>(1)</sup>		imated · Value
Assets:							
Cash equivalents <sup>(2)</sup>	\$	2,000	\$	\$	\$	\$	2,000
Trading securities:							•
Mortgage-related securities:							
Fannie Mae			5,664	1,679			7,343
Freddie Mac			1,392				1,392
Ginnie Mae			301				301
Alt-A private-label securities			1,442	126			1,568
Subprime private-label securities				1,459			1,459
CMBS			10,976				10,976
Mortgage revenue bonds				616			616
Other				154			154
Non-mortgage-related securities:							
U.S. Treasury securities		34,856					34,856
Asset-backed securities			3,242				3,242
Total trading securities		34,856	23,017	4,034			61,907
Available-for-sale securities:							
Mortgage-related securities:							
Fannie Mae			19,430	635			20,065
Freddie Mac			14,523	12			14,535
Ginnie Mae			966				966
Alt-A private-label securities			6,450	6,652			13,102

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Subprime private-label securities			8,909		8,909
CMBS		14,845			14,845
Mortgage revenue bonds		9	10,464		10,473
Other		14	3,707		3,721
Total available-for-sale securities		56,237	30,379		86,616
Mortgage loans of consolidated trusts		719	2,365		3,084
Other assets:					
Risk management derivatives:					
Swaps		6,752	148		6,900
Swaptions		4,128			4,128
Interest rate caps		6			6
Other			56		56
Netting adjustment				(10,586)	(10,586)
Mortgage commitment derivatives		158	6		164
Total other assets		11,044	210	(10,586)	668
Total assets at fair value	\$ 36,856	\$ 91,017	\$ 36,988	\$ (10,586)	\$ 154,275

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

	Quoted Prices	Fair Value	e Measurements	as of June 30, 2	011
	in Active Markets	Significant			
	for	Other	Significant Unobservable Inputs	Netting	Estimated
	(Level 1)	(Level 2)	(Level 3) (Dollars in m	Adjustment <sup>(1)</sup> illions)	Fair Value
Liabilities: Long-term debt: Of Fannie Mae:					
Senior fixed	\$	\$ 460	\$	\$	\$ 460
Senior floating			402		402
Total of Fannie Mae		460	402		862
Of consolidated trusts		2,627	646		3,273
Total long-term debt Other liabilities:		3,087	1,048		4,135
Risk management derivatives: Swaps		11,146	101		11,247
Swaptions		2,440			2,440
Other	3	, -			3
Netting adjustment				(13,345)	(13,345)
Mortgage commitment derivatives		217	30		247
Total other liabilities	3	13,803	131	(13,345)	592
Total liabilities at fair value	\$ 3	\$ 16,890	\$ 1,179	\$ (13,345)	\$ 4,727
		1.40			
		142			

# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

		Fai	ir Va	lue Meas	urements as of	f December 31,	2010	
	Pric Act Man fo Iden Ass	oted es in tive ekets or atical sets vel 1)	Sig (Obs	nificant Other servable nputs evel 2)	Significant Unobservable Inputs (Level 3) Dollars in mill	Netting Adjustment <sup>(1)</sup>	Est	imated r Value
				`				
Assets: Cash equivalents <sup>(2)</sup> Trading securities:	\$ 4	4,049	\$	2,300	\$	\$	\$	6,349
Mortgage-related securities: Fannie Mae				5,196	2,202			7,398
Freddie Mac				1,326	2,202			1,326
Ginnie Mae				590				590
Alt-A private-label securities				1,663	20			1,683
Subprime private-label securities				•	1,581			1,581
CMBS				10,764				10,764
Mortgage revenue bonds					609			609
Other					152			152
Non-mortgage-related securities:								
U.S. Treasury securities	2	7,432		<b>5 2</b> 00	10			27,432
Asset-backed securities				5,309	12			5,321
Total trading securities	2	7,432		24,848	4,576			56,856
Available-for-sale securities:								
Mortgage-related securities: Fannie Mae				22,714	114			22,828
Freddie Mac				16,993	3			16,996
Ginnie Mae				1,039	_			1,039
Alt-A private-label securities				6,841	7,049			13,890
Subprime private-label securities					9,932			9,932
CMBS				14,844				14,844
Mortgage revenue bonds				11	11,030			11,041
Other				16	3,806			3,822
Total available-for-sale securities				62,458	31,934			94,392
Mortgage loans of consolidated trusts				755	2,207			2,962
Other assets:								

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		9,623		163				9,786
		5,474						5,474
		24						24
3				72				75
						(15,175)		(15,175)
		941		12				953
3		16,062		247		(15,175)		1,137
\$ 31,484	\$	106,423	\$	38,964	\$	(15,175)	\$	161,696
	3	3	5,474 24 3 941 3 16,062	5,474 24 3 941 3 16,062	5,474 24 3 72 941 12 3 16,062 247	5,474 24 3 72 941 12 3 16,062 247	5,474 24 3 72 (15,175) 941 12 3 16,062 247 (15,175)	5,474 24 3 72 941 12 3 16,062 247 (15,175)

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## FANNIE MAE (In conservatorship)

## NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

Fair Value Measurements as of December 31, 2010 Quoted **Prices** in Active **Significant Markets** for Other **Significant Identical Observable Unobservable Assets Inputs Inputs Netting Estimated** (Level 1) Adjustment(1) Fair Value (Level 2) (Level 3) (Dollars in millions) Liabilities: Long-term debt: Of Fannie Mae: Senior fixed \$ \$ \$ 472 \$ \$ 472 Senior floating 421 421 Total of Fannie Mae 893 472 421 Of consolidated trusts 1,644 627 2,271 Total long-term debt 2,116 1,048 3,164 Other liabilities: Risk management derivatives: 16,436 16,549 **Swaps** 113 **Swaptions** 2,446 2,446 Other 1 Netting adjustment (18,023)(18.023)Mortgage commitment derivatives 712 30 742 Total other liabilities 1 19,594 1.715 143 (18,023)Total liabilities at fair value \$ 1 \$ 21.710 \$ \$ 1.191 (18,023) \$ 4.879

<sup>(1)</sup> Derivative contracts are reported on a gross basis by level. The netting adjustment represents the effect of the legal right to offset under legally enforceable master netting agreements to settle with the same counterparty on a net basis, as well as cash collateral.

Cash equivalents is comprised of U.S. Treasuries that are classified as Level 1 and money market funds that are classified as Level 2.

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### FANNIE MAE (In conservatorship)

### NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

The following tables display a reconciliation of all assets and liabilities measured at fair value on a recurring basis using significant unobservable inputs (Level 3) for the three and six months ended June 30, 2011 and 2010. The tables also display gains and losses due to changes in fair value, including both realized and unrealized gains and losses, recognized in our condensed consolidated statements of operations and comprehensive loss for Level 3 assets and liabilities for the three and six months ended June 30, 2011 and 2010. When assets and liabilities are transferred between levels, we recognize the transfer as of the end of the period.

### Fair Value Measurements Using Significant Unobservable Inputs (Level 3) For the Three Months Ended June 30, 2011

Unr G (L

													Inc
													I Re
			otal G (Los ized/U	sses)	or lized)								A
		`		Inclu in	ded								Lial
	alance, pril 1,				er hensive				Transfers out of Level	Transfers into Level		lance, ne 30,	H a Jui
	2011	L	oss	Inco	mePurc	hases	<sup>(1</sup> Issuanc Dollars in			3(3)	2	2011	20
g securities: age-related:													
Mae private-label securities ime private-label	\$ 1,651 20	\$	1	\$	\$	124	\$ \$	\$ (97) (1)	\$	\$ 106	\$	1,679 126	
ies age revenue bonds	1,547 606 155		(41) 21 1					(47) (11) (2)				1,459 616 154	
nortgage-related: backed securities	2							(2)					

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rading securities	3,981	(17)		124			(160)		106	4,034	
ble-for-sale securities:											
age-related:	<b>.</b>		0	.=-	( <b>0</b> .4)			(2.60)		<b></b>	
e Mae	546		8	473	(24)			(368)		635	
e Mac	12									12	
private-label securities	7,236	3	(26)				(217)	(747)	403	6,652	
me private-label											
ties	9,660	130	(547)				(334)			8,909	
age revenue bonds	10,532	(1)	273		(64)		(276)			10,464	
	3,776	2	40		· /		(111)			3,707	
available-for-sale											
ties	31,762	134	(252)	473	(88)		(938)	(1,115)	403	30,379	
age loans of											
idated trusts	2,221	19		42			(71)	(31)	185	2,365	
rivatives	118	(9)				(1)	(29)	` ,		79	
term debt:		( )				( )	( )				
nnie Mae:											
floating	(423)	8					13			(402)	
isolidated trusts	(667)	6				(40)	26	55	(26)	(646)	
long-term debt	\$ (1,090)	\$ 14	\$	\$	\$	\$ (40)	\$ 39	\$ 55	\$ (26)	\$ (1,048)	\$

### FANNIE MAE (In conservatorship)

### NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

Fair Value Measurements Using Significant Unobservable Inputs (Level 3) For the Six Months Ended June 30, 2011

U

I

Total Gains or (Losses)

(Realized/Unrealized) Included in

Balance, Included Other **Transfers Transfers** Balance, December 31, in NeComprehensive out of into **June 30,** Level Level IncomePurchases<sup>(1)</sup>Sales<sup>(1)</sup>IssuancesSettlements<sup>(2)</sup> 3(3) 3(3) 2010 Loss 2011 (Dollars in millions) securities: e-related: \$ 2,202 \$ (12) \$ \$ 124 (15) \$ \$ (229) \$ (391) \$ 1,679 **1**ae 20 106 ivate-label securities 1 (1) 126 e private-label 1.581 (30)(92)1,459 609 e revenue bonds 21 (14)616 152 5 154 (3) tgage-related: cked securities 12 (5) (9) 2 ding securities 4,576 (15)124 (15)(400)108 4,034 (344)e-for-sale securities: e-related: 114 12 889 (39)130 635 **l**ae (2) (469)Mac 3 9 12 ivate-label securities 7,049 1 78 (475)(1,064)1,063 6,652 9,932 260 (605)(678)8,909

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e private-label										
e revenue bonds	11,030 3,806	(3)	294 111		(106)		(751) (213)			10,464 3,707
ilable-for-sale										
\$	31,934	261	(110)	889	(145)		(2,119)	(1,533)	1,202	30,379
e loans of										
ated trusts	2,207	30		57			(150)	(37)	258	2,365
vatives	104	5				(1)	(29)			79
m debt:										
e Mae:										
oating	(421)	(14)					33			(402)
lidated trusts	(627)	(29)				(40)	48	77	(75)	(646)
ıg-term debt	\$ (1,048)	\$ (43)	\$	\$	\$	\$ (40)	\$ 81	\$ 77	\$ (75)	\$ (1,048)
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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

### Fair Value Measurements Using Significant Unobservable Inputs (Level 3) For the Three Months Ended June 30, 2010

Net

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				(Lo	Gains or sses) Unrealized	1)							Unre G (Le Inc I Re As	ealized ains osses) luded in Net coss lated to ssets and bilities
					Included in	Pu	rchases,							Still Ield
	Ba	alance,	Inc	luded	Other		Sales, uances,	T	ransfers '	Trai	nsfers	Balance,		s of
	A	pril 1,	in	NeCo	omprehens	ive	,		out of Level		ito evel	June 30,	Ju	ne 30,
	2010		I	Loss	Income		Net ollars in 1		3(3)		(3)	2010	20	10(4)
						(D0	mars in i		iions)					
Trading securities: Mortgage-related:														
Fannie Mae Freddie Mac	\$	4,076	\$	(34)	\$	\$	(111)	\$	(3,873)	\$	4	\$ 58 4		(2)
Alt-A private-label securities Subprime private-label		153		9			(12)		(99)		68	119		4
securities		1,683		26			(64)					1,645		25
Mortgage revenue bonds		611		49			(10)					650		49
Other		158		3			(1)					160		3
Non-mortgage-related:														
Asset-backed securities		43		1			(13)		(7)			24		1
Total trading securities		6,724		54			(211)		(3,979)		72	2,660		80
Available-for-sale securities:														
Mortgage-related: Fannie Mae		217		1	3		(85)		(119)		36	53		
Freddie Mac		30		1	(1)		(8)		(119)		30	21		
1 Toddio 19140		50			(1)		(0)					21		

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Ginnie Mae Alt-A private-label securities		123 8,517	23	3 467	(1) (363)	(1,245)	378	125 7,777	
Subprime private-label securities  Mortgage revenue bonds		10,511 12,559	78	122 270	(456) (401)			10,255 12,428	
Other		3,873	(1)	144	(126)			3,890	
Total available-for-sale securities	3	35,830	101	1,008	(1,440)	(1,364)	414	34,549	
Net derivatives		140	132		(41)		(5)	226	97
Guaranty assets and buy-ups		11	3	1				15	2
Long-term debt: Of Fannie Mae:									
Senior floating		(582)	(3)					(585)	(3)
Of consolidated trusts		(71)	8		(38)	2	(6)	(105)	8
Total long-term debt	\$	(653)	\$ 5	\$	\$ (38)	\$ 2	\$ (6)	\$ (690)	\$ 5

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## FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

### Fair Value Measurements Using Significant Unobservable Inputs (Level 3) For the Six Months Ended June 30, 2010

Net Unrealize

276

					7		Gains or osses)	Pu	rchases,						(Lo Incl in L	ains sses) luded Net oss lated
		Impact of			(Realized/Unrealized) Sales, Included Issuances, in										As	to sets nd
	]	Balance,		New	Inc	luded	Other		and	Transfers	Tra	ansfers	Ba	lance,	S	till eld
	December 31		1Aco	counting	in	NeCo	omprehens	s <b>iSe</b> tt	lements,	Level		into Level		June 30,		s of ine 80,
		2009	Sta	andards	I	oss	Income (Do	ollars	Net s in millio	3 <sup>(3)</sup> ons)		3(3)	2	2010	201	10 <sup>(4)</sup>
Frading securities:  Mortgage-related:																
Fannie Mae Freddie Mac	\$	5,656	\$	(2)	\$	4	\$	\$	(242)	\$ (5,363)	\$	5 4	\$	58 4	\$	(2)
Alt-A private-label securities Subprime private-label	,	564		62		32			(48)	(589)		98		119		10
ecurities		1,780							(135)					1,645		
Nortgage revenue bonds		600				99			(49)					650		96
Other Von-mortgage-related:		154				8			(2)					160		8
Asset-backed securities		107							(49)	(47)		13		24		2
Total trading securities		8,861		60		143			(525)	(5,999)		120		2,660		114
Available-for-sale securities: Aortgage-related:																
Fannie Mae		596		(203)		(1)	4		82	(463)		38		53		
reddie Mac		27					(1)	)	(11)	. ,		6		21		
Ginnie Mae		123					3		(1)					125		
Alt-A private-label securities		8,312		471		19	734		(675)	(2,256)		1,172		7,777		

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Subprime private-label									
ecurities	10,746	(118)	(10)	585	(948)			10,255	
Nortgage revenue bonds	12,820	21	(1)	503	(915)			12,428	
Other	3,530	366	(6)	254	(254)			3,890	
Total available-for-sale									
ecurities	36,154	537	1	2,082	(2,722)	(2,719)	1,216	34,549	
let derivatives	123		167		(59)		(5)	226	89
Guaranty assets and buy-ups ong-term debt:	2,577	(2,568)	3	1	2			15	4
of Fannie Mae:									
enior floating	(601)		11		5			(585)	12
Of consolidated trusts		(77)	7		(38)	11	(8)	(105)	6
Total long-term debt	\$ (601)	\$ (77)	\$ 18	\$	\$ (33)	\$ 11	\$ (8)	\$ (690)	\$ 18

<sup>(1)</sup> Purchases and sales include activity related to the consolidation and deconsolidation of assets of securitized trusts.

<sup>(2)</sup> Issuances and settlements include activity related to the consolidation and deconsolidation of liabilities of securitized trusts.

<sup>(3)</sup> Transfers out of Level 3 consisted primarily of Fannie Mae guaranteed mortgage-related securities and private-label mortgage-related securities backed by Alt-A loans. Prices for these securities were obtained from multiple third-party vendors supported by market observable inputs. Transfers into Level 3 consisted primarily of private-label mortgage-related securities backed by Alt-A loans. Prices for these securities are based on inputs from a single source or inputs that were not readily observable.

<sup>(4)</sup> Amount represents temporary changes in fair value. Amortization, accretion and other-than-temporary impairments are not considered unrealized and are not included in this amount.

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### FANNIE MAE (In conservatorship)

## NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

The following tables display realized and unrealized gains and losses included in our condensed consolidated statements of operations and comprehensive loss for the three and six months ended June 30, 2011 and 2010, for our Level 3 assets and liabilities measured in our condensed consolidated balance sheets at fair value on a recurring basis.

For the Three Months Ended June 30, 20
--

	Interest Income	Fair Value Gains (Losses), net (Doll	Net Other-than- Temporary Impairments ars in millions)	Other	Total
Total realized and unrealized gains (losses) included in net loss Net unrealized losses related to Level 3 assets and	\$ 135	\$ 8	\$ (6)	\$ 4	\$ 141
liabilities still held as of June 30, 2011	\$ (1)	\$ (7)	\$	\$	\$ (8)

### For the Six Months Ended June 30, 2011

	1 of the Six Months Ended June 20, 2011							
			Net					
	Interest	Fair Value Gains (Losses),	Other-than- Temporary					
	Income	net	Impairments	Other	Total			
		(Doll	ars in millions)					
Total realized and unrealized gains (losses) included								
in net loss	\$ 270	\$ (16)	\$ (23)	\$ 7	\$ 238			
Net unrealized losses related to Level 3 assets and								
liabilities still held as of June 30, 2011	\$ (1)	\$ (33)	\$	\$	\$ (34)			

### For the Three Months Ended June 30, 2010

		Net	,	
	Fair Value	Other-than-		
Interest	Gains	<b>Temporary-</b>		
	(Losses),			
Income	net	<b>Impairments</b>	Other	Total
	(Doll	ars in millions)		

Total realized and unrealized gains (losses) included					
in net loss	\$ 101	\$ 192	\$ (7)	\$ 9	\$ 295
Net unrealized gains related to Level 3 assets and					
liabilities still held as of June 30, 2010	\$	\$ 182	\$	\$ 2	\$ 184

For the Six Months Ended June 30, 2010

	Interest	Fair Value Gains (Losses),	Net Other-than- Temporary- Impairments		
	Income	net (Doll	Other	Total	
Total realized and unrealized gains (losses) included in net loss Net unrealized gains related to Level 3 assets and	\$ 212	\$ 325	\$ (219)	\$ 14	\$ 332
liabilities still held as of June 30, 2010	\$	\$ 221	\$	\$ 4	\$ 225

We use valuation techniques that maximize the use of observable inputs and minimize the use of unobservable inputs. The following is a description of the valuation techniques we use for assets and liabilities measured at fair value on a recurring basis, as well as our basis for classifying these assets and liabilities as Level 1, Level 2 or Level 3. These valuation techniques are also used to estimate the fair value of financial instruments not carried at fair value but disclosed as part of the fair value of financial instruments.

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### FANNIE MAE (In conservatorship)

## NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

Cash Equivalents, Trading Securities and Available-for-Sale Securities These securities are recorded in our condensed consolidated balance sheets at fair value on a recurring basis. Fair value is measured using quoted market prices in active markets for identical assets, when available. Securities, such as U.S. Treasuries, whose value is based on quoted market prices in active markets for identical assets are classified as Level 1. If quoted market prices in active markets for identical assets are not available, we use prices provided by up to four third-party pricing services that are calibrated to the quoted market prices in active markets for similar securities, and assets valued in this manner are classified as Level 2. In the absence of prices provided by third-party pricing services supported by observable market data, fair values are estimated using quoted prices of securities with similar characteristics or discounted cash flow models that use inputs such as spread, prepayment speed, yield, and loss severity based on market assumptions where available. Such instruments are generally classified as Level 2. Where there is limited activity or less transparency around inputs to the valuation, securities are classified as Level 3.

Mortgage Loans Held for Investment The majority of HFI performing loans and nonperforming loans that are not individually impaired are reported in our condensed consolidated balance sheets at the principal amount outstanding, net of cost basis adjustments and an allowance for loan losses. We elected the fair value option for certain loans containing embedded derivatives that would otherwise require bifurcation and consolidated loans of senior-subordinate trust structures, which are recorded in our condensed consolidated balance sheets at fair value on a recurring basis.

Fair value of performing loans represents an estimate of the prices we would receive if we were to securitize those loans and is determined based on comparisons to Fannie Mae MBS with similar characteristics, either on a pool or loan level. We use the observable market values of our Fannie Mae MBS determined from third-party pricing services and other observable market data as a base value, from which we add or subtract the fair value of the associated guaranty asset, guaranty obligation and master servicing arrangement. We classify these valuations primarily within Level 2 of the valuation hierarchy given that the market values of our Fannie Mae MBS are calibrated to the quoted market prices in active markets for similar securities. To the extent that significant inputs are not observable or determined by extrapolation of observable points, the loans are classified within Level 3. Certain loans that do not qualify for Fannie Mae MBS securitization are valued using market-based data including, for example, credit spreads, severities and prepayment speeds for similar loans, through third-party pricing services or through a model approach incorporating both interest rate and credit risk simulating a loan sale via a synthetic structure.

Fair value of single-family nonperforming loans represents an estimate of the prices we would receive if we were to sell these loans in the nonperforming whole-loan market. We calculate the fair value of nonperforming loans based on assumptions about key factors, including loan performance, collateral value, foreclosure related expenses, disposition timeline, and mortgage insurance repayment. Using these assumptions, along with indicative bids for a representative sample of nonperforming loans, we compute a market calibrated fair value. The bids on sample loans are obtained from multiple active market participants. Fair value for loans that are four or more months delinquent, in an open modification period, or in a closed modification and that have performed for nine or fewer months, is estimated directly from a model calibrated to these indicative bids. Fair value for loans that are one to three months delinquent is estimated by an interpolation method using three inputs: (1) the fair value estimate as a performing loan; (2) the fair value estimate as a nonperforming loan; and (3) the delinquency transition rate corresponding to the loan s current delinquency status.

Fair value of a portion of our single-family nonperforming loans is measured using the value of the underlying collateral. These valuations leverage our proprietary distressed home price model. The model assigns a value using comparable transaction data. In determining what comparables to use in the calculations, the model measures three key characteristics relative to the target property: (1) distance from target property, (2) time of

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### FANNIE MAE (In conservatorship)

### NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

the transaction and (3) comparability of the nondistressed value. A portion of the nonperforming loans that are impaired is measured at fair value in our condensed consolidated balance sheets on a nonrecurring basis. These loans are classified within Level 3 of the valuation hierarchy because significant inputs are unobservable.

Fair value of multifamily nonperforming loans is determined by external third-party valuations when available. If third-party valuations are unavailable, we determine the value of the collateral based on a derived property value estimation method using current net operating income of the property and capitalization rates.

Derivatives Assets and Liabilities (collectively derivatives) Derivatives are recorded in our condensed consolidated balance sheets at fair value on a recurring basis. The valuation process for the majority of our risk management derivatives uses observable market data provided by third-party sources, resulting in Level 2 classification. Interest rate swaps are valued by referencing yield curves derived from observable interest rates and spreads to project and discount swap cash flows to present value. Option-based derivatives use a model that projects the probability of various levels of interest rates by referencing swaption and caplet volatilities provided by market makers/dealers. The projected cash flows of the underlying swaps of these option-based derivatives are discounted to present value using yield curves derived from observable interest rates and spreads. Exchange-traded futures are valued using market quoted prices, resulting in Level 1 classification. Certain highly complex structured derivatives use only a single external source of price information due to lack of transparency in the market and may be modeled using observable interest rates and volatility levels as well as significant assumptions, resulting in Level 3 classification. Mortgage commitment derivatives use observable market data, quotes and actual transaction price levels adjusted for market movement, and are typically classified as Level 2. Adjustments for market movement based on internal model results that cannot be corroborated by observable market data are classified as Level 3.

Guaranty Assets and Buy-ups Guaranty assets related to our portfolio securitizations are recorded in our condensed consolidated balance sheets at fair value on a recurring basis and are classified within Level 3 of the valuation hierarchy. Guaranty assets in lender swap transactions are recorded in our condensed consolidated balance sheets at the lower of cost or fair value. These assets, which are measured at fair value on a nonrecurring basis, are classified within Level 3 of the fair value hierarchy.

We estimate the fair value of guaranty assets based on the present value of expected future cash flows of the underlying mortgage assets using management s best estimate of certain key assumptions, which include prepayment speeds, forward yield curves, and discount rates commensurate with the risks involved. These cash flows are projected using proprietary prepayment, interest rate and credit risk models. Because guaranty assets are like an interest-only income stream, the projected cash flows from our guaranty assets are discounted using one-month LIBOR plus the option-adjusted spread (OAS) for interest-only trust securities. The interest-only OAS is calibrated using prices of a representative sample of interest-only trust securities. We believe the remitted fee income is less liquid than interest-only trust securities and more like an excess servicing strip. We take a further haircut of the present value for liquidity considerations. This discount is based on market quotes from dealers.

The fair value of the guaranty assets includes the fair value of any associated buy-ups, which is estimated in the same manner as guaranty assets but is recorded separately as a component of Other assets in our condensed consolidated balance sheets. While the fair value of the guaranty assets reflects all guaranty arrangements, the carrying value primarily reflects only those arrangements entered into subsequent to our adoption of the accounting standard on

guarantor s accounting and disclosure requirements for guarantees.

*Debt* The majority of debt of Fannie Mae is recorded in our condensed consolidated balance sheets at the principal amount outstanding, net of cost basis adjustments. We elected the fair value option for certain

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### FANNIE MAE (In conservatorship)

## NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

structured debt instruments, which are recorded in our condensed consolidated balance sheets at fair value on a recurring basis.

We use third-party pricing services that reference observable market data such as interest rates and spreads to measure the fair value of debt, and thus classify that debt as Level 2. When third-party pricing is not available, we use a discounted cash flow approach based on a yield curve derived from market prices observed for Fannie Mae Benchmark Notes and adjusted to reflect fair values at the offer side of the market.

For structured debt instruments that are not valued by third-party pricing services, cash flows are evaluated taking into consideration any structured derivatives through which we have swapped out of the structured features of the notes. The resulting cash flows are discounted to present value using a yield curve derived from market prices observed for Fannie Mae Benchmark Notes and adjusted to reflect fair values at the offer side of the market. Market swaption volatilities are also referenced for the valuation of callable structured debt instruments. Given that the derivatives considered in the valuations of these structured debt instruments are classified as Level 3, the valuations of the structured debt instruments result in a Level 3 classification.

Consolidated MBS debt is traded in the market as MBS assets. Accordingly, we estimate the fair value of our consolidated MBS debt using quoted market prices in active markets for similar liabilities when traded as assets. The valuation methodology and inputs used in estimating the fair value of MBS assets are described under Cash Equivalents, Trading Securities and Available-for-Sale Securities. Certain consolidated MBS debt with embedded derivatives is recorded in our condensed consolidated balance sheets at fair value on a recurring basis.

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## **FANNIE MAE** (In conservatorship)

### NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

Nonrecurring Changes in Fair Value

The following tables display assets and liabilities measured in our condensed consolidated balance sheets at fair value on a nonrecurring basis; that is, the instruments are not measured at fair value on an ongoing basis but are subject to fair value adjustments in certain circumstances (for example, when we evaluate for impairment), and the gains or losses recognized for these assets and liabilities for the three and six months ended June 30, 2011 and 2010 as a result of fair value measurements.

		Fair	· Valu	е Ме	easureme	nts		]	For the Three Months Ended June 30,		For the ix Months Ended June 30,
	For the Quoted Prices in Active Markets for Identical Assets (Level	Signi Ot Obser Inp	ficant her rvable outs	Sig Uno	nded Jun gnificant bservable (nputs				2011 Total		2011 Total
	1)	(Level 2)		,	Level 3) (Dollars i	Value n millions)		Losses		Losses	
Assets: Mortgage loans held for sale, at lower of cost or fair value Single-family mortgage loans held for investment, at amortized	\$	\$	2	\$	204	\$	206(1)	\$	(8)	\$	(13)
cost: Of Fannie Mae Of consolidated trusts Multifamily mortgage loans held for investment, at amortized cost:					32,970 749		32,970 <sub>(2)</sub> 749 <sub>(2)</sub>		(66) (18)		(1,080) (98)
Of Fannie Mae Acquired property, net: Single-family Multifamily Other assets					1,365 14,806 227 877		1,365 <sub>(2)</sub> 14,806 <sub>(3)</sub> 227 <sub>(3)</sub> 877 <sub>(5)</sub>		(28) (701) (33) (35)		(108) (1,512) (49) (65)

Total assets at fair value \$ \$ 2 \$ 51,198 \$ 51,200 \$ (889) \$ (2,925)

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

		F	Fair Value Measurements						For the Three Months Ended June 30,		For the Six Months Ended
	Quoted Prices in	Sig	Six Mont	ths E	nded June	e 30	, 2010	_	2010	J	une 30, 2010
	for		Other	_	gnificant	E.	4: 4 a J				
	Assets (Level	ssets Inpu			nobservable Estimated Inputs Fair			Total			Total
	1)	(L	evel 2)	(I	Level 3) (Doll	Value lars in millions)		Losses		Losses	
Assets: Mortgage loans held for sale, at lower of cost or fair value Single-family mortgage loans held for investment, at amortized cost: Of Fannie Mae Of consolidated trusts Multifamily mortgage loans held	\$	\$	6,869	\$	540 14,733 348	\$	7,409 <sub>(1)(4)</sub> 14,733 <sub>(2)</sub> 348 <sub>(2)</sub>	\$	(21) (917) (103)	\$	(808) (103)
for investment, at amortized cost: Of Fannie Mae Acquired property, net: Single-family Multifamily Other Assets: Guaranty assets Partnership investments					1,730 9,995 133 24 85		1,730 <sub>(2)</sub> 9,995 <sub>(3)</sub> 133 <sub>(3)</sub> 24 85		(146) (672) (17) (1) (26)		(237) (1,004) (32) (4) (89)
Total assets at fair value	\$	\$	6,869	\$	27,588	\$	34,457	\$	(1,903)	\$	(2,367)

Includes \$56 million and \$7.1 billion of mortgage loans held for sale that were sold, deconsolidated, retained as a mortgage-related security or redesignated to mortgage loans held for investment as of June 30, 2011 and 2010, respectively.

- (2) Includes \$3.6 billion and \$508 million of mortgage loans held for investment that were liquidated or transferred to foreclosed properties as of June 30, 2011 and 2010, respectively.
- (3) Includes \$8.4 billion and \$4.0 billion of acquired properties that were sold or transferred as of June 30, 2011 and 2010, respectively.
- (4) Includes \$7.1 billion of estimated fair value and \$68 million in losses due to the adoption of the new accounting standards.
- (5) Includes \$144 million of other assets that were sold or transferred as of June 30, 2011.

The following is a description of the fair valuation techniques we use for assets and liabilities measured at fair value on a nonrecurring basis under the accounting standard for fair value measurements as well as our basis for classifying these assets and liabilities as Level 1, Level 2 or Level 3. We also use these valuation techniques to estimate the fair value of financial instruments not carried at fair value but disclosed as part of the fair value of financial instruments.

Mortgage Loans Held for Sale Loans are reported at the lower of cost or fair value in our condensed consolidated balance sheets. The valuation methodology and inputs used in estimating the fair value of HFS loans are described under Mortgage Loans Held for Investment and these loans are classified as Level 2 to the extent that significant inputs are observable. To the extent that significant inputs are unobservable or determined by extrapolation of observable points, the loans are classified within Level 3.

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

Acquired Property, Net and Other Assets Acquired property, net mainly represents foreclosed property received in full satisfaction of a loan net of a valuation allowance. Acquired property is initially recorded in our condensed consolidated balance sheets at its fair value less its estimated cost to sell. The initial fair value of foreclosed properties is determined using a hierarchy based on the reliability of available information. The fair value estimate is based on the best information available at the time of valuation. The hierarchy includes offers accepted, third-party interior appraisals, independent broker opinions, proprietary home price model values and exterior broker price opinions. Estimated cost to sell is based upon historical sales cost at a geographic level.

Subsequent to initial measurement, the foreclosed properties that we intend to sell are reported at the lower of the carrying amount or fair value less estimated costs to sell. Foreclosed properties classified as held for use, included in other assets, are depreciated and are impaired when circumstances indicate that the carrying amount of the property is no longer recoverable. Acquired property held for use is included in other assets in our condensed consolidated balance sheets. The fair value of our single-family foreclosed properties on an ongoing basis is determined using the same information hierarchy used at the point of initial fair value. The fair value of our multifamily properties is derived using third-party valuations. When third-party valuations are not available, we estimate the fair value using current net operating income of the property and capitalization rates.

Acquired property is classified as Level 3 of the valuation hierarchy because significant inputs are unobservable.

# Fair Value of Financial Instruments

The following table displays the carrying value and estimated fair value of our financial instruments as of June 30, 2011 and December 31, 2010. The fair value of financial instruments we disclose, includes commitments to purchase multifamily and single-family mortgage loans, which are off-balance sheet financial instruments that we do not record in our condensed consolidated balance sheets. The fair values of these commitments are included as Mortgage loans held for investment, net of allowance for loan losses. The disclosure excludes certain financial instruments, such as plan obligations for pension and postretirement health care benefits, employee stock option and stock purchase plans, and also excludes all non-financial

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

instruments. As a result, the fair value of our financial assets and liabilities does not represent the underlying fair value of our total consolidated assets and liabilities.

	As of							
	June 30, 2011				<b>December 31, 2010</b>			
	(	Carrying	I	Estimated	(	Carrying	]	Estimated
		Value	F	air Value		Value	F	air Value
				(Dollars in	n mi	llions)		
Financial assets:								
Cash and cash equivalents <sup>(1)</sup>	\$	51,853	\$	51,853	\$	80,975	\$	80,975
Federal funds sold and securities purchased under		,		,		,		,
agreements to resell or similar arrangements		19,500		19,500		11,751		11,751
Trading securities		61,907		61,907		56,856		56,856
Available-for-sale securities		86,616		86,616		94,392		94,392
Mortgage loans held for sale		439		439		915		915
Mortgage loans held for investment, net of								
allowance for loan losses:								
Of Fannie Mae		330,390		299,543		358,698		319,367
Of consolidated trusts		2,597,000		2,639,555		2,564,107		2,610,145
Mortgage loans held for investment		2,927,390		2,939,098		2,922,805		2,929,512
Advances to lenders		3,829		3,641		7,215		6,990
Derivative assets at fair value		668		668		1,137		1,137
Guaranty assets and buy-ups		483		929		458		814
Total financial assets	\$	3,152,685	\$	3,164,651	\$	3,176,504	\$	3,183,342
Financial liabilities:								
Federal funds purchased and securities sold under								
agreements to repurchase	\$		\$		\$	52	\$	51
Short-term debt:								
Of Fannie Mae		162,005		162,041		151,884		151,974
Of consolidated trusts		5,193		5,194		5,359		5,359
Long-term debt:								
Of Fannie Mae		562,794		585,398		628,160		649,684
Of consolidated trusts		2,444,853		2,557,891		2,411,597		2,514,929
Derivative liabilities at fair value		592		592		1,715		1,715
Guaranty obligations		778		3,700		769		3,854
Total financial liabilities	\$	3,176,215	\$	3,314,816	\$	3,199,536	\$	3,327,566

(1) Includes restricted cash of \$37.6 billion and \$63.7 billion as of June 30, 2011 and December 31, 2010, respectively.

The following are valuation techniques for items not subject to the fair value hierarchy either because they are not measured at fair value other than for the purpose of the above table or because they are only measured at fair value at inception.

Financial Instruments for which fair value approximates carrying value We hold certain financial instruments that are not carried at fair value but for which the carrying value approximates fair value due to the short-term nature and negligible credit risk inherent in them. These financial instruments include cash and cash equivalents, federal funds and securities sold/purchased under agreements to repurchase/resell (exclusive of dollar roll repurchase transactions) and the majority of advances to lenders.

Advances to Lenders The carrying value for the majority of our advances to lenders approximates the fair value due to the short-term nature of the specific instruments. Other instruments include loans for which the

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# **FANNIE MAE** (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

carrying value does not approximate fair value. These loans are valued using collateral values of similar loans as a proxy.

Guaranty Obligations The fair value of all guaranty obligations (GO), measured subsequent to their initial recognition, is our estimate of a hypothetical transaction price we would receive if we were to issue our guaranty to an unrelated party in a standalone arm s-length transaction at the measurement date. We estimate the fair value of the GO using our internal GO valuation models, which calculate the present value of expected cash flows based on management s best estimate of certain key assumptions such as current mark-to-market LTV ratios, future house prices, default rates, severity rates and required rate of return. We further adjust the model values based on our current market pricing when such transactions reflect credit characteristics that are similar to our outstanding GO. While the fair value of the GO reflects all guaranty arrangements, the carrying value primarily reflects only those arrangements entered into subsequent to our adoption of the accounting standard on guarantor s accounting and disclosure requirements for guarantees.

### Fair Value Option

We elected the fair value option for certain consolidated loans and debt instruments recorded in our condensed consolidated balance sheets as a result of consolidating VIEs. These instruments contain embedded derivatives that would otherwise require bifurcation. Under the fair value option, we elected to carry these instruments at fair value instead of bifurcating the embedded derivative from the respective loan or debt instrument.

We elected the fair value option for all long-term structured debt instruments that are issued in response to specific investor demand and have interest rates that are based on a calculated index or formula and are economically hedged with derivatives at the time of issuance. By electing the fair value option for these instruments, we are able to eliminate the volatility in our results of operations that would otherwise result from the accounting asymmetry created by recording these structured debt instruments at cost while recording the related derivatives at fair value.

We elected the fair value option for the financial assets and liabilities of the consolidated senior-subordinate trust structures. By electing the fair value option for these instruments, we are able to eliminate the volatility in our results of operations that would otherwise result from different accounting treatment between loans at cost and debt at cost.

Interest income for the mortgage loans is recorded in Mortgage loans interest income and interest expense for the debt instruments is recorded in Long-term debt interest expense in our condensed consolidated statements of operations and comprehensive loss.

The following table displays the fair value and unpaid principal balance of the financial instruments for which we have made fair value elections as of June 30, 2011 and December 31, 2010.

As of

June 30, 2011 Long-Term

Long-Term Debt of

Long-Term

**December 31, 2010** 

Debt of

Long-Term

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	J	Loans					1	Loans				
		of						of				
	Con	solidated	d De	ebt of	Con	solidated	Con	solidated	D	ebt of	Con	solidated
			F	annie					F	annie		
	T	rusts <sup>(1)</sup>	I	Mae	Ti	rusts <sup>(2)</sup>	T	rusts <sup>(1)</sup>	I	Mae	Tr	rusts (2)
					(	(Dollars i	n mi	illions)				
Fair value	\$	3,084	\$	862	\$	3,273	\$	2,962	\$	893	\$	2,271
Unpaid principal balance		3,612		796		3,450		3,456		829		2,572

<sup>(1)</sup> Includes nonaccrual loans with a fair value of \$222 million and \$219 million as of June 30, 2011 and December 31, 2010, respectively. The difference between unpaid principal balance and the fair value of these nonaccrual loans as of June 30, 2011 is \$216 million. Includes loans that are 90 days past due with a fair value of \$367 million and

# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

\$369 million as of June 30, 2011 and December 31, 2010, respectively. The difference between unpaid principal balance and the fair value of these 90 or more days past due loans as of June 30, 2011 is \$247 million.

(2) Includes interest-only debt instruments with no unpaid principal balance and a fair value of \$136 million and \$151 million as of June 30, 2011 and December 31, 2010, respectively.

Changes in Fair Value under the Fair Value Option Election

The following table displays fair value gains and losses, net, including changes attributable to instrument-specific credit risk, for loans and debt for which the fair value election was made. Amounts are recorded as a component of Fair value gains (losses), net in our condensed consolidated statements of operations and comprehensive loss for the periods ended June 30, 2011 and 2010.

		F		Three Mo 2011	onths E	Ended Ju	20	010
			Long	g-Term	т	otol	Long	-Term
	Lo	ans	Ι	Oebt (Dollars	G	otal ains lions)	D	ebt
Changes in instrument-specific credit risk Other changes in fair value	\$	6 76	\$	8 (26)	\$	14 50	\$	5 1
Fair value gains (losses), net	\$	82	\$	(18)	\$	64	\$	6

		For the Six Mo	nths Ended Jun	ie 30,	
		2011		2010	
			Total	Long-Term	
	<b>T</b>	Long-Term	Gains		
	Loans	Debt (Dollars	(Losses) s in millions)	Debt	
Changes in instrument-specific credit risk	\$ (211)	\$ 4	\$ (207)	\$ 8	
Other changes in fair value	141	7	148	(26)	
Fair value gains (losses), net	\$ (70)	\$ 11	\$ (59)	\$ (18)	

In determining the changes in the instrument-specific credit risk for loans, the changes in the associated credit-related components of these loans, primarily the guaranty obligation, were taken into consideration with the overall change in

the fair value of the loans for which we elected the fair value option for financial instruments. In determining the changes in the instrument-specific credit risk for debt, the changes in Fannie Mae debt spreads to LIBOR that occurred during the period were taken into consideration with the overall change in the fair value of the debt for which we elected the fair value option for financial instruments. Specifically, cash flows are evaluated taking into consideration any derivatives through which Fannie Mae has swapped out of the structured features of the notes and thus created a floating-rate LIBOR-based debt instrument. The change in value of these LIBOR-based cash flows based on the Fannie Mae yield curve at the beginning and end of the period represents the instrument-specific risk.

### 14. Commitments and Contingencies

We are party to various types of legal actions and proceedings, including actions brought on behalf of various classes of claimants. We also are subject to regulatory examinations, inquiries and investigations and other information gathering requests. Litigation claims and proceedings of all types are subject to many uncertain factors that generally cannot be predicted with assurance. The following describes our material legal proceedings, investigations and other matters.

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

For certain legal actions and proceedings we have established a reserve for probable losses where we can reasonably estimate such losses or ranges of losses. Based on our current knowledge and after consultation with counsel, we do not believe that such losses or ranges of losses will have a material adverse effect on our financial condition. We note, however, that in light of the uncertainties involved in such actions and proceedings, there is no assurance that the ultimate resolution of these matters will not significantly exceed the reserves we have currently accrued. For certain other legal actions or proceedings, including those where there is only a reasonable possibility that a loss may be incurred, we cannot reasonably estimate such losses or ranges of losses, particularly for proceedings that are in their early stages of development, where plaintiffs seek substantial or indeterminate damages, or where there may be novel or unsettled legal questions relevant to the proceedings. For these matters, we have not established a reserve. Given the uncertainties involved in any action or proceeding, regardless of whether we have established a reserve, the ultimate resolution of certain of these matters may be material to our operating results for a particular period, depending on, among other factors, the size of the loss or liability imposed and the level of our net income or loss for that period. Based on our current knowledge with respect to the lawsuits described below, we believe we have valid defenses to the claims in these lawsuits and intend to defend these lawsuits vigorously regardless of whether or not we have recorded a loss reserve.

In addition to the matters specifically described below, we are involved in a number of legal and regulatory proceedings that arise in the ordinary course of business that we do not expect will have a material impact on our business or financial condition. We have advanced fees and expenses of certain current and former officers and directors in connection with various legal proceedings pursuant to indemnification agreements.

# In re Fannie Mae Securities Litigation

Fannie Mae is a defendant in a consolidated class action lawsuit initially filed in 2004 and currently pending in the U.S. District Court for the District of Columbia. In the consolidated complaint filed on March 4, 2005, lead plaintiffs Ohio Public Employees Retirement System and the State Teachers Retirement System of Ohio allege that we and certain former officers, as well as our former outside auditor, made materially false and misleading statements in violation of Sections 10(b) and 20(a) of the Securities Exchange Act of 1934, and SEC Rule 10b-5 promulgated thereunder. Plaintiffs contend that Fannie Mae s accounting statements were inconsistent with GAAP requirements relating to hedge accounting and the amortization of premiums and discounts, and seek unspecified compensatory damages, attorneys fees, and other fees and costs. On January 7, 2008, the court defined the class as all purchasers of Fannie Mae common stock and call options and all sellers of publicly traded Fannie Mae put options during the period from April 17, 2001 through December 22, 2004. On October 17, 2008, FHFA, as conservator for Fannie Mae, intervened in this case.

#### 2008 Class Action Lawsuits

Fannie Mae is a defendant in two consolidated class actions filed in 2008 and currently pending in the U.S. District Court for the Southern District of New York *In re Fannie Mae 2008 Securities Litigation* and *In re 2008 Fannie Mae ERISA Litigation*. On February 11, 2009, the Judicial Panel on Multidistrict Litigation ordered that the cases be coordinated for pretrial proceedings.

In re Fannie Mae 2008 Securities Litigation

In a consolidated complaint filed on June 22, 2009, lead plaintiffs Massachusetts Pension Reserves Investment Management Board and Boston Retirement Board (for common shareholders) and Tennessee Consolidated Retirement System (for preferred shareholders) allege that we, certain of our former officers, and certain of our underwriters violated Sections 12(a)(2) and 15 of the Securities Act of 1933. Lead plaintiffs also allege

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

that we, certain of our former officers, and our outside auditor, violated Sections 10(b) (and Rule 10b-5 promulgated thereunder) and 20(a) of the Securities Exchange Act of 1934. On July 28, 2011 lead plaintiffs filed motions to certify a class of persons who, between November 8, 2006 and September 5, 2008, inclusive, purchased or acquired (a) Fannie Mae common stock and options or (b) Fannie Mae preferred stock. Lead plaintiffs seek various forms of relief, including rescission, damages, interest, costs, attorneys and experts fees, and other equitable and injunctive relief. On October 13, 2009, the Court entered an order allowing FHFA to intervene.

On November 24, 2009, the Court granted the defendants motion to dismiss the Securities Act claims as to all defendants. On September 30, 2010, the Court granted in part and denied in part the defendants motions to dismiss the Securities Exchange Act claims. As a result of the partial denial, some of the Securities Exchange Act claims remain pending against us and certain of our former officers. On October 14, 2010, we and certain other defendants filed motions for reconsideration of those portions of the Court s September 30, 2010 order denying in part the defendants motions to dismiss. Fannie Mae filed its answer to the consolidated complaint on December 31, 2010. Defendants motions for reconsideration were denied on April 11, 2011.

### In re 2008 Fannie Mae ERISA Litigation

In a consolidated complaint filed on September 11, 2009, plaintiffs allege that certain of our current and former officers and directors, including former members of Fannie Mae s Benefit Plans Committee and the Compensation Committee of Fannie Mae s Board of Directors, as fiduciaries of Fannie Mae s Employee Stock Ownership Plan (ESOP), breached their duties to ESOP participants and beneficiaries by investing ESOP funds in Fannie Mae common stock when it was no longer prudent to continue to do so. Plaintiffs purport to represent a class of participants and beneficiaries of the ESOP whose accounts invested in Fannie Mae common stock beginning April 17, 2007. The plaintiffs seek unspecified damages, attorneys fees and other fees and costs and injunctive and other equitable relief. On November 2, 2009, defendants filed motions to dismiss these claims, which are now fully briefed and remain pending.

# Comprehensive Investment Services v. Mudd, et al.

This individual securities action was originally filed on May 13, 2009, by plaintiff Comprehensive Investment Services, Inc. against certain of our former officers and directors, and certain of our underwriters in the Southern District of Texas. On July 7, 2009, this case was transferred to the Southern District of New York for coordination with *In re Fannie Mae 2008 Securities Litigation* and *In re 2008 Fannie Mae ERISA Litigation*. Plaintiff filed an amended complaint on May 11, 2011 against us, certain of our former officers, and certain of our underwriters. The amended complaint alleges violations of § 10(b) of the Securities Exchange Act of 1934 and Rule 10b-5 promulgated thereunder; violations of § 20(a) of the Securities Exchange Act of 1934; and violations of the Texas Business and Commerce Code, common law fraud, and negligent misrepresentation in connection with Fannie Mae s May 2008 \$2.0 billion offering of 8.25% non-cumulative preferred Series T stock. Plaintiff seeks relief in the form of rescission, actual damages, punitive damages, interest, costs, attorneys and experts fees, and other equitable and injunctive relief. Defendants moved to dismiss the amended complaint on July 11, 2011.

#### Smith v. Fannie Mae, et al.

This individual securities action was originally filed on February 25, 2010, by plaintiff Edward Smith against Fannie Mae and certain of its former officers as well as several underwriters in the Central District of California. On April 12, 2010, this case was transferred to the Southern District of New York for coordination with *In re Fannie Mae 2008 Securities Litigation* and *In re 2008 Fannie Mae ERISA Litigation*. Plaintiff filed

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# FANNIE MAE (In conservatorship)

# NOTES TO CONDENSED CONSOLIDATED FINANCIAL STATEMENTS (Continued) (UNAUDITED)

an amended complaint on April 19, 2011, which alleges violations of § 10(b) of the Securities Exchange Act of 1934 and Rule 10b-5 promulgated thereunder; violations of § 20(a) of the Securities Exchange Act of 1934; common law fraud and negligence claims; and California state law claims for misrepresentation in connection with Fannie Mae s December 2007 \$7.0 billion offering of 7.75% fixed-to-floating rate non-cumulative preferred Series S stock. Plaintiff seeks relief in the form of rescission, actual damages (including interest), and exemplary and punitive damages. Defendants moved to dismiss the complaint on July 11, 2011.

### Alenick v. Merrill Lynch, et al.

On May 12, 2011, Zeke Alenick filed an individual securities action against one of our former officers, certain of our underwriters, and an employee of one of our underwriters in New York State Court. Plaintiff alleges common law fraud, recklessness, negligence, and violations of § 349 of the New York General Business Law in connection with Fannie Mae s May 2008 \$2.0 billion offering of 8.25% non-cumulative preferred Series T stock. The complaint seeks various forms of relief, including damages, punitive damages, and rescission. On June 13, 2011, the case was removed to the United States District Court for the Southern District of New York and accepted as related to *In re Fannie Mae* 2008 Securities Litigation and *In re 2008 Fannie Mae ERISA Litigation*. On July 18 and 25, 2011, Alenick filed motions to dismiss voluntarily all defendants. The court granted those motions on July 25 and 28, 2011, and closed the case.

# Investigation by the Securities and Exchange Commission

On September 26, 2008, we received notice of an ongoing investigation into Fannie Mae by the SEC regarding certain accounting and disclosure matters. On January 8, 2009, the SEC issued a formal order of investigation. We are cooperating with this investigation.

#### *Investigation by the Department of Justice*

On September 26, 2008, we received notice of an ongoing federal investigation by the U.S. Attorney for the Southern District of New York into certain accounting, disclosure and corporate governance matters. In connection with that investigation, Fannie Mae received a Grand Jury subpoena for documents. That subpoena was subsequently withdrawn. However, we were informed that the Department of Justice was continuing an investigation and on March 15, 2010, we received another Grand Jury subpoena for documents. We are cooperating with this investigation.

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### Item 3. Quantitative and Qualitative Disclosures about Market Risk

Information about market risk is set forth in MD&A Risk Management Market Risk Management, Including Interest Rate Risk Management.

#### **Item 4.** Controls and Procedures

#### Overview

We are required under applicable laws and regulations to maintain controls and procedures, which include disclosure controls and procedures as well as internal control over financial reporting, as further described below.

#### **Evaluation of Disclosure Controls and Procedures**

#### Disclosure Controls and Procedures

Disclosure controls and procedures refer to controls and other procedures designed to provide reasonable assurance that information required to be disclosed in the reports we file or submit under the Exchange Act is recorded, processed, summarized and reported within the time periods specified in the rules and forms of the Securities and Exchange Commission (SEC). Disclosure controls and procedures include, without limitation, controls and procedures designed to provide reasonable assurance that information required to be disclosed by us in the reports that we file or submit under the Exchange Act is accumulated and communicated to management, including our Chief Executive Officer and Chief Financial Officer, as appropriate, to allow timely decisions regarding our required disclosure. In designing and evaluating our disclosure controls and procedures, management recognizes that any controls and procedures, no matter how well designed and operated, can provide only reasonable assurance of achieving the desired control objectives, and management was required to apply its judgment in evaluating and implementing possible controls and procedures.

# Evaluation of Disclosure Controls and Procedures

As required by Rule 13a-15 under the Exchange Act, management has evaluated, with the participation of our Chief Executive Officer and Chief Financial Officer, the effectiveness of our disclosure controls and procedures as in effect as of June 30, 2011, the end of the period covered by this report. As a result of management s evaluation, our Chief Executive Officer and Chief Financial Officer concluded that our disclosure controls and procedures were not effective at a reasonable assurance level as of June 30, 2011 or as of the date of filing this report.

Our disclosure controls and procedures were not effective as of June 30, 2011 or as of the date of filing this report because they did not adequately ensure the accumulation and communication to management of information known to FHFA that is needed to meet our disclosure obligations under the federal securities laws. As a result, we were not able to rely upon the disclosure controls and procedures that were in place as of June 30, 2011 or as of the date of this filing, and we continue to have a material weakness in our internal control over financial reporting. This material weakness is described in more detail below under Description of Material Weakness. Based on discussions with FHFA and the structural nature of the weakness in our disclosure controls and procedures, it is likely that we will not remediate this material weakness while we are under conservatorship.

### **Description of Material Weakness**

The Public Company Accounting Oversight Board s Auditing Standard No. 5 defines a material weakness as a deficiency or a combination of deficiencies in internal control over financial reporting, such that there is a reasonable

possibility that a material misstatement of the company s annual or interim financial statements will not be prevented or detected on a timely basis.

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Management has determined that we continued to have the following material weakness as of June 30, 2011 and as of the date of filing this report:

Disclosure Controls and Procedures. We have been under the conservatorship of FHFA since September 6, 2008. Under the 2008 Reform Act, FHFA is an independent agency that currently functions as both our conservator and our regulator with respect to our safety, soundness and mission. Because of the nature of the conservatorship under the 2008 Reform Act, which places us under the control of FHFA (as that term is defined by securities laws), some of the information that we may need to meet our disclosure obligations may be solely within the knowledge of FHFA. As our conservator, FHFA has the power to take actions without our knowledge that could be material to our shareholders and other stakeholders, and could significantly affect our financial performance or our continued existence as an ongoing business. Although we and FHFA attempted to design and implement disclosure policies and procedures that would account for the conservatorship and accomplish the same objectives as a disclosure controls and procedures policy of a typical reporting company, there are inherent structural limitations on our ability to design, implement, test or operate effective disclosure controls and procedures. As both our regulator and our conservator under the 2008 Reform Act, FHFA is limited in its ability to design and implement a complete set of disclosure controls and procedures relating to Fannie Mae, particularly with respect to current reporting pursuant to Form 8-K. Similarly, as a regulated entity, we are limited in our ability to design, implement, operate and test the controls and procedures for which FHFA is responsible.

Due to these circumstances, we have not been able to update our disclosure controls and procedures in a manner that adequately ensures the accumulation and communication to management of information known to FHFA that is needed to meet our disclosure obligations under the federal securities laws, including disclosures affecting our condensed consolidated financial statements. As a result, we did not maintain effective controls and procedures designed to ensure complete and accurate disclosure as required by GAAP as of June 30, 2011 or as of the date of filing this report. Based on discussions with FHFA and the structural nature of this weakness, it is likely that we will not remediate this material weakness while we are under conservatorship.

# **Mitigating Actions Relating to Material Weakness**

As described above under Description of Material Weakness, we continue to have a material weakness in our internal control over financial reporting relating to our disclosure controls and procedures. However, we and FHFA have engaged in the following practices intended to permit accumulation and communication to management of information needed to meet our disclosure obligations under the federal securities laws:

FHFA has established the Office of Conservatorship Operations, which is intended to facilitate operation of the company with the oversight of the conservator.

We have provided drafts of our SEC filings to FHFA personnel for their review and comment prior to filing. We also have provided drafts of external press releases, statements and speeches to FHFA personnel for their review and comment prior to release.

FHFA personnel, including senior officials, have reviewed our SEC filings prior to filing, including this quarterly report on Form 10-Q for the quarter ended June 30, 2011 (Second Quarter 2011 Form 10-Q), and engaged in discussions regarding issues associated with the information contained in those filings. Prior to filing our Second Quarter 2011 Form 10-Q, FHFA provided Fannie Mae management with a written acknowledgement that it had reviewed the Second Quarter 2011 Form 10-Q, and it was not aware of any material misstatements or omissions in the Second Quarter 2011 Form 10-Q and had no objection to our filing the Second Quarter 2011 Form 10-Q.

The Acting Director of FHFA and our Chief Executive Officer have been in frequent communication, typically meeting on at least a bi-weekly basis.

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FHFA representatives attend meetings frequently with various groups within the company to enhance the flow of information and to provide oversight on a variety of matters, including accounting, credit and market risk management, liquidity, external communications and legal matters.

Senior officials within FHFA s Office of the Chief Accountant have met frequently with our senior finance executives regarding our accounting policies, practices and procedures.

# **Changes in Internal Control over Financial Reporting**

#### **Overview**

Management is required to evaluate, with the participation of our Chief Executive Officer and Chief Financial Officer, whether any changes in our internal control over financial reporting that occurred during our last fiscal quarter have materially affected, or are reasonably likely to materially affect, our internal control over financial reporting. Below we describe changes in our internal control over financial reporting since March 31, 2011 that management believes have materially affected, or are reasonably likely to materially affect, our internal control over financial reporting.

# Changes in Management

During the third quarter of 2011, Susan R. McFarland became our new Chief Financial Officer, succeeding David C. Hisey as our principal financial officer. Mr. Hisey, our Deputy Chief Financial Officer, continues to serve as our principal accounting officer. In addition, John Nichols, who had previously been our interim Chief Risk Officer, was appointed our Chief Risk Officer in the third quarter of 2011. During the second quarter of 2011, Karen R. Pallotta, Executive Vice President Single-Family Mortgage Business, left the company.

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### PART II OTHER INFORMATION

# Item 1. Legal Proceedings

The information in this item supplements information regarding certain legal proceedings set forth in Legal Proceedings in our 2010 Form 10-K and First Quarter 2011 Form 10-Q. We also provide information regarding material legal proceedings in Note 14, Commitments and Contingencies, which is incorporated herein by reference. In addition to the matters specifically described or incorporated by reference in this item, we are involved in a number of legal and regulatory proceedings that arise in the ordinary course of business that do not have a material impact on our business. Litigation claims and proceedings of all types are subject to many factors that generally cannot be predicted accurately.

We record reserves for legal claims when losses associated with the claims become probable and the amounts can reasonably be estimated. The actual costs of resolving legal claims may be substantially higher or lower than the amounts reserved for those claims. For matters where the likelihood or extent of a loss is not probable or cannot be reasonably estimated, we have not recognized in our condensed consolidated financial statements the potential liability that may result from these matters. We presently cannot determine the ultimate resolution of the matters described or incorporated by reference in this item or in our 2010 Form 10-K or First Quarter 2011 Form 10-Q. We have recorded a reserve for legal claims related to those matters for which we were able to determine a loss was both probable and reasonably estimable. If certain of these matters are determined against us, it could have a material adverse effect on our results of operations, liquidity and financial condition, including our net worth.

# Item 1A. Risk Factors

In addition to the information in this report, you should carefully consider the risks relating to our business that we identify in Risk Factors in our 2010 Form 10-K. This section supplements and updates that discussion and, for a complete understanding of the subject, you should read both together. Please also refer to MD&A Risk Management in this report and in our 2010 Form 10-K for more detailed descriptions of the primary risks to our business and how we seek to manage those risks.

The risks we face could materially adversely affect our business, results of operations, financial condition, liquidity and net worth, and could cause our actual results to differ materially from our past results or the results contemplated by forward-looking statements contained in this report. However, these are not the only risks we face. In addition to the risks we discuss below, we face risks and uncertainties not currently known to us or that we currently believe are immaterial.

#### The future of our company is uncertain.

There is significant uncertainty regarding the future of our company, including how long we will continue to be in existence, the extent of our role in the market, what form we will have, and what ownership interest, if any, our current common and preferred stockholders will hold in us after the conservatorship is terminated.

On February 11, 2011, Treasury and HUD released a report to Congress on ending the conservatorships of the GSEs and reforming America's housing finance market. The report provides that the Administration will work with FHFA to determine the best way to responsibly reduce Fannie Mae's and Freddie Mac's role in the market and ultimately wind down both institutions. The report also addresses three options for a reformed housing finance system. The report does not state whether or how the existing infrastructure or human capital of Fannie Mae may be used in the establishment

of such a reformed system. The report emphasizes the importance of proceeding with a careful transition plan and providing the necessary financial support to Fannie Mae and Freddie Mac during the transition period.

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The Subcommittee on Capital Markets and Government Sponsored Enterprises of the Financial Services Committee has approved numerous bills that could constrain the current operations of the GSEs or alter the existing authority that FHFA or Treasury have over the enterprises. In addition, several bills have been introduced in the Senate and House of Representatives that would place the GSEs into receivership after a period of time and either grant federal charters to new entities to engage in activities similar to those currently engaged in by the GSEs or leave secondary mortgage market activities to entities in the private sector. We expect that Congress will continue to hold hearings and consider legislation in 2011 on the future status of Fannie Mae and Freddie Mac, including proposals that would result in a substantial change to our business structure, our operations, or that involve Fannie Mae s liquidation or dissolution. We cannot predict the prospects for the enactment, timing or content of legislative proposals regarding the future status of the GSEs. See MD&A Legislative and Regulatory Developments GSE Reform for more information about the Treasury report and Congressional proposals regarding reform of the GSEs.

Our regulator is authorized or required to place us into receivership under specified conditions, which would result in the liquidation of our assets. Amounts recovered from the liquidation will likely be insufficient to repay the aggregate liquidation preference on our preferred stock or to provide any proceeds to common shareholders.

FHFA has an obligation to place us into receivership if the Director of FHFA makes a written determination that our assets are less than our obligations for a period of 60 days after the filing deadline for our Form 10-K or Form 10-Q with the SEC. Because of the credit-related expenses we expect to incur on our legacy book of business and our dividend obligation to Treasury, we will continue to need funding from Treasury to avoid triggering FHFA s obligation. Although Treasury committed to providing us funds in accordance with the terms of the senior preferred stock purchase agreement, Treasury may not provide these funds to us within the required 60 days if it has exhausted its borrowing authority or if there is a government shutdown. In addition, we could be put into receivership at the discretion of the Director of FHFA at any time for other reasons, including conditions that FHFA has already asserted existed at the time the former Director of FHFA placed us into conservatorship.

A receivership would terminate the conservatorship. In addition to the powers FHFA has as our conservator, the appointment of FHFA as our receiver would terminate all rights and claims that our shareholders and creditors may have against our assets or under our charter arising from their status as shareholders or creditors, except for their right to payment, resolution or other satisfaction of their claims as permitted under the GSE Act. Unlike a conservatorship, the purpose of which is to conserve our assets and return us to a sound and solvent condition, the purpose of a receivership is to liquidate our assets and resolve claims against us.

To the extent we are placed into receivership and do not or cannot fulfill our guaranty to the holders of our Fannie Mae MBS, the MBS holders could become unsecured creditors of ours with respect to claims made under our guaranty.

In the event of a liquidation of our assets, only after payment of the administrative expenses of the receiver and immediately preceding conservator, the secured and unsecured claims against the company (including repaying all outstanding debt obligations), and the liquidation preference of the senior preferred stock, would any liquidation proceeds be available to repay the liquidation preference on any other series of preferred stock. Finally, only after the liquidation preference on all series of preferred stock is repaid would any liquidation proceeds be available for distribution to the holders of our common stock. It is unlikely that there would be sufficient proceeds to repay the liquidation preference of any series of our preferred stock or to make any distribution to the holders of our common stock.

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Limitations on our ability to access the debt capital markets could have a material adverse effect on our ability to fund our operations and generate net interest income.

Our ability to fund our business depends primarily on our ongoing access to the debt capital markets. Our level of net interest income depends on how much lower our cost of funds is compared to what we earn on our mortgage assets. Market concerns about matters such as the extent of government support for our business, the future of our business (including future profitability, future structure, regulatory actions and GSE status) and the creditworthiness of the U.S. government could cause a severe negative effect on our access to the unsecured debt markets, particularly for long-term debt. We believe that our ability in 2010 and the first half of 2011 to issue debt of varying maturities at attractive pricing resulted from federal government support of us and the financial markets, including the Federal Reserve s purchases of our debt and MBS. As a result, we believe that our status as a GSE and continued federal government support of our business is essential to maintaining our access to debt funding. Changes or perceived changes in the government support of us or the markets could have a material adverse effect on our ability to fund our operations. There can be no assurance that the government will continue to support us or that our current level of access to debt funding will continue. In addition, due to our reliance on the U.S. government support, our access to debt funding also could be materially adversely affected by a change or perceived change in the creditworthiness of the U.S. government.

Future changes or disruptions in the financial markets could significantly change the amount, mix and cost of funds we obtain, as well as our liquidity position. If we are unable to issue both short- and long-term debt securities at attractive rates and in amounts sufficient to operate our business and meet our obligations, it likely would interfere with the operation of our business and have a material adverse effect on our liquidity, results of operations, financial condition and net worth.

# Our liquidity contingency plans may be difficult or impossible to execute during a liquidity crisis.

We believe that our liquidity contingency plans may be difficult or impossible to execute during a liquidity crisis. If we cannot access the unsecured debt markets, our ability to repay maturing indebtedness and fund our operations could be significantly impaired. In this event, our alternative sources of liquidity consisting of our cash and other investments portfolio and the unencumbered mortgage assets in our mortgage portfolio may not be sufficient to meet our liquidity needs.

We believe that the amount of mortgage-related assets that we could successfully borrow against or sell in the event of a liquidity crisis or significant market disruption is substantially lower than the amount of mortgage-related assets we hold. Due to the large size of our portfolio of mortgage assets, current market conditions and the significant amount of distressed assets in our mortgage portfolio, there likely would be insufficient market demand for large amounts of these assets over a prolonged period of time, which would limit our ability to borrow against or sell these assets.

To the extent that we are able to obtain funding by pledging or selling mortgage-related securities as collateral, we anticipate that a discount would be applied that would reduce the value assigned to those securities. Depending on market conditions at the time, this discount could result in proceeds significantly lower than the current market value of these securities and could thereby reduce the amount of financing we obtain. In addition, our primary source of collateral is Fannie Mae MBS that we own. In the event of a liquidity crisis in which the future of our company is uncertain, counterparties may be unwilling to accept Fannie Mae MBS as collateral. As a result, we may not be able to sell or borrow against these securities in sufficient amounts to meet our liquidity needs.

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A decrease in the credit ratings on our senior unsecured debt would likely have an adverse effect on our ability to issue debt on reasonable terms and trigger additional collateral requirements.

Our borrowing costs and our access to the debt capital markets depend in large part on the high credit ratings on our senior unsecured debt. Credit ratings on our debt are subject to revision or withdrawal at any time by the rating agencies. Actions by governmental entities impacting the support we receive from Treasury could adversely affect the credit ratings on our senior unsecured debt.

While there have been no changes in our credit ratings from December 31, 2010 to August 2, 2011, on July 15, 2011, S&P placed our long-term and short-term debt ratings on CreditWatch with negative implications, following a similar action on the debt ratings of the U.S. government. A rating being placed on CreditWatch indicates a substantial likelihood of a ratings action by S&P within the next 90 days or is a response to events presenting significant uncertainty to the creditworthiness of an issuer. S&P noted that it placed our long-term and short-term debt on CreditWatch with negative implications due to our direct reliance on the U.S. government. On July 14, 2011, S&P stated that it may lower the long-term debt rating of the U.S. in the next three months if it concludes that Congress and the Administration have not achieved a credible solution to the rising U.S. government debt burden and are not likely to achieve one in the foreseeable future.

On July 13, 2011, Moody s placed both the U.S. government s rating and our long-term debt ratings on review for possible downgrade. Following the raising of the U.S. government s statutory debt limit on August 2, 2011, Moody s confirmed both the U.S. government s rating and our long-term debt ratings, and removed the designation that these ratings were under review for possible downgrade. However, Moody s revised the rating outlook for both the U.S. government s rating and our long-term debt ratings to negative. In assigning the negative outlook to the U.S. government s rating, Moody s indicated there would be a risk of a downgrade if (1) there is a weakening in fiscal discipline in the coming year; (2) further fiscal consolidation measures are not adopted in 2013; (3) the economic outlook deteriorates significantly; or (4) there is an appreciable rise in the U.S. government s funding costs over and above what is currently expected.

S&P, Moody s and Fitch have all indicated that they would likely lower their ratings on the debt of Fannie Mae and certain other government-related entities if they were to lower their ratings on the U.S. government.

We currently cannot predict whether one or more of these rating agencies will downgrade our debt ratings in the future, or how long our ratings will remain subject to review for a possible downgrade by S&P. A reduction in our credit ratings would likely increase our borrowing costs, limit our access to the debt capital markets and trigger additional collateral requirements under our derivatives contracts and other borrowing arrangements. It may also reduce our earnings and materially adversely affect our liquidity, our ability to conduct our normal business operations, our financial condition and results of operations. Our credit ratings and ratings outlook are included in MD&A Liquidity and Capital Management Liquidity Management Credit Ratings.

Deficiencies in servicer foreclosure processes and the resulting changes in the foreclosure environment could have a material adverse effect on our business, results of operations, financial condition and net worth.

A number of our single-family mortgage servicers temporarily halted foreclosures in the fall of 2010 in some or all states after discovering deficiencies in their processes and the processes of their service providers relating to the execution of affidavits in connection with the foreclosure process. Although servicers have indicated that they have generally lifted their broad, formal foreclosure pauses, the processing of foreclosures continues to be delayed or halted in many states due to continuing issues in the servicer foreclosure process, as well as recent changes in state foreclosure laws and new court rules and proceedings. In addition, court budget cuts in Florida and other states could further delay the processing of foreclosures.

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These changes in the foreclosure environment have negatively affected our foreclosure timelines, credit-related expenses and single-family serious delinquency rates, and we expect they will continue to do so. We believe these changes also will delay the recovery of the housing market. These changes could also negatively affect the value of the private-label securities we hold and result in additional impairments on these securities. In addition, the failure of our servicers or their service providers to apply prudent and effective process controls and to comply with legal and other requirements in the foreclosure process poses operational, reputational and legal risks for us. The servicer foreclosure process deficiencies have generated significant concern and are currently being reviewed by various government agencies and the various state attorneys general, which could lead to additional new laws, regulation or rules that negatively affect our ability to foreclose expeditiously or increase our costs.

# Challenges to the MERS® System could pose counterparty, operational, reputational and legal risks for us.

MERSCORP, Inc. is a privately held company that maintains an electronic registry (the MERS System ) that tracks servicing rights and ownership of loans in the United States. Mortgage Electronic Registration Systems, Inc. (MERS ), a wholly owned subsidiary of MERSCORP, Inc. (MERSCORP ), can serve as a nominee for the owner of a mortgage loan and, in that role, become the mortgagee of record for the loan in local land records. Fannie Mae seller/servicers may choose to use MERS as a nominee; however, we have prohibited servicers from initiating foreclosures on Fannie Mae loans in MERS s name. Approximately half of the loans we own or guarantee are registered in MERS s name and the related servicing rights are tracked in the MERS System. The MERS System is widely used by participants in the mortgage finance industry. Along with a number of other organizations in the mortgage finance industry, we are a shareholder of MERSCORP, Inc.

Several legal challenges have been made disputing MERS s legal standing to initiate foreclosures and/or act as nominee in local land records. These challenges seek judicial relief ranging from money damages to the voiding of completed foreclosures in which MERS appeared in the chain of title. These challenges have focused public attention on MERS and on how loans are recorded in local land records. As a result, these challenges could negatively affect MERS s ability to serve as the mortgagee of record in some jurisdictions. These challenges also could result in court decisions that void our completed foreclosures in certain jurisdictions, which would require that we re-foreclose on the affected properties, thereby increasing our costs and lengthening the time it takes for us to foreclose on and dispose of the properties.

In addition, where MERS is the mortgagee of record, it must execute assignments of mortgages, affidavits and other legal documents in connection with foreclosure proceedings. As a result, investigations by governmental authorities and others into the servicer foreclosure process deficiencies discussed above may impact MERS. On April 13, 2011, federal banking regulators and FHFA announced that they were taking enforcement action against MERS and MERSCORP to address significant weaknesses in, among other things, oversight, management supervision and corporate governance at MERS and MERSCORP that were uncovered as part of the regulators—review of mortgage servicers—foreclosure processing. Failures by MERS or MERSCORP to apply prudent and effective process controls and to comply with legal and other requirements could pose counterparty, operational, reputational and legal risks for us. If investigations or new regulation or legislation restricts servicers—use of MERS, our counterparties may be required to record all mortgage transfers in land records, incurring additional costs and time in the recordation process. At this time, we cannot predict the ultimate outcome of these legal challenges to, or the enforcement action against, MERS and MERSCORP or the impact on our business, results of operations and financial condition.

A failure in our operational systems or infrastructure, or those of third parties, could materially adversely affect our business, impair our liquidity, cause financial losses and harm our reputation.

Shortcomings or failures in our internal processes, people or systems could have a material adverse effect on our risk management, liquidity, financial statement reliability, financial condition and results of operations; disrupt our

business; and result in legislative or regulatory intervention, liability to customers, financial losses and damage to our reputation. For example, our business is highly dependent on our ability to manage and

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process, on a daily basis, an extremely large number of transactions, many of which are highly complex, across numerous and diverse markets and in an environment in which we must make frequent changes to our core processes in response to changing external conditions. These transactions are subject to various legal, accounting and regulatory standards. Our financial, accounting, data processing or other operating systems and facilities may fail to operate properly or become disabled, adversely affecting our ability to process these transactions. In addition, we rely on information provided by third parties in processing many of our transactions, and that information may be incorrect or we may fail to properly manage or analyze it.

We rely upon business processes that are highly dependent on people, legacy technology and the use of numerous complex systems and models to manage our business and produce books and records upon which our financial statements are prepared. This reliance increases the risk that we may be exposed to financial, reputational or other losses as a result of inadequately designed internal processes or systems, or failed execution of our systems. While we continue to enhance our technology, operational controls and organizational structure in order to reduce our operational risk, these actions may not be effective to manage these risks and may create additional operational risk as we execute these enhancements. In addition, as our use of third-party service providers for some of our business functions increases, we increasingly face the risk of an operational failure with respect to these third parties.

We also face the risk of operational failure, termination or capacity constraints of any of the clearing agents, exchanges, clearinghouses or other financial intermediaries we use to facilitate our securities and derivatives transactions. Any such failure, termination or constraint could adversely affect our ability to effect transactions or manage our exposure to risk, and could have a significant adverse impact on our business, liquidity, financial condition, net worth and results of operations.

Our operations rely on the secure processing, storage and transmission of confidential and other information in our computer systems and networks. Our computer systems, software and networks may be vulnerable to breaches, unauthorized access, misuse, computer viruses or other malicious code and other events that could have a security impact. If one or more of such events occur, this potentially could jeopardize our or our customers—or counterparties confidential and other information processed and stored in, and transmitted through, our computer systems and networks, or otherwise cause interruptions or malfunctions in our, our customers—, our counterparties—or third parties operations, which could result in significant losses, reputational damage, litigation, regulatory fines or penalties, or adversely affect our business, financial condition or results of operations. In addition, we may be required to expend significant additional resources to modify our protective measures or to investigate and remediate vulnerabilities or other exposures arising from operational and security risks.

In addition, we have experienced, and expect we may continue to experience, substantial changes in management, employees and our business structure and practices since the conservatorship began. These changes could increase our operational risk and result in business interruptions and financial losses. In addition, due to events that are wholly or partially beyond our control, our systems could fail to operate properly, which could lead to financial losses, business disruptions, legal and regulatory sanctions and reputational damage.

# Item 2. Unregistered Sales of Equity Securities and Use of Proceeds

# **Recent Sales of Unregistered Securities**

Under the terms of our senior preferred stock purchase agreement with Treasury, we are prohibited from selling or issuing our equity interests, other than as required by (and pursuant to) the terms of a binding agreement in effect on September 7, 2008, without the prior written consent of Treasury.

We previously provided stock compensation to employees and members of the Board of Directors under the Fannie Mae Stock Compensation Plan of 1993 and the Fannie Mae Stock Compensation Plan of 2003 (the

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Plans ). During the quarter ended June 30, 2011, 692 restricted stock units vested, as a result of which 471 shares of common stock were issued, and 221 shares of common stock that otherwise would have been issued were withheld by us in lieu of requiring the recipients to pay us the withholding taxes due upon vesting. All of these restricted stock units were granted prior to our entering into conservatorship. Restricted stock units granted under the Plans typically vest in equal annual installments over three or four years beginning on the first anniversary of the date of grant. Each restricted stock unit represents the right to receive a share of common stock at the time of vesting. As a result, restricted stock units are generally similar to restricted stock, except that restricted stock units do not confer voting rights on their holders. All restricted stock units were granted to persons who were employees or members of the Board of Directors of Fannie Mae.

From April 1, 2011 through May 12, 2011, 2,271,392 shares of common stock were issued upon conversion of 1,474,170 shares of 8.75% Non-Cumulative Mandatory Convertible Preferred Stock, Series 2008-1, at the option of the holders pursuant to the terms of the preferred stock. On May 13, 2011, 36,398,449 shares of common stock were issued upon the mandatory conversion of all remaining outstanding shares (20,018,947 shares) of 8.75% Non-Cumulative Mandatory Convertible Preferred Stock, Series 2008-1, in accordance with its terms. All series of preferred stock, other than the senior preferred stock, were issued prior to September 7, 2008.

The securities we issue are exempted securities under laws administered by the SEC to the same extent as securities that are obligations of, or are guaranteed as to principal and interest by, the United States, except that, under the GSE Act, our equity securities are not treated as exempted securities for purposes of Section 12, 13, 14 or 16 of the Exchange Act. As a result, our securities offerings are exempt from SEC registration requirements and we do not file registration statements or prospectuses with the SEC under the Securities Act of 1933 with respect to our securities offerings.

# Information about Certain Securities Issuances by Fannie Mae

Pursuant to SEC regulations, public companies are required to disclose certain information when they incur a material direct financial obligation or become directly or contingently liable for a material obligation under an off-balance sheet arrangement. The disclosure must be made in a current report on Form 8-K under Item 2.03 or, if the obligation is incurred in connection with certain types of securities offerings, in prospectuses for that offering that are filed with the SEC.

To comply with the disclosure requirements of Form 8-K relating to the incurrence of material financial obligations, we report our incurrence of these types of obligations either in offering circulars or prospectuses (or supplements thereto) that we post on our Web site or in a current report on Form 8-K, in accordance with a no-action letter we received from the SEC staff in 2004. In cases where the information is disclosed in a prospectus or offering circular posted on our Web site, the document will be posted on our Web site within the same time period that a prospectus for a non-exempt securities offering would be required to be filed with the SEC.

The Web site address for disclosure about our debt securities is www.fanniemae.com/debtsearch. From this address, investors can access the offering circular and related supplements for debt securities offerings under Fannie Mae s universal debt facility, including pricing supplements for individual issuances of debt securities.

Disclosure about our obligations pursuant to some of the MBS we issue, some of which may be off-balance sheet obligations, can be found at www.fanniemae.com/mbsdisclosure. From this address, investors can access information and documents about our MBS, including prospectuses and related prospectus supplements.

We are providing our Web site address solely for your information. Information appearing on our Web site is not incorporated into this report.

### **Our Purchases of Equity Securities**

The following table shows shares of our common stock we repurchased during the second quarter of 2011.

	Total Number		Total Number of Shares Purchased as	Maximum Number of  Shares that
Period	of Shares Purchased <sup>(1)</sup>	Average Price Paid per Share (S	Part of Publicly Announced Program <sup>(2)</sup> Shares in thousands)	May Yet be Purchased Under the Program <sup>(2)</sup>
<b>2011</b> April 1-30 May 1-31 June 1-30	1 2	\$ 0.39 0.45 0.37		
Total	3			

- Consists of shares of common stock reacquired from employees to pay an aggregate of \$1,394 in withholding taxes due upon the vesting of previously issued restricted stock. Does not include 21,493,117 shares of 8.75% Non-Cumulative Mandatory Convertible Series 2008-1 Preferred Stock received from holders upon conversion of those shares into 38,669,841 shares of common stock.
- (2) We do not have any publicly announced share repurchase programs under which we could purchase our common stock.

# **Dividend Restrictions**

Our payment of dividends is subject to the following restrictions:

Restrictions Relating to Conservatorship. Our conservator announced on September 7, 2008 that we would not pay any dividends on the common stock or on any series of preferred stock, other than the senior preferred stock. In addition, FHFA s regulations relating to conservatorship and receivership operations, which became effective July 20, 2011, prohibit us from paying any dividends while in conservatorship unless authorized by the Director of FHFA. The Acting Director of FHFA directs us to make dividend payments on the senior preferred stock on a quarterly basis.

Restrictions under Senior Preferred Stock Purchase Agreement. The senior preferred stock purchase agreement prohibits us from declaring or paying any dividends on Fannie Mae equity securities (other than the senior preferred stock) without the prior written consent of Treasury.

Statutory Restrictions. Under the GSE Act, FHFA has authority to prohibit capital distributions, including payment of dividends, if we fail to meet our capital requirements. If FHFA classifies us as significantly undercapitalized, approval of the Director of FHFA is required for any dividend payment. Under the GSE Act, we are not permitted to make a

capital distribution if, after making the distribution, we would be undercapitalized, except the Director of FHFA may permit us to repurchase shares if the repurchase is made in connection with the issuance of additional shares or obligations in at least an equivalent amount and will reduce our financial obligations or otherwise improve our financial condition.

Restrictions Relating to Qualifying Subordinated Debt. During any period in which we defer payment of interest on qualifying subordinated debt, we may not declare or pay dividends on, or redeem, purchase or acquire, our common stock or preferred stock.

Restrictions Relating to Preferred Stock. Payment of dividends on our common stock is also subject to the prior payment of dividends on our preferred stock and our senior preferred stock. Payment of dividends on all outstanding preferred stock, other than the senior preferred stock, is also subject to the prior payment of dividends on the senior preferred stock.

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Item 3. Defaults Upon Senior Securities

None.

Item 4. [Removed and reserved]

**Item 5.** Other Information

None.

# Item 6. Exhibits

An index to exhibits has been filed as part of this report beginning on page E-1 and is incorporated herein by reference.

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# **SIGNATURES**

Pursuant to the requirements of the Securities Exchange Act of 1934, the registrant has duly caused this report to be signed on its behalf by the undersigned thereunto duly authorized.

Federal National Mortgage Association

By: /s/ Michael J. Williams

Michael J. Williams

President and Chief Executive Officer

Date: August 5, 2011

By: /s/ David C. Hisey

David C. Hisey Executive Vice President and Deputy Chief Financial Officer

Date: August 5, 2011

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# **INDEX TO EXHIBITS**

Item	Description
3.1	Fannie Mae Charter Act (12 U.S.C. § 1716 et seq.) as amended through July 30, 2008 (Incorporated
	by reference to Exhibit 3.1 to Fannie Mae s Annual Report on Form 10-K, filed February 24, 2011.)
3.2	Fannie Mae Bylaws, as amended through January 30, 2009 (Incorporated by reference to Exhibit
	3.2 to Fannie Mae s Annual Report on Form 10-K for the year ended December 31, 2008, filed
	February 26, 2009.)
31.1	Certification of Chief Executive Officer pursuant to Securities Exchange Act Rule 13a-14(a)
31.2	Certification of Chief Financial Officer pursuant to Securities Exchange Act Rule 13a-14(a)
32.1	Certification of Chief Executive Officer pursuant to 18 U.S.C. Section 1350
32.2	Certification of Chief Financial Officer pursuant to 18 U.S.C. Section 1350
101. INS	XBRL Instance Document*
101. SCH	XBRL Taxonomy Extension Schema*
101. CAL	XBRL Taxonomy Extension Calculation*
101. LAB	XBRL Taxonomy Extension Labels*
101. PRE	XBRL Taxonomy Extension Presentation*
101. DEF	XBRL Taxonomy Extension Definition*

<sup>\*</sup> The financial information contained in these XBRL documents is unaudited. The information in these exhibits shall not be deemed filed for purposes of Section 18 of the Securities Exchange Act of 1934, or otherwise subject to the liabilities of Section 18, nor shall they be deemed incorporated by reference into any disclosure document relating to Fannie Mae, except to the extent, if any, expressly set forth by specific reference in such filing.

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